PD Modification Application: MM 23-0887

**Zoning Hearing Master Date:** 

March 25, 2004

**BOCC Land Use Meeting Date:** 

May 7, 2024



**Development Services Department** 

#### 1.0 APPLICATION SUMMARY

Applicant: WMS Realty Brandon, LLC

FLU Category: RES-4

Service Area: Urban

Site Acreage: +/-1.78 acres (Parcel "A")

Community

Plan Area:

Brandon

Overlay: None



#### **Introduction Summary:**

**PD 00-0457** was rezoned from RSC-6 to PD in 2000 to allow for a maximum of 30,165 square feet of Business, Professional Office (BPO) uses.

**MM 17-1020** was approved to add Motor Vehicle Repair, Minor only within a portion of the parcel located to the immediate east of the subject area. This modification split the PD in two parcels (Parcels A and B), with the new Motor Vehicle Repair use located on the eastern portion of the subject PD (Parcel B). The remaining ±1.78 acres of the subject PD (Parcel A) were limited to 20,364 sq. ft. of BPO uses.

The applicant is requesting a major modification to the previously approved Planned Development (17-1020) to permit limited commercial uses in addition to the already approved BPO zoning district uses; increase the maximum building height; and, reduce the maximum square footage.

Existing Approval(s):	Proposed Modification(s):
1. Current Allowable Uses:	Proposed Expanded Uses:
BPO uses	BPO uses and limited commercial uses (Cond. 1)
2. Maximum Height: 20 ft.	2. Proposed Maximum Height: 25 feet*
3. Maximum Square Feet: 20,364	4. Maximum Square Feet: 19,384

<sup>\*</sup>Subject for the 2:1 additional setback compatibility requirement

Additional Information:	
PD Variation(s):	None Requested as part of this application
Waiver(s) to the Land Development Code:	None requested.

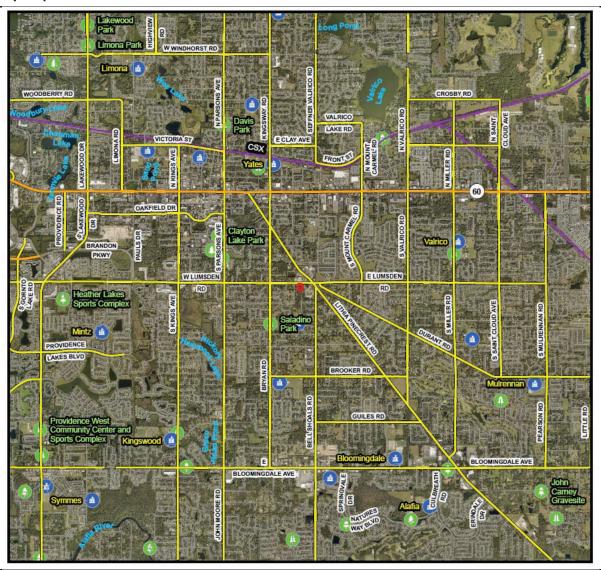
Planning Commission Recommendation:	Development Services Recommendation:
Consistent	Approvable, subject to proposed conditions

Template created: 8-17-21

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#### 2.0 LAND USE MAP SET AND SUMMARY DATA

#### 2.1 Vicinity Map



Case Reviewer: Tim Lampkin, AICP

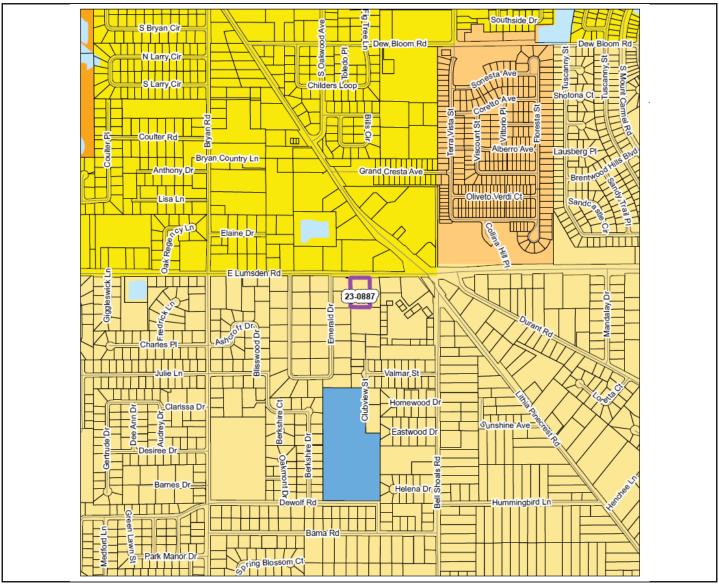
# **Context of Surrounding Area:**

The subject property is located on the south side of East Lumsden Road, approximately 500 feet west of Lithia Pinecrest Road in Brandon. The subject site is currently vacant. Auto repair, located within Parcel B of the same PD as the subject site is located to the immediate east. Commercial uses are located to the west, north, and further east of the subject site. Single family dwelling units are located directly to the southwest and south of the subject site.

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#### 2.0 LAND USE MAP SET AND SUMMARY DATA

### 2.2 Future Land Use Map



Subject Site Future Land Use Category:	Residential-4 (RES-4)
Maximum Density/F.A.R.:	4 dwelling unit per acre / Maximum 0.25 FAR
Typical Uses:	Typical uses include residential, suburban commercial, offices, multi- purpose.

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# 2.0 LAND USE MAP SET AND SUMMARY DATA

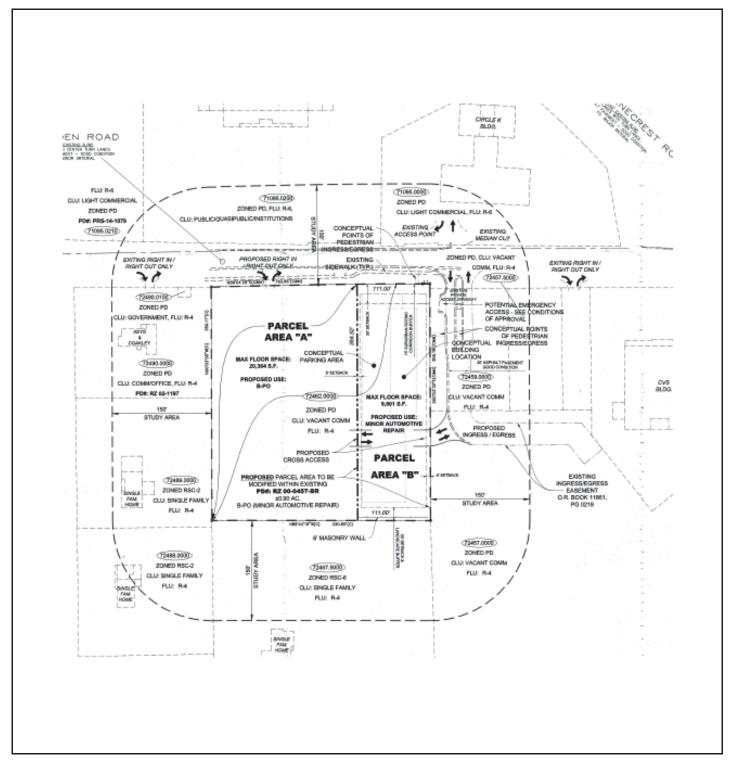
# 2.3 Immediate Area Map



Adjacent Zonings and Uses					
Location:	Zoning:	Maximum Density/F.A.R. Permitted by Zoning District:	Allowable Use:	Existing Use:	
North	PD 92-0158	D 92-0158 Max. 18,800 sf CG uses Commercial C Max. 39,000 sf PD-O uses and PD-O L		Convenience Store, Kennel, Gym	
South	RSC-6	Min. 7,000 sf lots	Single-family	Single-family	
East	East PD 00-0457 Max FAR: 0.25		Commercial Uses	Auto Repair	
West	RSC-2 and PD 02-1197	RSC-2: Min. 21,780 sf lot PD: Max. 5,000 sf BPO uses	Single-family and Office Uses	SF and Office Uses	

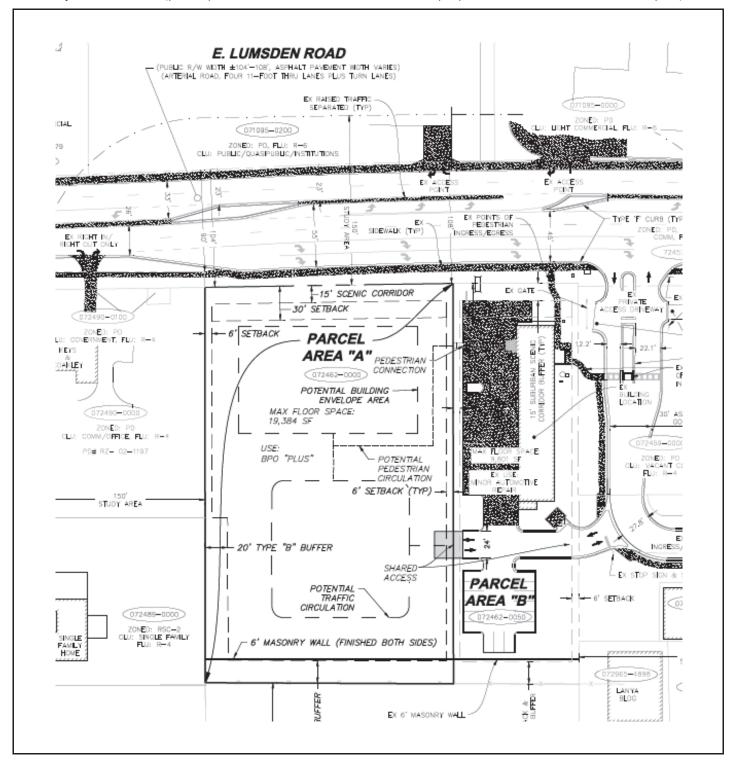
#### 2.0 LAND USE MAP SET AND SUMMARY DATA

2.4 Approved Site Plan (partial provided below for size and orientation purposes. See Section 8.1 for full site plan)



#### 2.0 LAND USE MAP SET AND SUMMARY DATA

2.5 Proposed Site Plan (partial provided below for size and orientation purposes. See Section 8.2 for full site plan)



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# 3.0 TRANSPORTATION SUMMARY (FULL TRANSPORTATION REPORT IN SECTION 9 OF STAFF REPORT)

Adjoining Roadways (check if applicable)				
Road Name	Classification	Current Conditions	Select Future Improvements	
Lumsden Rd.	County Arterial - Urban	4 Lanes ⊠ Substandard Road □Sufficient ROW Width	<ul><li>□ Corridor Preservation Plan</li><li>□ Site Access Improvements</li><li>□ Substandard Road Improvements</li><li>□ Other</li></ul>	
	Choose an item.	Choose an item. Lanes □Substandard Road □Sufficient ROW Width	☐ Corridor Preservation Plan ☐ Site Access Improvements ☐ Substandard Road Improvements ☐ Other	

Project Trip Generation ☐ Not applicable for this request					
Average Annual Daily Trips A.M. Peak Hour Trips P.M. Peak Hour Trips					
Existing	1,116	79	115		
Proposed	1,116	79	115		
Difference (+/-)	No Change	No Change	No Change		

<sup>\*</sup>Trips reported are based on net new external trips unless otherwise noted.

Connectivity and Cross Access  \sum Not applicable for this request				
Project Boundary	Primary Access	Additional Connectivity/Access	Cross Access	Finding
North		Pedestrian	None	Meets LDC
South		None	None	Meets LDC
East	Х	Vehicular & Pedestrian	Vehicular & Pedestrian	Meets LDC
West		None	None	Meets LDC
Notes:				

<b>Design Exception/Administrative Variance</b> □ Not applicable for this request					
Road Name/Nature of Request Type Finding					
Lumsden Rd./ Substandard Road	Administrative Variance Requested	Approvable			
Lumsden Rd./ Access Spacing	Administrative Variance Requested	Approvable			
Notes:					

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# 4.0 ADDITIONAL SITE INFORMATION & AGENCY COMMENTS SUMMARY

INFORMATION/REVIEWING AGENCY				
Environmental:	Comments Received	Objections	Conditions Requested	Additional Information/Comments
Environmental Protection Commission	⊠ Yes	☐ Yes ⊠ No	☐ Yes  ⊠ No	mornacion/comments
Natural Resources	☐ Yes ⊠ No	☐ Yes	☐ Yes	
Conservation & Environ. Lands Mgmt.	⊠ Yes □ No	☐ Yes ☑ No	☐ Yes ⊠ No	
Check if Applicable:		vater Wellfield Pro	tection Area	
$\square$ Wetlands/Other Surface Waters	☐ Significan	t Wildlife Habitat		
☐ Use of Environmentally Sensitive Land	☐ Coastal H	igh Hazard Area		
Credit	⊠ Urban/Sul	burban/Rural Scer	ic Corridor	
☐ Wellhead Protection Area	☐ Adjacent	to ELAPP property		
$\square$ Surface Water Resource Protection Area	☐ Other	,		
Public Facilities:	Comments Received	Objections	Conditions Requested	Additional Information/Comments
Transportation  ☑ Design Exc./Adm. Variance Requested ☐ Off-site Improvements Provided	⊠ Yes □ No	□ Yes ⊠ No	⊠ Yes □ No	See "Transportation Summary Report".
Service Area/ Water & Wastewater  ☐ Urban ☐ City of Tampa ☐ Rural ☐ City of Temple Terrace	⊠ Yes □ No	□ Yes ⊠ No	□ Yes ⊠ No	
Hillsborough County School BoardAdequate□ K-5 □6-8□9-12⊠N/AInadequate□ K-5 □6-8□9-12⊠N/A	☐ Yes ☐ No	☐ Yes ☐ No	☐ Yes ☐ No	
Impact/Mobility Fees (Various use types allowed. Estimates are a sam	ple of potentia	al development)		
Industrial         Retail - Shopping Center         Warehouse           (Per 1,000 s.f.)         (Per 1,000 s.f.)         (Per 1,000 s.f.)           Mobility: \$4,230.00         Mobility: \$13,562.00         Mobility: \$1,377.00           Fire: \$57.00         Fire: \$313.00         Fire: \$34.00				
Bank w/Drive Thru Retail - Fast Food was (Per 1,000 s.f.) (Per 1,000 s.f.) Mobility: \$20,610.00 Mobility: \$104,49 Fire: \$313.00 Fire: \$313.00 Urban Mobility, Central Fire - replace current E	4.00	Mini-Warehouse (Per 1,000 s.f.) Mobility: \$725.0 Fire: \$32.00 on specific uses, no	00	e provided.

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Comprehensive Plan:	Comments Received	Findings	Conditions Requested	Additional Information/Comments
Planning Commission				
☑ Meets Locational Criteria □ N/A				
$\square$ Locational Criteria Waiver Requested	⊠ Yes	☐ Inconsistent	□Yes	See "Hillsborough County
☐ Minimum Density Met ☐ N/A	□No	⊠ Consistent	⊠ No	Planning Commission Review".
□Density Bonus Requested				
⊠Consistent ⊠Inconsistent				

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#### 5.0 IMPLEMENTATION RECOMMENDATIONS

#### 5.1 Compatibility

The subject property is located on the south side of Lumsden Road, approximately 500 feet west of Lithia Pinecrest Rd. in Brandon. The subject parcel is 1.78 acres referred to as Parcel "A" of PD 00-0457 comprising 2.75 total acres. The eastern portion of the PD is developed with an automotive repair business. The applicant is requesting a major modification to the previously approved Major Modification 17-1020 to maintain the BPO uses permitted along with limited additional uses normally allowed in Commercial Neighborhood or Commercial General zoning districts. The additional uses are trip generation neutral uses relative to the currently approved uses.

The additional commercial uses shall be limited to the following: Automated Teller (ATM); Bicycle Repair; Bicycle Sales; Dry Cleaners Small; Dry Cleaners, General; Electric/Electronic Repair, Large; Electric/Electronic Repair, Small; Exterminator; Florist Shop; Furniture Refinishing, Repair and Upholstery; Furniture/Home Furnishings; Hardware Store; Jewelry Store; Locksmith; Office Equipment Sales; Pet Shop; Recreational Uses, General Indoor/Outdoor; Sporting Goods Store; Swimming Pools; Watch, Clock, Jewelry Repair.

The applicant is proposing to allow an increase in maximum building height from 20 feet to 25 feet, and subject to an additional 2 feet of setback for every foot over 20 feet. Other uses located adjacent and nearby the subject site are approved with building heights of 35 and 50 feet. Residential and commercial neighborhood uses in the vicinity are allowed to have a maximum height of 35, therefore, the request to increase in height of the subject project to a maximum of 25 feet is reasonable.

The applicant does not request any variations to Land Development Code Parts 6.06.00 (Landscaping/Buffering). To the immediate south and southwestern portion of the subject site is RSC-6 and RSC-2 zoned property developed with single-family homes. The applicant would normally be required to provide a 20-foot-wide landscaped buffer with Type "B" screening along the southwest portion and the entire southern perimeter of the subject site as the proposed development falls under a Category 4 classification and adjacent developments fall under a Category 1 classification. However, the existing condition 4 requires a more intense screening along the southern perimeter of the property to include a 20-foot-wide landscaped buffer with type "C" screening which shall include a masonry wall. The adjacent property to the immediate east of the subject site and developed with an auto repair business, also has a masonry wall on the southern perimeter. Staff finds the proposal, with the additional compatibility buffers, compatible with the existing development pattern.

The site will comply with and conform to all other applicable policies and regulations, including but not limited to, the Hillsborough County Land Development Code subject to the proposed conditions of approval. The Planning Commission found that the proposed rezoning would be consistent with the Unincorporated Hillsborough County Comprehensive Plan and meets the locational criteria.

#### 5.2 Recommendation

Based on the above, staff finds the request approvable.

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#### 6.0 PROPOSED CONDITIONS

**Approval** - Approval of the request, subject to the conditions listed below, is based on the general site plan submitted January 22, 2024.

1. Development of the project shall be limited to a maximum of 30,165 29,185 square feet of floor space for Business, Professional Office (BPO) uses.

In the event that the site is developed with two development parcels, the project shall be limited to the following:

Parcel Area A: A maximum of <u>20,364</u> <u>19,384</u> square feet of floor space for Business, Professional Office (BPO) uses <u>and the following additional uses:</u>

Automated Teller (ATM);
Bicycle Repair; Bicycle Sales;
Dry Cleaners Small;
Dry Cleaners, General;
Electric/Electronic Repair, Large;
Electric/Electronic Repair, Small;
Exterminator; Florist Shop;
Furniture Refinishing, Repair and Upholstery;
Furniture/Home Furnishings;
Hardware Store;
Jewelry Store;
Locksmith;
Office Equipment Sales;
Pet Shop;
Recreational Uses, General Indoor/Outdoor;
Sporting Goods Store;
Swimming Pools;

Watch, Clock, Jewelry Repair.

Parcel Area B: A maximum of 9,801 square feet of floor space for Motor Vehicle Repair, Minor.

The structure shall have an office building appearance and to achieve this requirement the following shall apply: the facades must be architecturally finished to grade. They shall incorporate changes in mass, surface or finish such as stone, stucco, wood slats or vinyl slat-style siding. Unsurfaced cement or block shall not be utilized. Paint shall not constitute a surface for the purpose of this regulation.

The hours of operation shall be from 7:00 a.m. to 7:00 p.m. Monday thru Friday, and 9:00 a.m. to 2:00 p.m. Saturdays. The business shall be closed on Sundays.

- 2. With the exception of Floor Area Ratio and building height, the project shall be developed in accordance with BPO zoning district standards. Building height shall be restricted to twenty (20) twenty five (25) feet within Parcel Area "A" and twenty five (25) feet within Parcel Area "B".
- 3. Buffering and screening shall be provided in accordance with the Land Development Code unless otherwise stated herein.
- 4. Along the western and southern project boundaries, a buffer area a minimum of 20 feet in width shall be provided. Screening within said buffer shall be provided in accordance with the Land Development Code. A six-foot-high masonry wall, however, shall be provided along the southern property line of both Parcel Area "A" and Parcel Area "B" concurrent with development of each parcel. A six-foot-high masonry wall shall also be erected along a portion of the western boundary of Parcel Area "B" commencing at the

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southwest corner of Parcel Area "B" for a distance of 80 feet north along said western boundary. Existing natural vegetation, excluding hazardous and invasive species, may be used in lieu of required trees, subject to review and approval by Hillsborough County Natural Resources.

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- 4.1 The required masonry wall on Parcel Area "B" will be erected before vertical construction commences on Parcel Area "B".
- 4.2 The required masonry wall on Parcel Area "A" will be erected before vertical construction commences on Parcel Area "A".
- 5. Lighting within the project shall be of a low-projection non-glare type, designed to produce a minimum of illumination beyond project boundaries.
- 6. Dumpsters shall be completely enclosed and the dumpster shelter shall be finished in like materials to the principal structure they serve.
- 7. For Parcel B, the The general design, location, and number of the access point(s) may be as shown on the General Site Plan, but shall be regulated by the Hillsborough County Access Management regulations. The design and construction of curb cuts are subject to approval by the Hillsborough County Planning and Growth Management Department. Final design, if approved by Hillsborough County Planning and Growth Management Department, but is not limited to left tum lanes, acceleration lanes and deceleration lanes.
- 8. Vehicular and pedestrian <u>access/cross-access shall</u> be provided internal to the development as well as between the subject site and the commercial site to the east.

[Concurrent with relocation/construction of the eastern cross access driveway, the developer shall remove the existing cross access driveway stubout and restore the curb unless otherwise required for emergency access purposes by the Hillsborough County Fire Marshall. THIS PORTION OF THE CONDITION HAS BEEN SATISFIED.]

In such instance, the existing driveway may remain; however, access shall be restricted using a breakaway gate, breakaway bollards, gate with Knox-box, or another method meeting Hillsborough County Fire Marshall standards.

- 9. If MM 23-0617 is approved, the County Engineer will approve a Sec. 6.04.02.B. Administrative Variance (dated January 18, 2024) which has been found approvable by the County Engineer (on March 7, 2024). Approval of this Administrative Variance will waive the Lumsden Rd. substandard road improvements required by Sec. 6.04.03.L. of the LDC.
- 10. If MM 23-0887 is approved, the County Engineer will approve a Sec. 6.04.02.B. Administrative Variance (dated January 18, 2024) from the LDC Sec. 6.04.07 access spacing requirements for the project's Lumsden Rd. access (to folio 72459.0000), which has been found approvable by the County Engineer (on March 7, 2024). Approval of this Administrative Variance will permit a +/-+/- 130-foot reduction of the minimum access spacing between the above referenced access and the next closest access to the east, resulting in an access spacing of +/- 115 feet.
- 11. If the notes and/or graphic on the site plan are in conflict with specific zoning conditions and/or the Land Development Code (LDC) regulations, the more restrictive regulation shall apply, unless specifically

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conditioned otherwise. References to development standards of the LDC in the above stated conditions shall be interpreted as the regulations in effect at the time of preliminary site plan/plat approval.

Case Reviewer: Tim Lampkin, AICP

- 12. Development of the project shall proceed in strict accordance with the terms and conditions contained in the Development Order, the General Site Plan, the land use conditions contained herein, and all applicable rules, regulations and ordinances of Hillsborough County.
- 13. In accordance with LDC Section 5.03.07.C, the certified PD general site plan shall expire for the internal transportation network and external access points, as well as for any conditions related to the internal transportation network and external access points, if site construction plans, or equivalent thereof, have not been approved for all or part of the subject Planned Development within 5 years of the effective date of the PD unless an extension is granted as provided in the LDC. Upon expiration, re-certification of the PD General Site Plan shall be required in accordance with provisions set forth in LDC Section 5.03.07.C

**Zoning Administrator Sign Off:** 

J. Brian Grady Mon Mar 18 2024 08:12:37

SITE, SUBDIVISION AND BUILDING CONSTRUCTION IN ACCORDANCE WITH HILLSBOROUGH COUNTY SITE DEVELOPMENT PLAN & BUILDING REVIEW AND APPROVAL.

Approval of this re-zoning petition by Hillsborough County does not constitute a guarantee that the project will receive approvals/permits necessary for site development as proposed will be issued, nor does it imply that other required permits needed for site development or building construction are being waived or otherwise approved. The project will be required to comply with the Site Development Plan Review approval process in addition to obtain all necessary building permits for on-site structures.

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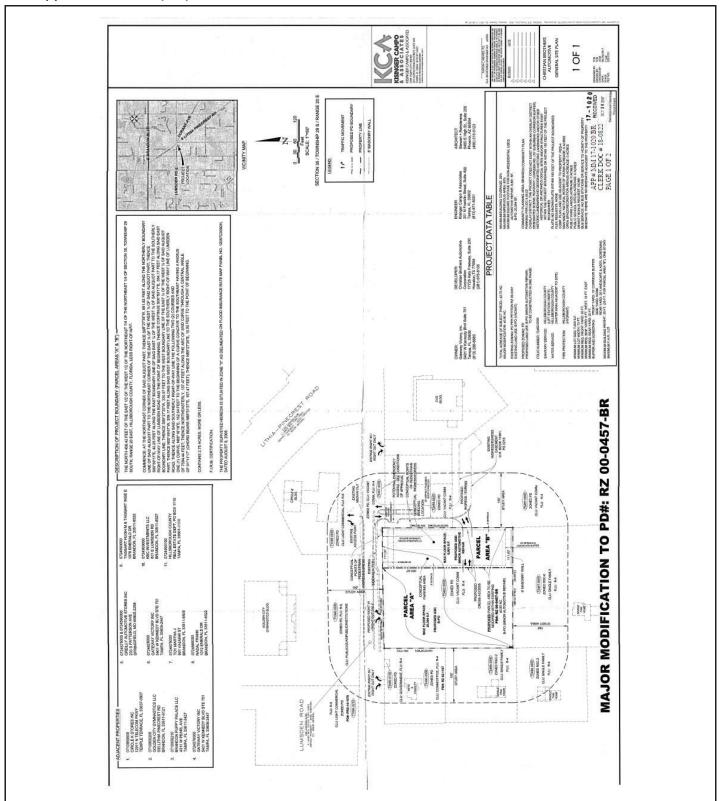
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# 7.0 ADDITIONAL INFORMATION AND/OR GRAPHICS

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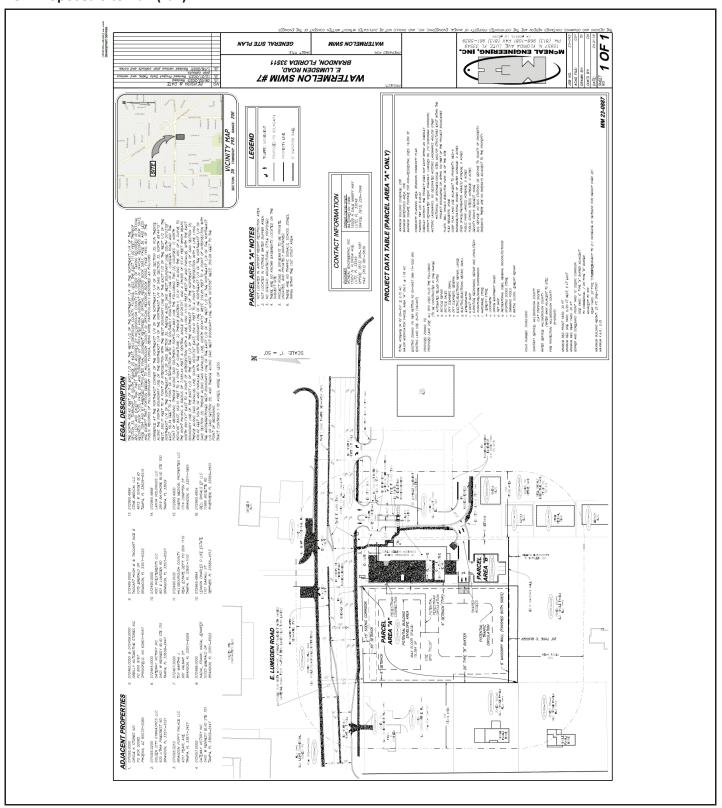
# 8.0 SITE PLANS (FULL)

# 8.1 Approved Site Plan (Full)



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# 8.2 Proposed Site Plan (Full)



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# 9.0 FULL TRANSPORTATION REPORT (see following pages)

#### AGENCY REVIEW COMMENT SHEET

TO:	Zoning Technician, Development Services Departm	nent DATE: 03/15/2024
REV	VIEWER: James Ratliff, AICP, Principal Planner	AGENCY/DEPT: Transportation
PLA	NNING AREA/SECTOR: BR/ Central	PETITION NO: MM 23-0887
	This agency has no comments.	
	This agency has no objection.	
X	This agency has no objection, subject to listed or	attached conditions.
	This agency objects, based on the listed or attack	ned conditions.
	AND REVISED CONDITION OF APPROVAL	
	<u>d Conditions</u>	
8.	For Parcel B, Tthe general design, location, an shown on the General Site Plan, but shall be re Access Management regulations. The design a approval by the Hillsborough County Planning Final design, if approved by Hillsborough County Department, but is not limited to left turn lanes	egulated by the Hillsborough County nd construction of curb cuts are subject to g and Growth Management Department. nty Planning and Growth Management
	[Staff is proposing to modify this condition to reflection comport with current practice.]	ct the proposed access changes and to
9	Vehicular and pedestrian <u>access/</u> cross-access shall well as between the subject site and the commercial	
	[Concurrent with relocation/construction of the easthall remove the existing cross access driveway strength for emergency access purposes by the History OF THE CONDITION HAS BEEN SAT	ubout and restore the curb unless otherwise llsborough County Fire Marshall <u>. THIS</u>
	9. In such instance, the existing driveway mausing a breakaway gate, breakaway bollards, gate whillsborough County Fire Marshall standards.	ay remain; however, access shall be restricted with Knox-box, or another method meeting

[Staff is proposing to modify this condition to conform with current language/terminology. The eastern "cross access" currently serves as primary access for the Parcel B uses. Additionally, when the referenced "eastern cross access driveway" connection was constructed, it was determined that the "existing cross access driveway stubout" would remain as an emergency access connection, and the site was approved/constructed accordingly. As such, staff has modified the condition for clarify, i.e. to reflect that the decision referenced in the existing

condition language (i.e. whether to keep or remove the existing connection) has already been made/implemented)].

#### New Conditions

- If MM 23-0617 is approved, the County Engineer will approve a Sec. 6.04.02.B. Administrative Variance (dated January 18, 2024) which has been found approvable by the County Engineer (on March 7, 2024). Approval of this Administrative Variance will waive the Lumsden Rd. substandard road improvements required by Sec. 6.04.03.L. of the LDC.
- If MM 23-0887 is approved, the County Engineer will approve a Sec. 6.04.02.B. Administrative Variance (dated January 18, 2024) from the LDC Sec. 6.04.07 access spacing requirements for the project's Lumsden Rd. access (to folio 72459.0000), which has been found approvable by the County Engineer (on March 7, 2024). Approval of this Administrative Variance will permit a +/-+/- 130-foot reduction of the minimum access spacing between the above referenced access and the next closest access to the east, resulting in an access spacing of +/- 115 feet.

#### PROJECT SUMMARY AND TRIP GENERATION

The applicant is proposing a Major Modification (MM) to a previously approved Planned Development (PD) #00-0457, as most recently amended via MM 17-1020. The project consists of two parcels totaling +/- 2.75 ac. The modification area consists of a single +/- 1.78 ac. parcel. The zoning is presently approved for 30,165 s.f. of Business Professional Office (BPO) uses. The applicant is seeking to modify Parcel A within the PD to add the following additional uses:

- a. Automated Teller (ATM)
- b. Bicycle Repair
- c. Bicycle Sales
- d. Dry Cleaners Small
- e. Dry Cleaners, General
- f. Electric/Electronic Repair, Large
- g. Electric/Electronic Repair, Small
- h. Exterminator
- i. Florist Shop
- j. Furniture Refinishing, Repair and Upholstery
- k. Furniture/Home Furnishings
- 1. Hardware Store
- m. Jewelry Store
- n. Locksmith
- o. Office Equipment Sales
- p. Pet Shop
- q. Recreational Uses, General Indoor/Outdoor
- r. Sporting Goods Store
- s. Swimming Pools
- t. Watch, Clock, Jewelry Repair

The applicant is also proposing to eliminate a project access connection to Lumsden Rd., as further discussed below.

Consistent with Sec. 6.2.1.C. of the Development Review Procedures Manual (DRPM), staff has waived the required transportation analysis. In doing so, staff evaluated each of the proposed additional uses proposed by the applicant and determined them to generate peak hour trips in an equal of lesser amount

than the already approved uses within Parcel A (i.e. all additional uses generate the same or fewer trips as Medical Office uses, which is assumed to be the highest generating BPO use (which is already approved). Additionally, the project's access already has turn lanes serving the site which are sufficient to serve the proposed project. Given this, staff determined that a traditional trip generation and site access analysis would be of little to no benefit. Staff has prepared the below comparison of the trip generation potential of development of the subject property, under the existing and proposed rezonings, utilizing a generalized worst-case scenario. Data presented below is based on the 11<sup>th</sup> Edition of the Institute of Transportation Engineer's Trip Generation Manual.

# **Existing Zoning:**

Land Use/Size	24 Hour Two-	Total Peak Hour Trips	
Land Use/Size	Way Volume	AM	PM
Parcel A: +/- 20,364 s.f. Medical Office Uses (ITE Code 720)	766	57	80
Parcel B: +/- 9,801 s.f. Auto Care Center Uses (ITE Code 942)	350 (Est.)	22	35
Subtotal:	1,116	79	115

#### Proposed Zoning:

Land Use/Size	24 Hour Two-	Total Peak Hour Trips	
Land Ose/Size	Way Volume	AM	PM
Parcel A: +/- 20,364 s.f. Medical Office Uses (ITE Code 720)	766	57	80
Parcel B: +/- 9,801 s.f. Auto Care Center Uses (ITE Code 942)	350 (Est.)	22	35
Subtotal:	1,116	79	115

Trip Generation Difference:

Land Use/Size	24 Hour Two-	Total Hour	
	Way Volume	AM	PM
Difference	No	No	No
	Change	Change	Change

#### TRANSPORTATION INFRASTRUCTURE SERVING THE SITE

Lumsden Rd. is a 4-lane, divided, substandard, arterial roadway characterized by +/- 11 to 12-foot wide travel lanes in average condition. There are no bicycle facilities on Lumsden Rd. in the vicinity of the proposed project. There are +/- 4-foot-wide to 5-foot-wide sidewalks along portions both sides of Lumsden Rd. in the vicinity of the proposed project.

#### SITE ACCESS CONSIDERATIONS

The applicant is proposing to eliminate the proposed connection to Lumsden Rd. Sole legal access to the parcel will be via the Shared Access Facility within the PD that is adjacent and east of the subject PD (i.e. PD 19-0034). This decision was made after an examination of the roadway configuration and available

right-of-way on Lumsden Rd. in the vicinity of the proposed project. Specifically, it is generally not permissible for projects to take access to a roadway from within a turn lane, but particularly so when the location of such access (and lack of available right-of-way) makes it impossible to extend the turn lane such that the a turn lane extension which can provide the required queue, deceleration and taper lengths necessary to provide for the safe entry and deceleration within the turn lane. In this case, it was determined that such extension was not possible given lack of right-of-way, roadway configuration and/or adjacent parcel access, and that safer access for the project would be via the sole connection which currently serves the existing Parcel B uses.

# <u>ADMINISTRATIVE VARIANCE #1 – SUBSTANDARD ROAD</u>

Lumsden Rd. is a substandard arterial roadway. The applicant's Engineer of Record (EOR) submitted a Section 6.04.02.B Administrative Variance request (dated January 18, 2024) from the Section 6.04.03.L. requirement whereby an applicant is required to improve a substandard roadway, between its project access and nearest roadway meeting an applicable standard, to current County standards. Based on factors presented in the Administrative Variance request, the County Engineer found the request approvable (on March 7, 2024). If this rezoning is approved by the Hillsborough County Board of County Commissioners, the County Engineer will approve the above referenced Administrative Variance Request. If approved, no substandard road improvements on Lumsden Rd. will be required.

# ADMINISTRATIVE VARIANCE #2 – ACCESS SPACING

The applicant's Engineer of Record (EOR) submitted a Section 6.04.02.B. Administrative Variance Request (dated January 18, 2024) from the Section 6.04.07 LDC requirement, governing access spacing. The Hillsborough County LDC requires a minimum connection spacing of 245 feet for a Class 5 roadway with a posted speed of 45 miles per hour or less. Staff notes that while the applicant's request letter incorrectly identified the base standard by utilizing standards for a Class 5 facility with a posted speed of greater than 45 mph, the end result remains unchanged (however the letter overstates the amount of the required variance by an additional 85 feet). The applicant is seeking a variance, relative to its proposed project access, of  $\pm$ 130 feet from the closest driveway to the east on the same (south) side of the roadway. If approved, this would result in an access spacing of  $\pm$ 115 ft.

Based on factors presented in the Administrative Variance Request, the County Engineer found the request approvable on March 7, 2024.

# **ROADWAY LEVEL OF SERVICE (LOS) INFORMATION**

Level of Service (LOS) information for adjacent roadway sections is reported below.

Roadway	From	То	LOS Standard	Peak Hour Directional LOS
Lumsden Rd.	Kings Ave.	Lithia Pinecrest Rd.	D	С

Source: Hillsborough County 2020 Level of Service Report.

# Ratliff, James

From: Williams, Michael

Sent: Thursday, March 7, 2024 12:27 PM

To: McNeal, Christopher

Cc: Carla Sansone; Lampkin, Timothy; Ratliff, James; Tirado, Sheida; PW-CEIntake; De Leon, Eleonor

**Subject:** FW: MM 23-0887 - Administrative Variance Review

**Attachments:** 23-0887 AVReq 01-18-24\_1.pdf; 23-0887 AVReq 01-18-24\_2.pdf

Importance: High

#### Chris,

I have found the attached Section 6.04.02.B. Administrative Variances (AV) for PD 23-0887 APPROVABLE.

Please note that it is you (or your client's) responsibility to follow-up with my administrative assistant, Eleonor De Leon (DeLeonE@hcfl.gov or 813-307-1707) after the BOCC approves the PD zoning or PD zoning modification related to below request. This is to obtain a signed copy of the DE/AV.

If the BOCC denies the PD zoning or PD zoning modification request, staff will request that you withdraw the AV/DE. In such instance, notwithstanding the above finding of approvability, if you fail to withdraw the request, I will deny the AV/DE (since the finding was predicated on a specific development program and site configuration which was not approved).

Once I have signed the document, it is your responsibility to submit the signed AV/DE(s) together with your initial plat/site/construction plan submittal. If the project is already in preliminary review, then you must submit the signed document before the review will be allowed to progress. Staff will require resubmittal of all plat/site/construction plan submittals that do not include the appropriate signed AV/DE documentation.

Lastly, please note that it is critical to ensure you copy all related correspondence to PW-CEIntake@hcfl.gov

Mike

#### Michael J. Williams, P.E.

**Director, Development Review County Engineer** 

**Development Services Department** 

P: (813) 307-1851 M: (813) 614-2190 E: Williamsm@HCFL.gov

W: HCFLGov.net

#### **Hillsborough County**

601 E. Kennedy Blvd., Tampa, FL 33602

Facebook | Twitter | YouTube | LinkedIn | HCFL Stay Safe

Please note: All correspondence to or from this office is subject to Florida's Public Records law.

From: Tirado, Sheida <TiradoS@hcfl.gov>Sent: Tuesday, March 5, 2024 5:56 PMTo: Williams, Michael <WilliamsM@hcfl.gov>Cc: De Leon, Eleonor <DeLeonE@hcfl.gov>

Subject: MM 23-0887 - Administrative Variance Review

Importance: High

Hello Mike,

The attached AVs are approvable to me, please include the following people in your response:

cmcneal@mcnealengineering.com csansone@mcnealengineering.com lampkint@hcfl.gov ratliffja@hcfl.gov

Best Regards,

# Sheida L. Tirado, PE

**Transportation Review Manager**Development Services Department

P: (813) 276-8364 E: tirados@hcfl.gov W: HCFLGov.net

## **Hillsborough County**

601 E. Kennedy Blvd., Tampa, FL 33602

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Please note: All correspondence to or from this office is subject to Florida's Public Records law.



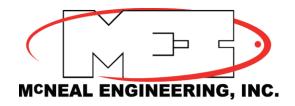
# **Supplemental Information for Transportation Related Administrative Reviews**

#### Instructions:

- This form must be provided separately for each request submitted (including different requests of the same type).
- This form must accompany all requests for applications types shown below. Staff will not log in or assign cases that are not accompanied by this form, or where the form is partially incomplete.
- A response is required in every field. Blank fields or non-responsive answers will result in your application being returned.
- All responses must be typed.
- Please contact Ingrid Padron at <u>padroni@hcpafl.gov</u> or via telephone at (813) 307-1709 if you have questions about how to complete this form.

-	,
Request Type (check one)	<ul> <li>✓ Section 6.04.02.B. Administrative Variance</li> <li>☐ Technical Manual Design Exception Request</li> <li>☐ Alternative Parking Plan Request (Reference LDC Sec. 6.05.02.G3.)</li> <li>☐ Request for Determination of Required Parking for Unlisted Uses (Reference LDC Sec. 6.05.02.G.1. and G.2.)</li> </ul>
Submittal Type (check one)	➤ New Request
Submittal Number and Description/Running History (check one and complete text box using instructions provided below)	<b>×</b> 1. 1/18/2024 Substandard Road       □4.         □2.       □5.         □3.       □6.
submittal number/name to each separate request. number previously identified. It is critical that the ap	ests (whether of the same or different type), please use the above fields to assign a unique Previous submittals relating to the same project/phase shall be listed using the name and plicant reference this unique name in the request letter and subsequent filings/correspondence. I information related to a previously submitted request, then the applicant would check the
Project Name/ Phase Watermelon Swir	n #7
Important: The name selected must be used on all fu If request is specific to a discrete phase, please also	ture communications and submittals of additional/revised information relating to this variance. list that phase.
Folio Number(s) 072462.0000	☐ Check This Box If There Are More Than Five Folio Numbers
numbers must be provided in the format provided b	to a maximum of five. If there are additional folios, check the box to indicate such. Folio y the Hillsborough County Property Appraiser's website (i.e. 6 numbers, followed by a hyphen, 89"). Multiple records should be separated by a semicolon and a space e.g. "012345-6789;
Name of Person Submitting Request	McNeal Engineering c/o Christopher S. McNeal
Important: For Design Exception (DE) Requests, the pDE request letter must be signed and sealed.	person submitting must be a Professional Engineer (PE) licensed within the state of Florida. The
Current Property Zoning Designation	PD 00-0457, MM 17-1020
Designation. Typing "N/A" or "Unknown" will result in County Zoning Atlas, which is available at <a "rmc-9".="" (813)="" (flu)="" 272-5600="" 3.<="" additional="" application="" as="" assistance,="" at="" be="" being="" development="" for="" future="" hillsborough="" href="https://maxwee/maxwee/maxwee/https://maxwee&lt;/td&gt;&lt;td&gt;nily Conventional – 9" in="" information="" is="" land="" maphillsborough="" maphillsborough.html.="" may="" not="" obtained="" official="" option="" or="" property's="" ps.hillsboroughcounty.org="" returned.="" same="" services="" td="" the="" this="" use="" via="" your=""></a>	
Pending Zoning Application Number	MM 23-0887
	ter the application number preceded by the case type prefix, otherwise type "N/A" or "Not M for major modifications, PRS for minor modifications/personal appearances.
Related Project Identification Number (Site/Subdivision Application Number)	N/A

**Important:** This 4-digit code is assigned by the Center for Development Services Intake Team for all Certified Parcel, Site Construction, Subdivision Construction, and Preliminary/Final Plat applications. If no project number exists, please type "N/A" or "Not Applicable".



Hillsborough County Development Services 601 E Kennedy Blvd 20th Floor Tampa, FL 33602 Re: WATERMELON SWIM #7
E. Lumsden Road
Hillsborough County
Folio # 072462.0000
MM 23-0887

Attn: Mr. Michael J. Williams, PE Hillsborough County Engineer

MEI File # 23-042 January 18, 2024

#### **ADMINISTRATIVE VARIANCE - EXISTING FACILITIES**

Mr. Williams,

We are requesting an administrative variance per Hillsborough County Land Development Code (LDC) Section 6.04.02.B for relief from Section 6.04.03.L, Existing Facilities.

Our client is requesting a revision to the PD of this parcel to allow for Business Professional Office (BPO) uses be replaced with all uses permitted within the BPO zoning district, "Plus" the following additional uses:

- a. Automated Teller (ATM)
- b. Bicycle Repair
- c. Bicycle Sales
- d. Dry Cleaners Small
- e. Dry Cleaners, General
- f. Electric/Electronic Repair, Large
- g. Electric/Electronic Repair, Small
- h. Exterminator
- i. Florist Shop
- j. Furniture Refinishing, Repair and Upholstery
- k. Furniture/Home Furnishings
- I. Hardware Store
- m. Jewelry Store
- n. Locksmith
- o. Office Equipment Sales
- p. Pet Shop
- q. Recreational Uses, General Indoor/Outdoor
- r. Sporting Goods Store
- s. Swimming Pools
- t. Watch, Clock, Jewelry Repair

Mr. Michael J. Williams, PE WATERMELON SWIM #7 MEI File # 23-042 January 18, 2024 Page 2 of 3

We understand that the proposed application is being reviewed in accordance with current code standards, and as such, are requesting a variance from the above-mentioned section for Existing Facilities. Pursuant to the Hillsborough County LDC, a request for administrative variance is to be evaluated by the issuing authority based on the following conditions: (a) there is an unreasonable burden on the applicant, (b) the variance would not be detrimental to the public health, safety, and welfare, (c) without the variance, reasonable access cannot be provided. These items are addressed below for the variance requested.

# 6.04.03.L Improvement of Existing Facility

Lumsden Road adjacent to this project, is a 4-lane divided urban arterial road that has approximately 81 feet of pavement. This includes a WB Left Turn Lane, dual EB Right Turn Lanes, a 3-foot Traffic Separator, and Sidewalks on both sides of the road. Per Hillsborough County's TTM TS-6, the roadway adjacent to the proposed access is deficient of buffered bike lanes, and in-sufficient right-of-way. The posted speed is 45 MPH. The surrounding land use serves mostly commercial.

Our responses to review criteria a, b, and c are as follows:

- (a) The current code would require that Lumsden Road adhere to the closest County Standard, TS-6. There is currently insufficient right-of-way to construct the improvements required to bring the subject road up to current county standards (i.e. addition of 7-foot buffered bicycle lanes). In addition, this roadway segment was recently improved, and bike lanes were not included along this corridor. To provide a short bike lane segment on one side of the road only would be a financial burden to the client, as well as a safety hazard.
- (b) The existing shared private access driveway does not appear to produce conflicts in its current location with access to E Lumsden Road. Pedestrian access will be provided both internally for the proposed project, and to the current pedestrian features on Lumsden Road.
- (c) The existing shared private access location would provide reasonable access for the proposed Zoning Modification. Without use of the shared private access location, the proposed use of the parcel is not feasible.

Mr. Michael J. Williams, PE WATERMELON SWIM #7 MEI File # 23-042 January 18, 2024 Page 3 of 3

you have questions, or need additional information, please feel free to contact our office at the rebsite or phone number listed. Thank you very much for your assistance.		
	Sincerely,	
	Christopher S. McNeal, PE  MCNEAL ENGINEERING, INC.	
c: WMS Realty Brandon LLC c/o Micha Seal <i>via</i> email		
Based on the information provided by the applicant, this requ	uest is:	
Approved		
Approved with Conditions		
Disapproved		
If there are any further questions or you need clarification, plo (813) 276-8364.	ease contact Sheida Tirado, PE at	
	Sincerely,	
	Mr. Michael J. Williams, PE Hillsborough County Engineer	



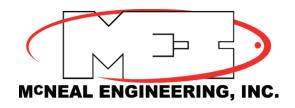
# **Supplemental Information for Transportation Related Administrative Reviews**

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- A response is required in every field. Blank fields or non-responsive answers will result in your application being returned.
- All responses must be typed.
- Please contact Ingrid Padron at <u>padroni@hcpafl.gov</u> or via telephone at (813) 307-1709 if you have questions about how to complete this form.

<u>.</u>	
Request Type (check one)	<ul> <li>✓ Section 6.04.02.B. Administrative Variance</li> <li>☐ Technical Manual Design Exception Request</li> <li>☐ Alternative Parking Plan Request (Reference LDC Sec. 6.05.02.G3.)</li> <li>☐ Request for Determination of Required Parking for Unlisted Uses (Reference LDC Sec. 6.05.02.G.1. and G.2.)</li> </ul>
Submittal Type (check one)	➤ New Request
Submittal Number and Description/Running History (check one and complete text box using instructions provided below)	×1. 1/18/2024 Driveway Spacing       □4.         □2.       □5.         □3.       □6.
submittal number/name to each separate request. number previously identified. It is critical that the ap	lests (whether of the same or different type), please use the above fields to assign a unique Previous submittals relating to the same project/phase shall be listed using the name and plicant reference this unique name in the request letter and subsequent filings/correspondence. I information related to a previously submitted request, then the applicant would check the
Project Name/ Phase Watermelon Swin	m #7
<b>Important:</b> The name selected must be used on all fulf request is specific to a discrete phase, please also	ture communications and submittals of additional/revised information relating to this variance. list that phase.
Folio Number(s) 072462.0000	☐ Check This Box If There Are More Than Five Folio Numbers
numbers must be provided in the format provided b	to a maximum of five. If there are additional folios, check the box to indicate such. Foliony the Hillsborough County Property Appraiser's website (i.e. 6 numbers, followed by a hyphen, 189"). Multiple records should be separated by a semicolon and a space e.g. "012345-6789;
Name of Person Submitting Request	McNeal Engineering c/o Christopher S. McNeal
<b>Important:</b> For Design Exception (DE) Requests, the pDE request letter must be signed and sealed.	person submitting must be a Professional Engineer (PE) licensed within the state of Florida. The
<b>Current Property Zoning Designation</b>	PD 00-0457, MM 17-1020
Designation. Typing "N/A" or "Unknown" will result in County Zoning Atlas, which is available at <a href="https://ma">https://ma</a>	mily Conventional – 9" or "RMC-9". This is not the same as the property's Future Land Use (FLU) in your application being returned. This information may be obtained via the Official Hillsborough <u>ups.hillsboroughcounty.org/maphillsborough/maphillsborough.html</u> . For additional assistance, for Development Services at (813) 272-5600 Option 3.
Pending Zoning Application Number	MM 23-0887
	ter the application number preceded by the case type prefix, otherwise type "N/A" or "Not IM for major modifications, PRS for minor modifications/personal appearances.
Related Project Identification Number (Site/Subdivision Application Number)	N/A

**Important:** This 4-digit code is assigned by the Center for Development Services Intake Team for all Certified Parcel, Site Construction, Subdivision Construction, and Preliminary/Final Plat applications. If no project number exists, please type "N/A" or "Not Applicable".



Hillsborough County
Development Services
601 E Kennedy Blvd 20th Floor
Tampa, FL 33602

Re: WATERMELON SWIM #7
E. Lumsden Road
Hillsborough County
Folio #072462.0000
MM 23-0887

Attn: Mr. Michael J. Williams, PE Hillsborough County Engineer

MEI File # 23-042 January 18, 2024

#### **REQUEST FOR ADMINISTRATIVE VARIANCE - ACCESS SPACING**

Mr. Williams,

We are requesting an administrative variance per Hillsborough County Land Development Code (LDC) Section 6.04.02.B for relief from Section 6.04.07, Minimum Spacing.

Our client is requesting a revision to the PD of this parcel to allow for Business Professional Office (BPO) uses be replaced with all uses permitted within the BPO zoning district, "Plus" the following additional uses:

- a. Automated Teller (ATM)
- b. Bicycle Repair
- c. Bicycle Sales
- d. Dry Cleaners Small
- e. Dry Cleaners, General
- f. Electric/Electronic Repair, Large
- g. Electric/Electronic Repair, Small
- h. Exterminator
- i. Florist Shop
- j. Furniture Refinishing, Repair and Upholstery
- k. Furniture/Home Furnishings
- I. Hardware Store
- m. Jewelry Store
- n. Locksmith
- o. Office Equipment Sales
- p. Pet Shop
- q. Recreational Uses, General Indoor/Outdoor
- r. Sporting Goods Store
- s. Swimming Pools
- t. Watch, Clock, Jewelry Repair

Mr. Michael J. Williams, PE WATERMELON SWIM #7 MEI File # 23-042 January 18, 2024 Page 2 of 3

We understand that the proposed application is being reviewed in accordance with current code standards, and as such, are requesting a variance from the above-mentioned section for access spacing. Pursuant to the Hillsborough County LDC, a request for administrative variance is to be evaluated by the issuing authority based on the following conditions: (a) there is an unreasonable burden on the applicant, (b) the variance would not be detrimental to the public health, safety, and welfare, (c) without the variance, reasonable access cannot be provided. These items are addressed below for the variance requested.

#### 6.04.07 Access Spacing

We are requesting a variance to reduce the required access spacing for a Class 5 roadway from 330 feet (per LDC) to approximately 115 feet. This is the separation between the existing shared private driveway which services the project site and the existing CVS driveway to the east, on the same side of the road. The driveway on the opposite (WB) side of the roadway was not included in this evaluation, as it is restricted by a raised traffic separator.

The proposed access location for Parcel Area "A" would use the existing Parcel Area "B" shared private access to E Lumsden Road. Lumsden Road adjacent to this this project, is a 4-lane Divided Urban Arterial Roadway, with dedicated Turn Lanes, Curb and Gutter and Sidewalk on both sides of the road. The posted speed is 45 MPH. The land use is mostly Commercial.

Our responses to review criteria a, b, and c are as follows:

- (a) The frontage of this parcel is in the area of the existing EB dual right turn lanes on Lumsden Road, near the Intersection with Lithia Pinecrest Road. The parcel is currently approved to have a direct connection to Lumsden Road. Safety concerns regarding the location of the approved access with regards to the existing EBRTLs generate the desire to remove this access point. Parcel Area "A" access is proposed to be through the existing private shared access across and along the east side of Parcel Area "B" as shown on the approved General Site Plan (MM 17-1020). There are no other financially feasible alternatives for access.
- (b) The existing shared private access driveway does not appear to produce conflicts in its current location with access to E Lumsden Road. Pedestrian access will be provided both internally for the proposed project, and to the current pedestrian features on E Lumsden Road.
- (c) The existing shared private access location would provide reasonable access for the proposed Zoning Modification. Without use of the shared private access location, the proposed use of the parcel is not feasible.

Mr. Michael J. Williams, PE WATERMELON SWIM #7 MEI File # 23-042 January 18, 2024 Page 3 of 3

If you have questions, or need additional information, please feel free to contact our office at the

	one number listed. Thank you very much for	
		Sincerely,
		Christopher S. McNeal, PE  MCNEALENGINEERING, INC.
c: WMS Realt	y Brandon LLC c/o Micha Seal <i>via</i> email	
Based on the	information provided by the applicant, this re	equest is:
	Approved	
	Approved with Conditions	
	Disapproved	
If there are an (813) 276-836	y further questions or you need clarification, 4.	please contact Sheida Tirado, PE at
		Sincerely,
		Mr. Michael J. Williams, PE Hillsborough County Engineer

CLU: LIGHT COMMERCIAL ZONED: PD PD#: PRS-14-1079 SINGLE FAMILY HOME

# Transportation Comment Sheet

# 3.0 TRANSPORTATION SUMMARY (FULL TRANSPORTATION REPORT IN SECTION 9 OF STAFF REPORT)

Adjoining Roadways (check if applicable)				
Road Name	Classification	<b>Current Conditions</b>	Select Future Improvements	
Lumsden Rd.	County Arterial - Urban	4 Lanes  ⊠Substandard Road  □Sufficient ROW Width	<ul><li>□ Corridor Preservation Plan</li><li>□ Site Access Improvements</li><li>□ Substandard Road Improvements</li><li>□ Other</li></ul>	
	Choose an item.	Choose an item. Lanes  ☐ Substandard Road ☐ Sufficient ROW Width	<ul><li>☐ Corridor Preservation Plan</li><li>☐ Site Access Improvements</li><li>☐ Substandard Road Improvements</li><li>☐ Other</li></ul>	
	Choose an item.	Choose an item. Lanes  ☐ Substandard Road ☐ Sufficient ROW Width	<ul><li>□ Corridor Preservation Plan</li><li>□ Site Access Improvements</li><li>□ Substandard Road Improvements</li><li>□ Other</li></ul>	
	Choose an item.	Choose an item. Lanes  □Substandard Road  □Sufficient ROW Width	<ul> <li>□ Corridor Preservation Plan</li> <li>□ Site Access Improvements</li> <li>□ Substandard Road Improvements</li> <li>□ Other</li> </ul>	

Project Trip Generation □Not applicable for this request				
	Average Annual Daily Trips	A.M. Peak Hour Trips	P.M. Peak Hour Trips	
Existing	1,116	79	115	
Proposed	1,116	79	115	
Difference (+/-)	No Change	No Change	No Change	

<sup>\*</sup>Trips reported are based on net new external trips unless otherwise noted.

<b>Project Boundary</b>	Primary Access	Additional Connectivity/Access	Cross Access	Finding
North		Pedestrian	None	Meets LDC
South		None	None	Meets LDC
East	Х	Vehicular & Pedestrian	Vehicular & Pedestrian	Meets LDC
West		None	None	Meets LDC

<b>Design Exception/Administrative Variance</b> □ Not applicable for this request			
Road Name/Nature of Request	Туре	Finding	
Lumsden Rd./ Substandard Road	Administrative Variance Requested	Approvable	
Lumsden Rd./ Access Spacing	Administrative Variance Requested	Approvable	
Notes:			

# Transportation Comment Sheet

4.0 Additional Site Information & Agency Comments Summary				
Transportation	Objections	Conditions Requested	Additional Information/Comments	
<ul><li>☑ Design Exception/Adm. Variance Requested</li><li>☐ Off-Site Improvements Provided</li></ul>	☐ Yes ☐ N/A ⊠ No	⊠ Yes □ No		





Unincorporated Hillsborough County Rezoning		
Hearing Date: March 25, 2024  Report Prepared: March 13, 2024	Petition: MM 23-0887  Folio 72462.0000  South of East Lumsden Road, east of Emerald Drive, & west of Lithia Pinecrest Road	
Summary Data:		
Comprehensive Plan Finding	CONSISTENT	
Adopted Future Land Use	Residential-4 (4 du/ga; 0.25 FAR)	
Service Area	Urban	
Community Plan	Brandon; Suburban Character District	
Request	Major Modification to PD 00-0457 to allow for a list of commercial uses in addition to the currently approved Business Professional Office (BPO) uses	
Parcel Size	1.75 +/- acres (76,230 square feet)	
Street Functional Classification	East Lumsden Road – <b>Arterial</b> Emerald Drive – <b>Local</b> Lithia Pinecrest Road – <b>Arterial</b>	
Locational Criteria	Meets	
Evacuation Zone	None	



#### **Context**

- The approximately 1.75 +/- acre subject site is located south of East Lumsden Road, east of Emerald Drive, and west of Lithia Pinecrest Road.
- The subject site is located within the Urban Service Area and is within the limits of the Brandon Community Plan, specifically in the Suburban Character District.
- The subject site is designated as Residential-4 (RES-4) on the Future Land Use Map (FLUM), which can consider up to 4 dwelling units per acre and a maximum FAR of 0.25 or 175,000 square feet, whichever is less intense. The intent of the RES-4 category is to designate areas that are suitable for low density residential development. Typical uses include residential, suburban scale neighborhood commercial, office uses, and multi-purpose projects. Non-residential uses shall meet locational criteria for specific land use.
- RES-4 extends to the west, south, and east of the subject site. Residential-6 (RES-6) is located to the north. Residential-9 (RES-9) is located further northeast. Public/Quasi-Public (P/Q-P) is located further south.
- The subject site is currently vacant. Heavy commercial uses are located to the immediate east. Light commercial uses are located to the west, north, and further east of the subject site. Single family dwelling units are located directly to the west, southwest, and south. Public institutional uses are located further northwest. The area surrounding the intersection of East Lumsden Road and Lithia Pinecrest Road is mostly commercial in nature whereas the area south and west of the site is mostly residential in nature.
- The subject site is currently zoned as Planned Development (00-0457) and Major Modification (17-1020). The PD zoning district is located to the west, north, and east. Residential Single Family Conventional (RSC-2 & RSC-6) are located to the west and south. The Commercial Neighborhood (CN) district is located further east.
- The applicant is requesting a Major Modification to allow for a list of commercial uses in addition to the currently approved Business Professional Office (BPO) uses for the subject site.

# **Compliance with Comprehensive Plan:**

The following Goals, Objectives, and Policies apply to this rezoning request and are used as a basis for an consistency finding.

#### **FUTURE LAND USE ELEMENT**

#### Urban Service Area (USA)

**Objective 1:** Hillsborough County shall pro-actively direct new growth into the urban service area with the goal that at least 80% of all population growth will occur within the USA during the planning horizon of this Plan. Within the Urban Service Area, Hillsborough County will not impede agriculture. Building permit activity and other similar measures will be used to evaluate this objective.

MM 23-0887

**Policy 1.4:** Compatibility is defined as the characteristics of different uses or activities or design which allow them to be located near or adjacent to each other in harmony. Some elements affecting compatibility include the following: height, scale, mass and bulk of structures, pedestrian or vehicular traffic, circulation, access and parking impacts, landscaping, lighting, noise, odor and architecture. Compatibility does not mean "the same as." Rather, it refers to the sensitivity of development proposals in maintaining the character of existing development.

#### Land Use Categories

**Objective 8:** The Future Land Use Map will include Land Use Categories which outline the maximum level of intensity or density and range of permitted land uses allowed and planned for an area. A table of the land use categories and description of each category can be found in Appendix A.

**Policy 8.1:** The character of each land use category is defined by building type, residential density, functional use, and the physical composition of the land. The integration of these factors sets the general atmosphere and character of each land use category. Each category has a range of potentially permissible uses which are not exhaustive, but are intended to be illustrative of the character of uses permitted within the land use designation. Not all of those potential uses are routinely acceptable anywhere within that land use category.

**Policy 8.2:** Each potential use must be evaluated for compliance with the goals, objectives, and policies of the Future Land Use Element and with applicable development regulations.

#### Relationship to Land Development Regulations

**Objective 9:** All existing and future land development regulations shall be made consistent with the Comprehensive Plan, and all development approvals shall be consistent with those development regulations as per the timeframe provided for within Chapter 163, Florida Statutes. Whenever feasible and consistent with Comprehensive Plan policies, land development regulations shall be designed to provide flexible, alternative solutions to problems.

**Policy 9.1:** Each land use plan category shall have a set of zoning districts that may be permitted within that land use plan category, and development shall not be approved for zoning that is inconsistent with the plan.

**Policy 9.2:** Developments must meet or exceed the requirements of all land development regulations as established and adopted by Hillsborough County, the state of Florida and the federal government unless such requirements have been previously waived by those governmental bodies.

#### **Neighborhood/Community Development**

**Objective 16:** Neighborhood Protection The neighborhood is a functional unit of community development. There is a need to protect existing neighborhoods and communities and those that will emerge in the future. To preserve, protect and enhance neighborhoods and communities, all new development must conform to the following policies.

**Policy 16.1:** Established and planned neighborhoods and communities shall be protected by restricting incompatible land uses through mechanisms such as:

a) locational criteria for the placement of non-residential uses as identified in this Plan,

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- b) limiting commercial development in residential land use categories to neighborhood scale;
- c) requiring buffer areas and screening devices between unlike land uses;

**Policy 16.2:** Gradual transitions of intensities between different land uses shall be provided for as new development is proposed and approved, through the use of professional site planning, buffering and screening techniques and control of specific land uses.

**Policy 16.3:** Development and redevelopment shall be integrated with the adjacent land uses through:

- a) the creation of like uses: or
- b) creation of complementary uses; or
- c) mitigation of adverse impacts; and
- d) transportation/pedestrian connections

**Policy 16.5:** Development of higher intensity non-residential land uses that are adjacent to established neighborhoods shall be restricted to collectors and arterials and to locations external to established and developing neighborhoods.

#### Commercial-Locational Criteria

**Objective 22:** To avoid strip commercial development, locational criteria for neighborhood serving commercial uses shall be implemented to scale new commercial development consistent with the character of the areas and to the availability of public facilities and the market.

**Policy 22.2:** The maximum amount of neighborhood-serving commercial uses permitted in an area shall be consistent with the locational criteria outlined in the table and diagram below. The table identifies the intersection nodes that may be considered for non-residential uses. The locational criteria is based on the land use category of the property and the classification of the intersection of roadways as shown on the adopted Highway Cost Affordable Long Range Transportation Plan. The maximums stated in the table/diagram may not always be achieved, subject to FAR limitations and short range roadway improvements as well as other factors such as land use compatibility and environmental features of the site.

In the review of development applications consideration shall also be given to the present and short-range configuration of the roadways involved. The five year transportation Capital Improvement Program, MPO Transportation Improvement Program or Long Range Transportation Needs Plan shall be used as a guide to phase the development to coincide with the ultimate roadway size as shown on the adopted Long Range Transportation Plan.

**Policy 22.5:** When planning the location of new non-residential developments at intersections meeting the locational criteria, a transition in land use shall be established that recognizes the existing surrounding community character and supports the creation of a walkable environment. This transition will cluster the most intense land uses toward the intersection, while providing less intense uses, such as offices, professional services or specialty retail (i.e. antiques, boutiques) toward the edges of the activity center.

**Policy 22.7:** Neighborhood commercial activities that serve the daily needs of residents in areas designated for residential development in the Future Land Use Element shall be considered provided that these activities are compatible with surrounding existing and planned residential development and are developed in accordance with applicable development regulations, including phasing to coincide with long range transportation improvements.

The locational criteria outlined in Policy 22.2 are not the only factors to be considered for approval of a neighborhood commercial or office use in a proposed activity center. Considerations involving land use compatibility, adequacy and availability of public services, environmental impacts, adopted service levels of effected roadways and other policies of the Comprehensive Plan and zoning regulations would carry more weight than the locational criteria in the approval of the potential neighborhood commercial use in an activity center. The locational criteria would only designate locations that could be considered, and they in no way guarantee the approval of a particular neighborhood commercial or office use in a possible activity center.

#### **Community Design Component**

#### 5.1 COMPATIBILITY

**GOAL 12:** Design neighborhoods which are related to the predominant character of the surroundings.

**OBJECTIVE 12-1:** New developments should recognize the existing community and be designed in a way that is compatible (as defined in FLUE policy 1.4) with the established character of the surrounding neighborhood.

**Policy 12-1.3:** New development in existing, lower density communities should utilize the planned development process of rezoning in order to fully address impacts on the existing community. Additionally, pre-application conferences are strongly encouraged with the staffs of the Planning Commission and Hillsborough County Planning and Growth Management Department.

# **LIVABLE COMMUNITIES ELEMENT: Brandon Community Plan**

Goal 6: Re-establish Brandon's historical, hospitable, and family oriented character through thoughtful planning and forward thinking development practices by concentrating density in certain areas to preserve the semi-rural lifestyle of other areas. Attempt to buffer and transition uses in concentric circles where possible with most intense uses in an area at a node (intersection) and proceeding out from there. Create a plan for how areas could be developed and redeveloped for the future. Each of these areas would have potential for different building heights, parking configurations, fencing, buffering, landscape requirements, special use limitations, and design standards. These standards apply to new construction on infill property, redevelopment of undesirable areas and renovation of existing buildings. The primary consideration of all changes should be compatibility with existing structures to ensure neighborhood preservation.

- **3.** Implement Brandon Character Districts to protect established neighborhoods and historic patterns of development.
- **4.** Consistent with the Brandon Character Districts Map, develop design guidelines for the Brandon Character Districts to address at a minimum building height, density and intensity, building types, bulk, mass, parking location, access, frontage, setbacks, buffers, landscape, streetscape and signage. Consistent with the general design characteristics listed in the Brandon Community Plan document, develop specific standards for adoption into the Land Development Code.
- **5.** General design characteristics for each Brandon Character District are described below. The design characteristics are descriptive as to the general nature of the vicinity and its

surroundings and do not affect the Future Land Use or zoning of properties in effect at the time of adoption of the Brandon Community Plan. Any proposed changes to the zoning of property may proceed in accordance with the Land Development Code.

**d. Suburban** - Primarily residential area of single-family detached homes with side and perimeter yards on one-quarter acre or less. Mixed-use is usually confined to certain intersection locations. This district has a wide range of residential building types: single-family detached, single-family attached and townhouses. Setbacks and street canopy vary. Streets typically define medium-sized blocks. New development/redevelopment would be required to build internal sidewalks and connect to existing external sidewalks or trails.

# Staff Analysis of Goals, Objectives and Policies

The approximately 1.75 +/- acre subject site is located south of East Lumsden Road, east of Emerald Drive, and west of Lithia Pinecrest Road. The subject site is located in the Urban Service Area and is located within the limits of the Brandon Community Plan, specifically in the Suburban Character District. The subject site's Future Land Use classification on the Future Land Use Map (FLUM) is Residential-4 (RES-4). The applicant is requesting a Major Modification to allow for a list of commercial uses in addition to the currently approved Business Professional Office (BPO) uses for the subject site. The list of commercial uses includes the following:

- Automated Teller (ATM)
- Bicycle Repair
- Bicycle Sales
- Dry Cleaners Small
- Dry Cleaners, General
- Electric/Electronic Repair, Large
- Electric/Electronic Repair, Small
- Exterminator
- Florist Shop
- Furniture Refinishing, Repair and Upholstery
- Furniture/Home Furnishings
- Hardware Store
- Jewelry Store
- Locksmith
- Office Equipment Sales
- Pet Shop
- Recreational Uses, General Indoor/Outdoor
- Sporting Goods Store
- Swimming Pools
- Watch, Clock, Jewelry Repair

The subject site is located in the Urban Service Area where according to Objective 1 of the Future Land Use Element (FLUE), 80 percent of the county's growth is to be directed. Similarly, FLUE Policy 1.4 requires all new developments to be compatible with the surrounding area, noting that "Compatibility does not mean "the same as." Rather, it refers to the sensitivity of development proposals in maintaining the character of existing development." There is currently an auto repair shop located to the east and a law office located to the west. The nature of each requested use is compatible with these existing uses. The proposal also includes measures to ensure compatibility with the single family

dwelling units to the west and south. The southwestern boundary of the subject site will incorporate a 20-foot Type B buffer. The southern boundary of the site will include a 20-foot Type C buffer and a 6-foot high masonry wall. These measures, along with the nature of the request, are consistent with FLUE Objective 1 and Policy 1.4 as they relate to compatibility.

FLUE Objective 8 and its associated policies establish Land Use Categories on the Future Land Use Map along with the range of their allowable densities and intensities. The subject site is located within the RES-4 Future Land Use category, which allows for the consideration of non-residential uses subject to locational criteria. The subject site meets Commercial Locational Criteria (CLC) and is therefore eligible for consideration under the site's designated FLU category.

FLUE Objective 16 and its accompanying policies require the protection of existing neighborhoods through various site planning techniques. FLUE Policy 16.1 requires that sites meet locational criteria for the placement of non-residential uses and that buffering and screening is required between unlike land uses. The subject site meets Commercial-Locational-Criteria and includes buffering and screening methods along the western and southern boundaries that abut residential land uses. FLUE Policy 16.2 also requires gradual transitions of intensities between different land uses. The subject site's building is to be located on the north side of the parcel, directly along East Lumsden Road. The southern portion of the site will include parking and buffering/screening areas. These measures help ensure and adequate transition of use between commercial uses and residential uses. Lastly, FLUE Policy 16.5 requires that development of higher intensity non-residential land uses that are adjacent to established neighborhoods be restricted to collectors and arterials and to locations external to established and developing neighborhoods. The subject site is located directly on an arterial roadway and will not impede on the residential neighborhood to the south. The request is consistent with the aforementioned Neighborhood Protection Policies.

The subject site meets Commercial Locational Criteria as outlined in FLUE Objective 22. as it is entirely within the 900-foot distance from the intersection of East Lumsden Road and Lithia Pinecrest Road. FLUE Policy 22.2 establishes the maximum building square footage per intersection quadrant based upon roadway classification and the number of lanes per road. East Lumsden Road and Lithia Pinecrest Road are both 4-lane, county arterial roadways. Per FLUE Policy 22.2, the maximum allowable square footage for the southwestern quadrant of this intersection is 175,000 square feet. The applicant has provided materials that outline the existing amount of non-residential development within the intersection quadrant. When adding the amount of existing non-residential square footage to the proposed addition of 29,185 total square feet on the entire PD site, the total equals 101,125 square feet. Given the nature of the request and that it falls within the maximum allowable square footage of 175,000 square feet, the application is consistent with FLUE Policy 22.2. Additionally, FLUE Policy 22.5 seeks to ensure a transition of uses that clusters the most intense land uses toward the intersection node, while providing less intense uses, such as offices, professional services or specialty retail toward the edges of an activity center. The proposed commercial and BPO uses are consistent with this goal and are also compatible with the development pattern of the area. The request is therefore consistent with FLUE Objective 22 and its associated Policies.

The Community Design Component (CDC) in the Future Land Use Element provides guidance on developments and states that they should relate to the predominant character

of their surroundings. It further states that new developments should recognize the existing community and be designed in a way that is compatible with the established character of an area (*CDC Objective 12-1*). The development to the immediate east and west reflects a pattern of mostly commercial uses whereas the areas to the southwest and south are primarily residential. The site plan places the proposed building towards East Lumsden Road near the existing commercial uses. It also incorporates buffering and screening on the south and southwestern boundaries between the site and the existing residential uses. These design components are consistent with the CDC.

Goal 6 of the Brandon Community Plan seeks to buffer and transition uses in concentric circles with most intense uses in an area at a node (intersection) and proceeding out from there. This also coincides with FLUE Policy 22.5. The request and its proposed uses offer an adequate transition of use with regard to the intersection of East Lumsden Road and Lithia Pinecrest Road. Goal 6 of the community plan also establishes design guidelines for each of the Brandon Character Districts. The subject site is located within the Suburban character district which primarily consists of single-family detached homes as well as mixed use development at certain intersection locations. The proposed Major Modification does not conflict with the overall intent of the Suburban character district as established in the community plan.

Overall, the proposed Major Modification would allow for development that is consistent with the Goals, Objectives and Policies of the *Unincorporated Hillsborough County Comprehensive Plan* and is compatible with the existing development pattern found in the surrounding area.

#### Recommendation

Based upon the above considerations, the Planning Commission staff finds the proposed Major Modification **CONSISTENT** with the *Unincorporated Hillsborough County Comprehensive Plan*, subject to the Conditions of Approval proposed by Hillsborough County Development Services.

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# HILLSBOROUGH COUNTY FUTURE LAND USE RZ MM 23-0887

CONTINUED DENIED

County Boundary Urban Service

PEC PLANNED ENVIRONMENTAL COMMUNITY-1/2 (.25 FAR) AGRICULTURAL/MINING-1/20 (.25 FAR)

AGRICULTURAL/RURAL-1/5 (.25 FAR) AGRICULTURAL-1/10 (.25 FAR)

AGRICULTURAL ESTATE-1/2.5 (.25 FAR) RESIDENTIAL-1 (.25 FAR)

RESIDENTIAL PLANNED-2 (.35 FAR) RESIDENTIAL-4 (.25 FAR)

RESIDENTIAL-6 (.25 FAR)

RESIDENTIAL-12 (.35 FAR) RESIDENTIAL-9 (.35 FAR)

RESIDENTIAL-20 (.35 FAR)

NEIGHBORHOOD MIXED USE-4 (3) (.35 FAR)

SUBURBAN MIXED USE-6 (.35 FAR)

COMMUNITY MIXED USE-12 (.50 FAR) URBAN MIXED USE-20 (1.0 FAR)

INNOVATION CORRIDOR MIXED USE-35 (2.0 FAR) REGIONAL MIXED USE-35 (2.0 FAR)

RESEARCH CORPORATE PARK (1.0 FAR) OFFICE COMMERCIAL-20 (.75 FAR)

ENERGY INDUSTRIAL PARK (50 FAR USES OTHER THAN RETAIL, .25 FAR RETAIL/COMMERCE)

LIGHT INDUSTRIAL PLANNED (.75 FAR)

HEAVY INDUSTRIAL (.75 FAR) LIGHT INDUSTRIAL (.75 FAR)

WIMAUMA VILLAGE RESIDENTIAL-2 (.25 FAR) NATURAL PRESERVATION CITRUS PARK VILLAGE



Author: Beverly F. Daniels

Fle: G:/RezoningSystem\MapP



