REZONING APPLICATION: 23-0472

**ZONING HEARING MASTER DATE:** FEBRUARY 20, 2024.

BOCC LAND USE MEETING DATE: MAY 9, 2024 (CONCURRENT WITH CPA 23-08)



**Development Services Department** 

### 1.0 APPLICATION SUMMARY

Applicant: Maq Sports Club, LLC & Maq Isle

Community, LLC

FLU Category: P/QP; Res-4 (CPA 23-08 to Res-6)

Service Area: Urban

Site Acreage: 9.81

Community Plan Area: Town 'N Country

Overlay: None



### **INTRODUCTION SUMMARY**

The applicant is requesting a rezoning from RSC-6 to PD to allow the development of a single-family subdivision with 52 lots at a density of 5.3 dwellings per acre. The subject property is also under petition CPA 23-08 to change the future land use from P/QP (Public/Quasi-Public) and RES-4 (Residential-4) to RES-6 (Residential-6). The vacant property, covering 9.81 acres, is located at the northeast corner of Soccer Avenue and Armand Drive within the Town 'N County Community Plan area. During the ZHM hearing held on December 18, 2023, the applicant was granted a continuance to address concerns\_regarding the property being the location of historic solid waste disposal area, Old Landfill #4, Barry Road. This application is being heard concurrently with CPA 23-08 to change the comprehensive plan designation from P/QP and RES-4 to RES-6.

Zoning	Existing	Proposed
District	RSC-6 (Infill)	PD
Typical General Uses	Single-Family Residential (Conventional Only)  Single-Family Residential	
Acreage	9.81	9.81
Density/Intensity	6 units per acre	5.30 units per acre
Mathematical Maximum*	58 units	52 units

<sup>\*</sup>number represents a pre-development approximation

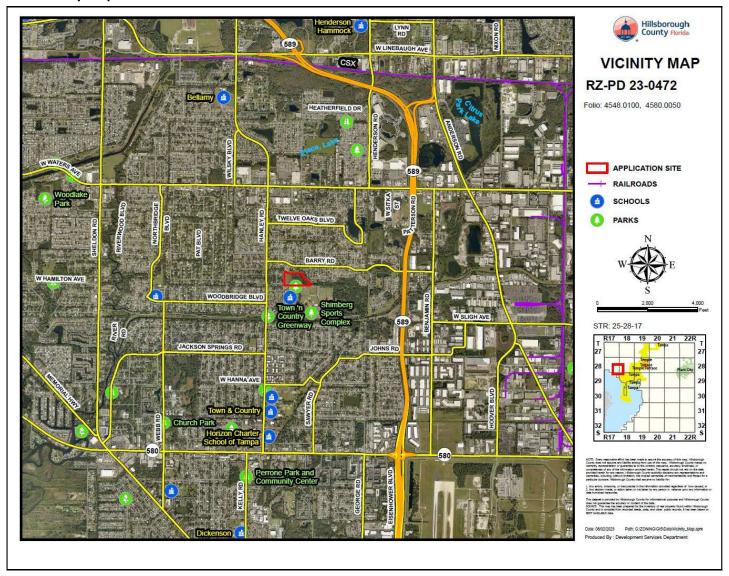
DEVELOPMENT STANDARDS	Existing	Proposed
District	RSC-6	PD
Lot Size / Lot Width / Lot Depth	7,000 SF / 70′	Corner Lot: 4,739 SF / 50' / 95' Interior Lot: 4,750 SF / 50' / 95'
Setbacks/Buffering and Screening	Front: 25' Rear: 7.5' Sides: 25'	Front: 20' Rear: 15' Sides: 5' Front, functioning as a side: 10'
Maximum Height	35′	20'

Additional Information	
PD Variations	None requested as part of this application
Waivers to the Land Development Code	None requested as part of this application
Planning Commission Recommendation:	Development Services Recommendation:
Consistent	Approvable, subject to proposed conditions

ZHM HEARING DATE FEBRUARY 20, 2024
BOCC LUM MEETING DATE MAY 9, 2024

### 2.0 LAND USE MAP SET AND SUMMARY DATA

### 2.1 Vicinity Map



CASE REVIEWER: SAM BALL

### **Context of Surrounding Area:**

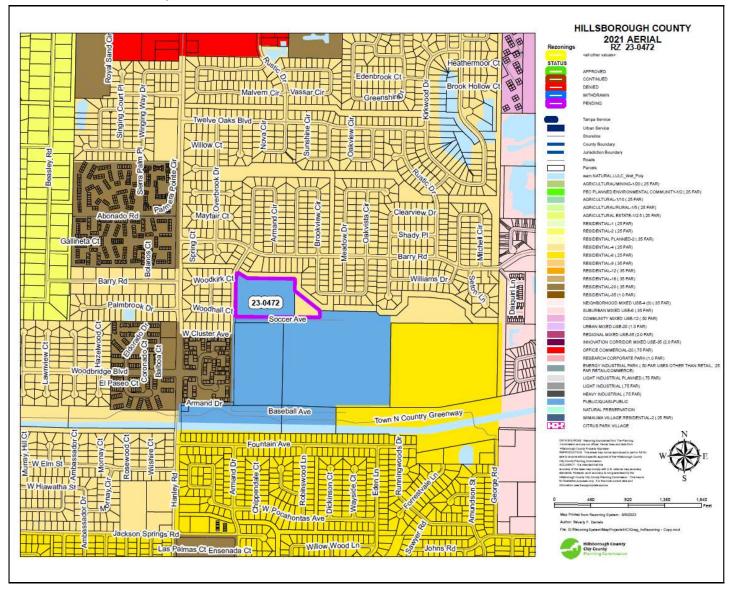
The primary uses in the area include single-family residential, recreation, and education. The subject property abuts public lands to the north and east that are used for stormwater management. The properties opposite the public lands to the north are zoned RSC-6 and are developed for single-family use. The properties to the west of Armand Drive are zoned RSC-6 and are developed for single-family residence. To the south, the properties to the south of Soccer Avenue are zoned RSC-6 and are developed as the Morgan Woods Elementary School and the Shimberg Park and Sports Complex. The Town 'N Country Greenway multi-use path is located approximately 1,250 feet south of the subject property.

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### 2.0 LAND USE MAP SET AND SUMMARY DATA

### 2.2 Future Land Use Map

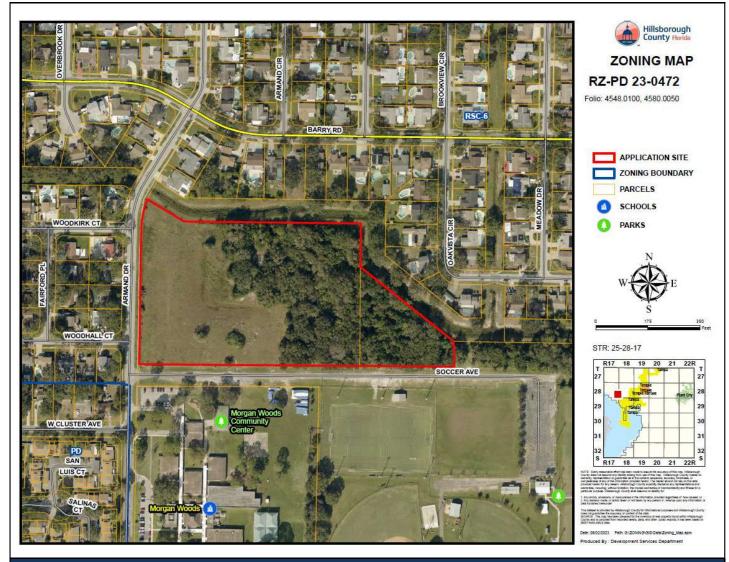


Subject Site Future Land Use Category	P/QP (Public/Quasi-Public) and RES-4; Proposed: RES-6 (CP 23-08)
Maximum Density/FAR	P/QP 0.0 du/ga; FAR: guided by the floor area ratios of the surrounding properties.  RES-4: 4.0 du/ga; FAR: 0.25  RES-6: 6.0 du/ga; FAR: 0.25
Typical Uses	P/QP: major government facilities, other public use, and quasi-public uses.  RES-4 & RES-6: Residential, suburban scale neighborhood commercial, office, multipurpose.

2024 CASE REVIEWER: SAM BALL

### 2.0 LAND USE MAP SET AND SUMMARY DATA

### 2.3 Immediate Area Map

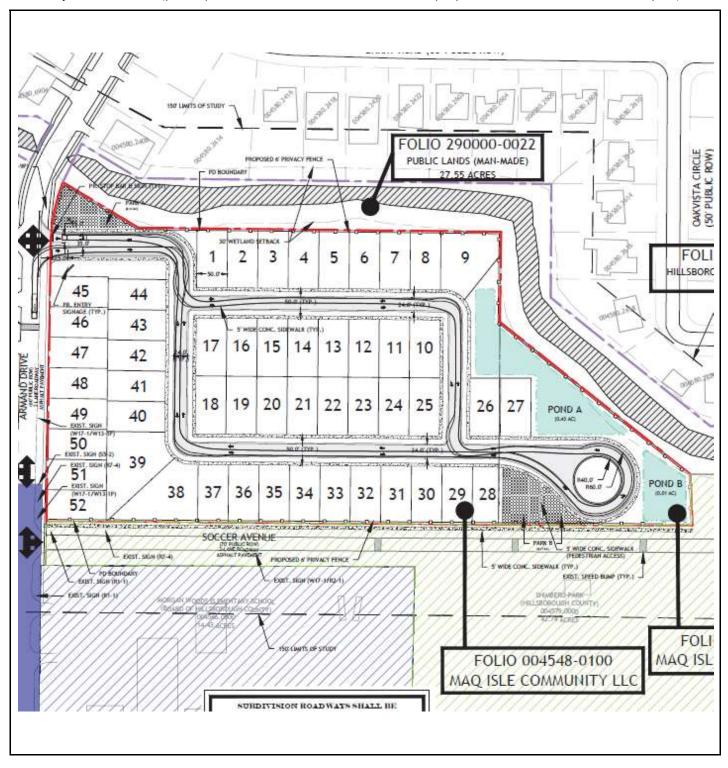


Adjacent Zonings and Uses				
Location	Zoning	Maximum Density/FAR Permitted by Zoning District	Allowable Use	Existing Use
North	RSC-6	6 du/ga; FAR: 0.25	Residential, Single-Family Conventional	Public Lands, Drainage Canal
South	RSC-6	6 du/ga; FAR: 0.25	Residential, Single-Family Conventional	Morgan Woods Elementary School
South	RSC-6 6 du/ga; FAR: 0.25		Residential, Single-Family Conventional	Recreation Fields
East	RSC-6	6 du/ga; FAR: 0.25	Residential, Single-Family Conventional	Public Lands, Drainage Canal
West	RSC-6	6 du/ga; FAR: 0.25	Residential, Single-Family Conventional	Single-Family Conventional

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### 2.0 LAND USE MAP SET AND SUMMARY DATA

2.4 Proposed Site Plan (partial provided below for size and orientation purposes. See Section 8.0 for full site plan)



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# 3.0 TRANSPORTATION SUMMARY (FULL TRANSPORTATION REPORT IN SECTION 9.0 OF STAFF REPORT)

ADJOINING ROADWAYS (CHECK IF APPLICABLE)				
Road Name	Classification	Current Conditions	Select Future Improvements	
Armand Drive	County Local - Urban	2 Lanes □Substandard Road ⊠Sufficient ROW Width	<ul><li>☐ Corridor Preservation Plan</li><li>☐ Site Access Improvements</li><li>☐ Substandard Road Improvements</li><li>☐ Other</li></ul>	

PROJECT TRIP GENERATION			
	Average Annual Daily Trips	A.M. Peak Hour Trips	P.M. Peak Hour Trips
Existing	575	43	57
Proposed	490	36	49
Difference (+/1)	(-) 85	(-)7	(-8)

<sup>\*</sup>Trips reported are based on net new external trips unless otherwise noted.

CONNECTIVITY AND CROSS ACCESS				
Project Boundary	Primary Access	Additional Connectivity/Access	Cross Access	Finding
North		None	None	Meets LDC
South		Pedestrian	Pedestrian	Does Not Meet LDC
East		None	Vehicular	Does Not Meet LDC
West	X	None	Vehicular & Pedestrian	Meets LDC
Notes:				

DESIGN EXCEPTION/ADMINISTRATIVE VARIANCE			
Road Name/Nature of Request	Туре	Finding	
NA			
Notes:			

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### 4.0 ADDITIONAL SITE INFORMATION & AGENCY COMMENTS SUMMARY

INFORMATION/REVIEWING AGENCY						
	Comments		Conditions	Additional		
Environmental	Received	Objections	Requested	Information/Comments		
Environmental Protection Commission	⊠ Yes	☐ Yes	☐ Yes			
	□ No	⊠ No	⊠ No			
Natural Resources	⊠ Yes	☐ Yes	⊠ Yes			
	□ No	⊠ No	□No			
Environmental Services	⊠ Yes	☐ Yes	⊠ Yes	Historical solid waste		
	□ No	⊠ No	☐ No	disposal site (land fill).		
Conservation & Environ. Lands Mgmt.	⊠ Yes	☐ Yes	☐ Yes			
	□ No	⊠ No	⊠ No			
Check if Applicable:		☐ Potable Wa	ter Wellfield P	rotection Area		
☐ Wetlands/Other Surface Waters		$\square$ Significant \	Wildlife Habita	t		
$\square$ Use of Environmentally Sensitive Land Cre	edit	☐ Coastal Hig	h Hazard Area	1		
☐ Wellhead Protection Area		☐ Urban/Subu	rban/Rural Sco	enic Corridor		
☐ Surface Water Resource Protection Area		☐ Adjacent to	ELAPP proper	ty		
		•		t Height Restriction		
	Comments		Conditions	Additional		
Public Facilities	Received	Objections	Requested	Information/Comments		
Transportation						
☐ Design Exc./Adm. Variance Requested	⊠ Yes	☐ Yes	⊠ Yes	See report		
☐ Off-site Improvements Provided	□No	⊠ No	□No	·		
Service Area/ Water & Wastewater						
	☐ Yes	☐ Yes	□ Yes	City of Tampa Water		
, '	⊠ No	⊠ No	⊠ No	Service Area		
☐Rural ☐ City of Temple Terrace						
Hillsborough County School Board	No.					
Adequate ⊠ K-5 ⊠6-8 ⊠9-12 □N/A	⊠ Yes	□Yes	□ Yes			
Inadequate □ K-5 □6-8 □9-12 □N/A	□No	⊠ No	⊠ No			
Impact/Mobility Fees: Single Family Detach	od /Eag astim	ato is based on	2 000 SE)			
Mobility: \$ 9,183 * 55 = \$ 505,065		ate is based on	a 2,000 SF)			
Parks: \$ 2,145 * 55 = \$ 117,975						
School: \$ 8,227 * 55 = \$ 452,485						
, , , , , , , , , , , , , , , , , , , ,						
•	Fire: \$ 335 * 55 = \$ 18,425					
Total per House: \$19,890 * 55 = \$1,093,950 [\$18,890 * 52 = \$1,034,280]						
Comprehensive Plan	Comments Received	Findings	Conditions Requested	Additional Information/Comments		
Planning Commission				,		
☐ Meets Locational Criteria	⊠ Yes	☐ Inconsistent	□Yes			
☐ Locational Criteria Waiver Requested	□ No	<ul><li>☐ Inconsistent</li><li>☐ Consistent</li></ul>	⊠ No			
·		EN CONSISTENT	∠ NU			

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### **5.0 IMPLEMENTATION RECOMMENDATIONS**

### 5.1 Compatibility

The proposed single-family development would be developed at a density of approximately 5.30 dwellings per acre in an area that is generally made up of single-family conventional, educational, and recreational uses. The single-family residential properties in the vicinity are predominately zoned RSC-6 and are separated from the subject property by public and private right of way, vacant public lands, or vacant County owned lands. The westward orientation of the most western lots, which will directly face towards the neighborhood will help facilitate the new properties being integrated into the existing single-family development of the area. In order for the proposed development to proceed, the existing landfill would be removed by the developer in accordance with State, EPC, and Environmental Services requirements.

Based on the zoning, land use, development pattern of the properties in the area, and the developers requirement to remove the landfill prior to development, staff finds the request will have minimal impact on the properties in the vicinity and finds the request compatible with the surrounding development.

### 5.2 Recommendation

Approvable, Subject to Conditions.

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### **6.0 PROPOSED CONDITIONS**

**Approval** - Approval of the request, subject to the conditions listed below, is based on the general site plan submitted November 28, 2023.

- 1. Development of the project shall proceed in strict accordance with the terms and conditions contained on the General Site Plan and in the land use conditions contained herein, and all applicable rules, regulations, and ordinances of Hillsborough County.
- 2. Any development within the boundaries of the historic solid waste disposal areas will require prior obtainment of a Director's Authorization for construction on or development and/or modification of a historic solid waste filled area issued by the EPC's Waste Division in accordance with Chapter 1-7, Rules of the Environmental Protection Commission (EPC) of Hillsborough County.
- 3. In addition to prior obtainment of a Director's Authorization, landfill source material (waste) shall be removed in its entirety within the property area in accordance with the Rules of Chapter 62-780, F.A.C. including, pursuant to Chapter 62-780.680(3), F.A.C., Risk Management Options Level III (RMO III) which provides for closure using Alternative Cleanup Target Levels (ACTLs) and institutional and/or engineering controls with a site-specific risk assessment to determine site specific exposure issues.
- 4. The Developer shall submit a landfill gas assessment plan to the Hillsborough County Environmental Services Division for review and approval prior to Final Plat approval. The assessment plan requirements shall include, at a minimum, but not limited to, collection of landfill gas readings approximately every 50 feet along the perimeter of the property and at a minimum of 5 additional landfill gas readings per acre. In association with the Director's Authorization under EPC Chapter 1-7 Rules, implementation of the assessment plan shall occur after all waste has been removed from the site and prior to any residential construction.
- 5. Development of the project shall be limited to 52 single-family, detached, dwelling units.
- 6. Minimum building setbacks shall be as follows:

Front: 20 feet Rear:15 feet Sides: 5 feet

Front, functioning as a side: 10 feet.

- 7. The minimum lot dimensions shall be 50 feet in width and 95 feet in depth.
- 8. The maximum building heights shall be 20 feet.
- 9. The maximum building coverage shall be 75%.
- 10. A sidewalk shall be constructed along the project southern boundary fronting on Soccer Avenue consistent with the LDC.
- 11. A 5-foot sidewalk pedestrian access connection shall be constructed to the required sidewalk along Soccer Avenue.
- 12. Notwithstanding anything shown in the PD site plan or in the PD conditions to the contrary, bicycle and pedestrian access may be permitted anywhere along PD boundaries.
- 13. Construction access shall be limited to those locations shown on the PD site plan which are also proposed vehicular access connections. The developer shall include a note in each site/construction plan submittal which indicates same.

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- 14. Natural Resources staff identified significant trees on the site including potential Grand Oaks. Every effort must be made to avoid the removal of and design the site around these trees. The site plan may be modified from the Certified Site Plan to avoid tree removal.
- 15. Wetlands or other surface waters are considered Environmentally Sensitive Areas and are subject to Conservation Area setbacks. A minimum setback distance of 30 feet must be maintained around these areas which shall be designated on all future preliminary and construction plan submittals. Only items explicitly stated in the condition of approval or items allowed per the LDC may be placed within the wetland setback. Proposed land alterations are restricted within the wetland setback areas. The proposed fence shown on the plan to be located within the wetland setback area will require a variance to be approved by the Land Use Hearing Officer.
- 16. Approval of this petition by Hillsborough County does not constitute a guarantee that Natural Resources approvals/permits necessary for the development as proposed will be issued, does not itself serve to justify any impacts to trees, natural plant communities or wildlife habitat, and does not grant any implied or vested right to environmental approvals.
- 17. The construction and location of any proposed environmental impacts are not approved by this correspondence but shall be reviewed by Natural Resources staff through the site and subdivision development plan process pursuant to the Land Development Code.
- 18. If the notes and/or graphic on the site plan conflict with specific zoning conditions and/or the Land Development Code (LDC) regulations, the more restrictive regulation shall apply, unless specifically conditioned otherwise. References to development standards of the LDC in the above stated conditions shall be interpreted as the regulations in effect at the time of preliminary site plan/plat approval.
- 19. In accordance with LDC Section 5.03.07.C, the certified PD general site plan shall expire for the internal transportation network and external access points, as well as for any conditions related to the internal transportation network and external access points, if site construction plans, or equivalent thereof, have not been approved for all or part of the subject Planned Development within 5 years of the effective date of the PD unless an extension is granted as provided in the LDC. Upon expiration, re-certification of the PD General Site Plan shall be required in accordance with provisions set forth in LDC Section 5.03.07.C.

**Zoning Administrator Sign Off:** 

J. Brian Grady Fri Feb 9 2024 14:09:58

# SITE, SUBDIVISION AND BUILDING CONSTRUCTION IN ACCORDANCE WITH HILLSBOROUGH COUNTY SITE DEVELOPMENT PLAN & BUILDING REVIEW AND APPROVAL.

Approval of this re-zoning petition by Hillsborough County does not constitute a guarantee that the project will receive approvals/permits necessary for site development as proposed will be issued, nor does it imply that other required permits needed for site development or building construction are being waived or otherwise approved. The project will be required to comply with the Site Development Plan Review approval process in addition to obtain all necessary building permits for on-site structures.

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BOCC LUM MEETING DATE MAY 9, 2024 CASE REVIEWER: SAM BALL

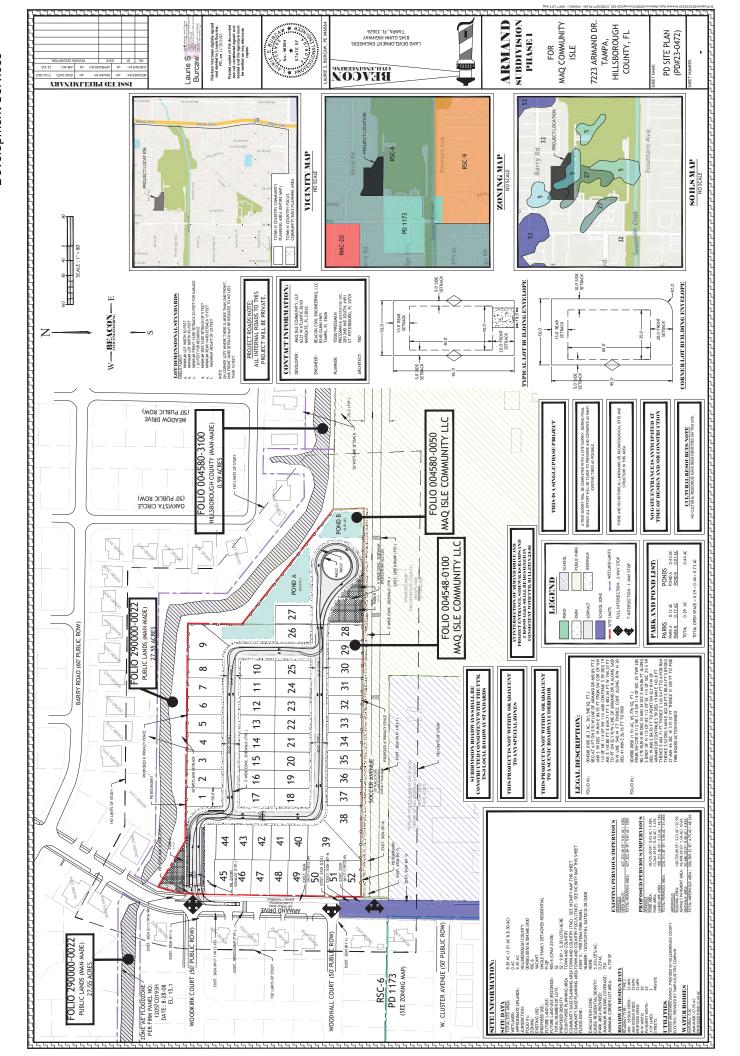
### 7.0 ADDITIONAL INFORMATION AND/OR GRAPHICS

The locations of these properties are part of a historic solid waste disposal area known in the Hillsborough County Environmental Protection Commission (EPC) files as Old Landfill #4, Barry Road. The closed Barry Road Landfill has both groundwater and landfill gas impacts. In order to allow for redevelopment of the parcel recommended conditions of approval have been included to require appropriate clean-up/mitigation and monitoring including a requirement that the source material (waste) be removed in its entirety within the property area, in accordance with the Rules of Chapter 62-780, F.A.C.

Closed Barry Road Landfill Site Map.



APPLICATION NUMBER	PD 23-0472				
ZHM HEARING DATE BOCC LUM MEETING DATE	FEBRUARY 20, 2024 May 9, 2024	CASE REVIEWER: SAM BALL			
BOCC EDIVINIEETING DATE	WAT 3, 2024	CASE NEVIEWER. SAIVI BALL			
8.0 PROPOSED SITE PLAN (FULL)					
		(see following page)			



APPLICATION NUMBER	PD 23-0472	
ZHM HEARING DATE BOCC LUM MEETING DATE	FEBRUARY 20, 2024 MAY 9, 2024	Case Reviewer: Sam Ball

## 9.0 FULL TRANSPORTATION REPORT (see following pages)

### AGENCY REVIEW COMMENT SHEET

REVIEW	ing Technician, Development Services Department VER: Richard Perez, AICP NG AREA: TNC/Northwest	DATE: 12/07/2023 AGENCY/DEPT: Transportation PETITION NO: PD 23-0472
	This agency has no comments.	
	This agency has no objection.	
X	This agency has no objection, subject to the listed or atta	ched conditions.
	This agency objects for the reasons set forth below.	

### **CONDITIONS OF ZONING APPROVAL**

- A sidewalk shall be constructed along the project southern boundary fronting on Soccer Ave. consistent with the LDC.
- A 5-foot sidewalk pedestrian access connection shall be constructed to the required sidewalk along Soccer Ave.
- Notwithstanding anything shown in the PD site plan or in the PD conditions to the contrary, bicycle and pedestrian access may be permitted anywhere along PD boundaries.
- Construction access shall be limited to those locations shown on the PD site plan which are also proposed vehicular access connections. The developer shall include a note in each site/construction plan submittal which indicates same.

### PROJECT SUMMARY AND ANALYSIS

The applicant is requesting to rezone two parcels, totaling +/- 9.81 acres, from Residential Suburban Conventional 6 (RSC-6) to Planned Development to 52 detached single-family homes. The site is located on the east side of Armand Circle and north of Soccer Dr. The Future Land Use designation is Residential 4 (R-4).

### Trip Generation Analysis

The applicant submitted a trip generation and site access analysis as required by the Development Review Procedures Manual (DRPM). Staff has prepared a comparison of the trips potentially generated under the existing and proposed zoning designations, utilizing a generalized worst-case scenario. Data presented below is based on the Institute of Transportation Engineer's Trip Generation Manual, 11<sup>th</sup> Edition.

**Approved PD:** 

Zoning, Lane Use/Size	24 Hour Two-Way Total Peak		Hour Trips
•	Volume	AM	PM
RSC-6: 61 Single Family Detached Units (ITE 210)	575	43	57

**Proposed PD Modification:** 

Zoning, Lane Use/Size	24 Hour Two-Way	Total Peak 1	Hour Trips
C	Volume	AM	PM
PD: 52 Single Family Detached Units (ITE 210)	490	36	49

**Trip Generation Difference:** 

Zoning, Lane Use/Size	24 Hour	Total Peak Hour Trips	
Zonnig, Lane Ose/Size	Two-Way Volume	AM	PM
Difference (+/-)	(-)85	(-)7	(-)8

The proposed rezoning would generally result in a decrease of trips potentially generated by -85 average daily trips, -7 trips in the a.m. peak hour, and -8 trips in the p.m. peak hour.

### TRANSPORTATION INFRASTRUCTURE SERVING THE SITE

The site has frontage on the east side of Armand Dr.

<u>Armand Dr.</u> is a 2-lane, local roadway characterized by +/- 14-foot wide travel lanes in average condition. The roadway lines within a +/- 60-foot wide right-of-way along the project's frontage. There are +/- 5-foot side sidewalk on both sides of the roadway in the vicinity of the proposed project. The segment of roadway that the project fronts on is a designated school zone with associated pavement markings and signage. Additionally, there are speed tables in each direction and a landscaped median for traffic calming.

### SITE ACCESS

The PD site plan proposes a new local roadway access connection on Armand Circle to align with Woodkirk Court and eight of the proposed 52 lots are designed to front on, and take direct access to, Armand Dr. which is a local roadway with existing residential lots fronting the roadway. The proposed subdivision roadway shall be private. The roadway section, entrance and cul-de-sac shall be constructed to the County Transportation Technical Manual standards.

A pedestrian access is proposed to the south connecting to the required sidewalk along the project's southern perimeter. Staff notes that the adjacent properties to the south include an elementary school and County park.

As demonstrated by the site access analysis submitted by the applicant's traffic engineer, the project does not meet warrants for site access improvements (i.e. turn lanes) at the projects access connection.

Notwithstanding anything shown in the PD site plan or in the PD conditions to the contrary, pedestrian access may be permitted anywhere along the project boundary consistent with the LDC.

# LEVEL OF SERVICE (LOS) Armand Dr. is not a regulated roadway in the Hillsborough County Level of Service (LOS) report.

### **Transportation Comment Sheet**

# 3.0 TRANSPORTATION SUMMARY (FULL TRANSPORTATION REPORT IN SECTION 9 OF STAFF REPORT)

Adjoining Roadways (check if applicable)					
Road Name	Classification	Current Conditions	Select Future Improvements		
Armand Dr.	County Local - Urban	2 Lanes  □ Substandard Road  ⊠ Sufficient ROW Width	<ul><li>☐ Corridor Preservation Plan</li><li>☐ Site Access Improvements</li><li>☐ Substandard Road Improvements</li><li>☐ Other</li></ul>		

Project Trip Generation ☐ Not applicable for this request							
	Average Annual Daily Trips A.M. Peak Hour Trips P.M. Peak Hour Trips						
Existing	575	43	57				
Proposed	490	36	49				
Difference (+/-)	(-)85	(-)7	(-)8				

<sup>\*</sup>Trips reported are based on net new external trips unless otherwise noted.

Connectivity and Cross Access   Not applicable for this request					
Project Boundary	Primary Access	Additional Connectivity/Access	Cross Access	Finding	
North		None	None	Meets LDC	
South		Pedestrian	None	Meets LDC	
East		None	None	Meets LDC	
West	X	None	None	Meets LDC	
Notes:					

<b>Design Exception/Administrative Variance</b> ⊠ Not applicable for this request			
Road Name/Nature of Request	Туре	Finding	
N/A	Choose an item.	Choose an item.	
Notes:			

4.0 Additional Site Information & Agency Comments Summary			
Transportation	Objections	Conditions Requested	Additional Information/Comments
<ul><li>☐ Design Exception/Adm. Variance Requested</li><li>☐ Off-Site Improvements Provided</li></ul>	☐ Yes ☐ N/A ☒ No	⊠ Yes □ No	See report.



Unincorporated Hillsborough County Rezoning		
Hearing Date: February 20, 2024  Report Prepared: February 8, 2024	Petition: PD 23-0472 Folios 4548.0100, 4580.0050 East of Armand Drive and north of Soccer Avenue	
Summary Data:		
Comprehensive Plan Finding	CONSISTENT	
Adopted Future Land Use	Public/Quasi Public (0 du/ga; 0.25 FAR), Residential-4 (4 du/ga; 0.25 FAR)* *HC/CPA 23-08 pending adoption, amending the subject site to Residential-6 (RES-6)	
Service Area	Urban	
Community Plan	Town 'N Country	
Request	Residential, Single-Family Conventional-6 (RSC-6) to Planned Development (PD) to develop 52 single family detached dwellings	
Parcel Size (Approx.)	9.81 +/- acres (427,323 square feet)	
Street Functional Classification	Armand Drive - <b>Local</b> Soccer Avenue - <b>Local</b>	
Locational Criteria	N/A	
Evacuation Area	В	



Plan Hillsborough planhillsborough.org planner@plancom.org 813 - 272 - 5940 601 E Kennedy Blvd 18<sup>th</sup> floor Tampa, FL, 33602

### Context

- The subject site is located on approximately 9.81 ± acres east of Armand Drive and north
  of Soccer Avenue.
- The site is in the Urban Service Area and within the limits of the Town 'N Country Community Plan.
- The subject site is associated with Plan Amendment HC/CPA 23-08 to change the Future Land Use designation from Public/Quasi Public (P/QP) and Residential-4 (RES-4) to Residential-6 (RES-6).
- The subject property may potentially have a Future Land Use designation of Residential-6 (RES-6) (pending adoption of HC/CPA 23-08 by the BOCC on May 9, 2024). The RES-6 category allows consideration of 6 dwelling units per gross acre and a Floor Area Ratio (FAR) of 0.25. Typical uses include residential, suburban scale neighborhood commercial, office uses, multi-purpose projects and mixed-use developments. Nonresidential uses shall meet established locational criteria for specific land use. Agricultural uses may be permitted pursuant to policies in the agricultural objective areas of the Future Land Use Element.
- The subject site is surrounded by Residential-4 (RES-4) to the north, east and west. Public/Quasi Public (P/QP) is located to the south. Residential-6 (RES-6) is located further southeast of the site. Residential-20 (RES-20) is located further northwest and southwest of the site. Surrounding uses include single family residential, and a public school and park is located immediately south of the site. The Veteran's Expressway is located to the east of the site. There are some townhome and condo developments located to the west of the site. The Town and Country Greenway is located to the south of the site and runs east to west.
- The subject site is zoned Residential, Single-Family Conventional-6 (RSC-6). It is mainly surrounded by RSC-6 and Planned Development (PD) zoning districts.
- The applicant requests to rezone from Residential, Single-Family Conventional-6 (RSC-6) to Planned Development (PD) to develop 52 single family detached dwellings.

### **Compliance with Comprehensive Plan:**

The following Goals, Objectives and Policies apply to this rezoning request and are used as a basis for a consistency finding.

### **Future Land Use Element**

### Urban Service Area

**Objective 1:** Hillsborough County shall pro-actively direct new growth into the urban service area with the goal that at least 80% of all population growth will occur within the USA during the planning horizon of this Plan. Within the Urban Service Area, Hillsborough County will not impede agriculture. Building permit activity and other similar measures will be used to evaluate this objective.

**Policy 1.2**: **Minimum Density** All new residential or mixed use land use categories within the USA shall have a density of 4 du/ga or greater unless environmental features or existing development patterns do not support those densities.

Within the USA and in categories allowing 4 units per acre or greater, new development or redevelopment shall occur at a density of at least 75% of the allowable density of the land use category, unless the development meets the criteria of Policy 1.3.

**Policy 1.4:** Compatibility is defined as the characteristics of different uses or activities or design which allow them to be located near or adjacent to each other in harmony. Some elements affecting compatibility include the following: height, scale, mass and bulk of structures, pedestrian or vehicular traffic, circulation, access and parking impacts, landscaping, lighting, noise, odor and architecture. Compatibility does not mean "the same as." Rather, it refers to the sensitivity of development proposals in maintaining the character of existing development.

### Land Use Categories

**Objective 8:** The Future Land Use Map will include Land Use Categories which outline the maximum level of intensity or density and range of permitted land uses allowed and planned for an area. A table of the land use categories and description of each category can be found in Appendix A.

**Policy 8.1:** The character of each land use category is defined by building type, residential density, functional use, and the physical composition of the land. The integration of these factors sets the general atmosphere and character of each land use category. Each category has a range of potentially permissible uses which are not exhaustive, but are intended to be illustrative of the character of uses permitted within the land use designation. Not all of those potential uses are routinely acceptable anywhere within that land use category.

### Relationship to Land Development Regulations

**Objective 9:** All existing and future land development regulations shall be made consistent with the Comprehensive Plan, and all development approvals shall be consistent with those development regulations as per the timeframe provided for within Chapter 163, Florida Statutes. Whenever feasible and consistent with Comprehensive Plan policies, land development regulations shall be designed to provide flexible, alternative solutions to problems.

**Policy 9.2:** Developments must meet or exceed the requirements of all land development regulations as established and adopted by Hillsborough County, the state of Florida and the federal government unless such requirements have been previously waived by those governmental bodies.

### Land Use Suitability

**Objective 10:** Development orders shall not be issued unless development is suitable for the physical conditions of the land, including, but not limited to, topographical and soil conditions, and development mitigates those adverse impacts that it creates upon the physical conditions of the land that may affect the health, safety and/or welfare of the people who live and work within those particular areas.

**Policy 10.1:** Development of land shall use appropriate methods, as adopted in the land development regulations, to control erosion and sedimentation to help minimize the destruction of soil resources.

**Policy 10.2:** Soil capability analyses for flood hazards, stability, permeability and other relevant soil characteristics shall be considered when planning for new development.

### Neighborhood/Community Development

**Objective 16: Neighborhood Protection** – The neighborhood is the functional unit of community development. There is a need to protect existing, neighborhoods and communities and those that will emerge in the future. To preserve, protect, and enhance neighborhoods and communities, all new development must conform to the following policies.

**Policy 16.1:** Established and planned neighborhoods and communities shall be protected by restricting incompatible land uses through mechanisms such as:

- a) locational criteria for the placement of non-residential uses as identified in this Plan.
- b) limiting commercial development in residential land use categories to neighborhood scale;
- c) requiring buffer areas and screening devices between unlike land uses;

**Policy 16.2:** Gradual transitions of intensities between different land uses shall be provided for as new development is proposed and approved, through the use of professional site planning, buffering, and screening techniques and control of specific land uses.

**Policy 16.3:** Development and redevelopment shall be integrated with the adjacent land uses through:

- a) the creation of like uses; or
- b) creation of complementary uses; or
- c) mitigation of adverse impacts; and
- d) transportation/pedestrian connections

**Policy 16.7:** Residential neighborhoods shall be designed to include an efficient system of internal circulation and street stub-outs to connect adjacent neighborhoods together.

**Policy 16.8:** The overall density and lot sizes of new residential projects shall reflect the character of the surrounding area, recognizing the choice of lifestyles described in this Plan.

**Policy 16.10:** Any density increase shall be compatible with existing, proposed or planned surrounding development. Compatibility is defined as the characteristics of different uses or activities or design which allow them to be located near or adjacent to each other in harmony. Some elements affecting compatibility include the following: height, scale, mass and bulk of structures, pedestrian or vehicular traffic, circulation, access and parking impacts, landscaping, lighting, noise, odor and architecture. Compatibility does not mean "the same as". Rather, it refers to the sensitivity of development proposals in maintaining the character of existing development.

**Policy 16.11:** Within residential projects, site planning techniques shall be encouraged to ensure a variety and variation of lot sizes, block faces, setbacks and housing types.

**Policy 16.15:** Single family detached, single family attached, and townhome residential development of 50 units or greater shall include gathering places in accordance with requirements

of the Land Development Code. Community gathering places shall be provided in a proportionate manner based on the size of the project, density of dwelling units, amount of private open space in the project or other similar manner. A minimum square footage shall be established ensuring a functional gathering place for residential developments at or near the threshold of 50 units. Community gathering places shall not be required in residential subdivisions with platted lot sizes of 1/3 acre or greater. To ensure minimum density policies can be achieved or greater, minimum lot size reductions may be considered. Incentives for a higher quality of design of the gathering places should be provided. The Land Development Code should address the location of gathering places to ensure compatibility with adjacent uses. Most community gathering places that do not require parking should be within walking distance of residences. The Land Development Code should include a process such as but not limited to variances or waivers to consider reductions in the gathering place requirement.

### **Community Design Component (CDC)**

### 5.0 NEIGHBORHOOD LEVEL DESIGN 5.1 COMPATIBILITY

**OBJECTIVE 12-1:** New developments should recognize the existing community and be designed in a way that is compatible with the established character of the surrounding neighborhood.

**Policy 12-1.4:** Compatibility may be achieved through the utilization of site design techniques including but not limited to transitions in uses, buffering, setbacks, open space and graduated height restrictions, to affect elements such as height, scale, mass and bulk of structures, pedestrian or vehicular traffic, circulation, access and parking impacts, landscaping, lighting, noise, odor and architecture.

### **Livable Communities Element: Town 'N Country**

- 4. Relieve Traffic Congestion And Improve Transit
- Discourage cul-de-sacs in new subdivisions and require connections to streets within adjacent subdivisions, community facilities and land uses
- Encourage mixed-use town centers and creating "park once" environments that decrease vehicular trips
- Restrict access points from individual properties along major roads
- Encourage the use of shared access points, cross easements and entry from side streets

### Staff Analysis of Goals Objectives and Policies:

The subject site is located on approximately 9.81 ± acres east of Armand Drive and north of Soccer Avenue. The site is in the Urban Service Area and within the limits of the Town 'N Country Community Plan. The western portion of the site is a former landfill, and the eastern portion of the site is classified as vacant residential land. The applicant requests to rezone from Residential, Single-Family Conventional-6 (RSC-6) to Planned Development (PD) to develop 52 single family detached dwellings. Surrounding uses include single family residential, and a public school and park is located immediately south of the site. The Veteran's Expressway is located to the east of the site. There are some townhome and condo developments located to the west of the site. The Town and Country Greenway is located to the south of the site and runs east to west.

The subject site is in the Urban Service Area and per Objective 1 of the Future Land Use Element (FLUE), where 80 percent of the county's growth is to be directed. Policy 1.4 requires all new developments to be compatible with the surrounding area, noting that "Compatibility does not mean "the same as." Rather, it refers to the sensitivity of development proposals in maintaining the character of existing development." The proposed density in the RES-6 FLU designation is compatible with the existing character of development in the area. The subject site is surrounded by Residential-4 (RES-4) to the north, east and west. Public/Quasi Public (P/QP) is located to the south. Residential-6 (RES-6) is located further southeast of the site. Residential-20 (RES-20) is located further northwest and southwest of the site. The area mainly contains single family residential uses. The proposal is consistent with Policy 1.2 as it meets the minimum density expected (at least 44 units) for the acreage of this site.

Most of the site is the former Barry Road Landfill which was historically used for solid waste disposal. Hillsborough County's Environmental Services Waste Division has provided comment that prior to development, waste should be removed in its entirety within the property area in accordance with all land development regulations pertaining to remediation of a historic solid waste filled area. FLUE Objective 10 and Policies 10.1 and 10.2 discuss how physical conditions of the land, including, but not limited to, topographical and soil conditions, must be suitable for development and not create any adverse impacts to the health, safety, and welfare of the public. For the proposal to meet the intent of Objective 10 and associated policies, the applicant must agree to appropriately remediate the site prior to development in accordance with all applicable regulations.

The proposed rezoning meets the intent of Objective 16 and policies 16.1, 16.2, 16.3, 16.7, 16.8, 16.10, and 16.11. The proposal includes appropriate setbacks and buffers. In addition, the stormwater retention area proposed at the east end of the site serves as a buffer from the developments to the north. The proposed density and lots sizes are reflective of the surrounding neighborhoods. Two gathering places marked as parks on the site plan are proposed, meeting the intent of Policy 16.15. Park A is proposed at the entrance of the site and Park B is proposed adjacent to the cul-de-sac with a pedestrian connection to Soccer Avenue. The site plan appears to show an efficient system of internal circulation with main access off Armand Drive and pedestrian access to Soccer Avenue. 5' sidewalks are proposed internal to the site as well as along Soccer Avenue. The County's Transportation Review Section has no objections subject to conditions of approval.

Objective 12-1 and Policy 12-1.4 of the Community Design Component (CDC) discuss how new development shall be compatible with the established character of the surrounding area. The development pattern and character of this area mainly contains single family residential and public institutional uses; therefore, the proposed residential use is compatible with the surrounding development pattern.

The proposed rezoning meets the intent of the Town 'N Country Community Plan. Although the Community Plan discourages cul-de-sacs, the proposed PD is adjacent to Soccer Avenue which is a private driveway for the public park and therefore not able to be connected. However, the request includes pedestrian access from the cul-de-sac to Soccer Avenue, which promotes the Community Plan goal of shared access and connections.

Overall, staff finds that the proposed residential development is consistent with policy direction in the Urban Service Area. The proposed Planned Development would allow for

development that is consistent with the Goals, Objectives, and Policies in the *Unincorporated Hillsborough County Comprehensive Plan*. The request is compatible with the existing development pattern found within the surrounding area.

# Recommendation

Based upon the above considerations, Planning Commission staff finds the proposed Planned Development **CONSISTENT** with the *Unincorporated Hillsborough County Comprehensive Plan*, subject to the approval of HC/CPA 23-08 by the BOCC and the conditions proposed by the Development Services Department.

Lawnyiew Ct

Beasley Rd

# HILLSBOROUGH COUNTY



