# **PD Modification Application:** MM 25-0265

**Zoning Hearing Master Date:** 

March 24, 2025

**BOCC Land Use Meeting Date:** 

May 13, 2025



**Development Services Department** 

#### **1.0 APPLICATION SUMMARY**

Applicant: NAP Construction LLC

FLU

Category:

OC-20 (Office Commercial – 20)

Service Area: Urban

Site Acreage: 31.32

Community

Plan Area: Seffner Mango

Overlay: None



## **Introduction Summary**

The applicant is requesting a major modification to PD 85-0206 (as most recently modified by MM 92-0133) to allow an existing shopping center to be redeveloped with up to 228,000 square feet (SF) of retail space, which would include up to 181,000 SF of large-scale retail development.

Existing Approvals	Proposed Modifications
Site development to allow up to 189,000 SF within	Site development to allow up to 228,000 SF. within
modification area	modification area
Site development to allow 195,000 sf for overall PD	Site development to allow up to 234,000 sf for overall PD
(0.13 FAR)	(0.16  FAR)
Strip shopping center building form	Three stand-alone buildings within modification area

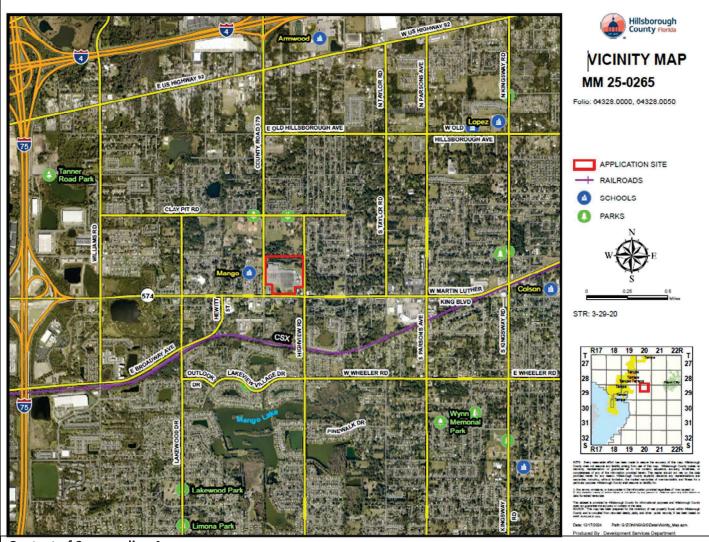
Additional Information	
PD Variation(s)	6.05.00 (Parking)  Reduce required number of spaces from 1,026 to 672 within modification area.
Waiver(s) to the Land Development Code	None

Planning Commission Recommendation	Development Services Recommendation
Consistent	Approvable, subject to proposed conditions

#### CASE REVIEWER: SAM BALL

#### 2.0 LAND USE MAP SET AND SUMMARY DATA

## 2.1 Vicinity Map



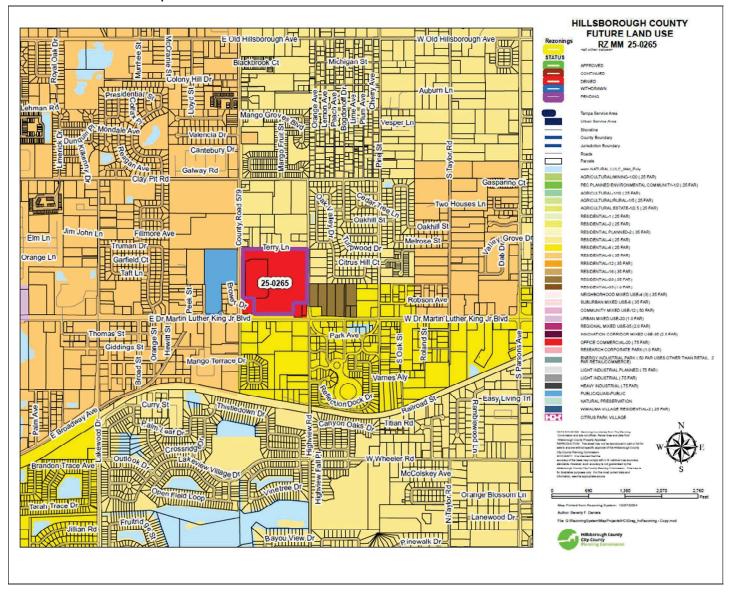
## **Context of Surrounding Area:**

The property adjoins E. Dr. Martin Luther King, Jr. to the south in an area that is developed as a commercial corridor. Mango Road CR 579, located immediately to the west is less intensely developed with church, elementary school, residential and convenience store with gas uses. The properties to the north and east are primarily developed for residential use.

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#### 2.0 LAND USE MAP SET AND SUMMARY DATA

#### 2.2 Future Land Use Map



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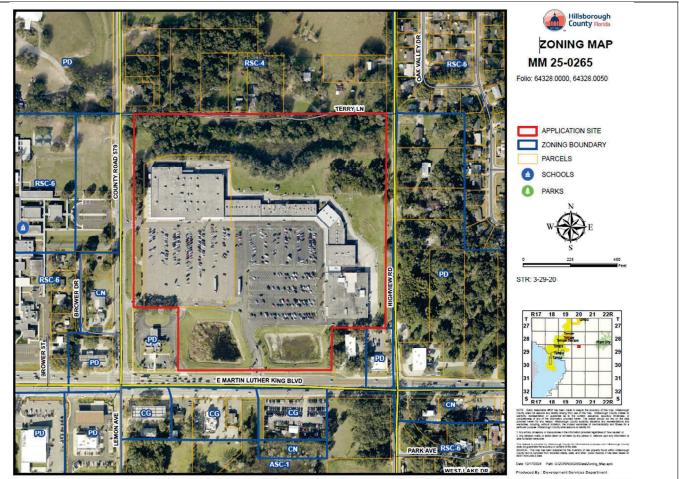
Subject Site Future Land Use Category	Office Commercial – 20 (OC-20)
Maximum Density/FAR	20 dwelling units per gross acre (du/ga) / 0.75 FAR
Typical Uses	Agricultural, community commercial, office, mixed use, and compatible residential uses.

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## 2.0 LAND USE MAP SET AND SUMMARY DATA

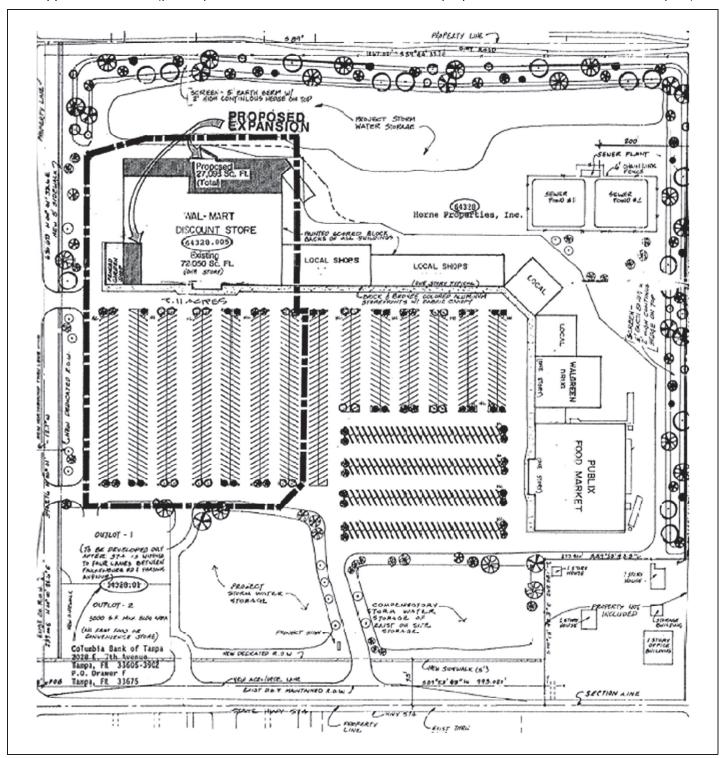
## 2.3 Immediate Area Map



Adjacent Zonings and Uses					
Location	Zoning	Maximum Density/FAR Permitted by Zoning District	Allowable Use	Existing Use	
North	RSC-4	4 du/ga FAR: NA	Single-Family, Conventional	Single Family, Conventional	
South	CG	NA/FAR: 0.25	Retail & Services	Auto Sales, State Owned Storm Water Facility, Office, Restaurants, Convenience Store with Gas Sales	
	ASC-1	1 du/ga FAR: NA	Agricultural & Single- Family, Conventional	Undeveloped	
East	PD 90-0012	6 du/ga FAR: 0.75	Commercial and Single- Family Residential	Single Family, Conventional, Mobile Home & Retail	
	RSC-6	6 du/ga FAR: NA	Single-Family, Conventional	Elementary School	
West	CN	NA/FAR: 0.20	Commercial	Commercial & Residential	
	PD 88-0166	NA/FAR: 0.50	Commercial	Convenience Store with Gas Sales	

#### 2.0 LAND USE MAP SET AND SUMMARY DATA

2.4 Approved Site Plan (partial provided below for size and orientation purposes. See Section 8.1 for full site plan)

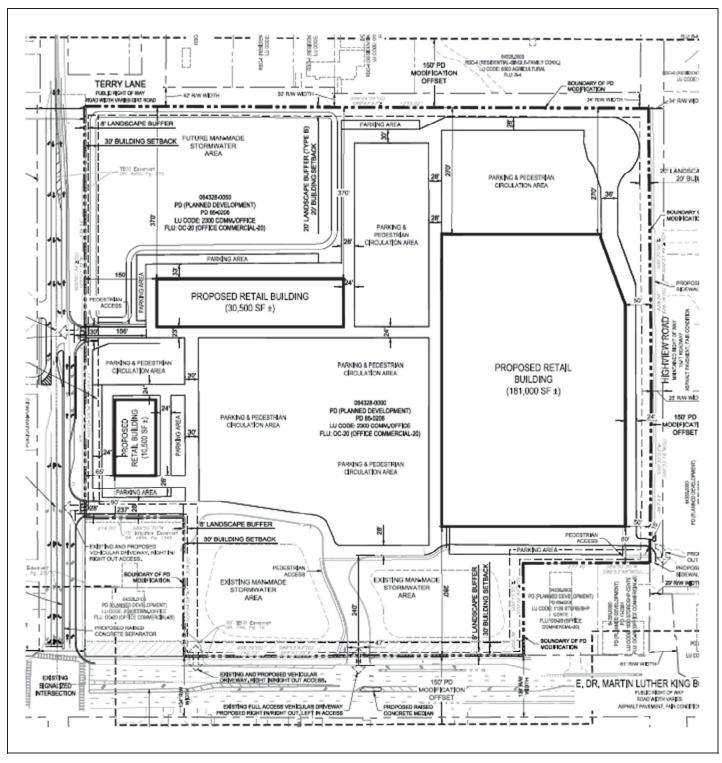


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#### 2.0 LAND USE MAP SET AND SUMMARY DATA

2.5 Proposed Site Plan (partial provided below for size and orientation purposes. See Section 8.2 for full site plan)



## **\_ 3.0 TRANSPORTATION SUMMARY (FULL TRANSPORTATION REPORT IN SECTION 9 OF STAFF REPORT)**

Adjoining Roadways (check if applicable)				
Road Name	Classification	<b>Current Conditions</b>	Select Future Improvements	
MLK Blvd.	FDOT Principal Arterial - Urban	6 Lanes □Substandard Road ⊠Sufficient ROW Width	<ul> <li>□ Corridor Preservation Plan</li> <li>□ Site Access Improvements</li> <li>□ Substandard Road Improvements</li> <li>☑ Other (Median Modifications)</li> </ul>	
Mango Rd.	County Arterial  – Urban and Rural	2 Lanes  ☑ Substandard Road  ☑ Sufficient ROW Width (for 2-Lane Urban)	<ul> <li>☑ Corridor Preservation Plan</li> <li>☑ Site Access Improvements</li> <li>☑ Substandard Road Improvements</li> <li>☐ Other</li> </ul>	
Highview Rd.	County Local – Urban and Rural	2 Lanes  ⊠ Substandard Road  □ Sufficient ROW Width	<ul> <li>□ Corridor Preservation Plan</li> <li>□ Site Access Improvements</li> <li>□ Substandard Road Improvements</li> <li>□ Other</li> </ul>	

<b>Project Trip Generation Comparison 1 (Modification Area Only)</b> □ Not applicable for this request			
	Average Annual Daily Trips	A.M. Peak Hour Trips	P.M. Peak Hour Trips
Existing	10,798	245	892
Proposed	11,660	265	1,002
Difference (+/-)	(+) 862	(+) 20	(+) 110

<sup>\*</sup>Trips reported are based on gross external trips unless otherwise noted.

Project Trip Generation Comparison 2 (Modification Area Only) □ Not applicable for this request			
	Average Annual Daily Trips	A.M. Peak Hour Trips	P.M. Peak Hour Trips
Existing	10,863	482	1,176
Proposed	15,156	847	1,285
Difference (+/-)	(+) 4,293	(+) 365	(+) 109

<sup>\*</sup>Trips reported are based on gross external trips unless otherwise noted.

Project Boundary	Primary Access	Additional Connectivity/Access	Cross Access	Finding
North	,	None	None	Meets LDC
South	Х	Pedestrian & Vehicular	None	Meets LDC
ast		Pedestrian & Vehicular	None	Meets LDC
Vest	Х	Pedestrian & Vehicular	None	Meets LDC

<b>Design Exception/Administrative Variance</b> □ Not applicable for this request			
Road Name/Nature of Request	Туре	Finding	
Mango Rd./ Access Spacing	Administrative Variance Requested	Approvable	
Highview Rd./ Substandard Road	Administrative Variance Requested	Approvable	
Mango Rd./ Throat Depth	Administrative Variance Requested	Approvable	
Mango Rd./ Substandard Road	Design Exception Requested	Approvable	
Notes:			

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## 4.0 ADDITIONAL SITE INFORMATION & AGENCY COMMENTS SUMMARY

INFORMATION/REVIEWING AGENCY				
	Comments		Conditions	Additional
Environmental	Received	Objections	Requested	Information/Comments
Environmental Protection Commission	⊠ Yes	☐ Yes	☐ Yes	
	□ No	⊠ No	⊠ No	
Environmental Services	⊠ Yes	☐ Yes	□ Yes	
	□ No	⊠ No	⊠ No	
Natural Resources	⊠ Yes	☐ Yes	⊠ Yes	
	□ No	⊠ No	□ No	
Conservation & Environ. Lands Mgmt.	⊠ Yes	Yes	☐ Yes	
Charlett Applicables	□ No	⊠ No	⊠ No	
Check if Applicable:		Vater Wellfield Pro	tection Area	
☐ Wetlands/Other Surface Waters	_	t Wildlife Habitat		
☐ Use of Environmentally Sensitive Land		igh Hazard Area		
Credit	☐ Urban/Su	burban/Rural Scen	ic Corridor	
☐ Wellhead Protection Area	$\square$ Adjacent	to ELAPP property		
☐ Surface Water Resource Protection Area	☐ Other			
Public Facilities	Comments		Conditions	Additional
Public Facilities	Received	Objections	Requested	Information/Comments
T		, , , , , , , , , , , , , , , , , , , ,		
Transportation	⊠ Yes		∑ Yes	-
☐ Design Exc./Adm. Variance Requested	⊠ Yes □ No	☐ Yes 図 No	⊠ Yes	
<ul><li>☑ Design Exc./Adm. Variance Requested</li><li>☑ Off-site Improvements Provided</li></ul>		☐ Yes		
<ul> <li>☑ Design Exc./Adm. Variance Requested</li> <li>☑ Off-site Improvements Provided</li> <li>Service Area/ Water &amp; Wastewater</li> </ul>	□ No	☐ Yes ☑ No	⊠ Yes □ No	
<ul><li>☑ Design Exc./Adm. Variance Requested</li><li>☑ Off-site Improvements Provided</li></ul>	□ No  ⊠ Yes	☐ Yes ☑ Yes		
<ul> <li>☑ Design Exc./Adm. Variance Requested</li> <li>☑ Off-site Improvements Provided</li> <li>Service Area/ Water &amp; Wastewater</li> </ul>	□ No	☐ Yes ☑ No	⊠ Yes □ No	
<ul> <li>☑ Design Exc./Adm. Variance Requested</li> <li>☑ Off-site Improvements Provided</li> <li>Service Area/ Water &amp; Wastewater</li> <li>☑ Urban ☐ City of Tampa</li> <li>☐ Rural ☐ City of Temple Terrace</li> </ul>	□ No  ⊠ Yes	☐ Yes ☑ Yes		
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<ul> <li>☑ Design Exc./Adm. Variance Requested</li> <li>☑ Off-site Improvements Provided</li> <li>Service Area/ Water &amp; Wastewater</li> <li>☑ Urban ☐ City of Tampa</li> <li>☐ Rural ☐ City of Temple Terrace</li> <li>Hillsborough County School Board</li> <li>Adequate ☐ K-5 ☐ 6-8 ☐ 9-12 ☒ N/A</li> </ul>	□ No □ Yes □ No	☐ Yes ☑ No ☐ Yes ☑ No	<ul><li>✓ Yes</li><li>☐ No</li><li>☐ Yes</li><li>☒ No</li></ul>	
<ul> <li>☑ Design Exc./Adm. Variance Requested</li> <li>☑ Off-site Improvements Provided</li> <li>Service Area/ Water &amp; Wastewater</li> <li>☑ Urban ☐ City of Tampa</li> <li>☐ Rural ☐ City of Temple Terrace</li> <li>Hillsborough County School Board</li> <li>Adequate ☐ K-5 ☐ 6-8 ☐ 9-12 ☒ N/A</li> <li>Inadequate ☐ K-5 ☐ 6-8 ☐ 9-12 ☒ N/A</li> </ul>	□ No □ Yes □ No	☐ Yes ☑ Yes ☑ No ☐ Yes ☑ Yes	<ul><li>✓ Yes</li><li>☐ No</li><li>☐ Yes</li><li>☒ No</li><li>☒ Yes</li></ul>	
<ul> <li>☑ Design Exc./Adm. Variance Requested</li> <li>☑ Off-site Improvements Provided</li> <li>Service Area/ Water &amp; Wastewater</li> <li>☑ Urban ☐ City of Tampa</li> <li>☐ Rural ☐ City of Temple Terrace</li> <li>Hillsborough County School Board</li> <li>Adequate ☐ K-5 ☐ 6-8 ☐ 9-12 ☒ N/A</li> </ul>	□ No □ Yes □ No	☐ Yes ☑ Yes ☑ No ☐ Yes ☑ Yes	<ul><li>✓ Yes</li><li>☐ No</li><li>☐ Yes</li><li>☒ No</li><li>☒ Yes</li></ul>	
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□ Design Exc./Adm. Variance Requested     □ Off-site Improvements Provided  Service Area/ Water & Wastewater     □ Urban □ City of Tampa     □ Rural □ City of Temple Terrace  Hillsborough County School Board     Adequate □ K-5 □ 6-8 □ 9-12 □ N/A     Inadequate □ K-5 □ 6-8 □ 9-12 □ N/A  Impact/Mobility Fees	☐ No  ☐ Yes ☐ No  ☐ Yes ☐ No  Comments	☐ Yes ☑ No ☐ Yes ☑ No ☐ Yes ☑ No	Yes     No     Yes     No     Yes     No     No     Yes     No     No Conditions	Additional
□ Design Exc./Adm. Variance Requested     □ Off-site Improvements Provided  Service Area/ Water & Wastewater     □ Urban □ City of Tampa     □ Rural □ City of Temple Terrace  Hillsborough County School Board     Adequate □ K-5 □ 6-8 □ 9-12 □ N/A     Inadequate □ K-5 □ 6-8 □ 9-12 □ N/A  Impact/Mobility Fees  Comprehensive Plan	☐ No  ☐ Yes ☐ No ☐ Yes ☐ No	☐ Yes ☑ Yes ☑ No ☐ Yes ☑ Yes	Yes     No     Yes     No     Yes     No     No	
□ Design Exc./Adm. Variance Requested     □ Off-site Improvements Provided      Service Area/ Water & Wastewater     □ Urban □ City of Tampa     □ Rural □ City of Temple Terrace  Hillsborough County School Board     Adequate □ K-5 □ 6-8 □ 9-12 □ N/A     Inadequate □ K-5 □ 6-8 □ 9-12 □ N/A  Impact/Mobility Fees  Comprehensive Plan  Planning Commission  Planning Commission  Planning Planni	☐ No  ☐ Yes ☐ No  ☐ Yes ☐ No  Comments	☐ Yes ☑ No ☐ Yes ☑ No ☐ Yes ☑ No	Yes     No     Yes     No     Yes     No     No     Yes     No     No Conditions	Additional
□ Design Exc./Adm. Variance Requested     □ Off-site Improvements Provided  Service Area/ Water & Wastewater     □ Urban □ City of Tampa     □ Rural □ City of Temple Terrace  Hillsborough County School Board  Adequate □ K-5 □ 6-8 □ 9-12 □ N/A  Inadequate □ K-5 □ 6-8 □ 9-12 □ N/A  Impact/Mobility Fees  Comprehensive Plan  Planning Commission     □ Meets Locational Criteria □ N/A	□ No  □ Yes □ No  □ Yes □ No  Comments Received □ Yes	☐ Yes ☐ Yes ☐ No ☐ Yes ☐ No ☐ Yes ☐ No ☐ Inconsistent	<ul> <li>Yes</li> <li>No</li> <li>Yes</li> <li>No</li> <li>Yes</li> <li>No</li> </ul> Conditions Requested <ul> <li>Yes</li> </ul>	Additional
□ Design Exc./Adm. Variance Requested     □ Off-site Improvements Provided      Service Area/ Water & Wastewater     □ Urban □ City of Tampa     □ Rural □ City of Temple Terrace  Hillsborough County School Board     Adequate □ K-5 □ 6-8 □ 9-12 □ N/A     Inadequate □ K-5 □ 6-8 □ 9-12 □ N/A  Impact/Mobility Fees  Comprehensive Plan  Planning Commission  Planning Commission  Planning Planni	☐ No  ☐ Yes ☐ No  ☐ Yes ☐ No  Comments Received	☐ Yes ☐ Yes ☐ Yes ☐ No ☐ Yes ☐ No ☐ Yes ☐ No	<ul> <li>Yes</li> <li>No</li> <li>Yes</li> <li>No</li> <li>Yes</li> <li>No</li> </ul> Conditions Requested	Additional

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#### 5.0 IMPLEMENTATION RECOMMENDATIONS

## 5.1 Compatibility

Based on the mix of uses in the immediate vicinity and the proposed general site plan, which includes a 270-foot setback from the residential property to the north, 20-foot buffers with Type "B" screening from the residential properties to the north and east, the properties to the east are also separated from the modification area by a 25-foot wide public Right-of-Way and the modification area will be required to maintain a 50-foot setback from the eastern property line, compliance with the large-scale retail design requirements of the LDC 6.11.106, and a proposed FAR of 0.16 where 0.75 is permitted under the OC-20 Future Land Use designation, staff finds the proposed modification compatible with the zoning and development pattern in the area.

#### 5.2 Recommendation

Based on the above considerations, Staff recommends approval subject to conditions.

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#### **6.0 PROPOSED CONDITIONS**

Prior to site plan certification: The applicant shall revise the general site plan to:

- 1. Remove the current Sheet 1; (2) revise the retail summary table as shown on Sheet 2; (3) show the modification area on Sheet 2 and include a note to see Sheet 3 of 3; (4) identify Sheet 2 as Sheet 1 of 3; and (5) label the proposed site plan as Sheet 3 of 3.
- 2. Add a footnote to the site data table which references to the 222,000 SF of proposed uses, which states "Uses further limited subject to a trip generation cap see conditions of approval".
- 3. Remove the "+/- "symbols on the building envelops and replace with the term "maximum". Staff notes that entitlements must be specified in maximum amounts and not approximate amounts.
- 4. Revise site note 10 to replace the word "roads" with the word "driveway". Staff understand that the applicant intends to continue use of private driveway and does not need or wish to construct roadways, which would require design compliance with the applicable Typical Section standard from the Transportation Technica Manual (TTM).
- 5. Remove note 24. Staff notes that specific use sub limits are proposed for trip generation and parking purposes. Additionally, drive-through uses must be evaluated for compliance with Sec. 6.11.35. Appropriateness of drive-uses will be evaluated at the time of site/construction plan approval.
- 6. Correct the geometry of existing improvements shown on MLK. Staff notes aerial photography indicates that recent turn lane modifications were made to lengthen the existing westbound to southbound left turn lane on MLK Blvd. onto Lemon Ave. The site plan should be updated to correctly depict the existing configuration. Alternately, if the applicant is proposed to reverse those improvements, then the configuration shown on the PD site plan should be labeled as "Proposed Modification".

**Approval** - Approval of the request, subject to the conditions listed below, is based on the general site plan submitted March 4, 2025October 21, 2019.

The following conditions shall apply to the area which is the subject of MM 25-0265:

- 1. The area shall permitted up to 222,000 SF of the following uses:
  - a. Shopping Center;
  - b. Retail, Convenience Goods and/or Shoppers' Goods;
  - c. Eating Establishment, Walk-In, Drive-In and/or Fast-Food;
  - d. All uses permitted within the CN zoning district, excluding Family Day Care Home, Schools, Colleges and Universities, Libraries, Banquet and Reception Halls, Funeral Homes and Mortuaries, Wedding Chapel, Recreation Facilities, and Mini-Warehouse uses; and
  - e. Big Box Retail (with any of the above or additional following uses permitted within the Big Box Retail building):
    - i. Services, Personal, Professional and/or Business
    - ii. Motor Vehicle Repair, Neighborhood Serving
    - iii. Sales, Service, and Repair of Tires

A drive-through window / drive-through use is permitted in connection with any of the uses permitted in the project in accordance with LDC Section 6.11.35 for eating establishments. The above uses shall be further limited as described in zoning conditions 3 and 4.

2. Uses shall be constructed within a maximum of three (3) structures as shown on the PD site plan. Within the Big
Box Retail portion of the project, any of the above uses may be included as tenants/uses within the box, and a

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minimum of 95% of such uses shall be accessed internally from within the Big Box store.

- 3. No development shall be permitted that causes cumulative development to exceed 15,156 gross average daily trips, 847 gross a.m. peak hour trips, or 1,285 gross p.m. peak hour trips. Additionally, concurrent with each increment of development, the developer shall provide a list of existing and previously approved uses within modification area. The list shall contain data including gross floor area, number of seats (if applicable), type of use, date the use was approved by Hillsborough County, references to the site subdivision Project Identification number (or if not Project Identification number exists a copy of the permit or other official reference number), calculations detailing the individual and cumulative gross and net trip generation impacts for that increment of development, and source for the data used to develop such estimates. Calculations showing the remaining number of trips remaining for each analysis period (i.e. average daily, a.m. peak and p.m. peak) shall also be provided.
- 4. Parking for the modification area shall be permitted at a rate of 4.5 per 1,000 gross square feet. Additionally:
  - a. All uses within the modification area shall be included within a single shared parking agreement consistent with requirements of Sec. 6.05.02. of the LDC.
  - b. Notwithstanding the above, the above parking rate shall only apply for development within the modification area which includes a mix of uses which do not exceed certain cumulative individual use limits specified below. Development beyond those specific limits may be permitted within the modification area, subject to the available entailments and transportation trip cap referenced in condition 3, above; however, parking for such uses shall occur at the rates listed in Sec. 6.05.02 of the LDC.
    - i. No more than 12,000 SF of sit-down restaurant uses (without drive-through);
    - ii. No more than 2,000 SF of fast-food with drive-through uses; and,
    - iii. No more than 6,000 SF of fast-food without drive-through uses.

Notwithstanding the above, all uses within the Big Box store shall be parked at a rate of 4.5 per 1,000 SF.

- c. The developer shall construct a minimum of 62 bicycle spaces, distributed throughout the project.
- 5. The Big Box portion of the development shall comply with LDC Sec. 6.11.106.
- 6. Notwithstanding anything herein or shown on the PD site plan or herein these conditions to the contrary, bicycle and pedestrian access may be permitted anywhere along the PD modification area boundaries.
- 7. The modification area shall by served by (and limited to) the following vehicular access connections:
  - a. One (1) full access to Mango Road;
  - b. One (1) right-in/right-out access to Mango Road;
  - c. One (1) right-in/right-out/left-in access to Dr. Martin Luther King Jr. Boulevard; and,
  - d. One (1) right-out only connection to Highview Road.

Notwithstanding the above, the existing access connection within the modification area which serves folio 64328.0100 shall be permitted to remain.

- 8. Construction access to the site shall be restricted to those connections specified in conditions 7.a. through 7.c., above. The developer shall include a note regarding same on each site/construction plan submittal.
- 9. Prior to or concurrent with the initial increment of development within the modification area, the developer shall construct the following site access improvements:
  - a. Construct a southbound to eastbound left turn lane on Mango Road at the project's northernmost Mango Rd. entrance;
  - b. Construct a northbound to eastbound right turn lane on Mango Road at the project's southernmost Mango Rd.

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#### entrance;

- c. Lengthen the existing northbound to eastbound right turn lane on Mango Road at the project's northernmost Mango Rd. entrance;
- d. Unless otherwise approved by FDOT, the developer shall modify the existing median opening on Dr. Martin Luther King Jr. Boulevard serving the project, as shown on the site plan, such that left-out turning movements are prohibited;
- e. Construct a dedicated, southbound to eastbound left turn lane on Mango Rd. at its intersection with Dr. Martin Luther King Jr. Boulevard. This turn lane shall be in addition to the existing shared through-left lane which currently exists at the intersection.
- f. Construct any other improvements deemed necessary by FDOT.
- 10. The developer shall provide vehicular and pedestrian interconnectivity between all uses within PD.
- 11. If MM 25-0265 is approved, the County Engineer will approve a Section 6.04.02.B. Administrative Variance (dated January 24, 2025) from the LDC Sec. 6.04.07 access spacing requirements for the project's Mango Road access connections, which was found approvable by the County Engineer (on March 17, 2025). Specifically, approval of this Administrative Variance will permit a reduction of the minimum access spacing for the northernmost project access on Mango Road as follows:
  - a. A variance of +/- 230 feet from the closest access to the north (on the opposite side of the street), resulting in an access spacing of +/- 15 feet; and,
  - b. A variance of +/- 170 feet from the closest access to the north (on the opposite side of the street), resulting in an access spacing of +/- 75 feet.
- 12. If MM 25-0265 is approved, the County Engineer will approve a Section 6.04.02.B Administrative Variance (dated January 23, 2025) which was found approvable by the County Engineer (on March 17, 2025) for the Highview Rd. substandard road improvements required pursuant to Section 6.04.03.L. of the LDC. Approval of this Administrative Variance will waive the required substandard road improvements along Mango Road.
- 13. If MM 25-0265 is approved, the County Engineer will approve a Design Exception request (dated January 24, 2025), which was found approvable by the County Engineer (on March 17, 2025) for the Mango Road substandard road improvements. As Mango Road is a substandard arterial roadway, the developer will be required to construct the following improvements prior to or concurrent within the initial increment of (re)development within the PD modification area, consistent with the Design Exception request:
  - a. Within the southern segment (between Dr. Martin Luther King Jr. Boulevard and the southernmost project driveway on Mango Road), the developer shall:
    - i. Construct a 4-foot-wide raised concrete separator; and,
    - ii. Construct (or widen if necessary) existing and proposed travel and turn lanes such that they are 12-feet in width.
  - b. Within the northern segment (between the southern project driveway and the northern PD boundary) the developer shall:
    - i. Construct (or widen if necessary) existing and proposed travel and turn lanes such that they are 11-feet in width; and,
    - ii. Construct a 5-foot-wide paved shoulder along the east side of Mango Road.
- 14. If MM 25-0265 is approved, the County Engineer will approve a Section 6.04.02.B Administrative Variance (dated March 13, 2025) which was found approvable by the County Engineer (on March 17, 2025) from the Section 6.04.04.A.2. minimum throat depth requirements for the project's northernmost project access on Mango Rd.

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Approval of this Administrative Variance will reduce the minimum throat depth to 156 feet (measured from the closest edge of the right turn lane, as shown on the PD site plan).

CASE REVIEWER: SAM BALL

15. In accordance with LDC Section 5.03.07.C, the certified PD general site plan shall expire for the internal transportation network and external access points, as well as for any conditions related to the internal transportation network and external access points, if site construction plans, or equivalent thereof, have not been approved for all or part of the subject Planned Development within 5 years of the effective date of the PD unless an extension is granted as provided in the LDC. Upon expiration, re-certification of the PD General Site Plan shall be required in accordance with provisions set forth in LDC Section 5.03.07.C.

The following conditions apply to the remaining portions of the Planned Development.

- 4.16. The project shall be restricted to a maximum square footage of 195,0006,000 square feet.
- 2.17. The project shall be developed in two phases. Phase I shall consist of the main shopping center (189,000 square feet) and the southern outparcel, having folio #64328.0100, (3,000 square feet). The development of the southern outparcel shall be as limited in the Condition below. Phase II of the project shall be the development of the second outparcel, having folio #64328.0100, (the northern parcel) and shall only receive Certificates of Occupancy once State Road 574 is widened to a 4-lane divided roadway between Faulkenburg Road and Parsons Avenue. The maximum building size for the northern parcel shall be 3,000 square feet.
- 3.18. The southern outparcel shall be limited, in the first phase, to the uses allowed under the conditions herein with the exception that no fast-food store or convenience store shall be permitted on the parcel in the first phase.
- 4.19. The following traffic improvements are required from the developer prior to the issuance of Certificates of Occupancy for any expansion of Phase I:
  - a. The developer shall provide an additional 24 feet of right-of-way on the east side of County road 579. This will provide part of the 118 feet of total right-of-way needed ultimately to accommodate a symmetrical 6-lane divided roadway section.
  - b. The applicant shall construct or re-stripe on County Road 579, at his expense, a continuous left turn lane for southbound to eastbound traffic into the site. This left turn lane shall begin a distance of 100 feet north of the northern access drive and continue through to serve the southern access drive.
  - c. All roadway construction or re-striping of said left turn lanes shall be completed with proper transitions from the widened section to the existing roadway pavement. Design plans for said construction shall be reviewed and approved by the County Traffic Engineering Department and evidence of said approval shall be submitted to review by the Hillsborough County Planning and Development Management Department.
  - d. The developer shall construct a 100-foot long southbound to westbound right-turn lane at the intersection of Parsons Avenue and State Road 574. This improvement will return the level of service of this intersection to D/E with the total project traffic.
  - e. The applicant shall provide internal access to any existing or future outparcels of the site.
- 5-20. The developer shall screen, prior to the issuance of Certificates of Occupancy, all mechanical equipment (for example, air conditioners), service areas, trash receptacles, dumpsters, etcetera from view of public places and neighboring properties through the use of features, such as berms, fences, false facades, and dense landscaping.
- 6-21. All buildings on-site shall be architecturally finished on all sides.
- 7.22. The developer or the designate thereof shall be responsible for continued maintenance of the buffer and screening consisting of a six foot high screen 75 percent opaque along the eastern and northern project boundaries.
- <u>8-23.</u> All the property area and boundaries thereof proposed for commercial use shall be shown on the General Site Plan prior to General Site Plan approval. The total acreage of the property to be utilized as commercial shall be stated on the General Site Plan along with the legal description thereof. Any property area and boundaries thereof which

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shall be shown on the General Site Plan, but no proposed for commercial use shall be labelled on the General Site Plan as "Open Space;" said labelling shall be completed prior to General Site Plan approval.

- 9.24. The maximum square footage of the buildings proposed on the out-parcels shall be shown on the General Site Plan prior to General Site Plan approval.
- 10.25. The developer shall be required to utilize public water and public sewer.
- 11.26. Uses within the commercial portion of the project shall be restricted to PD-C(N) uses, excluding mini-warehouses.
- <u>12.27.</u> Within 90 days of approval of MM 92-0133-C by the Hillsborough County Board of County Commissioners, the developer shall submit to the County Planning and Development Management Department a revised General Site Plan for certification which shall reflect all the conditions outlined above.

**Zoning Administrator Sign Off:** 

SITE, SUBDIVISION AND BUILDING CONSTRUCTION IN ACCORDANCE WITH HILLSBOROUGH COUNTY SITE DEVELOPMENT PLAN & BUILDING REVIEW AND APPROVAL.

Approval of this re-zoning petition by Hillsborough County does not constitute a guarantee that the project will receive approvals/permits necessary for site development as proposed will be issued, nor does it imply that other required permits needed for site development or building construction are being waived or otherwise approved. The project will be required to comply with the Site Development Plan Review approval process in addition to obtain all necessary

J. Brian Grady

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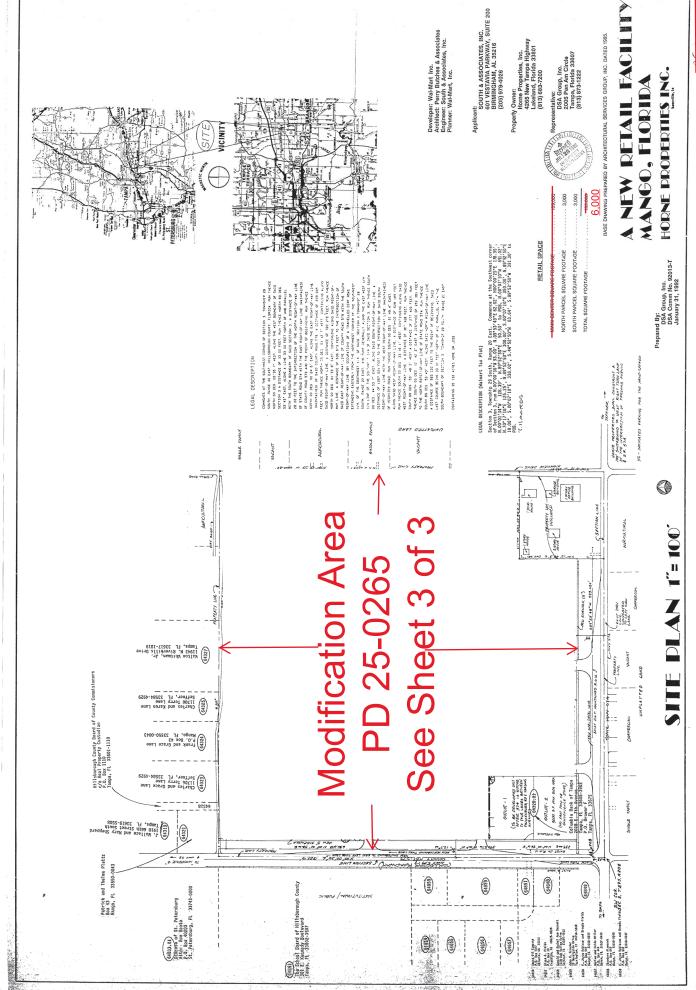
## 7.0 ADDITIONAL INFORMATION AND/OR GRAPHICS

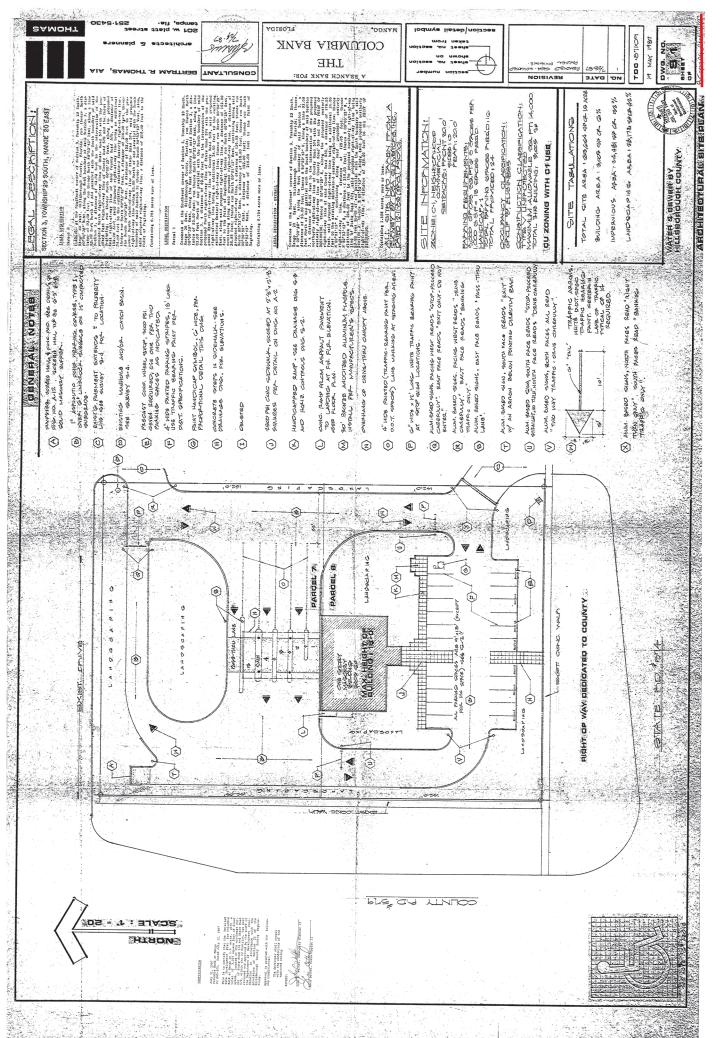
**Parking Reduction** 

Staff finds that the justification for approving the proposed reduction of required parking spaces from 1,026 to 672 is based on: ITE standards; the inclusion of bicycle parking allowable under LDC Section 6.05.02.P; and use limits for the highest parking generating uses sufficiently demonstrates that proposed minimum number of spaces is adequate to accommodate the parking needs generated by the development.

See following pages for prior to certification changes illustration.







APPLICATION NUMBER:	MM 25-0265	
ZHM HEARING DATE:	MARCH 24, 2025	
BOCC LUM MEETING DATE:	MAY 13, 2025	CASE REVIEWER: SAM BALL
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8.1 Approved Site Plan	(Full)	









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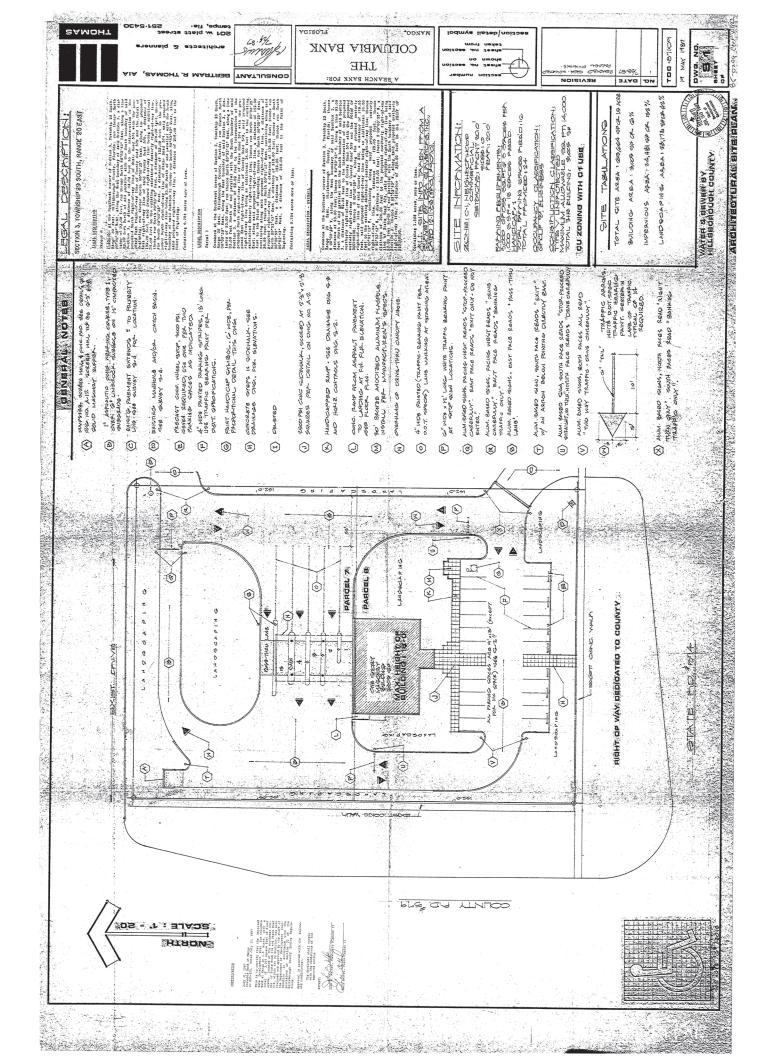
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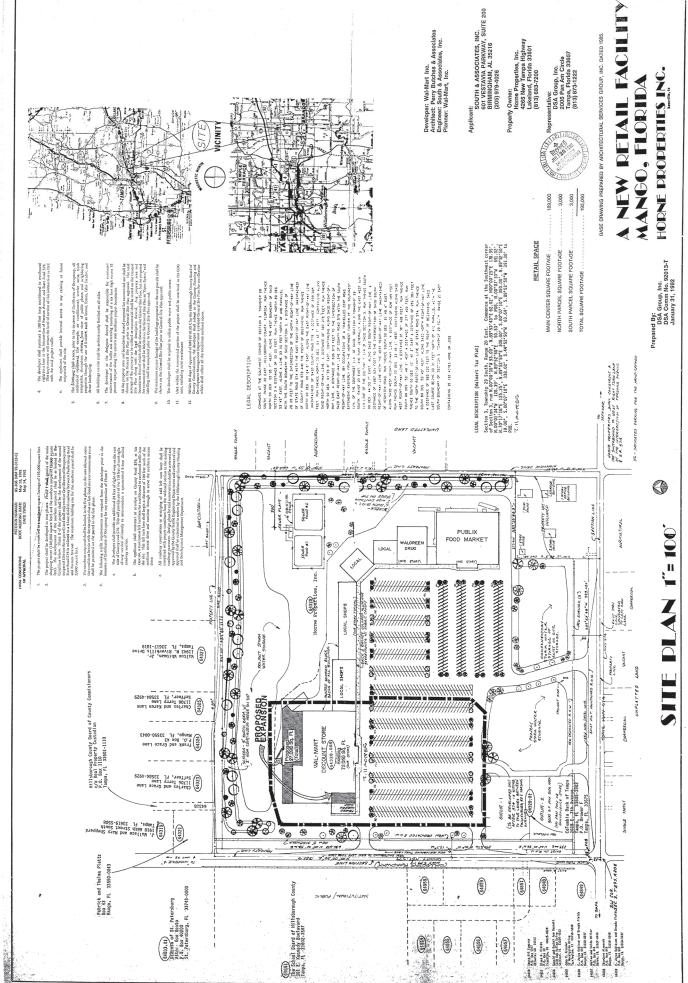
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ARCHITECTURAL SERVICES CROUP. INC.
KNOWNLEL, I'M, 37952 (615)966-7410
PROJECT NO.

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Received 03-04-2025

25-0265

APPLICATION NUMBER: MM 25-0265

ZHM HEARING DATE: MARCH 24, 2025

BOCC LUM MEETING DATE: MAY 13, 2025 CASE REVIEWER: SAM BALL

## 9.0 FULL TRANSPORTATION REPORT (see following pages)

#### AGENCY REVIEW COMMENT SHEET

10: ZONING TECHNICIAN, Development Services Department		DATE: 03/14/2025
REVIEWER: James Ratliff, AICP, PTP		AGENCY/DEPT: Transportation
PLANNING AREA: ELOP		PETITION NO: PD 25-0265
	This agency has no comments.	
	This agency has no objection.	
X	This agency has no objection, subject to listed or attached cond	ditions.
	This agency objects, based on the listed or attached grounds.	

#### **CONDITIONS OF APPROVAL**

TO ZONING TECHNICIAN D

The following conditions shall apply to the area which is the subject of MM 25-0265:

- 1. The area shall be permitted up to 222,000 s.f. of the following uses:
  - a. Shopping Center;
  - b. Retail, Convenience Goods and/or Shoppers' Goods;
  - c. Eating Establishment, Walk-In, Drive-In and/or Fast-food;
  - d. All uses permitted within the CN zoning district excluding Family Day Home, Schools, College and Universities, Libraries, Banquet and Recent Halls, Funeral Homes and Mortuaries, Wedding Chapel, Recreation Facilities, and Mini-Warehouse uses; and,
  - e. Big Box Retail (with any of the above or additional following uses permitted within the Big Box Retail building):
    - i. Servies, Personal, Professional and/or Business;
    - ii. Motor Vehicle repair, Neighborhood Serving; and,
    - iii. Sales, Service and Repair of Tires.

A drive-through window/ drive-through use is permitted in connection with any of the uses permitted in the project. The above uses shall be further limited as described in zoning conditions 3 and 4.

- 2. Uses shall be constructed within a maximum of three (3) structures as shown on the PD site plan. Within the Big Box Retail portion of the project, any of the above uses may be included as tenants/uses within the box, and a minimum of 95% of such uses shall be accessed internally from within the Big Box store.
- 3. No development shall be permitted that causes cumulative development to exceed 15,156 gross average daily trips, 847 gross a.m. peak hour trips, or 1,285 gross p.m. peak hour trips. Additionally, concurrent with each increment of development, the developer shall provide a list of existing and previously approved uses within modification area. The list shall contain data including gross floor area, number of seats (if applicable), type of use, date the use was approved by Hillsborough County, references to the site subdivision Project Identification number (or if not Project Identification number exists a copy of the permit or other official reference number), calculations detailing the individual and cumulative gross and net trip generation impacts for that increment of development, and source for the data used to develop such estimates. Calculations showing the remaining number of trips remaining for each analysis period (i.e. average daily, a.m. peak and p.m. peak) shall also be provided.

DATE 02/14/2025

- 4. Parking for the modification area shall be permitted at a rate of 4.5 per 1,000 g.s.f. Additionally:
  - a. All uses within the modification area shall be included within a single shared parking agreement consistent with requirements of Sec. 6.05.02. of the LDC.
  - b. Notwithstanding the above, the above parking rate shall only apply for development within the modification area which includes a mix of uses which do not exceed certain cumulative individual use limits specified below. Development beyond those specific limits may be permitted within the modification area, subject to the available entailments and transportation trip cap referenced in condition 3, above; however, parking for such uses shall occur at the rates listed in Sec. 6.05.02 of the LDC.
    - i. No more than 12,000 s.f. of sit-down restaurant uses (without drive-through);
    - ii. No more than 2,000 s.f. of fast-food with drive-through uses; and,
    - iii. No more than 6,000 s.f. of fast-food without drive-through uses.

Notwithstanding the above, all uses within the Big Box store shall be parked at a rate of 4.5 per 1,000 s.f.

- c. The developer shall construct a minimum of 62 bicycle spaces, distributed throughout the project.
- 5. The Big Box portion of the development shall comply with LDC Sec. 6.11.106.
- 6. Notwithstanding anything herein or shown on the PD site plan or herein these conditions to the contrary, bicycle and pedestrian access may be permitted anywhere along the PD modification area boundaries.
- 7. The modification area shall by served by (and limited to) the following vehicular access connections:
  - a. One (1) full access to Mango Rd.;
  - b. One (1) right-in/right-out access to Mango Rd.
  - c. One (1) right-in/right-out/left-in access to MLK Blvd.; and,
  - d. One (1) right-out only connection to Highview Rd.

Notwithstanding the above, the existing access connection within the modification area which serves folio 64328.0100 shall be permitted to remain.

- 8. Construction access to the site shall be restricted to those connections specified in conditions 7.a. through 7.c., above. The developer shall include a note regarding same on each site/construction plan submittal.
- 9. Prior to or concurrent with the initial increment of development within the modification area, the developer shall construct the following site access improvements:
  - a. Construct a southbound to eastbound left turn lane on Mango Rd. at the project's northernmost Mango Rd. entrance;
  - b. Construct a northbound to eastbound right turn lane on Mango Rd. at the project's southernmost Mango Rd. entrance;
  - c. Lengthen the existing northbound to eastbound right turn lane on Mango Rd. at the project's northernmost Mango Rd. entrance;
  - d. Unless otherwise approved by FDOT, the developer shall modify the existing median opening on MLK Blvd. serving the project, as shown on the site plan, such that left-out turning movements are prohibited;
  - e. Construct a dedicated, southbound to eastbound left turn lane on Mango Rd. at its intersection

- with MLK Blvd. This turn lane shall be in addition to the existing shared through-left lane which currently exists at the intersection; and,
- f. Construct any other improvements deemed necessary by FDOT.
- 10. The developer shall provide vehicular and pedestrian interconnectivity between all uses within PD.
- 11. If MM 25-0265 is approved, the County Engineer will approve a Section 6.04.02.B. Administrative Variance (dated January 24, 2025) from the LDC Sec. 6.04.07 access spacing requirements for the project's Mango Rd. access connections, which was found approvable by the County Engineer (on March 17, 2025). Specifically, approval of this Administrative Variance will permit a reduction of the minimum access spacing for the northernmost project access on Mango Rd. as follows:
  - a. A variance of +/- 230 feet from the closest access to the north (on the opposite side of the street), resulting in an access spacing of +/- 15 feet; and,
  - b. A variance of +/- 170 feet from the closest access to the north (on the opposite side of the street), resulting in an access spacing of +/- 75 feet.
- 12. If MM 25-0265 is approved, the County Engineer will approve a Section 6.04.02.B Administrative Variance (dated January 23, 2025) which was found approvable by the County Engineer (on March 17, 2025) for the Highview Rd. substandard road improvements required pursuant to Section 6.04.03.L. of the LDC. Approval of this Administrative Variance will waive the required substandard road improvements along Mango Rd.
- 13. If MM 25-0265 is approved, the County Engineer will approve a Design Exception request (dated January 24, 2025), which was found approvable by the County Engineer (on March 17, 2025) for the Mango Rd. substandard road improvements. As Mango Rd. is a substandard arterial roadway, the developer will be required to construct the following improvements prior to or concurrent within the initial increment of (re)development within the PD modification area, consistent with the Design Exception request:
  - a. Within the southern segment (between MLK Blvd. and the southernmost project driveway on Mango Rd.), the developer shall:
    - i. Construct a 4-foot-wide raised concrete separator; and,
    - ii. Construct (or widen if necessary) existing and proposed travel and turn lanes such that they are 12-feet in width.
  - b. Within the northern segment (between the southern project driveway and the northern PD boundary) the developer shall:
    - i. Construct (or widen if necessary) existing and proposed travel and turn lanes such that they are 11-feet in width; and,
    - ii. Construct a 5-foot-wide paved shoulder along the east side of Mango Rd.
- 14. If MM 25-0265 is approved, the County Engineer will approve a Section 6.04.02.B Administrative Variance (dated March 13, 2025) which was found approvable by the County Engineer (on March 17, 2025) from the Section 6.04.04.A.2. minimum throat depth requirements for the project's northernmost project access on Mango Rd. Approval of this Administrative Variance will reduce the minimum throat depth to 156 feet (measured from the closest edge of the right turn lane, as shown on the PD site plan).

#### Other Conditions

- Prior to PD Site Plan Certification, the applicant shall revise the PD site plan to:
  - Add a footnote to the site data table which references to the 222,000 s.f. of proposed uses, which states "Uses further limited subject to a trip generation cap see conditions of approval".
  - Remove the "+/- "symbols on the building envelops and replace with the term "maximum".
     Staff notes that entitlements must be specified in maximum amounts and not approximate amounts.
  - O Revise site note 10 to replace the word "roads" with the word "driveway". Staff understand that the applicant intends to continue use of private driveway and does not need or wish to construct roadways, which would require design compliance with the applicable Typical Section standard from the Transportation Technica Manual (TTM).
  - o Remove note 24. Staff notes that specific use sub limits are proposed for trip generation and parking purposes. Additionally, drive-through uses must be evaluated for compliance with Sec. 6.11.35. Appropriateness of drive-uses will be evaluated at the time of site/construction plan approval.
  - O Correct the geometry of existing improvements shown on MLK. Staff notes aerial photography indicates that recent turn lane modifications were made to lengthen the existing westbound to southbound left turn lane on MLK Blvd. onto Lemon Ave. The site plan should be updated to correctly depict the existing configuration. Alternately, if the applicant is proposed to reverse those improvements, then the configuration shown on the PD site plan should be labeled as "Proposed Modification".

#### PROJECT SUMMARY AND TRIP GENERATION

The applicant is requesting a Major Modification (MM) to existing Planned Development (PD) 85-0206, as most recently amended via MM 92-0133. The modification area consists of multiple parcels, totaling +/-32.82 ac., within a +/- 35.132 ac. PD. The existing PD is approved for 195,000 s.f. of entitlements. The area which is the subject of this PD has approvals for 189,000 s.f. of shopping center uses and other uses (e.g. grocery, pharmacy and other "local shops" as shown on the site plan, and designed as PD-C(N) uses within the conditions, excluding mini-warehouse). The area excluded from the current modification was approved for 6,000 s.f. of uses on two parcels (which have subsequently been combined into a single parcel. While this parcel also allowed PD-C(N) uses excluding mini-warehouse, the southern parcel was restricted such that no fast-food or convenience store uses would be permitted). Staff notes that the excluded parcel is currently occupied by a bank.

The applicant is proposing to modify permitted uses within the modification area to permit 222,000 s.f. of certain uses. Specifically, a maximum of 181,000 s.f. of Big Box Retail uses are permitted, with the remaining balance (41,000 s.f.) consisting of a shopping center (with two buildings) containing the following uses:

- a. Retail, Convenience Goods and/or Shoppers' Goods
- b. Eating Establishment, Walk-In, Drive-In and/or Fast-food;
- c. Servies, Personal, Professional and/or Business;
- d. All uses permitted within the CN zoning District excluding Family Day Home, Schools, College and Universities, Libraries, Banquet and Recent Halls, Funeral Homes and Mortuaries, Wedding Chapel, Recreation Facilities, and Mini-Warehouse Uses.

As noted on the PD site plan, those specific uses may also be located within the big box store. Staff has proposed a condition which requires 95% of all uses within the big box to be accessed directly from within the box (e.g. an optical store or fast-food restaurant which may be located within the store would be accessed

from within, while a liquor store attached to the big box could be located within the same structure but have a separate entrance). For purposes of analyzing trip impacts for those uses, they would be considered under the Big Box Trip generation rate. Only other uses within the modification area (but outside of the box) would be analyzed by the appropriate specific land use code (an example of which is shown in the applicant's transportation analysis, and which was used to form the basis for the trip cap and parking rates as further described below).

In accordance with the Development Review Procedures Manual (DRPM), the developer submitted a trip generation and site access analysis for the proposed project. Staff has prepared a comparison of the number of trips potentially generated under the existing and proposed zoning designations, generally consistent with the applicant's transportation analysis, utilizing a generalized worst-case scenario. Data presented below is based on the Institute of Transportation Engineer's (ITE) Trip Generation Manual, 11<sup>th</sup> Edition unless otherwise noted. Staff notes that trip generation for the +/- 2.3-acre portion of the PD was not included for purposes of the below comparison, but the existing trips from the bank site were included in the applicant's submitted analysis. Additionally, count data from the applicant's analysis indicated that the observed counts were approximately 33% higher than the trips would be expected in the p.m. peak hour based on an analysis utilize ITE rates. For the a.m. peak hour, counts obtained by the applicant were slightly less than double the amount of trips that ITE analysis indicated should be anticipated. In order to compare "apples to apples" the first comparison below utilizes ITE data for the existing and proposed trip generation comparison.

The second comparison below shows a mixture of observed and ITE data for the existing condition, and compares it to ITE data in the proposed comparison. The second comparison provides a more accurate picture of existing use impacts, but compares those impacts with ITE data (resulting in a less accurate comparison). Staff notes that the applicant has adjust the land use mix for the proposed condition to better represent shopping center impacts; however, it cannot be known whether observed conditions will still significantly differ from ITE anticipated rates.

#### ITE to ITE Comparison:

Existing Zoning (Modification Area Only):

Land Use/Size	24 Hour Two-	Total Peak Hour Trips	
Land Ose/Size	Way Volume	AM	PM
PD, 189,000 s.f. Shopping Center Uses (ITE LUC 820)	10,798	245	892

Proposed Zoning (Modification Area Only):

I 1 II - /C'	24 Hour Two-	Total Peak Hour Trips	
Land Use/Size	Way Volume	AM	PM
PD, 222,000 s.f. Shopping Center Uses (ITE LUC 820)	11,660	265	1,002

Trip Generation Difference (Modification Area Only):

Land Use/Size	24 Hour Two-	Total Net Peak Hour Trips	
Land Ose/Size	Way Volume	AM	PM
Difference	(+) 862	(+) 20	(+) 110

#### Observed Counts and ITE to Adjusted ITE Comparison:

Existing Zoning (Modification Area Only):

Land Use/Size	24 Hour Two-	Total Peak Hour Trips	
Land Ose/Size	Way Volume	AM	PM
PD, 183,107 s.f. (Observed Counts)	10,645*	477	1,156
PD, 5,893 s.f. Shopping Center (Balance of Permitted but Undeveloped Uses) (LUC 820)	218	5	20
Subtotal:	10,863	482	1,176

<sup>\*24-</sup>hour observed count data unavailable, instead based on ITE data for LUC 820.

Proposed Zoning (Modification Area Only):

Land Hag/Cing	24 Hour Two-	Total Peak Hour Trips	
Land Use/Size	Way Volume	AM	PM
PD, Up to 222,000 s.f. Mix of Uses Subject to Trip Generation Cap	15,156	847	1,285

Trip Generation Difference (Modification Area Only):

Land Use/Size	24 Hour Two-	Total Net Pea	ak Hour Trips
Land Ose/Size	Way Volume	AM	PM
Difference	(+) 4,293	(+) 365	(+) 109

## TRANSPORTATION INFRASTRUCTURE SERVING THE SITE

Mango Rd. (CR 579). is a 2-lane, publicly maintained, substandard, arterial roadway. The roadway is owned and maintained by Hillsborough County, and lies within a +/- 100-foot-wide right-of-way along the project's frontage. The roadway is characterized by +/- 11-foot-wide travel lanes in average condition. There are no bicycle facilities present in the immediate vicinity of the proposed project. There are +/- 5-foot-wide sidewalks along portions of the east and west sides of the roadway in the vicinity of the proposed project.

Mango Rd. is shown on the Hillsborough County Corridor Preservation Plan as a future 4-lane roadway. Although there is insufficient right-of-way to accommodate the future 4-lane roadway, the developer of the subject property had previously dedicated additional right-of-way along its frontage. Given this, no additional right-of-way is necessary from the subject developer to accommodate the future widening. Any additional right-of-way needed for that segment of the roadway along the project's frontage will need to come from the western side of the existing right-of-way.

MLK Blvd. is a 6-lane, publicly maintained, principal arterial roadway. The roadway is owned and maintained by the Florida Department of Transportation (FDOT), and lies within a +/- 130-foot-wide right-of-way along the project's frontage. The roadway is characterized by +/- 12-foot-wide travel lanes in average condition. There are bicycle facilities present along certain segments of MLK Blvd. in the immediate vicinity of the proposed project. There are +/- 5-foot-wide to 6-foot-wide sidewalks along the north and south sides of the roadway in the vicinity of the proposed project.

No comments have been formally received by FDOT regarding this project as of the date of the writing of this report.

Highview Rd. is a 2-lane, publicly maintained, substandard, local roadway. The roadway is owned and maintained by Hillsborough County, and lies within a +/- variable width right-of-way (between +/- 40 feet and +/- 47 feet in width) in the vicinity of the proposed project. The roadway is characterized by +/- 10-foot-wide travel lanes in average condition just south of the project, and transitioning to +/- 15-feet of pavement along the project's frontage. There are no bicycle facilities present along the roadway. There are +/- 5-foot-wide to 6-foot-wide sidewalks along the east and west sides of the roadway in the vicinity of the proposed project.

#### **SITE ACCESS**

The project currently is served by two access connections to Mango Rd. and two access connections to MLK Blvd. The applicant is proposing to reconfigure project access as required pursuant to coordination with FDOT, and also as a result of discussions with Hillsborough County. Specifically, the existing median opening on the project's easternmost MLK Blvd. access is being modified to prevent left-out turning movements. Given this, all outbound traffic withing to turn east would have to exit the project to make a U-turn across three lanes of traffic, and there would be insufficient capacity in the existing westbound to southbound left turn lane at the intersection of MLK Blvd. and Lemon St. to accommodate such traffic.

Given this, most project traffic making this movement is anticipated to exit the site utilizing the northernmost project access on Mango Rd., which would then be able to utilize the signal at the intersection. The applicant is proposing construction of an additional dedicated southbound to eastbound left turn lane to help the intersection handle the existing traffic at the intersection (and additional traffic which is anticipated to be generated by the project).

Staff remained concerned due to the proximity of Mango Elementary School across the street from the project, and the intensification of trips which would result on Mango Rd. (and present additional conflicts, particularly during times of school drop-off and pick-up). Subsequently the applicant agreed to add an additional exit-only driveway on Highview Rd., which will allow traffic exiting the site and going east on MLK Blvd. to have access to the traffic signal at the intersection of MLK Blvd. and Highview Rd. Such access also helps better distribute existing trips and provides alternative travel paths during periods of peak congestion.

In accordance with Sec. 6.04.04.D. of the LDC, the applicant is proposing additional site access improvements (turn lanes) at a variety of project access connections and affected intersections. These improvements are listed in the proposed conditions of approved, above.

#### **PD VARIATION - PARKING**

The applicant is requesting relief from the Sec. 6.05 LDC parking requirements for uses within the modification area. The applicant provided an initial request for parking which sought to provide a minimum of 1,026 spaces for the proposed development. Staff was concerned given the way the land use approvals are structured and the flexibility which may be permitted for certain uses given the trip cap which the applicant greed to in order to ensure that the broad range of entitlements sought does not exceed the amount of transportation impacts studied by the applicant's analysis, and wide range of uses which could be constructed which would exceed the typical 4.5 per 1,000 g.s.f. rate which would be typically permitted for a shopping center of this size and configuration (not accounting for outparcels which are typically analyzed separately for parking purposes in accordance with Article XII of the LDC).

Staff notes that based on the mix of uses studied by the applicant for purposes of developing the trip cap (which may or may not be what is ultimately constructed), the site would be anticipated to generate demand for 1,229 spaces, as shown in the example calculation below.

		LDC Rate	<u>Spaces</u>
Type of Use	Size of Use	(per 1,000 s.f.)	Required
Big Box	181,000	4.5	814.5
Shopping Center	21,000	4.5	94.5
High Turnover Sit Down	12,000	15	180
FF w/ DT	2,000	10	20
FF w/o DT	6,000	20	120
Subtotal:	222,000		1,229

As noted above, staff had concerns with how to apply a parking rate variation when the ultimate mix of uses was not known. After examination of supporting ITE data from the 6<sup>th</sup> Edition of the <u>Parking Generation</u> <u>Manual</u>, staff and the applicant ultimately decided to agree to a rate of 4.5 spaces per 1,000 s.f. for most of the uses. This represents a reduction of +/- 18.7%.

Several conditions would be required to ensure form of the development (i.e. construction of 3 buildings thus ensuring the big box and shopping center are constructed as intended), that all parking spaces/sues would be included in a shared parking agreement which allows parking to be shared between all uses within the modification area as needed, and certain land use "sub-limits" for the highest parking generating uses (i.e. eating establishments). Additionally, and consistent with Sec. 6.05.02.P.1 of the LDC, the first 5% of parking

spaces is reduced via the process described therein (i.e. a 1:1 reduction of parking spaces in exchange for the provision of bicycle parking, up to 5%). Staff utilized those provisions to reach the calculation of 62 required bicycle parking spaces, which shall be distributed throughout the uses within the modification area (and which staff included as a condition herein).

## REQUESTED ADMINISTRATIVE VARIANCE #1 - MANGO RD. ACCESS SPACING

The applicant's Engineer of Record (EOR) submitted a Section 6.04.02.B. Administrative Variance Request (dated January 24, 2025) from the Section 6.04.07 LDC requirement, governing access spacing. The Hillsborough County LDC requires a minimum connection spacing of 245 feet for a Class 5 roadway with a posted speed of 45 miles per hour or less. The applicant is seeking the following variances relative to its northernmost proposed project access on Mango Rd.:

- 1. A variance of +/- 230 feet from the closest access to the north (on the opposite side of the street), resulting in an access spacing of +/- 15 feet; and,
- 2. A variance of +/- 170 feet from the closest access to the north (on the opposite side of the street), resulting in an access spacing of +/- 75 feet

Based on factors presented in the Administrative Variance Request, the County Engineer found the request approvable subject to conditions (on March 17, 2025). If MM 25-0265 is approved by the Board of County Commissioners, the County Engineer will approve the above referenced Administrative Variance request.

## REQUESTED ADMINISTRATIVE VARIANCE #2 – HIGHVIEW RD. SUBSTANDARD RD.

As Highview rd. is a substandard roadway, the applicant's Engineer of Record (EOR) submitted a Section 6.04.02.B Administrative Variance (dated January 23, 2025) which was found approvable by the County Engineer (on March 17, 2025) for the Highview Rd. substandard road improvements. Approval of this Administrative Variance will waive the substandard road improvements required by Section 6.04.03.L. of the LDC.

If MM 25-0265 is approved by the Board of County Commissioners, the County Engineer will approve the above referenced Administrative Variance request.

# REQUESTED ADMINISTRATIVE VARIANCE #3 – THROAT DEPTH (NORTHERNMOST MANGO RD. ACCESS)

The applicant's Engineer of Record (EOR) previously submitted a Section 6.04.02.B Administrative Variance (dated March 13, 2025) which was approved by the County Engineer (on March 17, 2025) for a reduction of minimum throat depth requirements at the northernmost project access to Mango Rd. Approval of this Administrative Variance reduced the minimum 250-foot throat depth requirement to allow a the first point of conflict to be located 156 feet from the closest edge of the right turn lane (as shown on the PD site plan). Staff notes this request was not based on the proper method for measuring throat depth (which is measured from the edge of the travel lane, not the edge of the right turn lane); however, this alternative measurement results in greater throat depth (approximately 11 additional feet) beyond what is requested above.

If MM 25-0265 is approved by the Board of County Commissioners, the County Engineer will approve the above referenced Administrative Variance request.

### DESIGN EXCEPTION - MANGO RD. SUBSTANDARD ROAD

As Mango Rd. is a substandard arterial roadway, the applicant's Engineer of Record (EOR) submitted a Design Exception request (dated January 24, 2025) to determine the specific improvements which would be required by the County Engineer. Based on factors presented in the Design Exception request, the County Engineer found the request approvable (on March 17, 2025). The request was split into two segments: a

southern segment (defined as that part of Mango Rd. between MLK Blvd. and the southernmost project driveway on Mango Rd.), and a northern segment (defined as the area between the southern project driveway and the northern PD boundary).

Within the southern segment, the deviations from the Hillsborough County Transportation Technical Manual (TTM) TS-4 Typical Section (for 2-Lane, Urban Collector Roadways) include:

- 1. Placing a 4-foot-wide raised concrete median to prevent westbound and southbound left turn lanes at the southernmost project driveway on Mango Rd. in lieu of the 22-foot wide median that is typically required for divided 2-lane collector roadways (reference TS-5);
- 2. Permitting 12-foot-wide travel and turn lanes, in lieu of the 11-foot-wide travel lanes required per TS-4; and,
- 3. Eliminating the 7-foot-wide buffered bicycle lanes required per TS-4.

Within the southern segment, the deviations from the Hillsborough County Transportation Technical Manual (TTM) TS-7 Typical Section (for 2-Lane, Local and Collector Rural Roadways) include:

- 1. Permitting 11-foot-wide travel and turn lanes, in lieu of the 12-foot-wide travel and turn lanes required per TS-7; and,
- 1. Permitting open dragline to be reduced in width from the 19 feet identified in the TS-7, but ensuring maintenance of a 1:4 maximum side slope; and,
- 2. Permitting a 5-foot-wide paved shoulder in lieu of the 8-foot-wide stablished shoulder, of which 5-feet is required to be paved per TS-7.

If MM 25-0265 is approved by the Board of County Commissioners, the County Engineer will approve the above referenced Administrative Variance request.

#### ROADWAY LEVEL OF SERVICE (LOS) INFORMATION

Level of Service (LOS) information for adjacent roadway sections is reported below.

Roadway	From	То	LOS Standard	Peak Hour Directional LOS
MLK Blvd.	I-75	Highview Rd.	D	С
Mango Rd.	MLK Blvd.	US 92	D	С

Source: Hillsborough County 2020 Level of Service Report.

## Ratliff, James

From: Williams, Michael

**Sent:** Monday, March 17, 2025 7:16 PM

**To:** Vicki Castro; Michael Yates

Cc: Kami Corbett; Jaime Maier; Ball, Fred (Sam); Ratliff, James; Tirado, Sheida; De Leon, Eleonor; PW-

CEIntake

**Subject:** FW: MM 25-0265 Administrative Variance & Design Exception Reviews

**Attachments:** 25-0265 DEReq 01-24-25.pdf; 25-0265 AVReq 01-24-25.pdf; 25-0265 AVReq 01-24-25\_1.pdf;

25-0265 AVReq 03-17-25.pdf

Vicki/Michael - I have found the attached three Section 6.04.02.B. Administrative Variances (AV) and one Design Exception (DE) for PD 25-0265 APPROVABLE.

Please note that it is you (or your client's) responsibility to follow-up with my administrative assistant, Eleonor De Leon (<u>DeLeonE@hcfl.gov</u> or 813-307-1707) after the BOCC approves the PD zoning or PD zoning modification related to below request. This is to obtain a signed copy of the DE/AV.

If the BOCC denies the PD zoning or PD zoning modification request, staff will request that you withdraw the AV/DE. In such instance, notwithstanding the above finding of approvability, if you fail to withdraw the request, I will deny the AV/DE (since the finding was predicated on a specific development program and site configuration which was not approved).

Once I have signed the document, it is your responsibility to submit the signed AV/DE(s) together with your initial plat/site/construction plan submittal. If the project is already in preliminary review, then you must submit the signed document before the review will be allowed to progress. Staff will require resubmittal of all plat/site/construction plan submittals that do not include the appropriate signed AV/DE documentation.

Lastly, please note that it is critical to ensure you copy all related correspondence to PW-CEIntake@hcfl.gov

Mike

#### Michael J. Williams, P.E.

Director, Development Review County Engineer

**Development Services Department** 

P: (813) 307-1851 M: (813) 614-2190 E: <u>Williamsm@HCFL.gov</u>

W: HCFLGov.net

#### **Hillsborough County**

601 E. Kennedy Blvd., Tampa, FL 33602

Facebook | Twitter | YouTube | LinkedIn | HCFL Stay Safe

Please note: All correspondence to or from this office is subject to Florida's Public Records law.

From: Tirado, Sheida <TiradoS@hcfl.gov> Sent: Monday, March 17, 2025 7:11 PM To: Williams, Michael <WilliamsM@hcfl.gov>

**Cc:** Ratliff, James <RatliffJa@hcfl.gov>; De Leon, Eleonor <DeLeonE@hcfl.gov> **Subject:** MM 25-0265 Administrative Variance & Design Exception Reviews

Hello Mike,

The attached AVs and DE are Approvable to me, please include the following people in your response email:

vcastro@palmtraffic.com myates@palmtraffic.com kami.corbett@hwhlaw.com jaime.maier@hwhlaw.com ballf@hcfl.gov ratliffja@hcfl.gov

Best Regards,

## Sheida L. Tirado, PE

# **Transportation Review Manager**

**Development Services Department** 

E: <u>TiradoS@HCFL.gov</u>

P: (813) 276-8364 | M: (813) 564-4676

601 E. Kennedy Blvd., Tampa, FL 33602

#### **HCFL.gov**

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## Hillsborough County Florida

Please note: All correspondence to or from this office is subject to Florida's Public Records law.

#### Received 01-24-2025 Development Services



January 24, 2025

Mr. Michael Williams, P.E.
Hillsborough County Development Services Department
Development Review Director
County Engineer
601 E. Kennedy Boulevard, 20<sup>th</sup> Floor
Tampa, FL 33602

RE: Mango Plaza (MM 25-0265)
Folio: 064328-0050, 064328-0000
Administrative Variance Request — Minimum Spacing — CR 579 (Mango Road)
Palm Traffic Project No. T24087

Dear Mr. Williams:

This letter documents our request for an administrative variance to Hillsborough County Land Development Code (LDC) Section 6.04.07 (minimum spacing) for access to CR 579 (Mango Road) for the project. The project is located north of SR 574 and east of CR 579 in Hillsborough County, as shown in Figure 1. This request is made based on our virtual meeting on January 16, 2025, with Hillsborough County staff.

The approximately 31.3-acre property is currently occupied by the existing Mango Plaza shopping center. The proposed redevelopment of the shopping center will consist of an approximately 180,566 square foot Walmart and 40,373 square feet of Retail.

The accesses for the project will remain unchanged, except for the addition of the limited egress to Highview Road, and will be as follows:

- One (1) left-in/right-in/right-out access to SR 574 (currently a full access)
- One (1) right-in/right-out access to SR 574 (Fifth Third Bank)
- One (1) right-in/right-out access to Mango Road
- One (1) full access to Mango Road
- One (1) right-out only access to Highview Road.

Mango Road is identified in the Hillsborough County Functional Classification Map as an Arterial roadway and has a posted speed limit of 45 mph. The request is for an Administrative Variance to Section 6.04.07 of the Hillsborough County LDC for the access spacing for the full access (northern access) to Mango Road. Based on Section 6.04.07, the connection spacing for Mango Road is 245 feet for a Class 6 road. Figure 2 illustrates the proposed driveway locations relative to the existing driveway location.

Justification must address Section 6.04.02.B.3 criteria (a), (b) and (c). In the consideration of the variance request, the issuing authority shall determine to the best of its ability that the following circumstances are met:

#### a) There is unreasonable burden on the applicant

The request is to maintain the existing access locations that have served this project for over 30 years. With the introduction of a raised median, the southern access on Mango Road will meet the connection spacing standard of 245 feet. However, while the northern access meets the connection spacing standard of 245 feet for driveways on the east side of Mango Road, there are two driveways (noted as C and D in Figure 2) on the west side of Mango Road that serve the existing school that do not meet the connection spacing standard. The existing driveway

## Received 01-24-2025 Development Services

Mr. Michael Williams, P.E. January 24, 2025 Page 2

separation on Mango Road in proximity to the northern project driveway are shown in Table 1. There are some existing utilities that make relocating the driveway to the north extremely difficult. Given this is the only full access driveway for the project on Mango Road and has existed in this location for more than 30 years, meeting the connection spacing standard is not possible, and therefore, not approving the variance would be an unreasonable burden on the applicant.

#### b) The variance would not be detrimental to the public health, safety and welfare.

The existing full access to the project, is approximately 15 feet south of the existing driveway to Mango Elementary front entry (noted as Driveway C in Figure 2). This access point has relatively low traffic volumes and is not the primary parent pick-up and drop-off location, which is the driveway to the south (noted as Driveway D in Figure 2). To minimize the conflict to the two Mango Elementary School driveways west of the primary full access to the project, the application will extend the southbound right turn lane on the west side of Mango Road, to allow for the existing right turn lane to serve both the main entrance driveway and also the parent pick-up/drop-off right-in only driveway. Given the Mango Elemenary School layout, the historic operation of the project driveway and the proposed improvement to the Mango Elementary driveway, the driveway spacing would not be detrimental to the public health, safety and welfare of the motoring public.

#### c) <u>Without the variance, reasonable access cannot be provided.</u>

The access spacing variance is requested to maintin the historic use of this driveway, provide a fuctional site layout and provides the only full access driveway to Mango Road for this development. Without the variance, reasonable to the property could not be provided.

Please do not hesitate to contact us if	f you have any questions or require any additiona	l information.
Sincerely,  Vicki L Castro, P.E.  Principal	No 47128  STATE OF  ORIDAGINATION  ON ALEMAN  ON ALEMAN	This item has been digitally signed and sealed by Vicki L Castro on the date adjacent to the seal.  Printed copies of this document are not considered signed and sealed and the signature must be verified on any electronic copies.
Based on the information provided b	by the applicant, this request is:	
Disapproved	Approved with Conditions	Approved
If there are any further questions or	you need clarification, please contact Sheida Tiro	ado, P.E.
		Sincerely,

Michael J. Williams Hillsborough County Engineer

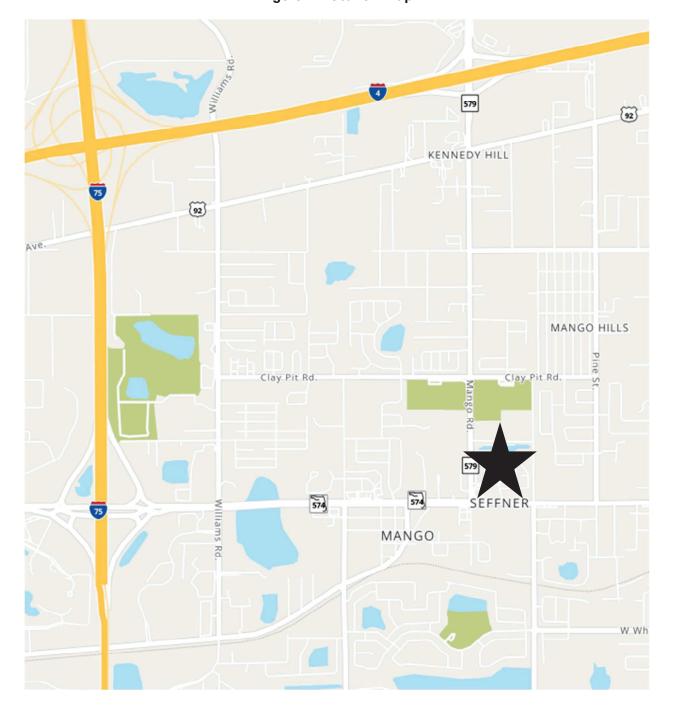


Figure 1. Location Map

Table 1. Driveway Spacing

<u>Driveway</u>	Spacing From Project Driveway
Α	510'
В	350'
С	15'
D	75'

NAP CONSTRUCTION, LLC. 1900 HICKORY STREET, STE B MELBOURNE, FL 32901

NORTH AMERICAN PROPERTIES

Bowman

25-0265

#### Ratliff, James

From: Williams, Michael

**Sent:** Monday, March 17, 2025 7:16 PM

**To:** Vicki Castro; Michael Yates

Cc: Kami Corbett; Jaime Maier; Ball, Fred (Sam); Ratliff, James; Tirado, Sheida; De Leon, Eleonor; PW-

CEIntake

**Subject:** FW: MM 25-0265 Administrative Variance & Design Exception Reviews

**Attachments:** 25-0265 DEReq 01-24-25.pdf; 25-0265 AVReq 01-24-25.pdf; 25-0265 AVReq 01-24-25\_1.pdf;

25-0265 AVReq 03-17-25.pdf

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Mike

#### Michael J. Williams, P.E.

Director, Development Review County Engineer

**Development Services Department** 

P: (813) 307-1851 M: (813) 614-2190 E: <u>Williamsm@HCFL.gov</u>

W: HCFLGov.net

#### **Hillsborough County**

601 E. Kennedy Blvd., Tampa, FL 33602

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From: Tirado, Sheida <TiradoS@hcfl.gov> Sent: Monday, March 17, 2025 7:11 PM To: Williams, Michael <WilliamsM@hcfl.gov>

**Cc:** Ratliff, James <RatliffJa@hcfl.gov>; De Leon, Eleonor <DeLeonE@hcfl.gov> **Subject:** MM 25-0265 Administrative Variance & Design Exception Reviews

Hello Mike,

The attached AVs and DE are Approvable to me, please include the following people in your response email:

vcastro@palmtraffic.com myates@palmtraffic.com kami.corbett@hwhlaw.com jaime.maier@hwhlaw.com ballf@hcfl.gov ratliffja@hcfl.gov

Best Regards,

#### Sheida L. Tirado, PE

#### **Transportation Review Manager**

**Development Services Department** 

E: <u>TiradoS@HCFL.gov</u>

P: (813) 276-8364 | M: (813) 564-4676

601 E. Kennedy Blvd., Tampa, FL 33602

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#### Hillsborough County Florida

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### Received 01-24-2025 Development Services



January 23, 2025

Mr. Michael Williams, P.E.
Hillsborough County Development Services Department
Development Review Director
County Engineer
601 E. Kennedy Boulevard, 20th Floor
Tampa, FL 33602

RE: Mango Plaza (MM 25-0265)

Folios: 064328-0050, 064328-0000

Administrative Variance Request - Highview Road

Palm Traffic Project No. T24087

Dear Mr. Williams:

The purpose of this letter is to provide justification for the administrative variance to meet the requirements of the Hillsborough County Land Development Code (LDC) Section 6.04.03.L (existing facility) in association with the proposed redevelopment of the Mango Plaza shopping center located north of SR 574 and east of Mango Road in Hillsborough County, as shown in Figure 1. This request is made based on our virtual meeting on January 16, 2025, with Hillsborough County staff.

The approximately 31.3-acre property is currently occupied by the existing Mango Plaza shopping center. The proposed redevelopment of the shopping center will consist of an approximately 180,566 square foot Walmart and 40,373 square feet of Retail.

The accesses for the project will remain unchanged, except for the addition of the limited egress to Highview Road, and will be as follows:

- One (1) left-in/right-in/right-out access to SR 574 (currently a full access)
- One (1) right-in/right-out access to SR 574 (Fifth Third Bank)
- One (1) right-in/right-out access to Mango Road
- One (1) full access to Mango Road
- One (1) right-out only access to Highview Road.

This request is for an administrative variance to the TS-4 typical section of the Hillsborough County Transportation Technical Manual in accordance with LDC Section 6.04.02.B for the section of Highview Road from SR 574 to the project driveway, for the following reasons: (a) there is an unreasonable burden on the applicant; (b) the variance would not be detrimental to the public health, safety and welfare; and (c) without the variance, reasonable access cannot be provided. These items are further discussed below.

#### a) There is unreasonable burden on the applicant

The existing ROW along Highview Road is approximately 50 feet. The typical TS-4 section for urban collector roadway requires a minimum of 64 feet of ROW with 11-foot travel lanes, a 7-foot buffered bike lane, F type curb and gutter and

## Received 01-24-2025 Development Services

Mr. Michael Williams, P.E. January 23, 2025 Page 2

a 5-foot sidewalk. The adjacent segment of Highview Road has approximately 11-foot travel, with F type curb and gutter, and a sidewalk along both sides of the roadway. However, the sidewalk along the east side of Highview Road is located at the back of curb. Due to the constrained right of way on Highview Road, the buffered bike lanes, wider shoulders and location of sidewalk cannot be provided. In addition, the connection to Highview Road is limited to right-out only and will limit the project traffic using the secondary access. Therefore, the requirement to improve Highview Road is unreasonable.

#### b) The variance would not be detrimental to the public health, safety and welfare.

Highview Road currently has 11-foot travel lanes. According to the Florida Green Book, on a suburban roadway where the speed limit is between 25 and 35 mph, 11-foot lanes may be used. The posted speed limit on Highview Road is 25 mph. The existing 11-foot travel lanes help keep the speed down and help provide a safer section that serves the neighborhood. Given the information outlined in this section, the existing roadway section would not be detrimental to the public health, safety and welfare of the motoring public.

#### c) Without the variance, reasonable access cannot be provided.

The proposed project will only add the one (1) right-out only access to Highview Road. This will provide a secondary exit to the project on a County collector roadway. Again, without the variance, reasonable access cannot be provided.

Please do not hesitate to contact us if you have any questions or require any additional information.

Sincerely, This item has been digitally signed and sealed by Vicki L Castro on the date adjacent to the seal. Printed copies of this document are not considered signed and sealed and the signature must be verified on any Vicki L Castro, P.E. electronic copies. Principal Based on the information provided by the applicant, this request is: \_\_\_\_\_Approved with Conditions Disapproved Approved If there are any further questions or you need clarification, please contact Sheida Tirado, P.E. Sincerely,

> Michael J. Williams Hillsborough County Engineer

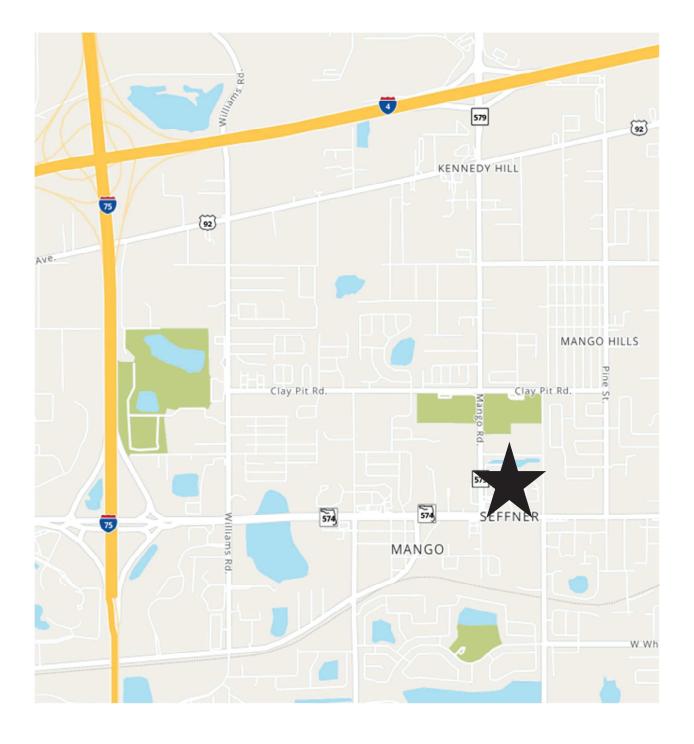
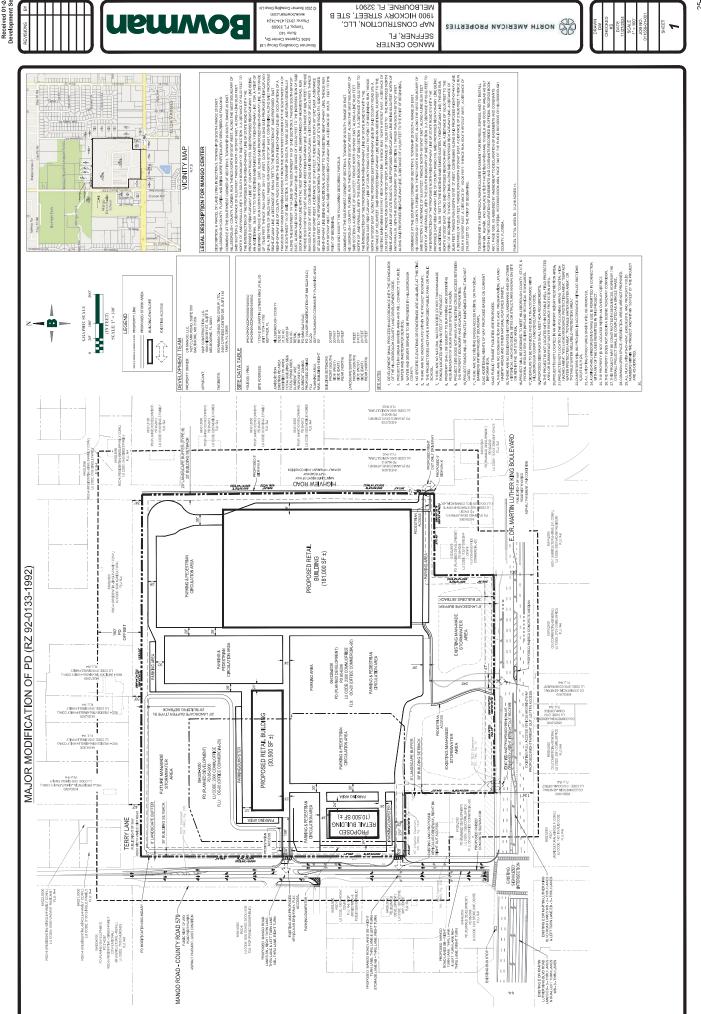


Figure 1. Location Map



25-0265

Topic #625-000-002 FDOT Design Manual

January 1, 2021

**Table 210.2.1 – Minimum Travel and Auxiliary Lane Widths** 

	Operations	Tr	avel (fee	et)	Aux	xiliary (fe	eet)		-Way rn (feet)
C	Context assification	Design Speed (mph)		Design Speed (mph)		Design Speed (mph)			
		25-35	40-45	≥ 50	25-35	40-45	≥ 50	25-35	40
C1	Natural	11	11	12	11	11	12		I/A
C2	Rural	11	11	12	11	11	12	IN IN	I/A
C2T	Rural Town	11	11	12	11	11	12	12	12
C3	Suburban	10	11	12	10	11	12	11	12
C4	Urban General	10	11	12	10	11	12	11	12
C5	Urban Center	10	11	12	10	11	12	11	12
C6	Urban Core	10	11	12	10	11	12	11	12

#### Notes:

#### **Travel Lanes:**

- (1) Minimum 11-foot travel lanes on designated freight corridors, SIS facilities, or when truck volume exceeds 10% on very low speed roadways (design speed ≤ 35 mph) (regardless of context).
- (2) Minimum 12-foot travel lanes on all undivided 2-lane, 2-way roadways (for all context classifications and design speeds). However, 11-foot lanes may be used on 2-lane, 2-way curbed roadways that have adjacent buffered bicycle lanes.
- (3) 10-foot travel lanes are typically provided on very low speed roadways (design speed ≤ 35 mph), but should consider wider lanes when transit is present or truck volume exceeds 10%.
- (4) Travel lanes should not exceed 14 feet in width.

#### **Auxiliary Lanes:**

- (1) Auxiliary lanes are typically the same width as the adjacent travel lane.
- (2) Table values for right turn lanes may be reduced by 1 foot when a bicycle keyhole is present.
- (3) Median turn lanes should not exceed 15 feet in width.
- (4) For high speed curbed roadways, 11-foot minimum lane widths are allowed for the following:
  - Dual left turn lanes
  - Single left turn lanes at directional median openings.
- (5) For RRR Projects, 9-foot right turn lanes on very low speed roadways (design speed ≤ 35 mph) are allowed.

#### Two-way Left Turn Lanes:

- (1) Two-way left turn lanes are typically one foot wider than the adjacent travel lanes.
- (2) For RRR Projects, the values in the table may be reduced by 1-foot.

210 - Arterials and Collectors

# TYPICAL SECTION

5,000 TO 10,000 AADT

MAX. ALLOWABLE DESIGN SPEED - 40 MPH

- ALL DIMENSIONS SHOWN ARE MINIMUM.
- SEE APPROPRIATE SECTIONS OF TECHNICAL MANUAL FOR DESIGN PARAMETERS.
- PROVIDE 2' MINIMUM CLEARANCE FROM FENCES, WALLS, HEDGES, ABOVEGROUND UTILITIES OR IMPROVEMENTS, DROP OFFS, OR FROM THE TOPS OF BANKS WITH SLOPES STEEPER THAN 1 ABOVEGROUND UTILITIES, OR MATURE TREES, 2' OR LESS IN DIAMETER MAY BE PLACED IN TO 4, THAT INTERFERE WITH THE SAFE, FUNCTIONAL USE OF THE SIDEWALK. INTERMITTENT \* 4 2 ...
  - TREES ARE PLANTED IN THE PARKWAY AREA (BETWEEN THE BACK OF CURB AND SIDEWALK). THIS 2' STRIP AS FAR FROM THE SIDEWALK AS POSSIBLE, IF NOT IN THE CLEAR ZONE. SEE SIDEWALK PROTECTION OPTIONS, DRAWING NO. TD-16 SHEET 7 OF 7 FOR USE WHEN † 4.
    - SOD SHALL BE PLACED IN TWO ROWS STAGGERED. (BOTH TEMPORARY AND PERMANENT) S.

REVISION DATE: 10/17

**TRANSPORTATION TECHNICAL** MANUAL

Hillsborough County Florida

**URBAN COLLECTORS** (2 LANE UNDIVIDED) TYPICAL SECTION

1 OF 1 SHEET NO.

TS-4

DRAWING NO.

#### Ratliff, James

From: Williams, Michael

**Sent:** Monday, March 17, 2025 7:16 PM

**To:** Vicki Castro; Michael Yates

Cc: Kami Corbett; Jaime Maier; Ball, Fred (Sam); Ratliff, James; Tirado, Sheida; De Leon, Eleonor; PW-

CEIntake

**Subject:** FW: MM 25-0265 Administrative Variance & Design Exception Reviews

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Please note that it is you (or your client's) responsibility to follow-up with my administrative assistant, Eleonor De Leon (<u>DeLeonE@hcfl.gov</u> or 813-307-1707) after the BOCC approves the PD zoning or PD zoning modification related to below request. This is to obtain a signed copy of the DE/AV.

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Once I have signed the document, it is your responsibility to submit the signed AV/DE(s) together with your initial plat/site/construction plan submittal. If the project is already in preliminary review, then you must submit the signed document before the review will be allowed to progress. Staff will require resubmittal of all plat/site/construction plan submittals that do not include the appropriate signed AV/DE documentation.

Lastly, please note that it is critical to ensure you copy all related correspondence to PW-CEIntake@hcfl.gov

Mike

#### Michael J. Williams, P.E.

Director, Development Review County Engineer

**Development Services Department** 

P: (813) 307-1851 M: (813) 614-2190 E: <u>Williamsm@HCFL.gov</u>

W: HCFLGov.net

#### **Hillsborough County**

601 E. Kennedy Blvd., Tampa, FL 33602

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Please note: All correspondence to or from this office is subject to Florida's Public Records law.

From: Tirado, Sheida <TiradoS@hcfl.gov> Sent: Monday, March 17, 2025 7:11 PM To: Williams, Michael <WilliamsM@hcfl.gov>

**Cc:** Ratliff, James <RatliffJa@hcfl.gov>; De Leon, Eleonor <DeLeonE@hcfl.gov> **Subject:** MM 25-0265 Administrative Variance & Design Exception Reviews

Hello Mike,

The attached AVs and DE are Approvable to me, please include the following people in your response email:

vcastro@palmtraffic.com myates@palmtraffic.com kami.corbett@hwhlaw.com jaime.maier@hwhlaw.com ballf@hcfl.gov ratliffja@hcfl.gov

Best Regards,

#### Sheida L. Tirado, PE

#### **Transportation Review Manager**

**Development Services Department** 

E: <u>TiradoS@HCFL.gov</u>

P: (813) 276-8364 | M: (813) 564-4676

601 E. Kennedy Blvd., Tampa, FL 33602

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March 13, 2025

Mr. Michael Williams, P.E.
Hillsborough County Development Services Department
Development Review Director
County Engineer
601 E. Kennedy Boulevard, 20<sup>th</sup> Floor
Tampa, FL 33602

RE: Mango Plaza (MM 25-0265)

Folios: 064328-0050, 064328-0000

Administrative Variance Request – Driveway Throat Depth on CR 579

Palm Traffic Project No. T24087

Dear Mr. Williams:

The purpose of this letter is to provide justification for the administrative variance to meet the requirements of the Hillsborough County Land Development Code (LDC) Section 6.04.04.A (Driveway Width/Length) in association with the proposed redevelopment of the Mango Plaza shopping center located north of SR 574 and east of Mango Road in Hillsborough County, as shown in Figure 1. This request is made based on our virtual meeting on March 07, 2025, with Hillsborough County staff.

The approximately 31.3-acre property is currently occupied by the existing Mango Plaza shopping center. The proposed redevelopment of the shopping center will consist of an approximately 180,566 square foot Walmart and 40,373 square feet of Retail.

The accesses for the project will remain unchanged, except for the addition of the limited egress to Highview Road, and will be as follows:

- One (1) left-in/right-in/right-out access to SR 574 (currently a full access)
- One (1) right-in/right-out access to SR 574 (Fifth Third Bank)
- One (1) right-in/right-out access to Mango Road
- One (1) full access to Mango Road
- One (1) right-out only access to Highview Road.

This request is for an administrative variance to the proposed throat depth on the northern project driveway on Mango Road in accordance with LDC Section 6.04.02.B for the following reasons: (a) there is an unreasonable burden on the applicant; (b) the variance would not be detrimental to the public health, safety and welfare; and (c) without the variance, reasonable access cannot be provided. These items are further discussed below.

#### a) There is unreasonable burden on the applicant

Per LDC Section 6.04.04.A for unsignalized driveways, the minimum driveway length for a regional shopping center(over 150,000 square feet) is 250 feet. The LDC section states that the length of driveways shall be designed to provide for an uninterrupted traffic flow on the public street. This will require that the entering vehicles not be confronted with maneuvering vehicles at the immediate point of entry, thus requiring other entering vehicle(s) to stop in the through traffic flow. In

Mr. Michael Williams, P.E. January 23, 2025 Page 2

addition, it states the actual width and length of driveways shall be subject to internal and external traffic flow considerations. This is a redevelopment of an existing shopping center with similar existing uses as the proposed shopping center. The uses in both centers are community serving uses rather than the category based on square footage of regional shopping centers. The Community Shopping Center throat depth requirement is 150 feet, which we exceed. Therefore, the requirement to provide 250 feet of throat depth at the northern project driveway on CR 579 is unreasonable.

#### b) The variance would not be detrimental to the public health, safety and welfare.

Based on the proposed plan, the internal throat depth is 156 feet. In addition, a northbound right turn lane and southbound left turn lane will be provided that will also allow entering vehicles to move out of the through traffic on Manago Road. Per discussions with staff, the northbound right turn lane has been agreed to be extended to provide approximately 80 feet of additional length (approximately 265 feet overall). These turn lanes provide additional assurance that the entering project traffic does not impact the through traffic on Mango Road. Given the information outlined in this section, the proposed throat depth would not be detrimental to the public health, safety and welfare of the motoring public.

#### c) Without the variance, reasonable access cannot be provided.

Based on the above information, we believe the proposed throat depth of 156 feet at the northern driveway meets the intent of the LDC Section 6.04.04.A. Again, without the variance, reasonable access cannot be provided.

Please do not hesitate to contact us if you have any questions or require any additional information.

Sincerely,

Vicki L Castro

Vicki L Castro, P.E. Principal Digitally signed by Vicki L Castro Date: 2025.03.13 11:19:31 -04'00'



This item has been digitally signed and sealed by Vicki L Castro on the date adjacent to the seal.

Printed copies of this document are not considered signed and sealed and the signature must be verified on any electronic copies.

If there are any further questions or you need clarification, please contact Sheida Tirado, P.E.

Sincerely,

Michael J. Williams Hillsborough County Engineer

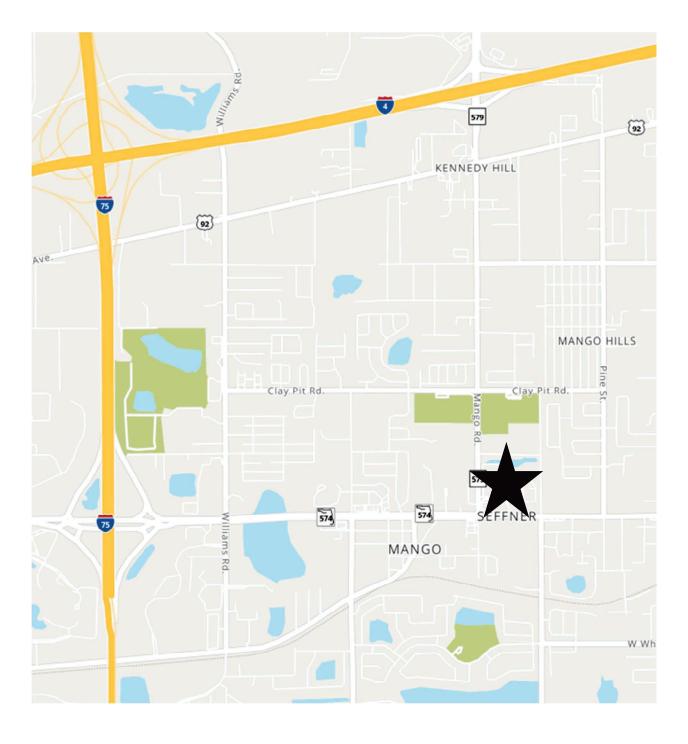
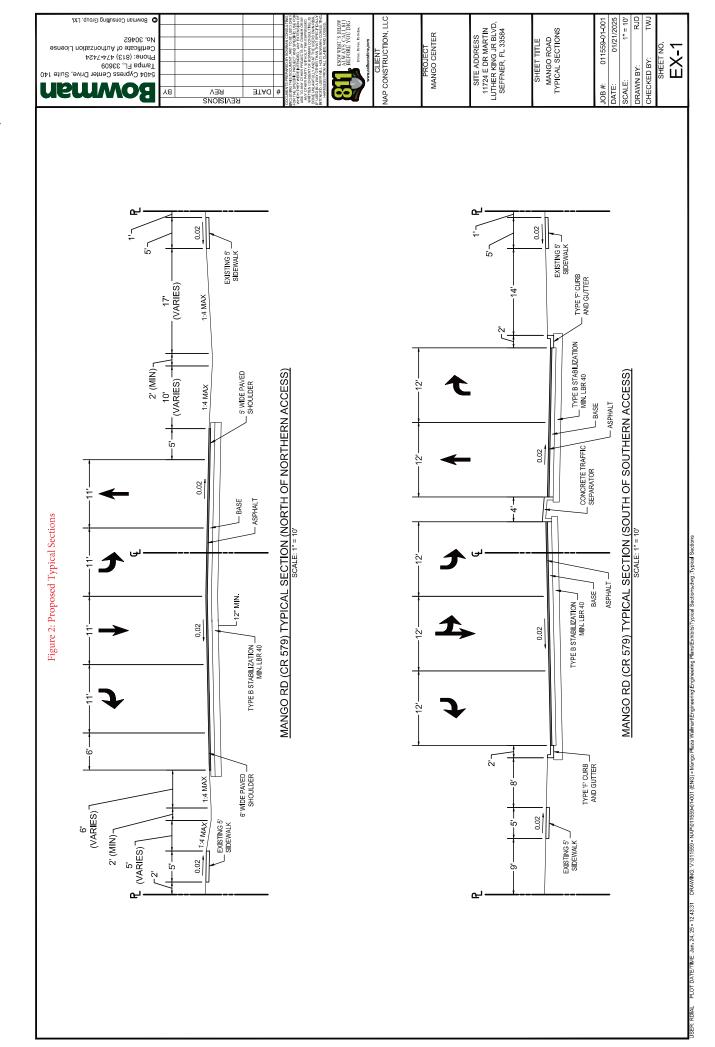
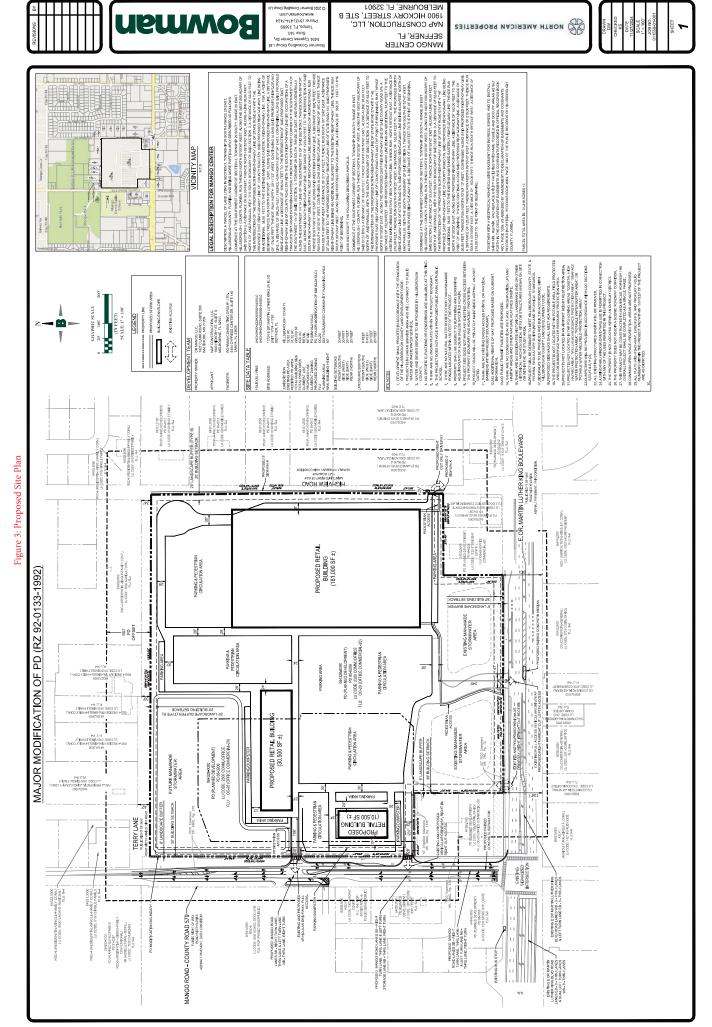
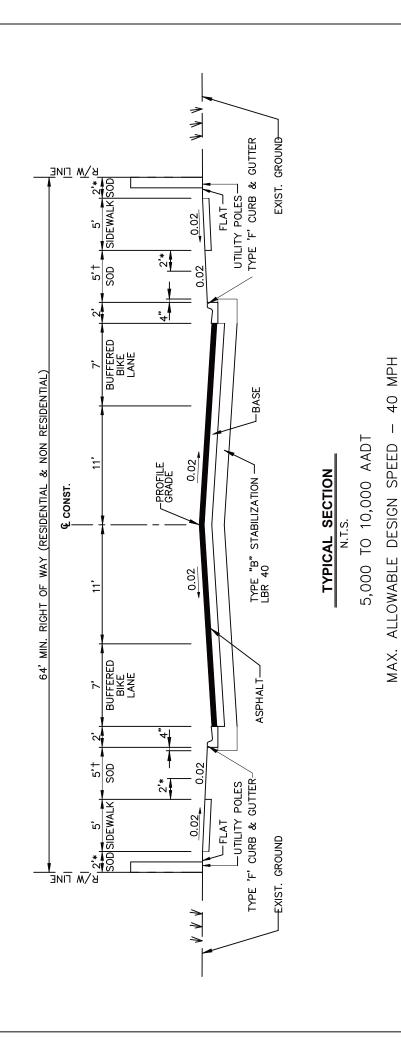


Figure 1. Location Map





25-0265



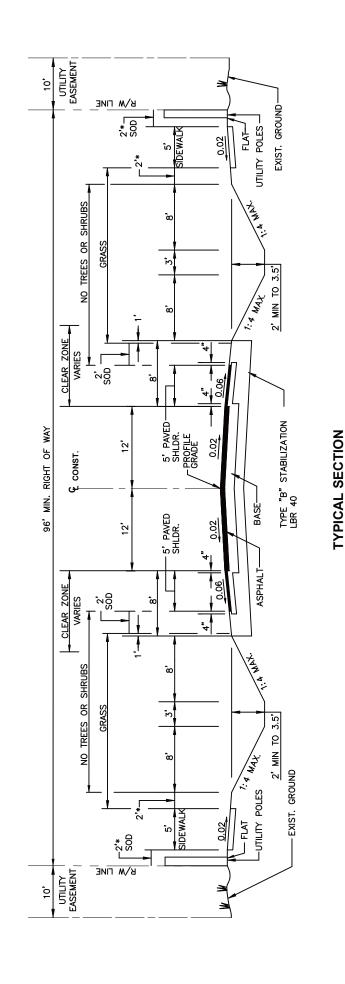
- ALL DIMENSIONS SHOWN ARE MINIMUM.
- SEE APPROPRIATE SECTIONS OF TECHNICAL MANUAL FOR DESIGN PARAMETERS.
- PROVIDE 2' MINIMUM CLEARANCE FROM FENCES, WALLS, HEDGES, ABOVEGROUND UTILITIES OR IMPROVEMENTS, DROP OFFS, OR FROM THE TOPS OF BANKS WITH SLOPES STEEPER THAN 1 ABOVEGROUND UTILITIES, OR MATURE TREES, 2' OR LESS IN DIAMETER MAY BE PLACED IN TO 4, THAT INTERFERE WITH THE SAFE, FUNCTIONAL USE OF THE SIDEWALK. INTERMITTENT - 2 K
  - TREES ARE PLANTED IN THE PARKWAY AREA (BETWEEN THE BACK OF CURB AND SIDEWALK). THIS 2' STRIP AS FAR FROM THE SIDEWALK AS POSSIBLE, IF NOT IN THE CLEAR ZONE. SEE SIDEWALK PROTECTION OPTIONS, DRAWING NO. TD-16 SHEET 7 OF 7 FOR USE WHEN † 4
    - SOD SHALL BE PLACED IN TWO ROWS STAGGERED. (BOTH TEMPORARY AND PERMANENT) S.

REVISION DATE: 10/17

County Florida Hillsborough **TRANSPORTATION TECHNICAL** MANUAL

**URBAN COLLECTORS** (2 LANE UNDIVIDED) **TYPICAL SECTION** 

1 OF 1 TS-4 DRAWING NO. SHEET NO.



FOR LESS THAN 10,000 AADT

MAX. ALLOWABLE DESIGN SPEED - 50 MPH

- ALL DIMENSIONS SHOWN ARE MINIMUM.
- SEE APPROPRIATE SECTIONS OF TECHNICAL MANUAL FOR DESIGN PARAMETERS.
- PROVIDE 2' MINIMUM CLEARANCE FROM FENCES, WALLS, HEDGES, ABOVEGROUND UTILITIES OR IMPROVEMENTS, DROP OFFS, OR FROM THE TOPS OF BANKS WITH SLOPES STEEPER THAN 1 ABOVEGROUND UTILITIES, OR MATURE TREES, 2' OR LESS IN DIAMETER MAY BE PLACED IN TO 4, THAT INTERFERE WITH THE SAFE, FUNCTIONAL USE OF THE SIDEWALK. INTERMITTENT THIS 2' STRIP AS FAR FROM THE SIDEWALK AS POSSIBLE, IF NOT IN THE CLEAR ZONE. - 2 K
  - SOD SHALL BE PLACED IN TWO ROWS STAGGERED. (BOTH TEMPORARY AND PERMANENT) 4. 3.
    - PAVED SHOULDER TO BE STRIPED AS A DESIGNATED BIKE LANE, AS APPROPRIATE.

REVISION DATE: 10/17

**TRANSPORTATION TECHNICAL** MANUAL

Hillsborough County Florida

**LOCAL & COLLECTOR RURAL ROADS** (2 LANE UNDIVIDED) **TYPICAL SECTION** 

1 OF 1 SHEET NO.

**TS-7** 

DRAWING NO.

#### Ratliff, James

From: Williams, Michael

**Sent:** Monday, March 17, 2025 7:16 PM

**To:** Vicki Castro; Michael Yates

Cc: Kami Corbett; Jaime Maier; Ball, Fred (Sam); Ratliff, James; Tirado, Sheida; De Leon, Eleonor; PW-

CEIntake

**Subject:** FW: MM 25-0265 Administrative Variance & Design Exception Reviews

**Attachments:** 25-0265 DEReq 01-24-25.pdf; 25-0265 AVReq 01-24-25.pdf; 25-0265 AVReq 01-24-25\_1.pdf;

25-0265 AVReq 03-17-25.pdf

Vicki/Michael - I have found the attached three Section 6.04.02.B. Administrative Variances (AV) and one Design Exception (DE) for PD 25-0265 APPROVABLE.

Please note that it is you (or your client's) responsibility to follow-up with my administrative assistant, Eleonor De Leon (<u>DeLeonE@hcfl.gov</u> or 813-307-1707) after the BOCC approves the PD zoning or PD zoning modification related to below request. This is to obtain a signed copy of the DE/AV.

If the BOCC denies the PD zoning or PD zoning modification request, staff will request that you withdraw the AV/DE. In such instance, notwithstanding the above finding of approvability, if you fail to withdraw the request, I will deny the AV/DE (since the finding was predicated on a specific development program and site configuration which was not approved).

Once I have signed the document, it is your responsibility to submit the signed AV/DE(s) together with your initial plat/site/construction plan submittal. If the project is already in preliminary review, then you must submit the signed document before the review will be allowed to progress. Staff will require resubmittal of all plat/site/construction plan submittals that do not include the appropriate signed AV/DE documentation.

Lastly, please note that it is critical to ensure you copy all related correspondence to PW-CEIntake@hcfl.gov

Mike

#### Michael J. Williams, P.E.

Director, Development Review County Engineer

**Development Services Department** 

P: (813) 307-1851 M: (813) 614-2190 E: <u>Williamsm@HCFL.gov</u>

W: HCFLGov.net

#### **Hillsborough County**

601 E. Kennedy Blvd., Tampa, FL 33602

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Please note: All correspondence to or from this office is subject to Florida's Public Records law.

From: Tirado, Sheida <TiradoS@hcfl.gov> Sent: Monday, March 17, 2025 7:11 PM To: Williams, Michael <WilliamsM@hcfl.gov>

**Cc:** Ratliff, James <RatliffJa@hcfl.gov>; De Leon, Eleonor <DeLeonE@hcfl.gov> **Subject:** MM 25-0265 Administrative Variance & Design Exception Reviews

Hello Mike,

The attached AVs and DE are Approvable to me, please include the following people in your response email:

vcastro@palmtraffic.com myates@palmtraffic.com kami.corbett@hwhlaw.com jaime.maier@hwhlaw.com ballf@hcfl.gov ratliffja@hcfl.gov

Best Regards,

#### Sheida L. Tirado, PE

#### **Transportation Review Manager**

**Development Services Department** 

E: <u>TiradoS@HCFL.gov</u>

P: (813) 276-8364 | M: (813) 564-4676

601 E. Kennedy Blvd., Tampa, FL 33602

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#### Hillsborough County Florida

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#### Received 01-24-2025 Development Services



January 24, 2025

Mr. Michael Williams, P.E.
Hillsborough County
Development Services Department
Development Review Director
County Engineer
601 East Kennedy Boulevard, 20th Floor
Tampa, Florida 33602

RE: Mango Plaza (MM 25-0265)
Folios: 064328-0050, 064328-0000
Design Exception Request — CR 579
Palm Traffic Project No. T24087

Dear Mr. Williams:

The purpose of this letter is to provide justification for the design exception per Transportation Technical Manual (TTM) 1.7 to meet the requirements of the Hillsborough County Land Development Code (LDC) Section 6.04.03.L (existing facility) in association with the proposed redevelopment of the Mango Plaza shopping center located north of SR 574 and east of CR 579 (Mango Road) in Hillsborough County, as shown in Figure 1. This request is made based on our virtual meeting on January 16, 2025, with Hillsborough County staff.

The approximately 31.3-acre property is currently occupied by the existing Mango Plaza shopping center. The proposed redevelopment of the shopping center will consist of an approximately 180,566 square foot Walmart and 40,373 square feet of Retail.

The accesses for the project will remain unchanged, except for the addition of the limited egress to Highview Road, and will be as follows:

- One (1) left-in/right-in/right-out access to SR 574 (currently a full access)
- One (1) right-in/right-out access to SR 574 (Fifth Third Bank)
- One (1) right-in/right-out access to Mango Road
- One (1) full access to Mango Road
- One (1) right-out only access to Highview Road.

Mango Road is identified in the Hillsborough County Comprehensive Plan as an arterial roadway and was identified during our meeting as a substandard road. Mango Road has a posted speed limit of 45 mph. For this request, Mango Road will be divided into two sections, a northern section and a southern section. For the southern section, Mango Road currently has an urban section from SR 574 to just north of the southern project driveway with 12-foot lanes, F type curb and a 5-foot sidewalk on both sides of Mango Road within approximately 100 feet of right of way. No bike lanes currently exist on either side of Mango Road. For the northern section, Mango Road, currently has a rural section from just north of the southern project driveway to the northern project driveway with 12-foot lanes, open drainage and a 5-foot sidewalk on both sides of Mango Road within approximately 100 feet of right of way. No bike lanes currently exist on either side of Mango Road.

#### **Southern Section**

This request is a design exception to the TS-4 typical section of the Hillsborough County Transportation Technical Manual for Mango Road from SR 574 to the southern project driveway. The requested exceptions to the TS-4 typical section and the justification are as follows:

#### Received 01-24-2025 Development Services

Mr. Michael Williams, P.E. January 24, 2025 Page 2

- 1. The proposed section will add a 4-foot-wide traffic separator to prevent westbound and southbound left turns at the southern project driveway on Mango Road. The traffic separator will be designed in accordance with FDOT Standard plans #520-020 (4'-wide option).
- 2. The request is to provide 12-foot travel and turn lanes instead of the 11-foot lanes with 7-foot buffered bicycle lanes.
- 3. Provide a 12-foot wide, 600-foot-long southbound left turn lane on Mango Road at SR 574. The shared SB left/through and SB right turn lane would remain.
- 4. The existing northbound merge lane would be converted to a 12-foot northbound right turn lane ending at the southern driveway.

#### **Northern Section**

This request is a design exception to the Hillsborough County Transportation Technical Manual for Mango Road from the southern driveway to the northern property line. The requested exceptions to the TS-7 typical section and the justification are as follows:

- 1. The request is to provide 11-foot travel and turn lanes instead of the 12-foot lanes. According to the Florida Green Book, on a suburban roadway where the speed limit is between 40 and 45 mph, 11-foot lanes may be used. The post speed limit on Mango Road is 45 mph.
- 2. Provide an 11-foot wide, 285-foot-long southbound left turn lane at the project northern driveway. The length includes a 50-foot taper.
- 3. Provide an 11-foot wide, 250-foot-long northbound right turn lane at the project northern driveway. The length includes a 50-foot taper.
- 4. The open drainage will be reduced in width from the 19 feet identified in the TS-7 but will maintain the maximum 1:4 side slope.
- 5. The 5-foot paved shoulder is being provided on the east side of Mango Road. However, the existing paved shoulder on the west side of Mango Road is approximately 3 feet, which will remain unchanged.

The proposed typical section is shown in Figure 2 and the proposed improvements are shown in Figure 3.

Sincerely,

This item has been

Vicki L Castro, P.E. Principal

digitally signed and sealed by Vicki L Castro on the date adiacent to the seal.

Printed copies of this document are not considered signed and sealed and the signature must be verified on any electronic copies.

Based on the information provided by the	applicant, this request is:	
Disapproved	Approved with Conditions	Approved

If there are any further questions or you need clarification, please contact Sheida L. Tirado, P.E.

Sincerely,

Michael J. Williams Hillsborough County Engineer

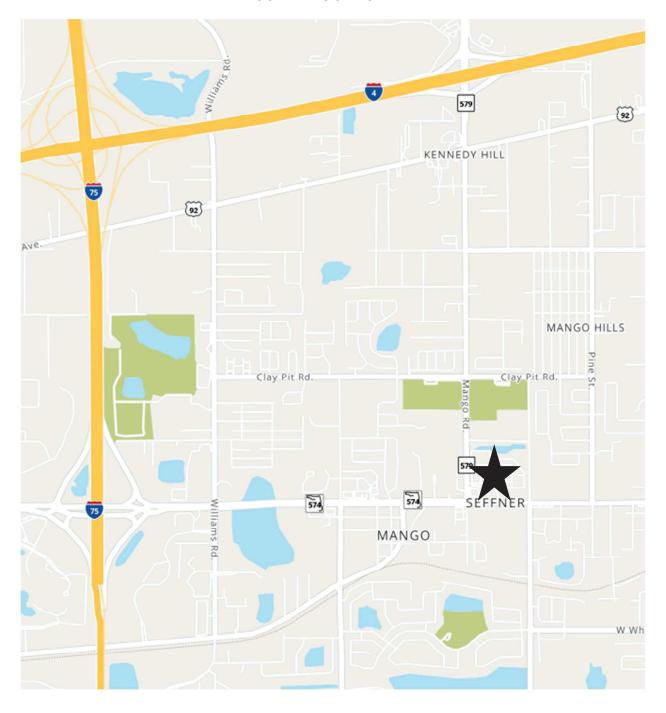


FIGURE 1. LOCATION MAP

-12" MIN.

TYPE B STABILIZATION MIN. LBR 40

6' WIDE PAVED SHOULDER

0.02

1:4 MAX

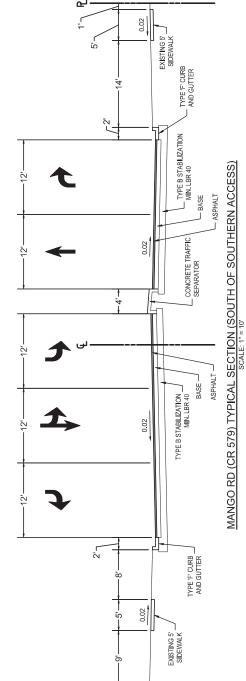
1:4 MAX

0.02

EXISTING 5' SIDEWALK

2' (MIN) 'S

ىے



<u>25-026</u>5

SHEET NO.

RJD TWJ

CHECKED BY: DRAWN BY: SCALE JOB #: DATE:

011559-01-001 01/21/2025 Received 01-24-2025 Development Services

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MANGO CENTER SEFFNER, FL NAP CONGTRUCTION, LLC. 1900 HICKORY STREET, STE B MELBOURNE, FL 32901

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# TYPICAL SECTION

5,000 TO 10,000 AADT

MAX. ALLOWABLE DESIGN SPEED - 40 MPH

- ALL DIMENSIONS SHOWN ARE MINIMUM.
- SEE APPROPRIATE SECTIONS OF TECHNICAL MANUAL FOR DESIGN PARAMETERS.
- PROVIDE 2' MINIMUM CLEARANCE FROM FENCES, WALLS, HEDGES, ABOVEGROUND UTILITIES OR IMPROVEMENTS, DROP OFFS, OR FROM THE TOPS OF BANKS WITH SLOPES STEEPER THAN 1 ABOVEGROUND UTILITIES, OR MATURE TREES, 2' OR LESS IN DIAMETER MAY BE PLACED IN TO 4, THAT INTERFERE WITH THE SAFE, FUNCTIONAL USE OF THE SIDEWALK. INTERMITTENT \* 4 2 ...
  - TREES ARE PLANTED IN THE PARKWAY AREA (BETWEEN THE BACK OF CURB AND SIDEWALK). THIS 2' STRIP AS FAR FROM THE SIDEWALK AS POSSIBLE, IF NOT IN THE CLEAR ZONE. SEE SIDEWALK PROTECTION OPTIONS, DRAWING NO. TD-16 SHEET 7 OF 7 FOR USE WHEN † 4.
    - SOD SHALL BE PLACED IN TWO ROWS STAGGERED. (BOTH TEMPORARY AND PERMANENT) S.

REVISION DATE: 10/17

**TRANSPORTATION TECHNICAL** MANUAL

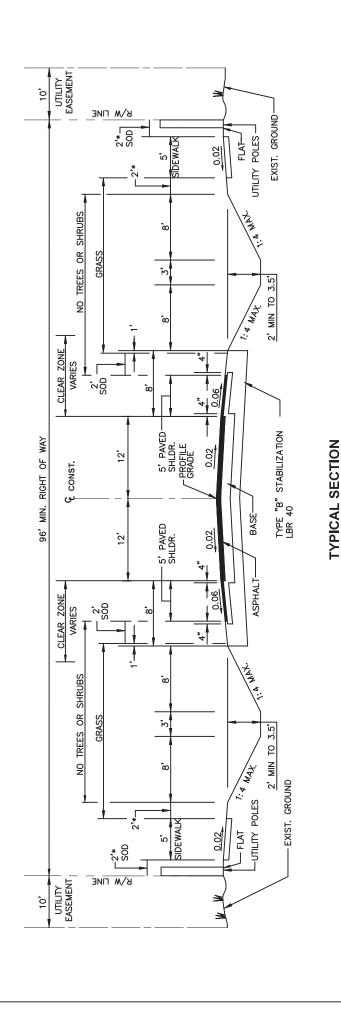
Hillsborough County Florida

**URBAN COLLECTORS** (2 LANE UNDIVIDED) TYPICAL SECTION

1 OF 1 SHEET NO.

TS-4

DRAWING NO.



- ALL DIMENSIONS SHOWN ARE MINIMUM.
- SEE APPROPRIATE SECTIONS OF TECHNICAL MANUAL FOR DESIGN PARAMETERS.

MAX. ALLOWABLE DESIGN SPEED - 50 MPH

FOR LESS THAN 10,000 AADT

- PROVIDE 2' MINIMUM CLEARANCE FROM FENCES, WALLS, HEDGES, ABOVEGROUND UTILITIES OR IMPROVEMENTS, DROP OFFS, OR FROM THE TOPS OF BANKS WITH SLOPES STEEPER THAN 1 ABOVEGROUND UTILITIES, OR MATURE TREES, 2' OR LESS IN DIAMETER MAY BE PLACED IN TO 4, THAT INTERFERE WITH THE SAFE, FUNCTIONAL USE OF THE SIDEWALK. INTERMITTENT THIS 2' STRIP AS FAR FROM THE SIDEWALK AS POSSIBLE, IF NOT IN THE CLEAR ZONE. - 2 K
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REVISION DATE: 10/17

**TRANSPORTATION TECHNICAL** MANUAL

Hillsborough County Florida

**LOCAL & COLLECTOR RURAL ROADS** (2 LANE UNDIVIDED) **TYPICAL SECTION** 

1 OF 1 SHEET NO.

**TS-7** 

DRAWING NO.

25-0265

#### **Transportation Comment Sheet**

#### 3.0 TRANSPORTATION SUMMARY (FULL TRANSPORTATION REPORT IN SECTION 9 OF STAFF REPORT)

Adjoining Roadways (check if applicable)				
Road Name	Classification	<b>Current Conditions</b>	Select Future Improvements	
MLK Blvd.	FDOT Principal Arterial - Urban	6 Lanes  □Substandard Road  ⊠Sufficient ROW Width	<ul> <li>□ Corridor Preservation Plan</li> <li>□ Site Access Improvements</li> <li>□ Substandard Road Improvements</li> <li>⋈ Other (Median Modifications)</li> </ul>	
Mango Rd.	County Arterial – Urban and Rural	2 Lanes  ⊠ Substandard Road  ⊠ Sufficient ROW Width (for 2- Lane Urban)	<ul><li>☑ Corridor Preservation Plan</li><li>☑ Site Access Improvements</li><li>☑ Substandard Road Improvements</li><li>☐ Other</li></ul>	
Highview Rd.	County Local – Urban and Rural	2 Lanes  ⊠ Substandard Road  □ Sufficient ROW Width	☐ Corridor Preservation Plan ☐ Site Access Improvements ☐ Substandard Road Improvements ☐ Other	
	Choose an item.	Choose an item. Lanes  □Substandard Road  □Sufficient ROW Width	☐ Corridor Preservation Plan ☐ Site Access Improvements ☐ Substandard Road Improvements ☐ Other	

Project Trip Generation Comparison 1 (Modification Area Only) □ Not applicable for this request				
	Average Annual Daily Trips	A.M. Peak Hour Trips	P.M. Peak Hour Trips	
Existing	10,798	245	892	
Proposed	11,660	265	1,002	
Difference (+/-)	(+) 862	(+) 20	(+) 110	

<sup>\*</sup>Trips reported are based on gross external trips unless otherwise noted.

Project Trip Generation Comparison 2 (Modification Area Only) □ Not applicable for this request			
	Average Annual Daily Trips	A.M. Peak Hour Trips	P.M. Peak Hour Trips
Existing	10,863	482	1,176
Proposed	15,156	847	1,285
Difference (+/-)	(+) 4,293	(+) 365	(+) 109

<sup>\*</sup>Trips reported are based on gross external trips unless otherwise noted.

Connectivity and Cross Access ☐ Not applicable for this request				
Project Boundary	Primary Access	Additional Connectivity/Access	Cross Access	Finding
North		None	None	Meets LDC
South	X	Pedestrian & Vehicular	None	Meets LDC
East		Pedestrian & Vehicular	None	Meets LDC
West	Х	Pedestrian & Vehicular	None	Meets LDC
Notes:				

<b>Design Exception/Administrative Variance</b> □ Not applicable for this request			
Road Name/Nature of Request	Туре	Finding	
Mango Rd./ Access Spacing	Administrative Variance Requested	Approvable	
Highview Rd./ Substandard Road	Administrative Variance Requested	Approvable	
Mango Rd./ Throat Depth	Administrative Variance Requested	Approvable	
Mango Rd./ Substandard Road	Design Exception Requested	Approvable	
Notes:			

#### Transportation Comment Sheet

4.0 Additional Site Information & Agency Comments Summary				
Transportation	Objections	Conditions Requested	Additional Information/Comments	
<ul><li>☑ Design Exception/Adm. Variance Requested</li><li>☑ Off-Site Improvements Provided</li></ul>	☐ Yes ☐N/A ☑ No	⊠ Yes □ No		



Plan Hillsborough planhillsborough.org planner@plancom.org 813 - 272 - 5940 601 E Kennedy Blvd 18<sup>th</sup> floor Tampa, FL, 33602

Unincorporated Hillsborough County Rezoning Consistency Review		
Hearing Date: March 24, 2025	Case Number: PD 25-0265	
Report Prepared: March 13, 2025	Folio(s): 64328.0050, & 64328.0000	
	General Location: North side of Martin Luther King Jr. Boulevard, west of Highview Road and east of Mango Road	
Comprehensive Plan Finding	CONSISTENT	
Adopted Future Land Use	Office Commercial-20 (20 du/ga;0.75 FAR)	
Service Area	Urban	
Community Plan(s)	Seffner-Mango	
Rezoning Request	Planned Development (PD) to modify the existing approved shopping center by proposing to redevelop the shopping center with commercial uses such as a Walmart Supercenter, commercial retail, high turnover restaurant, quick service restaurant (QSR) with drive-thru and QSR without drive-thru, increase the square footage by +/-33,000 square feet for the overall property and request for variation for site design for parking requirements	
Parcel Size	+/- 32.82 acres	
Street Functional Classification	Mango Road (579) – <b>County Arterial</b> Highview Road – <b>County Collector</b>	

	Martin Luther King Jr. Boulevard – State Principal Arterial
Commercial Locational Criteria	Not applicable
Evacuation Area	None

Table 1: COMPARISON OF SURROUNDING PROPERTIES			
Vicinity	Future Land Use Designation	Zoning	Existing Land Use
Subject Property	Office Commercial-20	PD	Light Commercial
North	Residential-4	RSC-4	Single-Family Residential + Agricultural
South	Residential-6	CG + CN + ASC-1	Light Commercial + Heavy Commercial + Public
East	Residential-4 + Residential- 6 + Residential-20	PD	Single-Family Residential + Light Commercial + Vacant + Agricultural
West	Residential-9 + Public/Quasi Public	CN + RSC-6 + PD	Light Commercial + Educational + Single- Family Residential

#### **Staff Analysis of Goals, Objectives and Policies:**

The subject site is located on the north side of Martin Luther King Jr. Boulevard, west of Highview Road and east of Mango Road on ±32.82 acres. The site is in the Urban Service Area and is located within the limits of the Seffner-Mango Community Plan.

The applicant is requesting a Planned Development (PD) to modify the existing approved shopping center by proposing to redevelop the shopping center with commercial uses such as a Walmart Supercenter, commercial retail, high turnover restaurant, quick service restaurant (QSR) with drive-thru, QSR without drive-thru, increase the square footage by ±33,000 square feet for the overall property and request for variation for site design for parking requirements for a maximum of 228,000 square feet of commercial uses.

PD 25-0265 2

The subject site is in the Urban Service Area where, according to Objective 1.1 of the Future Land Use Section (FLUS), 80 percent of the county's growth is to be directed. Policy 3.1.3 requires all new developments to be compatible with the surrounding area, noting that Compatibility does not mean "the same as." Rather, it refers to the sensitivity of development proposals in maintaining the character of existing development." The site is currently designated for light commercial uses with agricultural and single family uses located to the north of the subject site, educational uses to the west and single family and agricultural uses to the east. Light commercial, public/quasi-public uses and heavy commercial uses exist to the south of the subject site. The applicant has proposed mitigation measures such as an 8 foot landscape buffer with a 30 foot building set back to the north of the site and a 20 foot landscape buffer with a 20 foot building set back to the site. The proposal meets the intent of Objective 1.1.

Per Objective 2.2, Future Land Use categories outline the maximum level of intensity or density, and range of permitted land uses allowed in each category. Table 2.2 contains a description of the character and intent permitted in each of the Future Land use categories. The site is in the Office Commercial-20 (OC-20) Future Land Use category. The Office Commercial-20 Future Land Use category allows for the consideration of agricultural, community commercial type uses, office uses, mixed-use developments and compatible residential uses. With 32.82 acres, the subject site can be considered for up to 1,072,229 square feet of non-residential uses. The proposal for a maximum of 228,000 square feet of non-residential uses is well below the maximum Floor Area Ratio (FAR). As the language states above, the commercial uses proposed are allowed and therefore, the proposal meets Objective 2.2 and the associated policies.

The Comprehensive Plan requires that all development meet or exceed the land development regulations in Hillsborough County (FLUS Objective 4.1, FLUS Policy 4.1.1 and FLUS Policy 4.1.2). Transportation did not object to the proposed request; therefore, the subject site meets the intent of FLUS Objective 4.1, FLUS Policy 4.1.1 and FLUS Policy 4.1.2.

The proposal meets the intent of FLUS Objective 4.4 and FLUS Policy 4.4.1 that require new development to be compatible to the surrounding neighborhood. In this case, the surrounding land use pattern is comprised of a mix of uses. Light commercial, educational, agricultural and single-family uses surround the site. The proposed request is compatible with the existing development pattern.

The Seffner-Mango Community Plan within the Livable Communities Element establishes guidance on community identity and planning growth. Goal 2 of the plan seeks to enhance community character and ensure quality residential and nonresidential development. The plans strategies are to support in-fill development and redevelopment within the Urban Service Area while providing for compatibility with existing uses. The proposal meets the intent of the associated community plan.

Overall, staff finds that the proposed use is an allowable use in the OC-20 category, is compatible with the existing development pattern found within the surrounding area and does support the vision of the Seffner-Mango Community Plan. The proposed Planned Development would allow for development that is consistent with the Goals, Objectives, and Policies of the Future Land Use Element of the *Unincorporated Hillsborough County Comprehensive Plan*.

#### Recommendation

Based upon the above considerations and the following Goals, Objectives and Policies, Planning Commission staff finds the proposed Planned Development **CONSISTENT** with the *Unincorporated* 

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Hillsborough County Comprehensive Plan, subject to conditions proposed by the Development Services Department.

Staff Identified Goals, Objectives and Policies of the *Unincorporated Hillsborough County Comprehensive Plan* Related to the Request:

#### **FUTURE LAND USE ELEMENT**

#### Urban Service Area

**Objective 1.1:** Direct at least 80% of new population growth into the USA and adopted Urban expansion areas through 2045. Building permit activity and other similar measures will be used to evaluate this objective.

#### Relationship to the Future Land Use Map

**Goal 2**: Ensure that the character, compatibility and location of land uses optimize the combined potential for economic benefit, fiscal sustainability, protection of natural resources and maintaining viable agriculture. Ensure density and intensities are maintained through the Future Land Use Map.

**Objective 2.1**: The Future Land Use Map is a regulatory tool governing the pattern of development in unincorporated Hillsborough County through the year 2045.

**Policy 2.1.1**: The Future Land Use Map shall identify Future Land Use categories, summarized in Table 2.2 and further described in Appendix A, that establish permitted land uses and maximum densities and intensities.

#### **Future Land Use Categories**

**Objective 2.2**: The Future Land Use Map (FLUM) Shall identify Land Use Categories, summarized in table 2.2 of the Future Land Use Element.

**Policy 2.2.1**: The character of each land use category is defined by building type, residential density, functional use, and the physical composition of the land. The integration of these factors sets the general atmosphere and character of each land use category. Each category has a range of potentially permissible uses which are not exhaustive, but are intended to be illustrative of the character of uses permitted within the land use designation. Not all of those potential uses are routinely acceptable anywhere within that land use category.

#### **Compatibility**

**Policy 3.1.1:** Restrict incompatible land uses to protect established and planned neighborhoods and communities by utilizing planning principles that limit commercial development in residential Future Land Use categories. Commercial and mixed-use in residential Future Land Use categories shall be limited to neighborhood serving guided by the commercial locational criteria in Objective 4.7.

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**Policy 3.1.2**: Gradual transitions of intensities and densities between different land uses shall be provided for as new development is proposed and approved through the use of professional site planning, buffering and screening techniques and control of specific land uses. Screening and buffering used to separate new development from the existing, lower-density community should be designed in a style compatible with the community and allow pedestrian penetration. In rural areas, perimeter walls are discouraged and buffering with berms and landscaping are strongly encouraged.

**Policy 3.1.3:** Any density increase shall be compatible with existing, proposed or planned surrounding development. Compatibility is defined as the characteristics of different uses or activities or design which allow them to be located near or adjacent to each other in harmony. Some elements affecting compatibility include the following: height, scale, mass and bulk of structures, pedestrian or vehicular traffic, circulation, access and parking impacts, landscaping, lighting, noise, odor and architecture. Compatibility does not mean "the same as." Rather, it refers to the sensitivity of development proposals in maintaining the character of existing development

#### **Development**

**Policy 4.1.1**: Each land use plan category shall have a set of zoning districts that may be permitted within that land use plan category, and development shall not be approved for zoning that is inconsistent with the plan.

**Policy 4.1.2:** Developments must meet or exceed the requirements of all land development regulations as established and adopted by Hillsborough County, the state of Florida and the federal government unless such requirements have been previously waived by those governmental bodies.

**4.1.6**: Existing and future land development regulations shall be made consistent with the Comprehensive Plan, and all development approvals shall be consistent with those development regulations per the timeframe provided for within Chapter 163, Florida Statutes. Whenever feasible and consistent with Comprehensive Plan policies, land development regulations shall be designed to provide flexible, alternative solutions to problems.

#### Neighborhood/Community Development

**Objective 4.4: Neighborhood Protection** – Enhance and preserve existing neighborhoods and communities. Design neighborhoods which are related to the predominant character of their surroundings.

**Policy 4.4.1:** Any density or intensity increases shall be compatible with existing, proposed or planned surrounding development. Development and redevelopment shall be integrated with the adjacent land uses through:

- a) the creation of like uses; and
- b) creation of complementary uses; and
- c) mitigation of adverse impacts; and
- d) transportation/pedestrian connections; and
- e) Gradual transitions of intensity

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#### LIVABLE COMMUNITIES ELEMENT: SEFFNER-MANGO COMMUNITY PLAN

2. Goal: Enhance community character and ensure quality residential and nonresidential development.

#### Strategies:

• Support in-fill development and redevelopment within the Urban Service Area while providing for compatibility with existing uses.

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## HILLSBOROUGH COUNTY **FUTURE LAND USE**

RZ MM 25-0265

WITHDRAWN PENDING

Jurisdiction Boundary Tampa Service Area Urban Service Area County Boundary

AGRICULTURAL/MINING-1/20 (.25 FAR) wam.NATURAL.LULC\_Wet\_Poly

PEC PLANNED ENVIRONMENTAL COMMUNITY-1/2 (.25 FAR) AGRICULTURAL/RURAL-1/5 (.25 FAR) AGRICULTURAL-1/10 (.25 FAR)

AGRICULTURAL ESTATE-1/2.5 (.25 FAR) RESIDENTIAL-1 (.25 FAR) RESIDENTIAL-2 (.25 FAR)

RESIDENTIAL PLANNED-2 (.35 FAR) RESIDENTIAL-4 (.25 FAR)

RESIDENTIAL-6 (.25 FAR)

RESIDENTIAL-12 (.35 FAR) RESIDENTIAL-9 (.35 FAR)

COMMUNITY MIXED USE-12 (.50 FAR) SUBURBAN MIXED USE-6 (.35 FAR)

REGIONAL MIXED USE-35 (2.0 FAR) URBAN MIXED USE-20 (1.0 FAR)

INNOVATION CORRIDOR MIXED USE-35 (2.0 FAR) OFFICE COMMERCIAL-20 (.75 FAR)

ENERGY INDUSTRIAL PARK (.50 FAR USES OTHER THAN RETAIL, FAR RETAIL/COMMERCE) RESEARCH CORPORATE PARK (1.0 FAR)

LIGHT INDUSTRIAL PLANNED (.75 FAR)

WIMAUMA VILLAGE RESIDENTIAL-2 (.25 FAR) HEAVY INDUSTRIAL (.75 FAR) LIGHT INDUSTRIAL (.75 FAR) NATURAL PRESERVATION PUBLIC/QUASI-PUBLIC

CITRUS PARK VILLAGE

2,070 1,380 069

Map Printed from Rezoning System: 12/27/2024 File: G:\RezoningSystem\Map Author: Beverly F. Daniels

