Rezoning Application: MM 22-0313

Zoning Hearing Master Date: September 19, 2022

BOCC Land Use Meeting Date: November 3, 2022



Development Services Department

1.0 APPLICATION SUMMARY

Applicant: Patricia Ortiz, AICP

Ortiz Planning Solutions, LLC

FLU Category: OC-20

Service Area: Urban

Site Acreage: 2.62 acres

Community

Plan Area: University

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Overlay: None



Existing Approvals:

PD 73-0351 was approved by the Board of County Commissioners 1973 for a retail / office establishment. No subsequent modifications have occurred since approval.

Proposed Modifications:

The applicant is seeking a major modification to the existing Planned Development PD 73-0351 to allow two development options. Option 1 is to allow the existing mix of commercial and office uses to continue on the upper and lower levels with no change to building configuration, access, or parking lot layout. Option 2 proposes to allow a mix of office and commercial uses on the lower level and commercial apartment, on the upper level with no change to the existing building configuration. Option 2 proposes to reduce the number of access points and to add cross access to the west, construct a one-way drive aisle along the 15th St. frontage and add a sidewalk along 15th Street. Neither development option seeks increases to the number of buildings, FAR, building coverage, access points or impervious surface.

Additional Information:	
PD Variation(s):	Variations 1 thru 4: LDC Section 6.06.04 Off-street vehicular use, perimeter buffer, buffer adjacent to the row, and perimeter landscaping. Variation 5: Section 6.06.06 Landscaping & Buffering. Variation 6: LDC Section 6.11.16 Apartment Commercial to eliminate the increased parking lot landscaping.
Waiver(s) to the Land Development Code:	No waivers requested.

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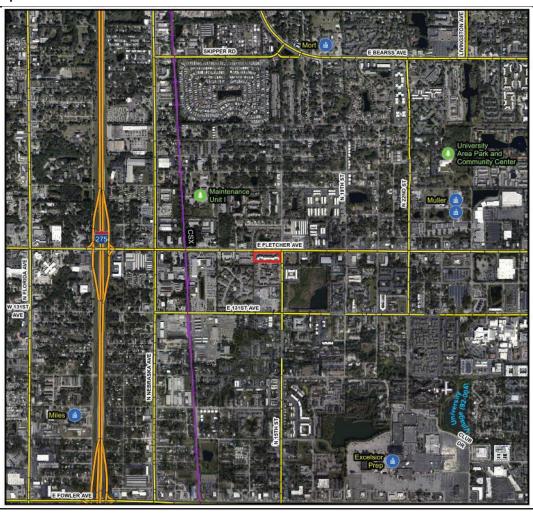
Consistent

Development Services Recommendation:

Approvable, with Conditions.

2.0 LAND USE MAP SET AND SUMMARY DATA

2.1 Vicinity Map



Context of Surrounding Area:

The subject site is located at the southeast corner of the East Fletched Avenue and N. 15th Street intersection. The 2.62 +/- acre property is located at 1441 East Fletcher Avenue, south of East Fletcher Avenue, west of North 15th Street, east of North Nebraska Avenue and north of La Place Circle. The development is approximately 2,900 feet east of the State Road 93 interchange.

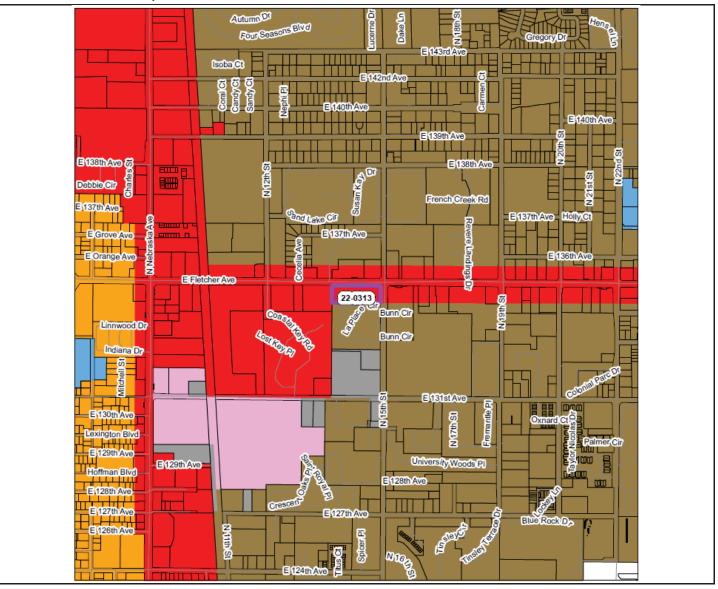
The site is currently developed with a retail and office development consisting of two levels.

- South of the site is RMC-20 and developed with multi-family housing.
- Immediately east of the subject site is a parcel zoned as Commercial General and currently undeveloped.
- To the west of the subject site is Commercial Intensive zoning.
- North across East Flether Avenue is Commercial General and RMC-20 zoning.

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2.0 LAND USE MAP SET AND SUMMARY DATA

2.2 Future Land Use Map



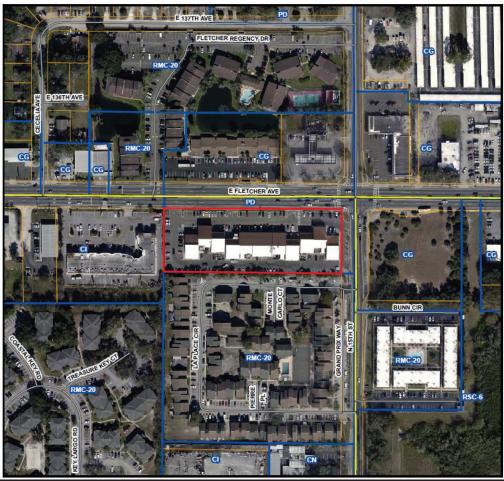
Subject Site Future Land Use Category:	OC-20
Maximum Density/F.A.R.:	Office Commercial-20: Maximum 0.75 FAR All development which exceeds 0.35 FAR must be for office or residential support uses.
Typical Uses:	The OC-20 Future Land Use designated area, includes typical uses such as community commercial type uses, office uses, mixed use developments, and compatible residential uses.

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2.0 LAND USE MAP SET AND SUMMARY DATA

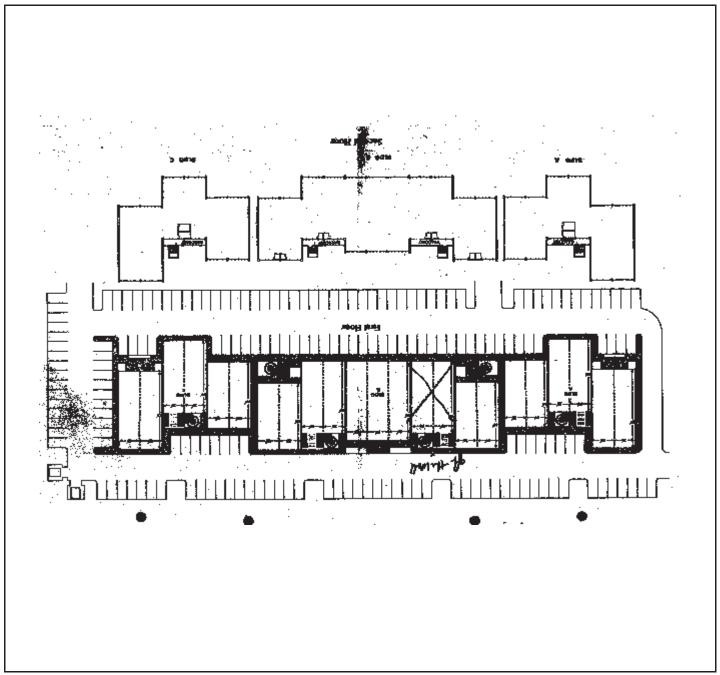
2.3 Immediate Area Map



Adjacent Zonings and Uses						
Location:	cation: Zoning: Maximum Density/F.A.R. Permitted by Zoning District:		Location: Zoning: Density/F.A.R. Permitted by Zoning Allowable Use:		Existing Use:	
North	CG (Commercial General)	Max. FAR: 0.27	General Commercial Uses	Retail, including grocery store, bike shop and restaurants.		
South	RMC-20 (98-1334)	Min. Area / DU: 2,180 Sq. ft.	Residential Multi-Family	Valencia Village Apartment Complex		
East	CG (Commercial General)	Max. FAR: 0.27	General Commercial Uses	Vacant		
West	CI (Commercial Intensive)	Max. FAR 0.30	Intense commercial activities	Commercial including Little Caesars Pizza restaurant		

2.0 LAND USE MAP SET AND SUMMARY DATA

2.3 Existing Site Plan (partial provided below for size and orientation purposes. See Section 8.0 for full site plan)



The existing footprint has remained essentially unchanged since the 1973 approval of PD 73-0351 and subsequent development of the subject site. The shopping center was approved in 1973 with a mix of neighborhood serving office and retail uses on both the upper and lower levels. The applicant's site plan shows a total building area of 60,552 square feet at 0.54 FAR.

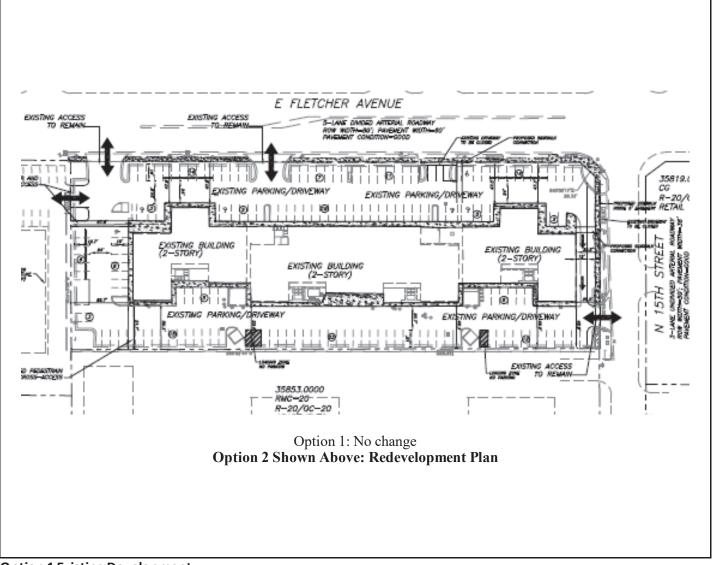
The subject property is an existing shopping center on 2.62 acres in an urban area.

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2.0 LAND USE MAP SET AND SUMMARY DATA

2.3 Proposed Site Plan (partial provided belowfor size and orientation purposes. See Section 8.0 for full site plan)



Option 1 Existing Development:

To allow the existing mix of commercial / office uses to continue on the upper and lower levels of the existing structures with no change to the existing building configuration or parking lot layout.

Proposed Development Option 2 (Redevelopment):

According to the applicant, the leasing potential of the retail component remains strong; however, the demand for office space has declined. Therefore, the applicant proposes Development Option Two in response to the ongoing shift in market demand and the increased demand for housing stock. It proposes to retain the existing mix of retail and office on the ground level and introduce the commercial apartment use on the second level. As proposed, there will be a maximum of 28-apartment units. Consistent with LDC Section 6.11.16, the floor space of the commercial apartment will contribute to the overall FAR. Off-street parking requirements shall be separately calculated for the non-residential component and the residential component of the building, and the greater number of required parking spaces shall be provided.

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3.0 TRANSPORTATION SUMMARY (FULL TRANSPORTATION REPORT IN SECTION 9 OF STAFF REPORT)

Adjoining Roadways (check if applicable)				
Road Name	Classification	Current Conditions	Select Future Improvements	
E. Fletcher Ave.	County Arterial - Urban	4 Lanes □Substandard Road □Sufficient ROW Width	□ Corridor Preservation Plan □ Site Access Improvements □ Substandard Road Improvements □ Other	
N. 15 th St.	County Collector - Urban	2 Lanes ☑ Substandard Road ☐ Sufficient ROW Width	□ Corridor Preservation Plan □ Site Access Improvements □ Substandard Road Improvements □ Other	
	Choose an item.	Choose an item. Lanes Substandard Road Sufficient ROW Width	□ Corridor Preservation Plan □ Site Access Improvements □ Substandard Road Improvements □ Other	
	Choose an item.	Choose an item. Lanes □Substandard Road □Sufficient ROW Width	□ Corridor Preservation Plan □ Site Access Improvements □ Substandard Road Improvements □ Other	

Project Trip Generation (Option 1) □ Not applicable for this request				
	Average Annual Daily Trips	A.M. Peak Hour Trips	P.M. Peak Hour Trips	
Existing	3,297	143	399	
Proposed	3,297	143	399	
Difference (+/-)	No Change	No Change	No Change	

^{*}Trips reported are based on net new external trips unless otherwise noted.

Project Trip Generation (Option 2) □Not applicable for this request				
	Average Annual Daily Trips	A.M. Peak Hour Trips	P.M. Peak Hour Trips	
Existing	3,297	143	399	
Proposed	1,838	83	214	
Difference (+/-)	(-) 1,459	(-) 60	(-) 185	

^{*}Trips reported are based on net new external trips unless otherwise noted.

Connectivity and Cross Access (Option 2) □Not applicable for this request				
Project Boundary	Primary Access	Access Additional Cross A		Finding
North	Х	Vehicular & Pedestrian	None	Meets LDC
South		None	Pedestrian	Meets LDC
East	Х	Vehicular & Pedestrian	None	Meets LDC
West		None	Vehicular & Pedestrian	Meets LDC
Notes:				

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Not applicable for this request Road Name/Nature of Request Type Finding Throat Depth Administrative Variance Requested Approvable Number of Access Connections Administrative Variance Requested Approvable: Spacing of Access Connections Administrative Variance Requested Approvable N. 15th St. - Substandard Road Administrative Variance Requested Approvable Notes: 4.0 Additional Site Information & Agency Comments Summary Additional Conditions Transportation Objections Requested Information/Comments □ Design Exception/Adm. Variance Requested Yes ☐ Yes ☐N/A ⊠ No □ No Off-Site Improvements Provided

4.0 ADDITIONAL SITE INFORMATION & AGENCY COMMENTS SUMMARY

INFORMATION/REVIEWING AGENCY				
Environmental:	Comments Received	Objections	Conditions Requested	Additional Information/Comments
Environmental Protection Commission	⊠ Yes □ No	☐ Yes ⊠ No	☐ Yes ⊠ No	
Natural Resources	☐ Yes ⊠ No	☐ Yes ⊠ No	☐ Yes ⊠ No	
Conservation & Environ. Lands Mgmt.	⊠ Yes □ No	☐ Yes ⊠ No	☐ Yes ⊠ No	
Check if Applicable:	☐ Potable Water Wellfield Protection Area			
☐ Wetlands/Other Surface Waters	☐ Significan	t Wildlife Habitat		
☐ Use of Environmentally Sensitive Land Credit		igh Hazard Area burban/Rural Scer	nic Corridor (Lo	owell Rd.)
☐ Wellhead Protection Area	☐ Adjacent	to ELAPP property		
☐ Surface Water Resource Protection Area	☐ Other			
Public Facilities:	Comments Received	Objections	Conditions Requested	Additional Information/Comments
Transportation ☑ Design Exc./Adm. Variance Requested ☐ Off-site Improvements Provided	□ Yes ⊠ No	☐ Yes ⊠ No	⊠ Yes □ No	See Transportation "Agency Review Comment Sheet"

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Service Area/ Water & Wastewater ☐ Urban	⊠ Yes □ No	□ Yes ⊠ No	□ Yes ⊠ No	
Hillsborough County School Board Adequate ⊠ K-5 ⊠ 6-8 ⊠ 9-12 ⊠ N/A Inadequate □ K-5 □ 6-8 □ 9-12 ⊠ N/A	⊠ Yes □ No	□ Yes ⊠ No	□ Yes ⊠ No	
Impact/Mobility Fees:	•			
(Fee estimate is based on a 1,200 square foo Mobility: \$2,638 Parks: \$1,555 School: \$3,891 Fire: \$249	t, 2 bedroom, /	Apartments (w/fir:	st floor retail)	
Shopping Center General Office (per 1,000 s.f.) (per 1,000 s.f.) Mobility: \$12,206 Mobility: \$7,502 Fire: \$313 Fire: \$158				
Urban Mobility, Northeast Park, Northwo Credit for prior use may apply, not reflec		•	partments. Re	etail/office center mix.
Comprehensive Plan:	Comments Received	Findings	Conditions Requested	Additional Information/Comments
Planning Commission				See Hillsborough County
☐ Meets Locational Criteria ⊠ N/A	⊠ Yes	☐ Inconsistent	□ Yes	City-County Planning
☐ Locational Criteria Waiver Requested ☐ Minimum Density Met ☐ N/A	□ No	⊠ Consistent	⊠ No	Commission review report for in-depth comments.

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5.0 IMPLEMENTATION RECOMMENDATIONS

5.1 Compatibility

The approximately 2.62-acre subject site is located at 1441 East Fletcher Avenue, south of East Fletcher Avenue, west of North 15th Street, east of North Nebraska Avenue and north of La Place Circle. The original Planned Development was approved 1973 for C-1 uses pursuant to Hillsborough County Land Development Code. The site is currently developed with a retail and office development consisting of two levels, which is Option One. The applicant is requesting a Major Modification to a Planned Development to allow a Second Development Option to convert the second floor of the existing building from commercial to residential for 28 apartments in approximately 30,276 square feet. The applicant's site plan shows a total building area of 60,552 square feet at 0.54 FAR. The first floor is a mix of office and retail totaling 30,276 square feet. Currently, the property is an eclectic mix of commercial and offices.

The surrounding development pattern consists of a mixture of uses and located approximately 2,900 feet east of the State Road 93 interchange. Nearby is RMC-20 zoning developed with an apartment complex located to the south and north. Commercial general designated properties located both north and east of the subject site. Buildings of similar bulk, height and mass are located south, southeast and northwest of the subject property. Commercial uses and multifamily uses are prevalent in the area. Multi-family use abuts the site to the south (La Place), southeast (Greenbriar Villa PD 71-0115), and southwest (Royal Palm Apartment PD 98-1334).

As the applicant notes, the proposed mix of uses is appropriate considering the development pattern of the area. The development pattern of the University Community is characterized by a mix of older and newer buildings and higher density and intensity uses. This proposed zoning modification seeks a dual development approach to provide flexibility of use by proposing Option 1 and 2, as necessary to comply with market trends and the redevelopment strategy of the University Area. Specifically, this petition intends to retain the allowed uses as outlined in PD 73-0351 or to add an additional use with minimal changes to configuration and lot design.

Variations Requested:

As the applicant notes, the existing buildings on site and many nearby and surrounding properties were built in the early 1970s consistent with the development regulation in place at that time. Since then, many development regulations have changed, most notably those addressing use buffers and parking lot design. The applicant is requesting multiple variations including the following:

Variation 1:

Section 6.06.04 Off Street Vehicular Use Area part G Perimeter Landscaping 1. Where the perimeter buffer minimum width requirement is 6 or 8-feet at least one tree for each 40 lineal feet of required buffer shall be planted in the buffer with trees located in the buffer with trees located to maximize shading. The intent is to eliminate required tree plantings on a constrained site.

Variation 2:

Section 6.06.04 Off-Street Vehicular Use Area Part E. Other Perimeter Buffer A Landscape buffer, a minimum of 6-feet is required between off-street vehicle use areas and any property boundary not fronted by a right of way, unless the buffer or screening requirements of 6.06.06 is more stringent. The applicant's intent is to reduce the required parking lot landscape buffer from 6-feet to 2-feet.

Variation 3:

Variation LDC Section 6.06.04 Off-Street Vehicular Use Area part D. Perimeter Buffer Adjacent to Parking Area Driveway A driveway into a parking area shall be bordered by a landscaped buffer a minimum of 8-feet in width The applicant's intent for the variation is to reduce the required parking lot driveway buffer from 8-feet to 0-feet.

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Variation 4:

Variation LDC Section 6.06.04 Off-Street Vehicular Use Area part C Perimeter Buffer Adjacent to Road Right of Way on any parcel of land providing an off-street vehicular use area, where such area is not entirely screened from an abutting right of way by an intervening building or other structure, a landscaped buffer a minimum of 8- feet in width shall be provided between the off-street vehicular use area and the right-of-way. The applicant's intent is to reduce the required 8-foot wide parking lot buffer to 3-feet along Fletcher and 6-feet along 15th Street.

Variation 5:

Variation LDC Section 6.06.06 Landscaping, Irrigation, and Buffering Requirements which requires a 20-footwide Type B Buffer and screening to be located between office/commercial uses and residential uses. The applicant's intent for requesting this variation is to reduce the 20-foot-wide Type B Buffer and screening required along the south property line.

Variation 6:

Variance Code Section 6.11.16 Apartment Commercial part C. which requires a ten percent increase in parking lot landscaping and one additional canopy type tree for every two apartments shall be required. The applicant's intent for requesting this variation is to eliminate the need for the increased parking lot landscaping.

Justification was included in the applicant's submittal for all the variations. Staff has reviewed the justification statements submitted by the applicant for the 6 variations and finds they all meet the criteria for approval per LDC Section 5.03.06.C.6. The Rezoning Hearing Master's recommendation for this application is required to include a finding on whether the requested variations meet the criteria for approval. Additional information regarding the rationale may be found in the applicant's narrative.

Transportation Administrative Variances

- Administrative Variance for Driveway Spacing
- Administrative Variance for Number of Driveways
- Substandard Roadway Administrative Variance
- Administrative Variance for Throat Depth

The County Engineer found the above Administrative Variances (AV) approvable for PS 22-0313. An in-depth review may be found in the transportation section of the report.

Staff has not identified any compatibility issues relative to the surrounding properties. The proposed use is appropriately located in a mixed-use area of commercial and multi-family development in close proximity to the subject site. Overall, the proposed rezoning would allow for development that is consistent with the Goals, Objectives and Policies of the Future Land Use Element of the Unincorporated Hillsborough County Comprehensive Plan.

5.2 Recommendation

The proposed project with the proposed development standards, existing scale and restrictions may be found to be compatible with nearby development patterns. The proposed development satisfies the intent of the Goals, Objectives and Policies of the Future Land Use Element of the Unincorporated Hillsborough County Comprehensive Plan and finds the proposed Major Modification consistent with the Future of Hillsborough Comprehensive Plan for Unincorporated Hillsborough County. Based upon the above, staff finds the request approvable.

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6.0 PROPOSED CONDITIONS

Approval - Approval of the request, subject to the conditions listed below, is based on the general site plan submitted August 22, 2022.

- 1. <u>Uses allowed shall be as allowed within the "C-1" Neighborhood Commercial District pursuant to the 1973 Hillsborough County Zoning Regulations.</u>
 - 1.1 Option 1 shall allow uses within the "C-1" Neighborhood Commercial District on Floor 1 and Floor 2, subject to the following standards:
 - 1.1.1 Maximum of 60,552 square feet of "C-1" uses
 - 1.1.2 Maximum Imperious: 95%
 - 1.1.3 Maximum Building Coverage: 28%
 - 1.1.4 Maximum Building Height: 35 feet
 - 1.1.5 Maximum FAR: 0.54
 - 1.1.6 <u>Buffering and screening along the southern property line is not required (LDC Section</u> 6.06.06)
 - 1.1.7 Access: 3 driveways from Fletcher Ave. and 2 driveways from 15th Street
 - 1.1.8 A 0-foot buffer and no screening will be allowed along the southern property boundary.
 - 1.1.9 A 3-foot-wide perimeter landscape parking lot buffer is required along the north property line adjacent to Fletcher and along the east property line adjacent to N 15th Street; trees are no required within this perimeter landscape buffer. (606.04.C)
 - 1.1.10 Perimeter buffers adjacent to parking area driveways are not required (LCD 6.06.04.D)
 - 1.1.11 <u>Landscape buffers are not required between off street vehicle use area and property not fronted by a road right of way (6.04.06 E)</u>
 - 1.1.12 No trees are required within any perimeter landscape buffers (6.06.04 G)
 - 1.1.13 Setbacks shall be those currently existing:
 - North (Front on Fletcher): 47 feet
 - East (Front on 15th St.): 25 feet
 - South (Side): 48 feet
 - West (Side): 66 feet
 - 1.2 Option 2 shall allow "C-1" Neighborhood Commercial District uses on the lower level of the two-story building, and 28 commercial apartments on the 2nd floor, and subject to the following standards.
 - 1.2.1 Maximum building area of 60,552 square feet
 - Maximum of 30,276 square feet of C-1 uses on the ground floor, and 28 commercial apartments located on the second floor comprising up to 30,276 square feet.
 - 1.2.2 Maximum Imperious: 95%
 - 1.2.3 Maximum Building Coverage: 28%
 - 1.2.4 Maximum Building Height: 35 feet
 - 1.2.5 Maximum FAR: 0.54
 - 1.2.6 Buffering and screening along the southern property line is not required (6.06.06)
 - 1.2.7 A 0-foot buffer and no screening will be allowed along the southern property boundary.
 - 1.2.8 A 3-foot-wide perimeter landscape parking lot buffer is required along the north property line adjacent to Fletcher and along the east property line adjacent to N 15th Street; trees shall not be required within this perimeter landscape buffer. (6.06.04.C)

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1.2.9 Perimeter buffers adjacent to parking area driveways shall not be required (LCD 6.06.04.D)

- 1.2.10 <u>Landscape buffers shall not be required between off street vehicle use area and property not</u> fronted by a road right of way (6.04.06 E)
- 1.2.11 No trees are required within any perimeter landscape buffers (6.06.04 G)
- 1.2.12 Setbacks shall be those currently existing:
 - North (Front on Fletcher): 47 feet
 - East (Front on 15th St.): 25 feet
 - South (Side): 48 feet
 - West (Side): 66 feet
- 2. <u>As conditioned hereinabove, the project shall be permitted certain uses under development Option 1</u> and Development Option 2, as defined hereinabove. Additionally:
 - 2.1 The developer shall be permitted to retain the permitted uses, access configuration, and parking configuration provided there are no alterations of the structure or grounds necessitating the site come in through the plat/site/construction plan review processes. This scenario is depicted on the Option 1 General Development Plan (GDP). Notwithstanding the above, nothing herein these conditions shall grandfather any encroachments into public right-of-way or other improvements that were not properly permitted in the past.
 - 2.2 In the event the developer desires to construct commercial apartments or alters the existing structure or grounds such that the site must come in through the plat/site/construction plan review processes, then the developer shall modify the parking area areas and site access connections to comply with current LDC, Transportation Technical Manual, and other applicable standards. This scenario is depicted on the Option 2 GDP.
- 3. Project access shall be as follows:
 - 3.1 Option 1. The developer shall be permitted to utilize the existing access connections constituting:
 - 3.1.1 Three (3) vehicular access connections to E. Fletcher Ave.; and,
 - 3.1.2 Two (2) vehicular access connections to N. 15th. St.
 - 3.2 Option 2. Prior to or concurrent with any development occurring under Option 2, the developer shall:
 - 3.2.1 Eliminate the easternmost vehicular access connection to E. Fletcher Ave.;
 - 3.2.2 Eliminate the northernmost vehicular access connection to N. 15th St.;
 - 3.2.3 Construct vehicular and pedestrian cross access connections/stubouts to the western project boundary as shown on the GDP;
 - 3.2.4 Construct a pedestrian cross access stubout to the southern project boundary as shown on the GDP;
 - 3.2.5 Modify the existing parking facility to add/remove new parking spaces as shown on the GDP, in order to reach the minimum number of spaces required pursuant to Section 6.05 of the LDC as well as ensure drive aisles meet minimum width requirements pursuant to the LDC/Transportation Technical Manual;
 - 3.2.6 Restripe parking areas as necessary to provide dumpster area buffers/loading zones as shown on the GDP; and,
 - 3.2.7 <u>Construct minimum 5-foot wide internal and external sidewalks and crosswalks as</u> generally shown on the GDP. With respect to the sidewalk to be constructed within the

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subject site along the project's N. 15th St. frontage, the developer shall record in the Official Records of Hillsborough County an easement for public access and maintenance proposes to Hillsborough County in accordance with Section 6.03.02.D. of the LDC.

- 4. <u>Notwithstanding anything on the PD site plan or herein these conditions to the contrary, bicycle and pedestrian access may be permitted anywhere along the PD boundaries.</u>
- 5. If MM 22-0313 is approved, the County Engineer will approve a Section 6.04.02.B. Administrative Variance (dated May 24, 2022) and found approvable by the County Engineer (on July 15, 2022) from the Section 6.04.03.G. Land Development Code (LDC) requirements governing minimum throat depth. Approval of this variance will allow a throat depth of +/- 33 feet for the Option 2 Fletcher Ave. access connections, and a throat depth of +/- 13.5 feet for the Option 2 N. 15th St. connection.
- 6. If MM 22-0313 is approved, the County Engineer will approve a Section 6.04.02.B. Administrative Variance (dated May 24, 2022) and found approvable (on July 15, 2022) from the Section 6.04.03.I. LDC requirements governing required number of access connections for Option 2. Approval of this variance will allow a total of four (4) access connections to the subject property, to include two (2) vehicular access connections to Fletcher Ave., one (1) vehicular access connection to N. 15th St. and one (1) vehicular cross access connection to the west.
- 7. If MM 22-0313 is approved, the County Engineer will approve a Section 6.04.02.B. Administrative Variance (dated May 24, 2022) and found approvable (on July 15, 2022) from the Section 6.04.07 LDC requirements governing required spacing of vehicular access connections. Approval of this variance will permit the following for Option 2:
 - 7.1 The westernmost Fletcher Ave. connection to be spaced +/- 118 feet from the nearest connection to the west on the same side of the roadway;
 - 7.2 The westernmost Fletcher Ave. connection to be spaced +/- 30 feet from the nearest connection on the opposite side of the roadway;
 - 7.3 The westernmost Fletcher Ave. connection to be spaced +/- 141 feet from the nearest connection to the east (i.e. the easternmost Option 2 driveway) on the same side of the roadway;
 - 7.4 The N. 15th St. connection to be spaced +/- 170 feet from Fletcher Ave.; and,
 - 7.5 The N. 15th St. connection to be spaced +/- 50 feet from the nearest driveway connection to the south.
- 8. As N. 15th St. is a substandard collector roadway, the applicant submitted a Section 6.04.02.B. Administrative Variance (dated May 24, 2022) which was found approvable by the County Engineer for the reasons stated in the letter (on July 15, 2022) from the Section 6.04.03.L. LDC requirement to improve the roadway to current standards. If MM 22-0313 is approved, the County Engineer will approve the above referenced Administrative Variance, upon which no improvements to N. 15 St. will be required for Option 2.
- 9. If the notes and/or graphic on the site plan are in conflict with specific zoning conditions and/or the Land Development Code (LDC) regulations, the more restrictive regulation shall apply, unless specifically conditioned otherwise. References to development standards of the LDC in the above stated conditions shall be interpreted as the regulations in effect at the time of preliminary site plan / plat approval.
- 10. The development of the project shall proceed in strict accordance with the terms and conditions contained in the Development Order, the General Site Plan, the land use conditions contained herein,

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and all applicable rules, regulations, and ordinances of Hillsborough County.

- 11. Effective as of February 1, 1990, this development order/permit shall meet the concurrency requirements of Chapter 163, Part II, Florida Statutes. Approval of this development order/permit does not constitute a guarantee that there will be public facilities at the time of application for subsequent development orders or permits to allow issuance of such development orders or permits.
- 12. <u>In accordance with LDC Section 5.03.07.C</u>, the certified PD general site plan shall expire for the internal transportation network and external access points, as well as for any conditions related to the internal transportation network and external access points, if site construction plans, or equivalent thereof, have not been approved for all or part of the subject Planned Development within 5 years of the effective date of the PD unless an extension is granted as provided in the LDC. Upon expiration, re-certification of the PD General Site Plan shall be required in accordance with provisions set forth in LDC Section 5.03.07.C.

Zoning Administrator Sign Off:

J.Brian Grady Mon Sep 12 2022 07:57:05

SITE, SUBDIVISION AND BUILDING CONSTRUCTION IN ACCORDANCE WITH HILLSBOROUGH COUNTY SITE DEVELOPMENT PLAN & BUILDING REVIEW AND APPROVAL.

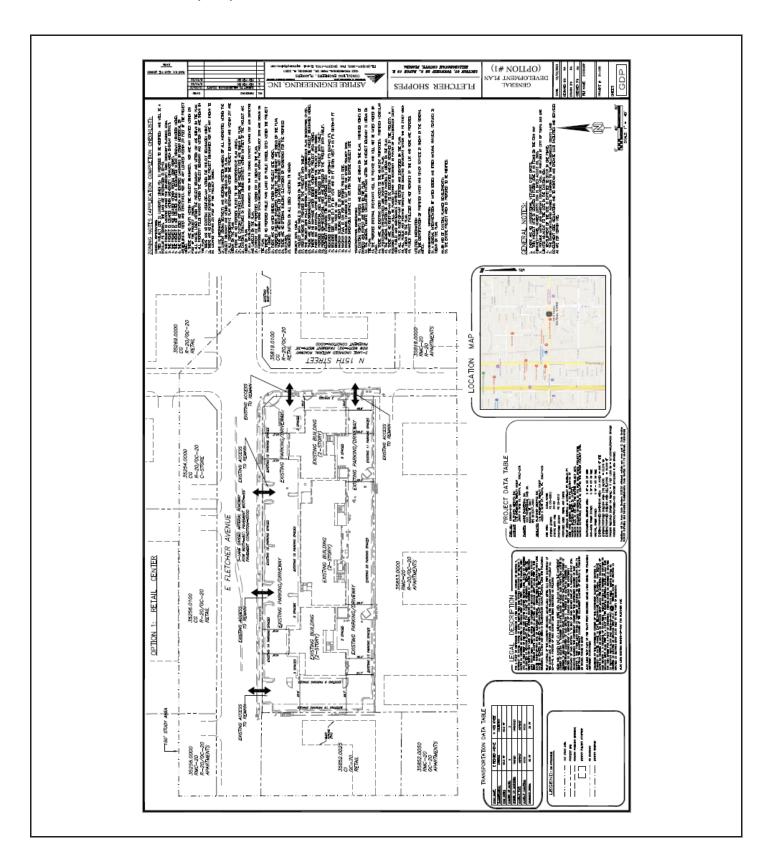
Approval of this re-zoning petition by Hillsborough County does not constitute a guarantee that the project will receive approvals/permits necessary for site development as proposed will be issued, nor does it imply that other required permits needed for site development or building construction are being waived or otherwise approved. The project will be required to comply with the Site Development Plan Review approval process in addition to obtain all necessary building permits for on-site structures.

APPLICATION NUMBER: MM 22-0313

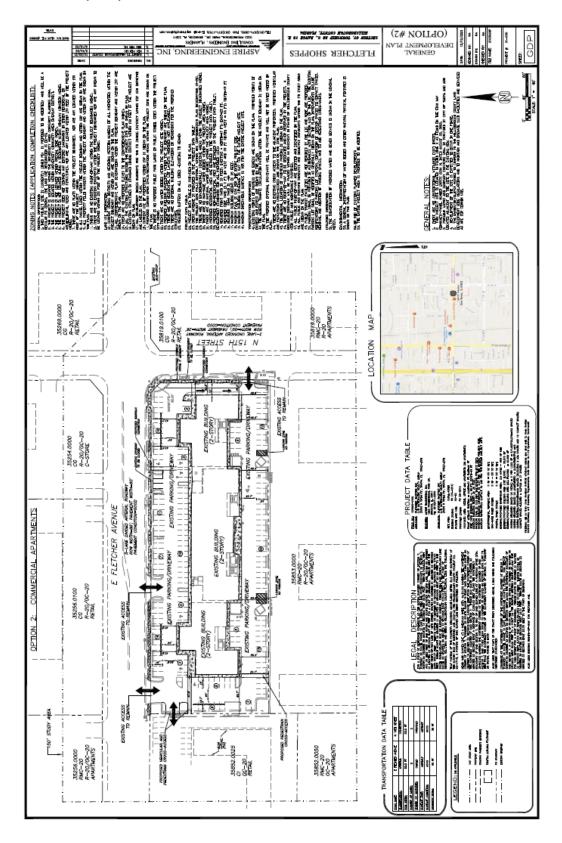
ZHM HEARING DATE: September 19, 2022
BOCC LUM MEETING DATE: November 3, 2022 Case Reviewer: Timothy Lampkin, AICP

7.0 ADDITIONAL INFORMATION AND/OR GRAPHICS

8.0 PROPOSED SITE PLAN (FULL) OPTION 1



8.0 PROPOSED SITE PLAN (FULL) OPTION 2



APPLICATION NUMBER: MM 22-0313

ZHM HEARING DATE: September 19, 2022

BOCC LUM MEETING DATE: November 3, 2022 Case Reviewer: Timothy Lampkin, AICP

9.0 FULL TRANSPORTATION REPORT (see following pages)

AGENCY REVIEW COMMENT SHEET

	TO: Zoning Technician, Development Services Department DATE: 9/9/2022			
REVIEWER: James Ratliff, AICP, Principal Planner AGENCY/DEPT: Transportation				
PLANNING AREA/SECTOR: USF/ Northwest PETITION NO: MM 22-0313			PETITION NO: MM 22-0313	
		This agency has no comments.		
	This agency has no objection.			
	This agency has no objection, subject to listed or attached conditions.			
		This agency objects, based on the listed or attached cond	itions.	

CONDITIONS OF APPROVAL

- 1. As conditioned hereinabove, the project shall be permitted certain uses under development Option 1 and Development Option 2, as defined hereinabove. Additionally:
 - a. The developer shall be permitted to retain the existing uses, access configuration, and parking configuration provided there are no alterations of the structure or grounds necessitating the site come in through the plat/site/construction plan review processes. This scenario is depicted on the Option 1 General Development Plan (GDP). Notwithstanding the above, nothing herein these conditions shall grandfather any encroachments into public right-of-way or other improvements that were not properly permitted in the past.
 - b. In the event the developer desires to construct commercial apartments or alters the existing structure or grounds such that the site must come in through the plat/site/construction plan review processes, then the developer shall modify the parking area areas and site access connections to comply with current LDC, Transportation Technical Manual, and other applicable standards. This scenario is depicted on the Option 2 GDP.
- 2. Project access shall be as follows:
 - a. Option 1. The developer shall be permitted to utilize the existing access connections constituting:
 - i. Three (3) vehicular access connections to E. Fletcher Ave.; and,
 - ii. Two (2) vehicular access connections to N. 15th. St.
 - b. Option 2. Prior to or concurrent with any development occurring under Option 2, the developer shall:
 - i. Eliminate the easternmost vehicular access connection to E. Fletcher Ave.;
 - ii. Eliminate the northernmost vehicular access connection to N. 15th St.;
 - iii. Construct vehicular and pedestrian cross access connections/stubouts to the western project boundary as shown on the GDP;
 - iv. Construct a pedestrian cross access stubout to the southern project boundary as shown on the GDP;

- v. Modify the existing parking facility to add/remove new parking spaces as shown on the GDP, in order to reach the minimum number of spaces required pursuant to Section 6.05 of the LDC as well as ensure drive aisles meet minimum width requirements pursuant to the LDC/Transportation Technical Manual;
- vi. Restripe parking areas as necessary to provide dumpster area buffers/ loading zones as shown on the GDP; and,
- vii. Construct minimum 5-foot wide internal and external sidewalks and crosswalks as generally shown on the GDP. With respect to the sidewalk to be constructed within the subject site along the project's N. 15th St. frontage, the developer shall record in the Official Records of Hillsborough County an easement for public access and maintenance proposes to Hillsborough County in accordance with Section 6.03.02.D. of the LDC.
- 3. Notwithstanding anything on the PD site plan or herein these conditions to the contrary, bicycle and pedestrian access may be permitted anywhere along the PD boundaries.
- 4. If MM 22-0313 is approved, the County Engineer will approve a Section 6.04.02.B. Administrative Variance (dated May 24, 2022) and found approvable by the County Engineer (on July 15, 2022) from the Section 6.04.03.G. Land Development Code (LDC) requirements governing minimum throat depth. Approval of this variance will allow a throat depth of +/- 33 feet for the Option 2 Fletcher Ave. access connections, and a throat depth of +/- 13.5 feet for the Option 2 N. 15th St. connection.
- 5. If MM 22-0313 is approved, the County Engineer will approve a Section 6.04.02.B. Administrative Variance (dated May 24, 2022) and found approvable (on July 15, 2022) from the Section 6.04.03.I. LDC requirements governing required number of access connections for Option 2. Approval of this variance will allow a total of four (4) access connections to the subject property, to include two (2) vehicular access connections to Fletcher Ave., one (1) vehicular access connection to N. 15th St. and one (1) vehicular cross access connection to the west.
- 6. If MM 22-0313 is approved, the County Engineer will approve a Section 6.04.02.B. Administrative Variance (dated May 24, 2022) and found approvable (on July 15, 2022) from the Section 6.04.07 LDC requirements governing required spacing of vehicular access connections. Approval of this variance will permit the following for Option 2:
 - a. The westernmost Fletcher Ave. connection to be spaced +/- 118 feet from the nearest connection to the west on the same side of the roadway;
 - b. The westernmost Fletcher Ave. connection to be spaced +/- 30 feet from the nearest connection on the opposite side of the roadway;
 - c. The westernmost Fletcher Ave. connection to be spaced +/- 141 feet from the nearest connection to the east (i.e. the easternmost Option 2 driveway) on the same side of the roadway;
 - d. The N. 15th St. connection to be spaced +/- 170 feet from Fletcher Ave.; and,
 - e. The N. 15th St. connection to be spaced +/- 50 feet from the nearest driveway connection to the south.
- 7. As N. 15th St. is a substandard collector roadway, the applicant submitted a Section 6.04.02.B. Administrative Variance (dated May 24, 2022) which was found approvable by the County Engineer for the reasons stated in the letter (on July 15, 2022) from the Section 6.04.03.L. LDC requirement to improve the roadway to current standards. If MM 22-0313 is approved, the County Engineer will approve the above referenced Administrative Variance, upon which no improvements to N. 15 St. will be required for Option 2.

PROJECT SUMMARY AND TRIP GENERATION

The applicant is requesting to rezone a +/- 2.5 ac. parcel from Planned Development (PD) #73-0351 to PD. According to zoning staff, approved PD #73-0351 has entitlements which allow up to 60,552 s.f. of "C-1" Neighborhood Commercial District uses pursuant to the 1973 Hillsborough County Zoning Regulations; however, the ability of the developer to use those entitlements is further restricted by the building form, site size, and ability to comply with other applicable regulations within the Land Development Code (LDC). The applicant is proposing to convert the 2nd floor of the existing structure to allow up to 28 Commercial Apartments. Commercial Apartment uses are governed by additional standards found within Sec. 6.11.16 of the LDC.

According to the Hillsborough County Property Appraiser, the existing structure(s) were constructed in 1974 and 1975, and as such do not comply with many current development standards within the Hillsborough County LDC. The existing project was submitted using a dual option approach. The first option seeks to maintain the current structure and entitlements. The second option would be utilized in the event the developer proceeds with the proposed commercial apartments use, or certain other alterations to the site or structure which triggers plat/site/construction plan review. This option requires certain alterations to the exiting site to bring the site into compliance with LDC and other applicable standards to the greatest extent possible. The applicant submitted a trip generation and site access analysis. Staff has prepared a summary of the number of trips potentially generated under the existing and proposed zoning designations utilizing a generalized worst-case scenario. Data shown below is based on the ITE's Trip Generation Manual, 11th Edition.

Existing Zoning (#73-0357):

Land Use/Size	24 Hour Two- Way Volume	Total l Hour l AM	
60,552 s.f. Strip Retail Plaza Uses (LUC 822)	3,297	143	399

Proposed Zoning Option 2 (#22-0313):

Land Use/Size	24 Hour Two- Way Volume	Total Peak Hour Trips	
		AM	PM
28 Multi-Family Dwelling Units (LUC 220)	189	11	14
30,276 s.f. Strip Retail Plaza Uses (LUC 822)	1,649	72	200
Subtotal:	1,838	83	214

Trip Generation Difference:

Land Use/Size	24 Hour Two- Way Volume	Total Peak Hour Trips	
		AM	PM
Difference	(-) 1,459	(-) 60	(-) 185

TRANSPORTATION INFRASTRUCTURE SERVING THE SITE AND ROW ENCROACHMENTS

E. Fletcher Ave. a 4-lane, publicly maintained, arterial roadway. The roadway is characterized by 11-foot wide travel lanes in above average condition. The roadway lies within a +/- 85-foot wide right-of-way along the project's frontage. There are +/- 5-foot wide sidewalks along the north and south side of

Fletcher Ave. in the vicinity of the proposed project. There are +/- 4-foot wide bicycle lanes on Fletcher Ave. in the vicinity of the proposed project.

N. 15th St. is a 2-lane, publicly maintained, substandard, collector roadway owned. The roadway is characterized by 11 to 12-foot wide travel lanes in average condition. The roadway lies within a +/- 63-foot wide right-of-way along the project's frontage. There is a +/- 5-foot wide sidewalk along the eastern portion of Fletcher Ave. in the vicinity of the proposed project. There are no bicycle facilities along N. 15th St. in the vicinity of the proposed project.

There are existing parking spaces which appear to encroach in the County's N. 15th St. right-of-way. Under Development Option 2, the developer will be required to remove those spaces and construct a sidewalk along the project frontage, which will require placement of the sidewalk within the site and conveyance of an easement for public access and maintenance proposes to the County. The developer may be required to remove such spaces under Option 1 in the future, at the request of Hillsborough County, if such spaces were not properly permitted.

SITE ACCESS AND CONNECTIVITY

The site currently has three (3) vehicular access connections to Fletcher Ave. and two (2) vehicular access connections to N. 15th St. The site currently does not have any vehicular or pedestrian cross access to adjacent parcels. This access confirmation is depicted on the Option 1 site plan. Although Option 1 does not comply with the LDC, to the extent the existing use and building was legally constructed it its existing configuration is generally considered to be grandfathered. Staff has outlined an issue with respect to encroachment of certain parking spaces in the "Transportation Infrastructure Serving the Site and ROW Encroachments" section of this report hereinabove.

As shown on the development Option 2 site plan, the developer is proposing to modify the site to remove the easternmost access on Fletcher Ave. and the northernmost access on N. 15th St. The applicant is also proposing to construct a pedestrian cross access stubout along its southern project boundary as well as a vehicular/pedestrian cross access connection/stubout along its western project boundary. While the site would still not meet all applicable standards, these changes will drastically improve compliance with applicable LDC standards and improve the safety of access to the site, while still providing for adequate vehicular and pedestrian access given the constraints created by the existing parcel configuration and existing building within the site, which the developer is proposing to retain.

Under Development Option 2 and as required pursuant to Section 6.04.03.Q. of the LDC, the developer is proposing pedestrian cross access stubout to the southern project boundary, as well as a vehicular and pedestrian cross access connection/stubout along the western project boundary.

PARKING

The applicant provided parking calculation on the Option 2 site plan. As shown, the shopping center use requires 152 parking spaces, and the commercial apartment uses require 56 parking spaces. Pursuant to Sec. 6.11.16.B. of the LDC. "Off-street parking requirements shall be separately calculated for the non-residential component and the residential component of the building, and the greater number of required parking spaces shall be provided." As such, the project is required to construct 152 parking spaces, and they are proposing 159 spaces for Option 2.

ADMINISTRATIVE VARIANCE #1 – THROAT DEPTH

The applicant is requesting a Section 6.04.02.B. Administrative Variance (dated May 24, 2022) from the Section 6.04.03.G. requirement governing minimum throat depth. Pursuant to the LDC, the site is required to have a minimum throat depth of 50 feet at each access point. The applicant is proposing to reduce the minimum required throat of +/- 33 feet for the Option 2 Fletcher Ave. access connections, and

a throat depth of \pm 13.5 feet for the Option 2 N. 15th St. connection. For the reasons stated in the request letter, the County Engineer found the request approvable (on July 15, 2022). If MM 22-0313 is approved, the County Engineer will approve the Administrative Variance request.

ADMINISTRATIVE VARIANCE #2 – NUMBER OF ACCESS CONNECTIONS

The applicant is requesting a Section 6.04.02.B. Administrative Variance (dated May 24, 2022) from the Section 6.04.03.I. requirement governing number of access connections for Option 2. Pursuant to Section 6.04.03.I. the project would only be authorized for one (1) access connection. The existing site would have six (6) connections if the required vehicular cross access were constructed, and the existing access connections were to remain. Given the spacing issues with many of these access connections, the potential for bicycle and pedestrian conflict with each access connection, and fact that the site is within an area of high bicycle and pedestrian activity, staff worked with the applicant to eliminate certain access connections to enhance safety of the site and surrounding roadways while still providing for adequate access to the site and circulation within the site given constraints including those related to adaptive reuse of an existing building. The variance would permit a total of four (4) vehicular access connections, i.e. two (2) connections on Fletcher Ave., one (1) connection to N. 15th St. and one (1) cross-access connection to the west. For the reasons stated in the request letter, the County Engineer found the request approvable (on July 15, 2022). If MM 22-0313 is approved, the County Engineer will approve the Administrative Variance request.

ADMINISTRATIVE VARIANCE #3 – SPACING OF ACCESS CONNECTIONS

The applicant is requesting a Section 6.04.02.B. Administrative Variance (dated May 24, 2022) from the Section 6.04.07 spacing of access connections. In the vicinity of the proposed project, Fletcher Ave. is a Class 5 roadway with a posted speed limit of 35 m.p.h. and N. 15th St. is a Class 6 roadway with a posted speed limit of 30 m.p.h. As such, the minimum connection spacing is 245 miles per hour for both roadways. The applicant is requesting the following variances for the Option 2 access spacing:

- a. The westernmost Fletcher Ave. connection to be spaced +/- 118 feet from the nearest connection to the west on the same side of the roadway, for a variance of 127 feet;
- b. The westernmost Fletcher Ave. connection to be spaced +/- 30 feet from the nearest connection on the opposite side of the roadway, for a variance of 215 feet;
- c. The westernmost Fletcher Ave. connection to be spaced +/- 141 feet from the nearest connection to the east (i.e. the easternmost Option 2 driveway) on the same side of the roadway, for a variance of 104 feet;
- d. The N. 15th St. connection to be spaced +/- 170 feet from Fletcher Ave., for a variance of 75 feet; and,
- e. The N. 15th St. connection to be spaced +/- 50 feet from the nearest driveway connection to the south, for a variance of 195 feet.

For the reasons stated in the request letter, the County Engineer found the request approvable (on July 15, 2022). If MM 22-0313 is approved, the County Engineer will approve the Administrative Variance request.

ADMINISTRATIVE VARIANCE #4 – SUBSTANDARD ROAD

The applicant is requesting a Section 6.04.02.B. Administrative Variance (dated May 24, 2022) from the Section 6.04.03.L requirement governing required improvements to N. 15th St., which is substandard collector roadway. For the reasons stated in the request letter, the County Engineer found the request

approvable (on July 15, 2022). If MM 22-0313 is approved, the County Engineer will approve the Administrative Variance request, upon which no improvements will be required to N. 15th St. Other improvements, i.e. requiring removal of certain encroachments into the right-of-way and construction of a sidewalk along the project's frontage, are addressed in the proposed conditions hereinabove.

ROADWAY LEVEL OF SERVICE (LOS) INFORMATION

Level of Service (LOS) for adjacent roadway section(s) is reported below.

Roadway	From	То	LOS Standard	Peak Hour Directional LOS
Fletcher Ave.	Nebraska Ave.	Bruce B. Downs Blvd.	Е	С
15 th St.	Fowler Ave.	Fletcher Ave.	D	D

Source: Hillsborough County 2020 Level of Service Report.

Ratliff, James

From: Williams, Michael

Sent: Friday, July 15, 2022 9:26 AM

To: Elizabeth Rodriguez

Cc: Tirado, Sheida; PW-CEIntake; Ratliff, James; Lampkin, Timothy

Subject: FW: MM 22-0313 Administrative Variance Review

Attachments: 22-0313 AVReq 06-06-22_1.pdf; 22-0313 AVReq 06-06-22_2.pdf; 22-0313 AVReq 06-06-22_3.pdf;

22-0313 AVReq 06-06-22_4.pdf

Importance: High

Libby,

I have found the attached Section 6.04.02.B. Administrative Variances (AV) for PD 22-0313 APPROVABLE.

Please note that it is you (or your client's) responsibility to follow-up with Transportation staff after the BOCC approves the PD zoning or PD zoning modification related to below request. This is to obtain a signed copy of the DE/AV.

If the BOCC denies the PD zoning or PD zoning modification request, staff will request that you withdraw the AV/DE. In such instance, notwithstanding the above finding of approvability, if you fail to withdraw the request, I will deny the AV/DE (since the finding was predicated on a specific development program and site configuration which was not approved).

Once I have signed the document, it is your responsibility to submit the signed AV/DE(s) together with your initial plat/site/construction plan submittal. If the project is already in preliminary review, then you must submit the signed document before the review will be allowed to progress. Staff will require resubmittal of all plat/site/construction plan submittals that do not include the appropriate signed AV/DE documentation.

Lastly, please note that it is critical to ensure you copy all related correspondence to <u>PW-CEIntake@hillsboroughcountv.org</u>

Mike

Michael J. Williams, P.E.

Director, Development Review County Engineer

Development Services Department

P: (813) 307-1851 M: (813) 614-2190

E: Williamsm@HillsboroughCounty.org

W: HCFLGov.net

Hillsborough County

601 E. Kennedy Blvd., Tampa, FL 33602

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From: Tirado, Sheida <TiradoS@hillsboroughcounty.org>

Sent: Wednesday, July 13, 2022 7:26 PM

To: Williams, Michael < Williams M@Hillsborough County. ORG >

Subject: MM 22-0313 Administrative Variance Review

Importance: High

Hello Mike,

The attached AV's are approvable to me, please include the following people in your email.

libbytraffic@yahoo.com lampkint@hillsboroughcounty.org ratliffja@hillsboroughcounty.org

Best Regards,

Sheida L. Tirado, PE (she/her/hers)

Transportation Review Manager Development Services Department

P: (813) 276-8364

E: tirados@HCFLGov.net

W: HCFLGov.net

Hillsborough County

601 E. Kennedy Blvd., Tampa, FL 33602

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Please note: All correspondence to or from this office is subject to Florida's Public Records law.

From: Rome, Ashley <RomeA@hillsboroughcounty.org>

Sent: Monday, June 6, 2022 9:02 AM

To: Allen, Cari <AllenCA@hillsboroughcounty.org>; Andrea Papandrew <papandrewa@plancom.org>; Blinck, Jim <BlinckJ@HillsboroughCounty.ORG>; Brown, Gregory <BrownGr@hillsboroughcounty.org>; Cabrera, Richard <CabreraR@HillsboroughCounty.ORG>; Dalfino, Jarryd <DalfinoJ@hillsboroughcounty.org>; Santos, Daniel <daniel.santos@dot.state.fl.us>; David Skrelunas <David.Skrelunas@dot.state.fl.us>; DeWayne Brown <brownd2@gohart.org>; Dickerson, Ross < DickersonR@HillsboroughCounty.ORG>; Ellen Morrison ellen.morrison@swfwmd.state.fl.us>; Franklin, Deborah <FranklinDS@hillsboroughcounty.org>; Glorimar Belangia< <<u>Glorimar.Belangia@hcps.net</u>>; Greg Colangelo <<u>colangeg@plancom.org</u>>; Hansen, Raymond < HansenR@hillsboroughcounty.org>; Holman, Emily - PUD < HolmanE@HillsboroughCounty.ORG>; Hummel, Christina <HummelC@hillsboroughcounty.org>; Impact Fees <ImpactFees@hillsboroughcounty.org>; James Hamilton <
illian Massey <masseyi@plancom.org; Justin Willits <WillitsJ@gohart.org; Kaiser, Bernard <KAISERB@HillsboroughCounty.ORG>; Karla Llanos <llanosk@plancom.org>; Katz, Jonah <KatzJ@hillsboroughcounty.org>; Kyle Brown <kyle.brown@myfwc.com>; landuse-zoningreviews@tampabaywater.org; Mineer, Lindsey <Lindsey.Mineer@dot.state.fl.us>; Lindstrom, Eric <LindstromE@hillsboroughcounty.org>; Mackenzie, Jason <MackenzieJ@hillsboroughcounty.org>; McGuire, Kevin <McGuireK@HillsboroughCounty.ORG>; Melanie Ganas <mxganas@tecoenergy.com>; Melissa Lienhard <lienhardm@plancom.org>; Olivia Ryall <oryall@teamhcso.com>; Perez,

Richard <PerezRL@hillsboroughcounty.org>; Petrovic, Jaksa <PetrovicJ@HillsboroughCounty.ORG>; Pezone, Kathleen

<PezoneK@hillsboroughcounty.org>; Ratliff, James <RatliffJa@hillsboroughcounty.org>; Hessinger, Rebecca

<HessingerR@hillsboroughcounty.org>; Renee Kamen <renee.kamen@hcps.net>; Revette, Nacole

<RevetteN@HillsboroughCounty.ORG>; Carroll, Richard <CarrollR@HillsboroughCounty.ORG>; Rochelle, Randy

<RochelleR@HillsboroughCounty.ORG>; Rodriguez, Dan <RodriguezD@gohart.org>; RP-Development <RP-

Development@hillsboroughcounty.org>; Salisbury, Troy <SalisburyT@hillsboroughcounty.org>; Salma Ahmad

<a href="mailto:sanchez; Sanchez, Silvia <a href="mailto:sanchez; Shelton, Carla SheltonC@HillsboroughCounty.ORG;

 $Steady, Alex < \underline{SteadyA@hillsboroughcounty.org} >; Tapley, Kimberly < \underline{tapleyk@epchc.org} >; Thompson, Mike < \underline{tap$

<<u>Thompson@epchc.org</u>>; Tony Mantegna <<u>tmantegna@tampaairport.com</u>>; Turbiville, John (Forest)

< <u>TurbivilleJ@HillsboroughCounty.ORG</u>>; Woodard, Sterlin < <u>Woodard@epchc.org</u>>; Yeneka Mills < <u>millsy@plancom.org</u>>

 $\textbf{Cc:} \ Grady, \ Brian < \underline{GradyB@HillsboroughCounty.ORG} >; \ Lampkin, \ Timothy < \underline{LampkinT@hillsboroughcounty.org} >; \\$

 $Timoteo, Rosalina < \underline{TimoteoR@HillsboroughCounty.ORG} >; Padron, Ingrid < \underline{PadronI@hillsboroughcounty.org} >; Tirado, Ingrid < \underline{PadronI@hillsboroughcou$

Sheida <TiradoS@hillsboroughcounty.org>; Williams, Michael <WilliamsM@HillsboroughCounty.ORG>

Subject: RE MM 22-0313

Good Day All,

Please be advised, we have received and uploaded to Optix **revised documents/plans** for the above mentioned application. Please review and comment.

For further information regarding the change/update please contact the assigned planner.

Planner assigned:

Planner: Timothy Lampkin

Contact: lampkint@hillsboroughcounty.org

Have a good one,

Ashley Rome

Planning & Zoning Technician

Development Services Dept.

P: (813) 272-5595

E: romea@hillsboroughcounty.org

W: HCFLGov.net

Hillsborough County

601 E. Kennedy Blvd., Tampa, FL 33602

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Elizabeth Rodriguez & Associates, Inc. 18156 Sandy Pointe Drive Tampa, Florida 33647

May 24, 2022

Mr. Michael J. Williams, P.E. Development Review Director, County Engineer Hillsborough County 601 East Kennedy Blvd., 20th Floor Tampa, FL 33602

Dear Mr. Williams:

RE: Administrative Variance for Driveway Throat Depth 1441 E. Fletcher - FOLIO # 035853.0100 RZ 22-0313

The subject rezoning is a modification to RZ-73- 0351 to allow for second floor apartments at the existing commercial building. Please accept this letter as a formal request for your approval of an administrative variance to Section 6.04.03.G of the Hillsborough County Land Development Code (LDC), which states:

"G. Operational Characteristics of Access

The driveway should be constructed so that all entering and exiting movements can be accomplished with minimum disruption to traffic flow on the intersecting roadway. For developments having drive-in services, the service area should be far enough from the roadway to ensure adequate vehicle storage space within the property limits, i.e., avoid vehicle backups blocking the service operation and interfering with the safe movement of highway traffic. Where possible, a minimum of 50' (for Type II) or 100' (for Type III or higher) of the driveway throats shall remain free of internal connections or parking spaces which might interfere with the movement of vehicles into or out of the access. The applicant may submit an analysis showing that for his site, a throat of less than 100' is appropriate and will result in no adverse impact to the public roadway system."

This is also a variance to Section 6.04.04.A of the Hillsborough County Land Development Code (LDC), which states:

Land Use	Driveway Length (in feet)
Small Strip Shopping Center	50

The subject property is in for review, as is shown on the attached **Site Plan** and **Location Map**. This variance is to request that the developer not be required to meet the above-described throat depth measurement at one of the two project driveways. See **Throat Depth Exhibit**.

The LDC allows for relief of certain standards of Section 6.04 Access Management, subject to providing the following information and justifications.

- 1. Site Information: *FOLIO* # 035853.0100
- 2. Associated Application Numbers: RZ 22-0313
- 3. Type of Request: Administrative variance to Section 6.04.03.G and Section 6.04.04.A
- 4. Section of the LDC from which the variance is being sought, as well as any associated zoning conditions which require said improvements: Section 6.04.03. G requires a 50 foot throat depth at the project driveways shown on the site plan, "where possible." Section 6.04.04.A is a table that shows throat depth based upon square footage, and the 50 foot throat depth corresponds to the square footage (60,552 square feet) of this existing center.
- 5. Description of what the LDC/zoning conditions require: A 50 foot throat depth at the proposed 3 project driveways. It is important that the LDC says that this is the requirement, "where possible."
- 6. Description of existing roadway conditions (e.g., Pavement width, lane width, condition, number of lanes, bicycles/sidewalk facilities): Fletcher Avenue has an approximately 90-foot right-of-way and four approximately 11-foot lanes with median. The pavement condition appears to be average. There are marked bike lanes and sidewalk on both sides of the roadway. There are currently five driveways serving the center three onto Fletcher Avenue and two onto 15th Street. If the applicant converts the second floor of the building to residential, he will close one driveway onto each roadway resulting in two driveways onto Fletcher Avenue and one driveway onto 15th Street. As the Throat Depth Exhibit indicates, the two Fletcher driveways will have 33 foot throat depths, and the 15th Street driveway will have a 13.5 foot throat depth.
- 7. Justification for request and any information you would like considered such as cost/benefit analysis, land use plans, policies, and local traffic circulation/operation of the site and adjacent areas. Justification must address Section 6.04.02B.3 criteria (a) and (b) if applicable (c). In the consideration of the variance request, the issuing authority shall determine to the best of its ability whether the following circumstances are met:

- a. There is unreasonable burden on the applicant. This project was first permitted in 1973. It would have to be completely rebuilt to meet these standards, and parking spaces would be lost.
- b. The variance would not be detrimental to the public health, safety, and welfare. The variance is not expected to be detrimental to the public health, safety, and welfare. The attached Crash Data shows that there is currently no crash problem attributable to these existing throat depths. Since the trip generation is not expected to increase, no new crash problems are anticipated to occur, so it would not be detrimental to the public health, safety, and welfare to not require that these existing throat depths be lengthened.
- c. Without the variance, reasonable access cannot be provided. In the evaluation of the variance request, the issuing authority shall give valid consideration to the land use plans, policies, and local traffic circulation/operation of the site and adjacent areas. In light of the fact that this development was permitted in the seventies and no net increase in trip generation is proposed, and there is no existing nor anticipated crash problem, it would be unreasonable to require the parking lot and driveways to be torn up and reconfigured for throat depth.
- 8. Documentation/other attachments: *Attached are throat depth exhibit, site plan, crash data and location map.*

If you have any questions/comments regarding this letter, please call me at (813) 545-3316.

Sincerely

Elizabeth Rodriguez

Based upon the information provided by the application, this request is:

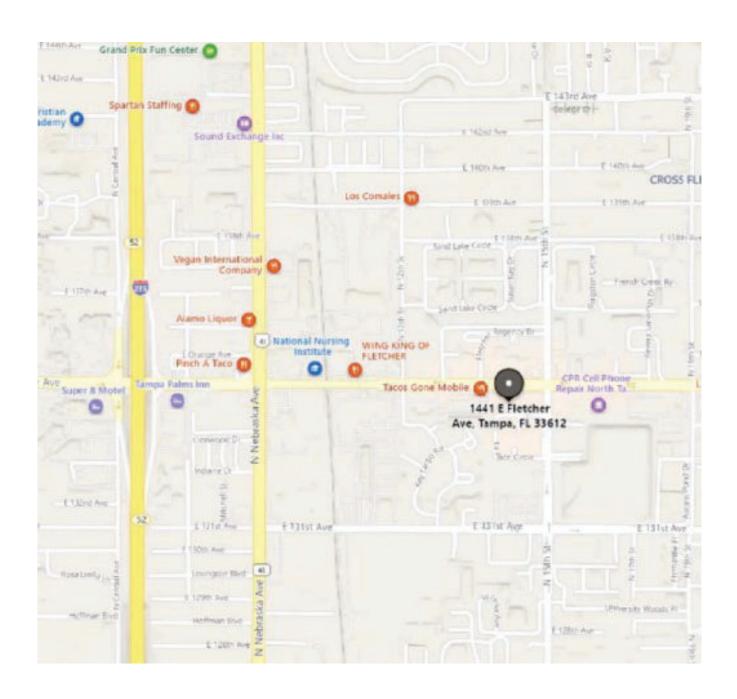
_____ Disapproved

____ Approved

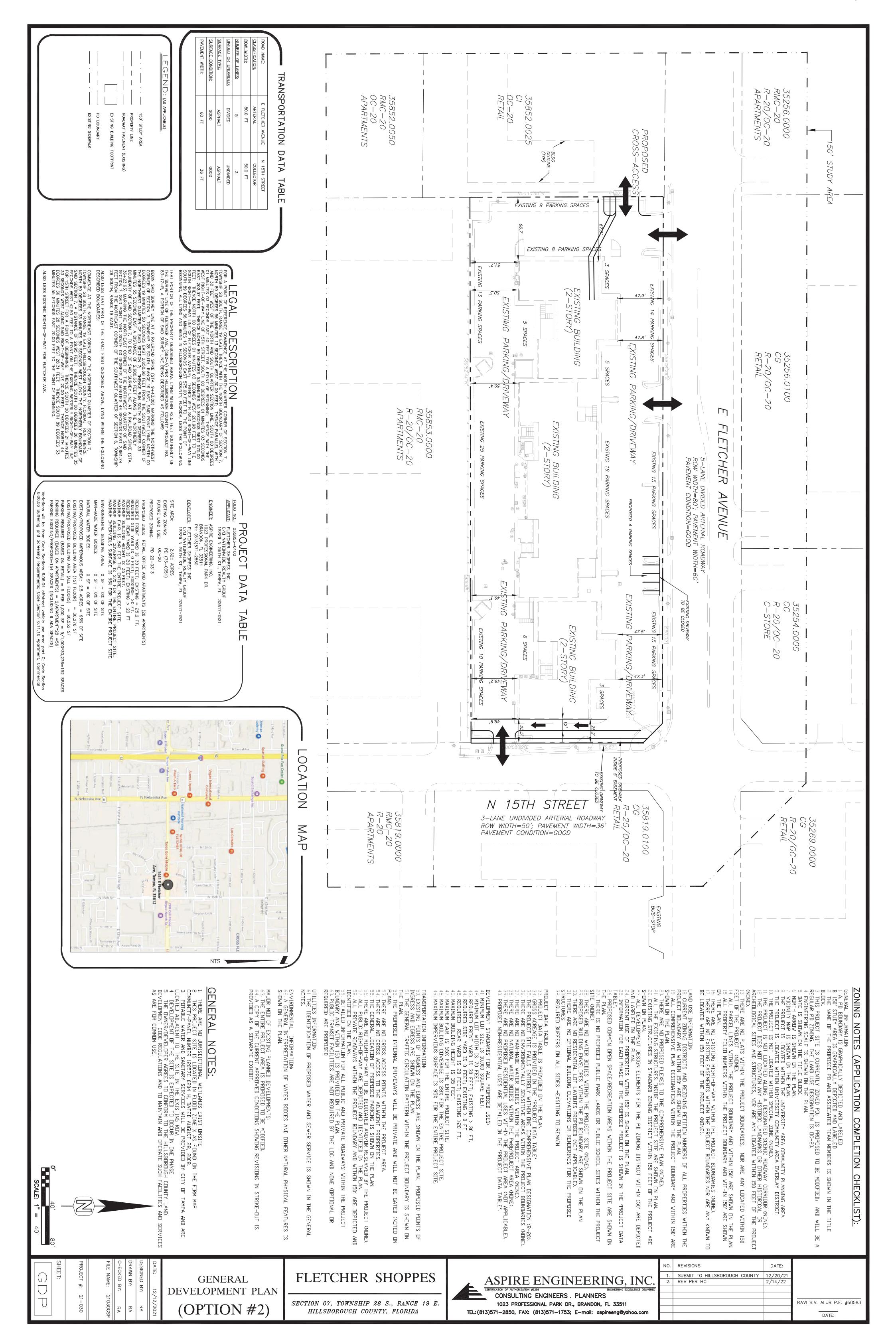
If there are any further questions or you need clarification, please contact Benjamin Kniesly, P.E. at (813) 307-1758.

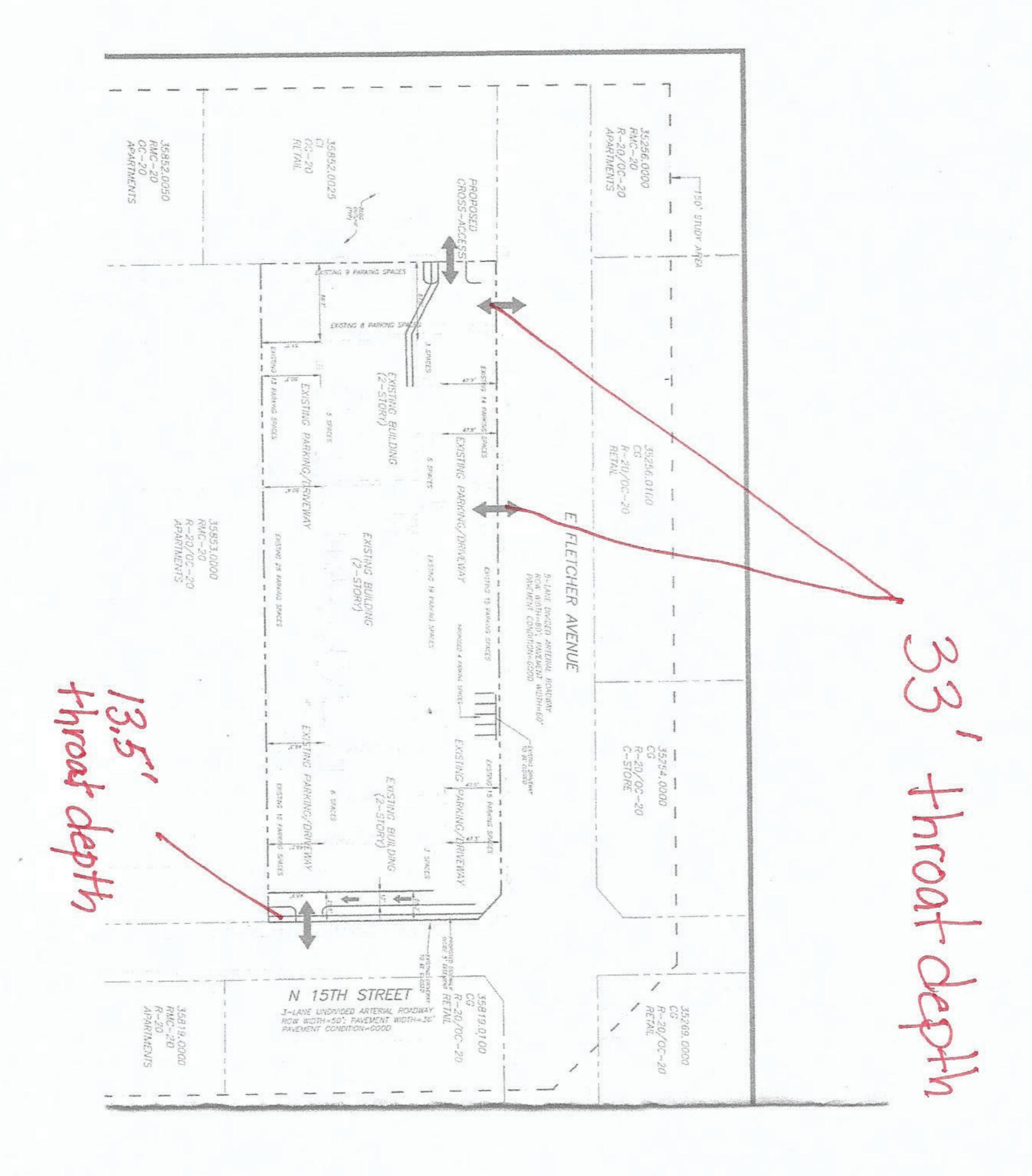
Michael J. Williams, P.E. Hillsborough County Engineer

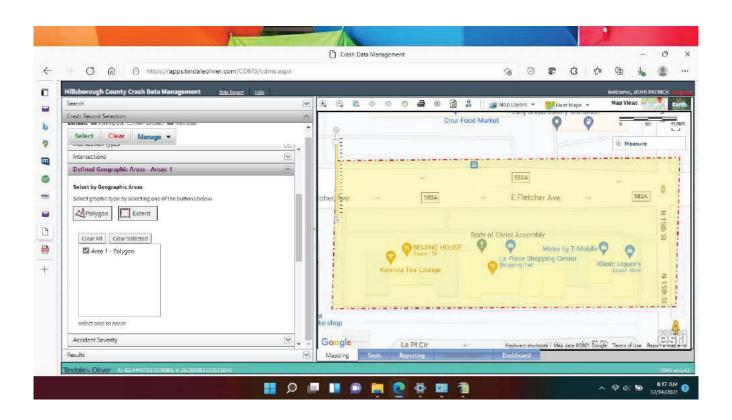
Sincerely,



LOCATION MAP







Hillsborough County Crash Data Polygon

Hillsborough County Crash Data at the Subject Driveways by Year

2016

2016-86566229 right turn from the westernmost driveway on Fletcher Avenue.

2017

2017-85887287 left turn into the westernmost driveway on Fletcher Avenue. 2017-87369895 left turn into the westernmost driveway on Fletcher Avenue.

2018

2018-87709159 left turn from 15^{th} Street driveway – note that median is being closed on 15^{th} Street.

2018-88684672 left turn from 15^{th} Street driveway – note that median is being closed on 15^{th} Street.

2019

2019-88689320 left turn from 15^{th} Street into driveway – note that median is being closed on 15^{th} Street.

2019-89128923 left turn from the westernmost driveway on Fletcher Avenue. 2019-89131258 no detail - involving easternmost driveway on Fletcher Avenue.

2020

2020-89427543 left turn from the westernmost driveway on Fletcher Avenue.

2021

2021-89444676 no detailed – involved middle driveway on Fletcher Avenue.

Elizabeth Rodriguez & Associates, Inc. 18156 Sandy Pointe Drive Tampa, Florida 33647

May 24, 2022

Mr. Michael J. Williams, P.E. Development Review Director, County Engineer Hillsborough County 601 East Kennedy Blvd., 20th Floor Tampa, FL 33602

Dear Mr. Williams:

RE: Administrative Variance for Number of Driveways 1441 E. Fletcher – FOLIO # 035853.0100 RZ 22-0313

The subject rezoning is a modification to RZ-73- 0351 to allow for second floor apartments at the existing commercial building. Please accept this letter as a formal request for your approval of an administrative variance to Section 6.04.03.I. of the Hillsborough County Land Development Code (LDC), which states that:

Trip generation of 430 / 300 = 1.4, *rounding up to 2 driveways.*

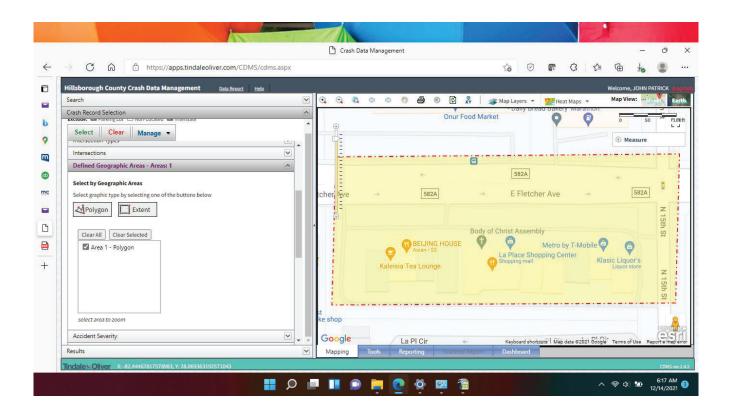
The subject property is in for review, as is shown on the attached **Site Plan** and **Location Map**. This variance is to request that the developer not be required to meet LDC "Number of Driveways" standards.

The LDC allows for relief of certain standards of Section 6.04 Access Management, subject to providing the following information and justifications.

- 1. Site Information: *FOLIO* # 035853.0100
- 2. Associated Application Numbers: *RZ-22-0313 to Allow Second Story Residential. Note that a variance for "Driveway Spacing" is being submitted concurrently.*
- 3. Type of Request: *Administrative variance to Section 6.04.03.1*

- 4. Section of the LDC from which the variance is being sought, as well as any associated zoning conditions which require said improvements: *Relief from LDC Section 6.04.03.I is sought.*
- 5. Description of what the LDC/zoning conditions require: Trip generation of 430 / 300 = 1.4, rounding up to 2 driveways is the required number of driveways. But, there are five existing driveways, but there are three proposed driveways serving numerous businesses and proposed residences.
- 6. Description of existing roadway conditions (e.g. Pavement width, lane width, condition, number of lanes, bicycles/sidewalk facilities): Fletcher Avenue has an approximately 90 foot right-ofway and four approximately 11 foot lanes with median. The pavement condition appears to be average. There are marked bike lanes and sidewalk on the both sides of the roadway.
- 7. Justification for request and any information you would like considered such as cost/benefit analysis, land use plans, policies, and local traffic circulation/operation of the site and adjacent areas. Justification must address Section 6.04.02B.3 criteria (a) and (b) if applicable (c). In the consideration of the variance request, the issuing authority shall determine to the best of its ability whether the following circumstances are met:
 - a. There is an unreasonable burden on the applicant. The applicant is simply modifying the zoning to allow residential uses on the second floor of this existing building in addition to the commercial and office uses that are currently allowable. See **Site Plan**. Since the trip generation associated with residential is lower than that of commercial, an increase of zero (0) net trips is projected. Nonetheless, the applicant is closing 2 of his 5 existing driveways (resulting in 3 driveways). Therefore, it would be an unreasonable burden on the developer in this economically depressed area to incur additional costs of re-configuring the driveways to address a zero (0) trip increase.
 - b. The variance would not be detrimental to the public health, safety, and welfare. The variance is not expected to be detrimental to the public health, safety, and welfare because there is no projected increase in trip generation. The driveways will be handling the existing volume of traffic in the proposed scenario. Hillsborough County crash software was used to pull 5 years of crash data in the polygon shown in the attachments. There were 150 crashes within the polygon (crash reports being sent under separate cover) mainly at the Fletcher Avenue/15th Street intersection. There were 10 crashes involving the subject driveway during the 5 year period. However, 3 of those were attributable to left-in or left-out movements at the 15th Street driveways where the median is being closed; so, that situation is correcting itself. If the remaining 7 crashes are divided by the 5 year time period, this equates to just 1.4 crashes/year, an acceptable level in this dense part of the urban network, especially since none of the crash data reported serious injury or fatalities, probably because of low speeds. Thus, this variance is not expected to be detrimental to the public health, safety and welfare.
 - c. Without the variance, reasonable access cannot be provided. In the evaluation of the variance request, the issuing authority shall give valid consideration to the land use plans, policies, and local traffic circulation/operation of the site and adjacent areas. This building contains a collection of very small shops and restaurants as well as numerous accesses to the upstairs spaces. Each of the three (3) remaining driveways serves several businesses, or the apartments in the back. It is important that these businesses be afforded every opportunity for success, such as convenient access. They are located in an economically depressed area.

8. Documentation/other attachments: Attached are site plan, location map and crash data.
If you have any questions/comments regarding this letter, please call me at (813) 545-3316.
Sincerely
Elizabeth Rodriguez
Based upon the information provided by the application, this request is:
Disapproved
Approved
If there are any further questions or you need clarification, please contact Benjamin Kniesly, P.E. at (813) 307-1758.
Sincerely,
Michael J. Williams, P.E. Hillsborough County Engineer



Hillsborough County Crash Data Polygon

Hillsborough County Crash Data at the Subject Driveways by Year

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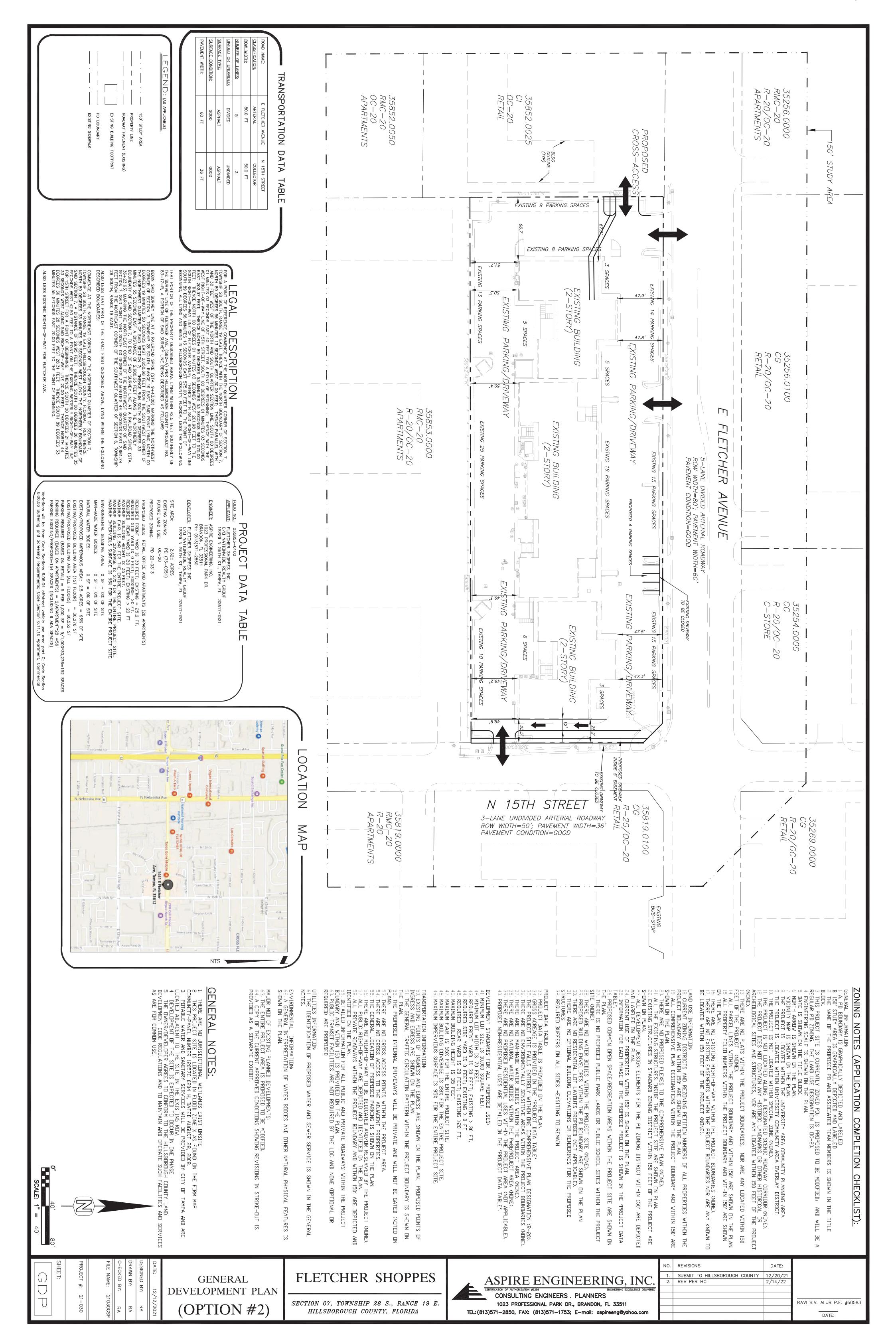
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2021-89444676 no detailed – involved middle driveway on Fletcher Avenue.



Elizabeth Rodriguez & Associates, Inc. 18156 Sandy Pointe Drive Tampa, Florida 33647

May 24, 2022

Mr. Michael J. Williams, P.E. Development Review Director, County Engineer Hillsborough County 601 East Kennedy Blvd., 20th Floor Tampa, FL 33602

Dear Mr. Williams:

RE: Administrative Variance for Driveway Spacing - 1441 E. Fletcher - FOLIO # 035853.0100 RZ 22-0313

The subject rezoning is a modification to RZ-73- 0351 to allow for second floor apartments at the existing commercial building. Please accept this letter as a formal request for your approval of an administrative variance to Section 6.04.03.07 of the Hillsborough County Land Development Code (LDC), which states:

Sec. 6.04.07. - Table: Minimum Spacing – CLASS 5 – 245 foot spacing (35 mph posted speed).

The subject property is in for review, as is shown on the attached **Site Plan** and **Location Map**. This variance is to request that the developer not be required to meet LDC driveway spacing.

The LDC allows for relief of certain standards of Section 6.04 Access Management, subject to providing the following information and justifications.

- 1. Site Information: *FOLIO* # 035853.0100
- 2. Associated Application Numbers: *RZ-22-0313 to Allow Second Story Residential. Note that a variance for "Number of Driveways" is being submitted concurrently.*
- 3. Type of Request: *Administrative variance to Section 6.04.07*
- 4. Section of the LDC from which the variance is being sought, as well as any associated zoning

conditions which require said improvements: Relief from LDC Section 6.04.07 is sought.

5. Description of what the LDC/zoning conditions require: The posted speed on this link of Fletcher Avenue is 35 mph, and Section 6.04.07 requires the existing driveways to be 245 feet from the other driveways/intersections. However, the driveway spacing does not meet this standard (See **Driveway Spacing Exhibit**.). This exhibit shows the existing driveway locations and spacing. If the developer ends of exercising the "do nothing" option, he will not construct the second floor apartments and the driveway configuration will remain "as is."

However, if he does construct the second floor apartments, he has committed to closing the easternmost driveway on Fletcher Avenue and the northern driveway on 15th Street. Even if these two driveways are closed, the remaining driveways still do not meet the required 245 foot spacing. As the exhibit indicates, on Fletcher Avenue, the westernmost driveway would still be about 118 feet from the driveway to the west on the adjoining property; the spacing between the two remaining driveways on Fletcher Avenue would still be 144 feet. However, if the easternmost driveway on Fletcher Avenue is closed, the distance between the intersection and the middle driveway (which would become the eastern driveway) would meet spacing at a distance of approximately 341 feet.

On 15th Street, the exhibit shows that the driveways do not currently meet the required 245 foot spacing. Even with the northern driveway on 15th Street closed, the remaining (southern) driveway does not meet spacing in either direction. The remaining driveway would still be 52 feet from the apartment driveway to the south and approximately 150 feet from the Fletcher Avenue/15th Street intersection.

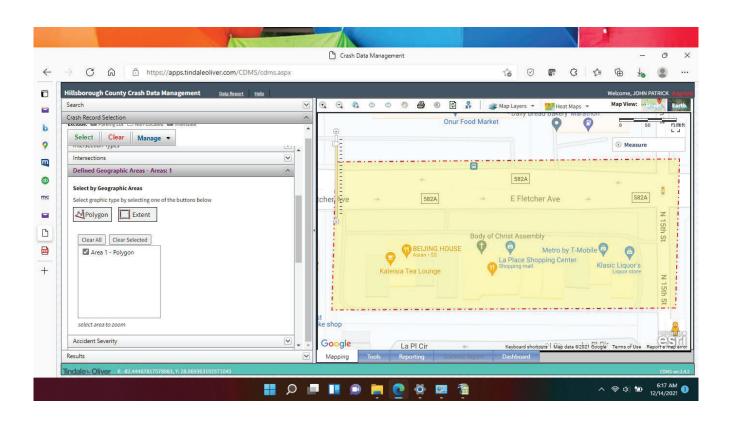
- 6. Description of existing roadway conditions (e.g., Pavement width, lane width, condition, number of lanes, bicycles/sidewalk facilities): Fletcher Avenue has an approximately 90-foot right-of-way and four approximately 11-foot lanes with median. The pavement condition appears to be average. There are marked bike lanes and sidewalk on both sides of the roadway.
- 7. Justification for request and any information you would like considered such as cost/benefit analysis, land use plans, policies, and local traffic circulation/operation of the site and adjacent areas. Justification must address Section 6.04.02B.3 criteria (a) and (b) if applicable (c). In the consideration of the variance request, the issuing authority shall determine to the best of its ability whether the following circumstances are met:
 - a. There is an unreasonable burden on the applicant. The applicant is simply modifying the zoning to allow residential uses on the second floor of this existing building in addition to the commercial and office uses that are currently allowable. Since the trip generation associated with residential is lower than that of commercial, an increase of zero (0) net trips is projected. Therefore, it would be an unreasonable burden on the developer in this economically depressed area to incur additional costs of re-configuring the driveways to address a zero (0) trip increase more than he already is by agreeing to remove the northern driveway on 15th Street and the easternmost driveway on Fletcher Avenue if he proceeds with the option to convert the second floor to apartments.
 - b. The variance would not be detrimental to the public health, safety, and welfare. The variance is not expected to be detrimental to the public health, safety, and welfare because there is no projected increase in trip generation. The driveways will be handling the existing

volume of traffic in the proposed scenario. Hillsborough County crash software was used to pull 5 years of crash data in the polygon shown in the attachments. There were 150 crashes within the polygon (crash reports being sent under separate cover) mainly at the Fletcher Avenue/15th Street intersection. There were 10 crashes involving the subject driveway during the 5-year period. However, 3 of those were attributable to left-in or left-out movements at the 15th Street driveways where the median is being closed; so, that situation is correcting itself. If the remaining 7 crashes are divided by the 5-year time period, this equates to just 1.4 crashes/year, an acceptable level in this dense part of the urban network, especially since none of the crash data reported serious injury or fatalities, probably because of low speeds. Thus, this variance is not expected to be detrimental to the public health, safety, and welfare. Note that if the two above-described driveways are closed, this represents an improvement in driveway spacing over the existing condition.

- c. Without the variance, reasonable access cannot be provided. In the evaluation of the variance request, the issuing authority shall consider the land use plans, policies, and local traffic circulation/operation of the site and adjacent areas. If the developer goes forward with constructing the apartments and closes the two above-described driveways, the remaining 15th Street driveway will serve the proposed apartments. The two remaining Fletcher Avenue driveways will serve the numerous small shops on the property. It is important that these businesses be afforded every opportunity for success, such as convenient access. They are in an economically depressed area.
- 8. Documentation/other attachments: *Attached are site plan, location map, spacing exhibit, and crash data.*

If you have any questions/comments regarding this letter, please call me at (813) 545-3316.

Sincerely
Elizabeth Rodriguez
Based upon the information provided by the application, this request is:
Disapproved
Approved
If there are any further questions or you need clarification, please contact Benjamin Kniesly, P.E. at (813) 307-1758.
Sincerely,
Michael J. Williams, P.E. Hillsborough County Engineer



Hillsborough County Crash Data Polygon

Hillsborough County Crash Data at the Subject Driveways by Year

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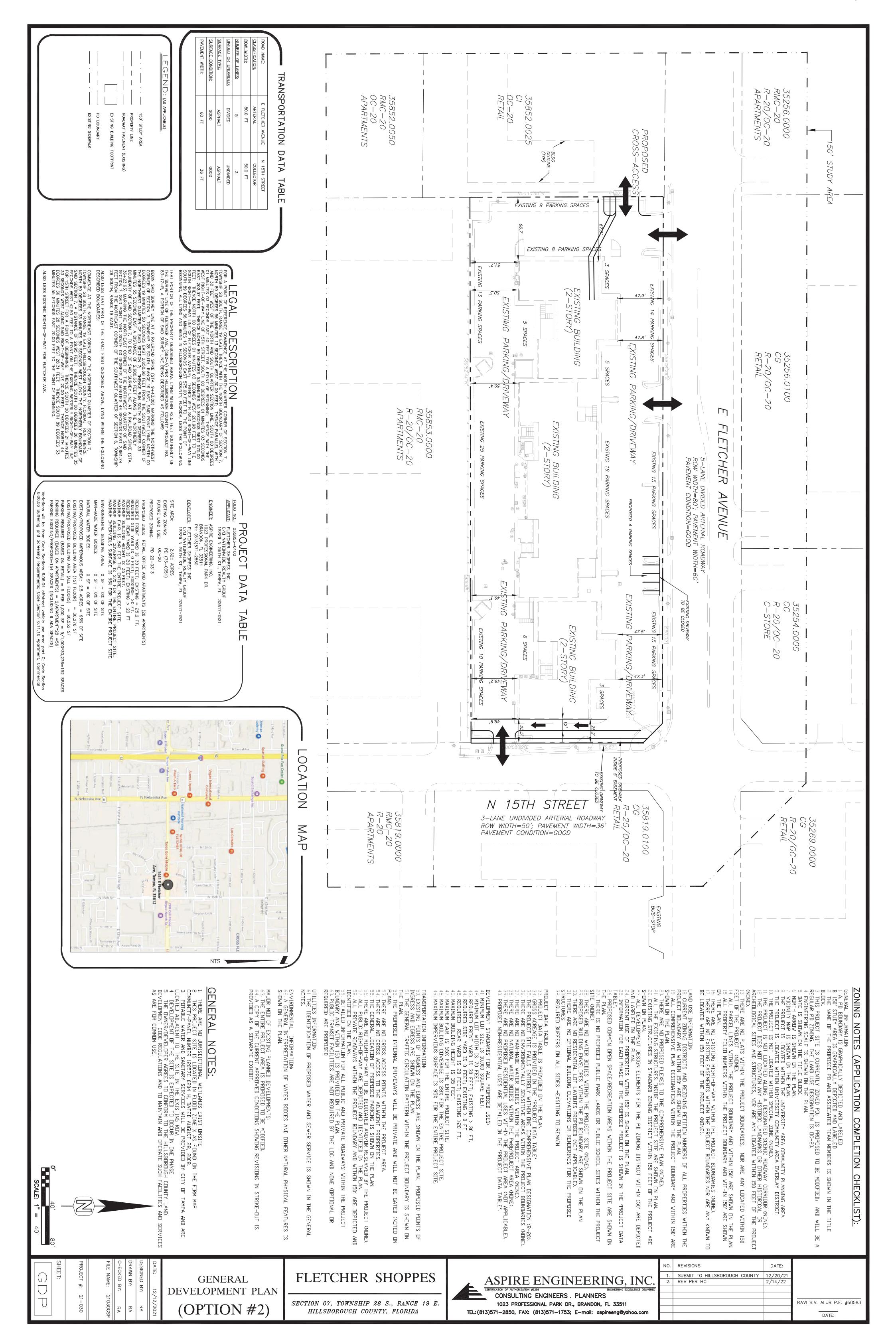
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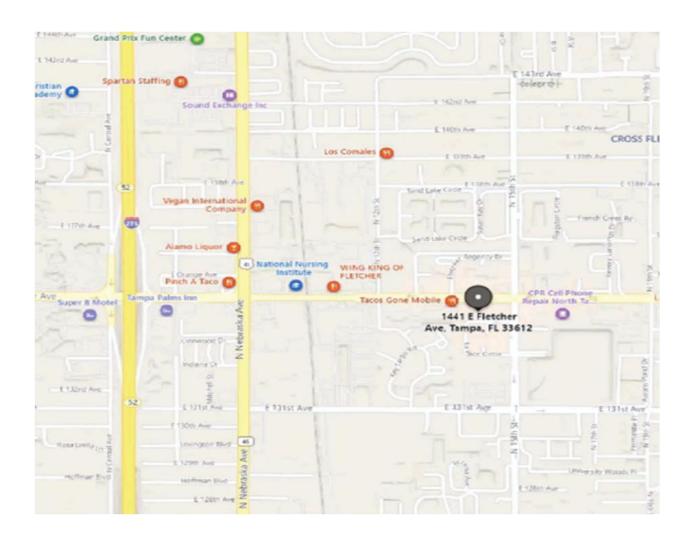
2020

2020-89427543 left turn from the westernmost driveway on Fletcher Avenue.

2021

2021-89444676 no detailed – involved middle driveway on Fletcher Avenue.





Location Map



Elizabeth Rodriguez & Associates, Inc. 18156 Sandy Pointe Drive Tampa, Florida 33647

May 24, 2022

Mr. Michael J. Williams, P.E. Development Review Director, County Engineer Hillsborough County 601 East Kennedy Blvd., 20th Floor Tampa, FL 33602

Dear Mr. Williams:

RE: Substandard Roadway Administrative Variance (15th Street) - 1441 E. Fletcher - FOLIO # 035853.0100 RZ 22-0313

The subject rezoning is a modification to RZ-73- 0351 to allow for second floor apartments at the existing commercial building. Please accept this letter as a formal request for your approval of an administrative variance to Section 6.04.03.L(1) of the Hillsborough County Land Development Code (LDC), which states:

"Improvements and upgrading of existing roadways are to conform with standards for new roadways of the same access class. Exception to these standards shall be allowed only where physically impossible for the permittee to comply or otherwise upgrade existing site conditions. All such exceptions shall be approved by the Director of Public Works." The "standards for new roadways" to which this section of the LDC refers are included in the Hillsborough County Transportation Technical Manual (TTM). The TTM mandates Typical Section 3 (TS-3) for this local roadway.

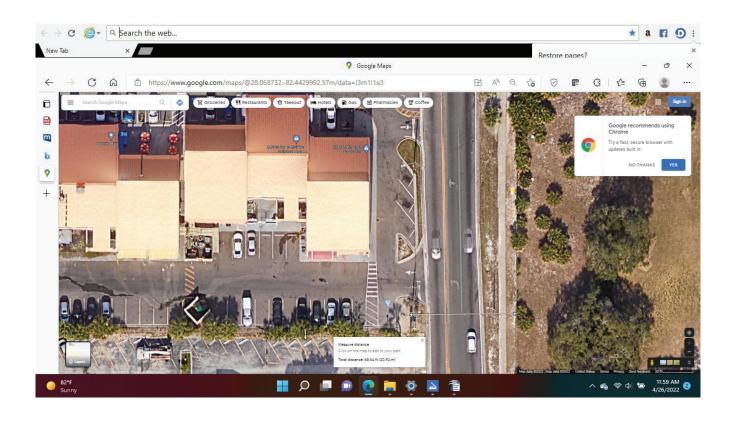
The subject property is in for review as is shown on the attached **Site Plan** and **Location Map**. This variance is to request that the developer not be required to bring 15th Street up to TS-3 standards.

The LDC allows for relief of certain standards of Section 6.04 Access Management, subject to providing the following information and justifications.

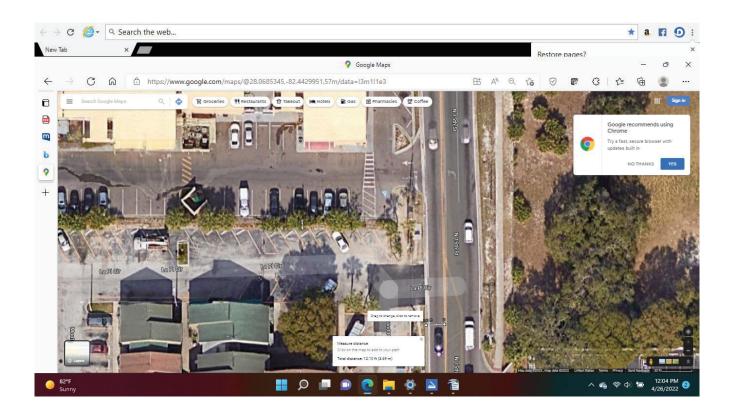
- 1. Site Information: *FOLIO* # 035853.0100
- 2. Associated Application Numbers: *Modification to RZ-73- 0351 to Allow Second Story Residential.*

- 3. Type of Request: *Administrative variance to Section 6.04.03.L(1)*
- 4. Section of the LDC from which the variance is being sought, as well as any associated zoning conditions which require said improvements: *Relief from LDC Section 6.04.03.L(1) is sought.*
- 5. Description of what the LDC/zoning conditions require: *The LDC requires 15th to be fully standard.*
- 6. Description of existing roadway conditions (e.g., Pavement width, lane width, condition, number of lanes, bicycles/sidewalk facilities): 15th Street aerials are attached. There is approximately 70 feet of right of way. There are 12 foot lanes and sidewalk on the east side of the street (and being constructed on the subject side of the street as part of the project.)
- 7. Justification for request and any information you would like considered such as cost/benefit analysis, land use plans, policies, and local traffic circulation/operation of the site and adjacent areas. Justification must address Section 6.04.02B.3 criteria (a) and (b) if applicable (c). In the consideration of the variance request, the issuing authority shall determine to the best of its ability whether the following circumstances are met:
 - a. There is an unreasonable burden on the applicant. The applicant is simply modifying the zoning to allow residential uses on the second floor of this existing building in addition to the commercial and office uses that are currently allowable. Since the trip generation associated with residential is lower than that of commercial, an increase of zero (0) net trips is projected. Nonetheless, he already agrees to close 2 of his 5 existing driveways (resulting in 3 driveways). Therefore, it would be an unreasonable burden on the developer in this economically depressed area to incur additional costs of upgrading 15th Street. Note also that the same developer is closing the 15th Street median as part of his other project on the other side of 15th Street.
 - b. The variance would not be detrimental to the public health, safety, and welfare. The variance is not expected to be detrimental to the public health, safety, and welfare because there is no projected increase in trip generation. The roadway will be handling the existing volume of traffic in the proposed scenario. 15th Street already has many of the elements of a TS3 roadway, such as the 12 foot travel lanes that are required for a TS3 section, and while there are no bike lanes, the developer is constructing sidewalk along his 15th Street frontage to accommodate existing and anticipated pedestrian traffic. Thus, this variance is not expected to be detrimental to the public health, safety, and welfare.
 - c. Without the variance, reasonable access cannot be provided. In the evaluation of the variance request, the issuing authority shall consider the land use plans, policies, and local traffic circulation/operation of the site and adjacent areas. As explained above, it would not be reasonable to force the developer to upgrade 15th Street for zero (0) new trips.
- 8. Documentation/other attachments: Attached are site plan, location map and aerials.

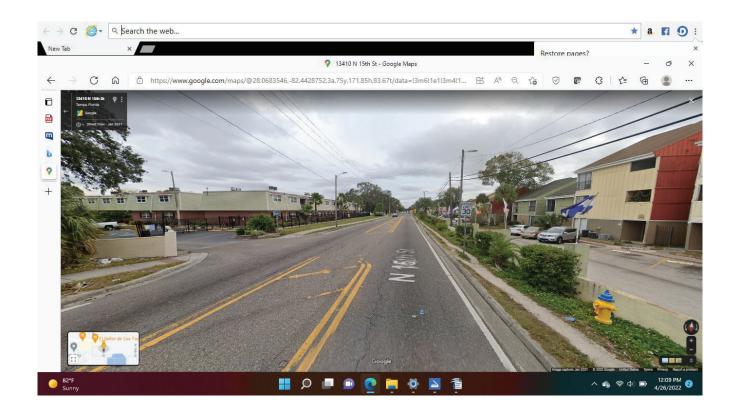
If you have any questions/comments regarding this letter, please call me at (813) 545-3316.
Sincerely
Elizabeth Rodriguez
Based upon the information provided by the application, this request is:
Disapproved
Approved
If there are any further questions or you need clarification, please contact Benjamin Kniesly, P.E. at (813) 307-1758.
Sincerely,
Michael J. Williams, P.E. Hillsborough County Engineer



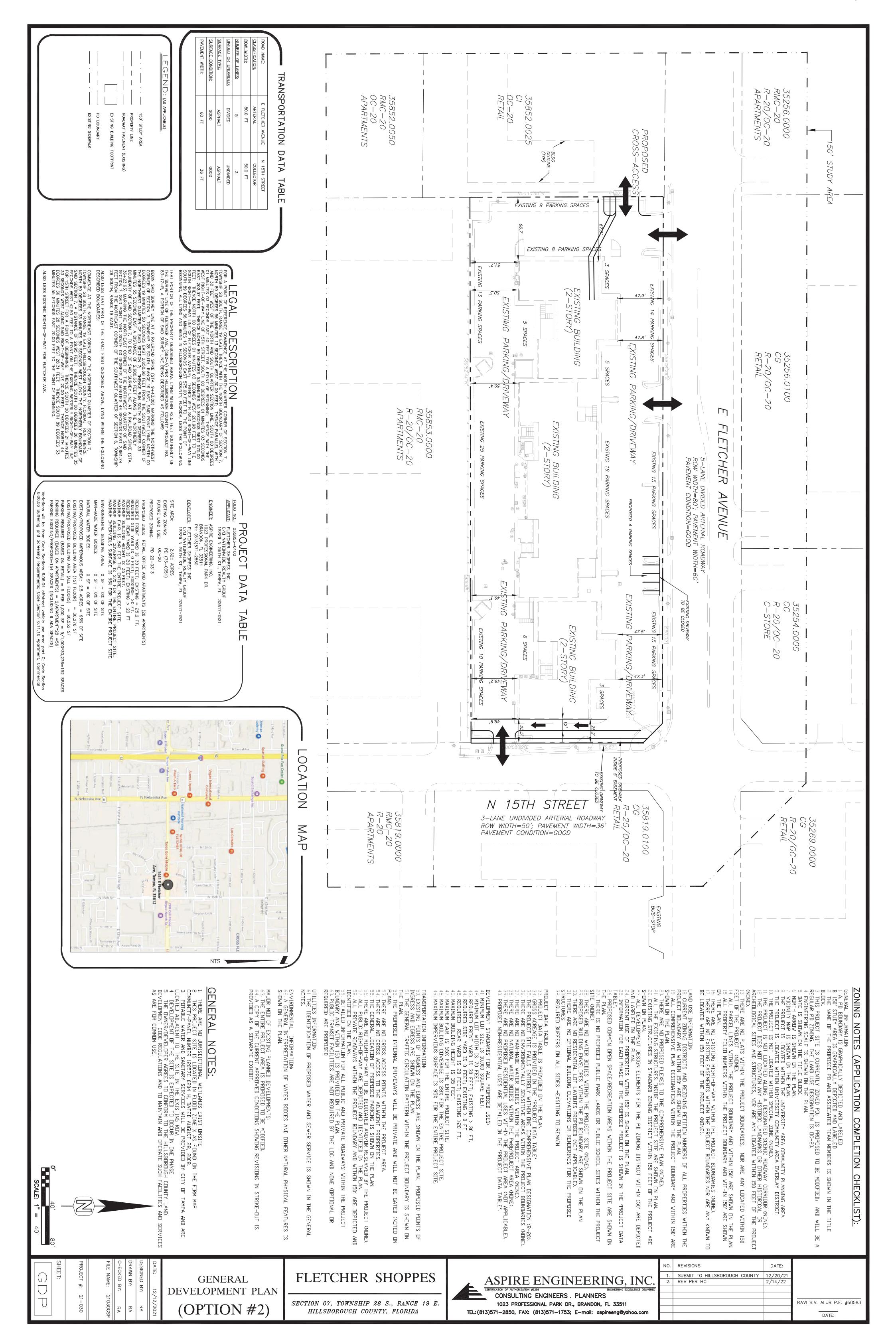
70 foot ROW

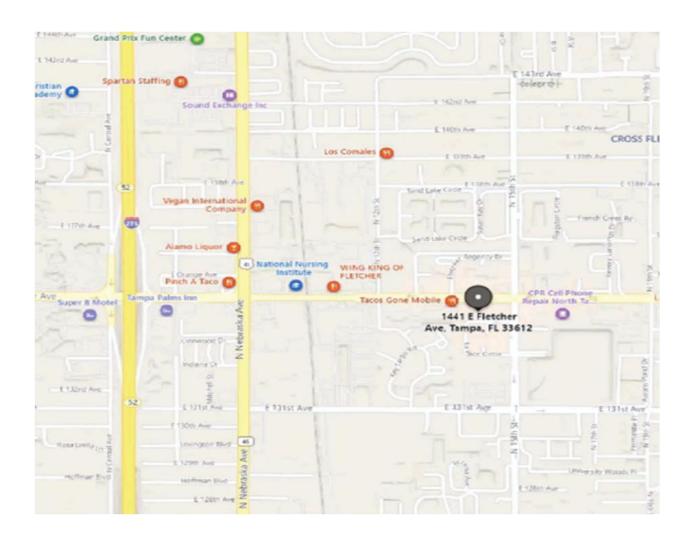


12 foot lane widths



Pavement Condition – Average (cracking)





Location Map

Transportation Comment Sheet

3.0 TRANSPORTATION SUMMARY (FULL TRANSPORTATION REPORT IN SECTION 9 OF STAFF REPORT)

Adjoining Roadways (check if applicable)			
Road Name	Classification	Current Conditions	Select Future Improvements
E. Fletcher Ave.	County Arterial - Urban	4 Lanes □Substandard Road □Sufficient ROW Width	☐ Corridor Preservation Plan☐ Site Access Improvements☐ Substandard Road Improvements☐ Other
N. 15 th St.	County Collector - Urban	2 Lanes ⊠ Substandard Road □ Sufficient ROW Width	☐ Corridor Preservation Plan ☐ Site Access Improvements ☐ Substandard Road Improvements ☐ Other
	Choose an item.	Choose an item. Lanes ☐ Substandard Road ☐ Sufficient ROW Width	☐ Corridor Preservation Plan ☐ Site Access Improvements ☐ Substandard Road Improvements ☐ Other
	Choose an item.	Choose an item. Lanes □Substandard Road □Sufficient ROW Width	□ Corridor Preservation Plan□ Site Access Improvements□ Substandard Road Improvements□ Other

Project Trip Generation (Option 1) □ Not applicable for this request				
	Average Annual Daily Trips	A.M. Peak Hour Trips	P.M. Peak Hour Trips	
Existing	3,297	143	399	
Proposed	3,297	143	399	
Difference (+/-)	No Change	No Change	No Change	

^{*}Trips reported are based on net new external trips unless otherwise noted.

Project Trip Generation (Option 2) □ Not applicable for this request				
	Average Annual Daily Trips	A.M. Peak Hour Trips	P.M. Peak Hour Trips	
Existing	3,297	143	399	
Proposed	1,838	83	214	
Difference (+/-)	(-) 1,459	(-) 60	(-) 185	

^{*}Trips reported are based on net new external trips unless otherwise noted.

Connectivity and Cross Access (Option 2) □ Not applicable for this request				
Project Boundary	Primary Access	Additional Connectivity/Access	Cross Access	Finding
North	Х	Vehicular & Pedestrian	None	Meets LDC
South		None	Pedestrian	Meets LDC
East	Х	Vehicular & Pedestrian	None	Meets LDC
West		None	Vehicular & Pedestrian	Meets LDC
Notes:	•	•		

Design Exception/Administrative Variance □ Not applicable for this request		
Road Name/Nature of Request	Туре	Finding
Throat Depth	Administrative Variance Requested	Approvable
Number of Access Connections	Administrative Variance Requested	Approvable
Spacing of Access Connections	Administrative Variance Requested	Approvable

Transportation Comment Sheet

N. 15 th St. – Substandard Road	Administrative Variance Requested	Approvable
Notes:		

4.0 Additional Site Information & Agency Comments Summary			
Transportation	Objections	Conditions Requested	Additional Information/Comments
☑ Design Exception/Adm. Variance Requested☐ Off-Site Improvements Provided	☐ Yes ☐ N/A ⊠ No	⊠ Yes □ No	

COUNTY OF HILLSBOROUGH LAND USE HEARING OFFICER'S RECOMMENDATION

Application number:	MM 22-0313
Hearing date:	September 19, 2022
Applicant:	Fletcher Shoppes, Inc.
Request:	Major Modification to a Planned Development
Location:	1441 E. Fletcher Avenue, Tampa
Parcel size:	2.5 acres +/-
Existing zoning:	PD 73-0351
Future land use designation:	OC-20
Service area:	Urban Services Area
Community planning area:	University Area Community Plan

A. APPLICATION REVIEW

DEVELOPMENT SERVICES STAFF REPORT APPLICATION REVIEW SUMMARY AND RECOMMENDATION

Rezoning Application: MM 22-0313

Zoning Hearing Master Date: September 19, 2022

BOCC Land Use Meeting Date: November 3, 2022



Development Services Department

1.0 APPLICATION SUMMARY

Applicant: Patricia Ortiz, AICP

Ortiz Planning Solutions, LLC

FLU Category: OC-20

Service Area: Urban

Site Acreage: 2.62 acres

Community

Plan Area: University

Overlay:

None



Existing Approvals:

PD 73-0351 was approved by the Board of County Commissioners 1973 for a retail / office establishment. No subsequent modifications have occurred since approval.

Proposed Modifications:

The applicant is seeking a major modification to the existing Planned Development PD 73-0351 to allow two development options. Option 1 is to allow the existing mix of commercial and office uses to continue on the upper and lower levels with no change to building configuration, access, or parking lot layout. Option 2 proposes to allow a mix of office and commercial uses on the lower level and commercial apartment, on the upper level with no change to the existing building configuration. Option 2 proposes to reduce the number of access points and to add cross access to the west, construct a one-way drive aisle along the 15th St. frontage and add a sidewalk along 15th Street. Neither development option seeks increases to the number of buildings, FAR, building coverage, access points or impervious surface.

Additional Information:	
PD Variation(s):	Variations 1 thru 4: LDC Section 6.06.04 Off-street vehicular use, perimeter buffer, buffer adjacent to the row, and perimeter landscaping. Variation 5: Section 6.06.06 Landscaping & Buffering. Variation 6: LDC Section 6.11.16 Apartment Commercial to eliminate the increased parking lot landscaping.
Waiver(s) to the Land Developme	Code: No waivers requested.

APPLICATION NUMBER:	MM 22-0313
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ZHM HEARING DATE: September 19, 2022

BOCC LUM MEETING DATE: November 3, 2022 Case Reviewer: Timothy Lampkin, AICP

Planning Commission F	Recommendation:
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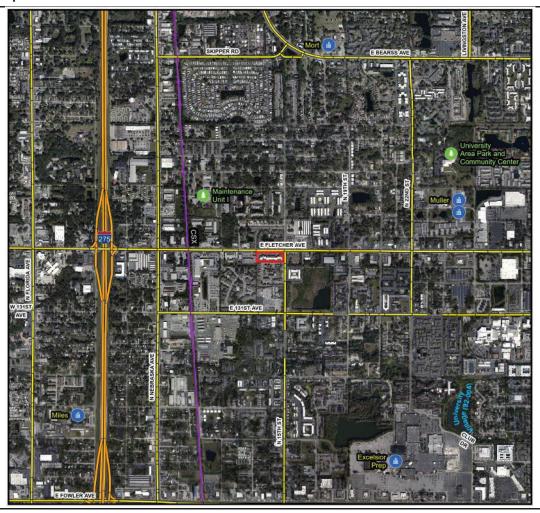
Consistent

Development Services Recommendation:

Approvable, with Conditions.

2.0 LAND USE MAP SET AND SUMMARY DATA

2.1 Vicinity Map



Context of Surrounding Area:

The subject site is located at the southeast corner of the East Fletched Avenue and N. 15th Street intersection. The 2.62 +/- acre property is located at 1441 East Fletcher Avenue, south of East Fletcher Avenue, west of North 15th Street, east of North Nebraska Avenue and north of La Place Circle. The development is approximately 2,900 feet east of the State Road 93 interchange.

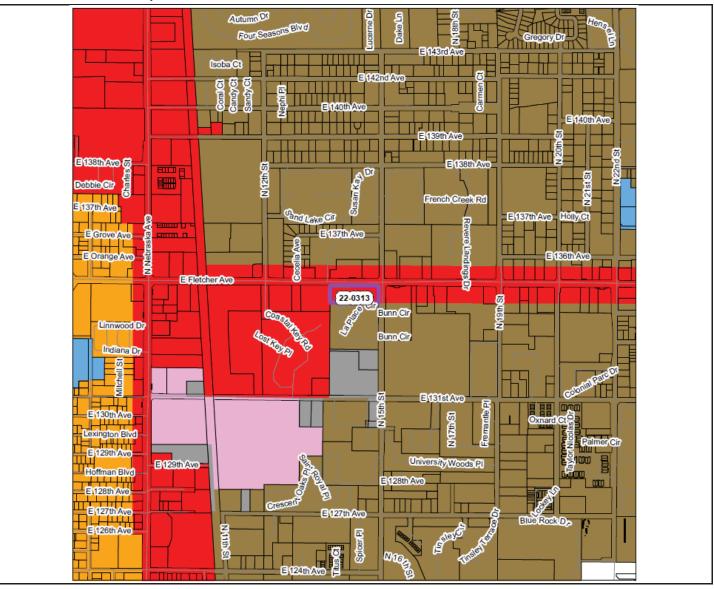
The site is currently developed with a retail and office development consisting of two levels.

- South of the site is RMC-20 and developed with multi-family housing.
- Immediately east of the subject site is a parcel zoned as Commercial General and currently undeveloped.
- To the west of the subject site is Commercial Intensive zoning.
- North across East Flether Avenue is Commercial General and RMC-20 zoning.

BOCC LUM MEETING DATE: November 3, 2022 Case Reviewer: Timothy Lampkin, AICP

2.0 LAND USE MAP SET AND SUMMARY DATA

2.2 Future Land Use Map

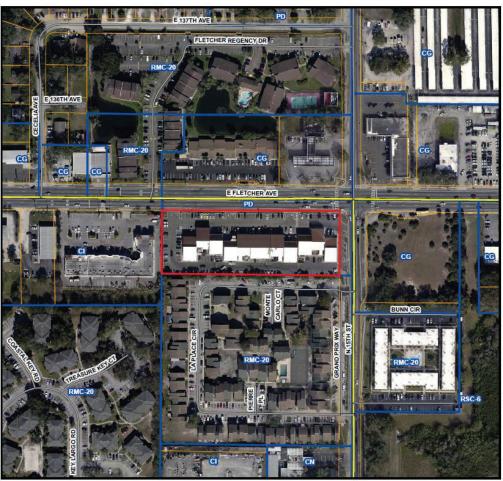


Subject Site Future Land Use Category:	OC-20
Maximum Density/F.A.R.:	Office Commercial-20: Maximum 0.75 FAR All development which exceeds 0.35 FAR must be for office or residential support uses.
Typical Uses:	The OC-20 Future Land Use designated area, includes typical uses such as community commercial type uses, office uses, mixed use developments, and compatible residential uses.

Case Reviewer: Timothy Lampkin, AICP

2.0 LAND USE MAP SET AND SUMMARY DATA

2.3 Immediate Area Map

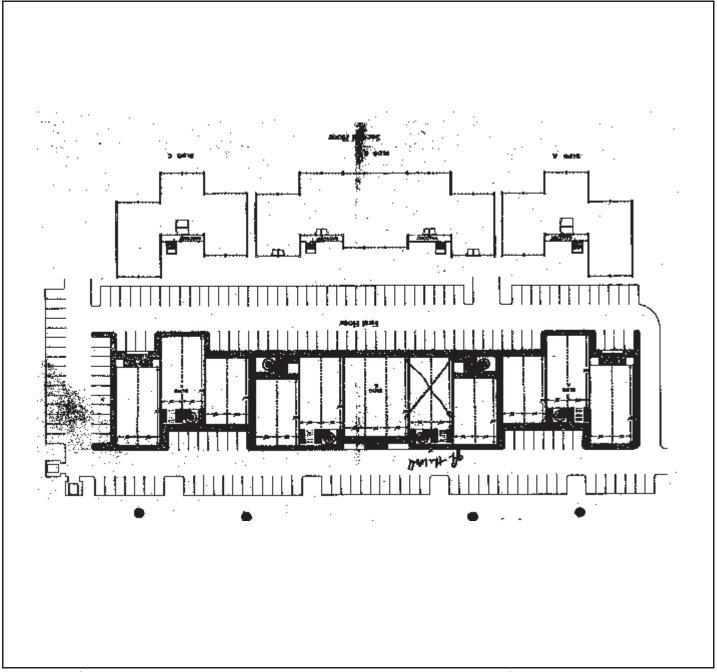


	Adjacent Zonings and Uses				
Location:	Zoning:	Maximum Density/F.A.R. Permitted by Zoning District:	Allowable Use:	Existing Use:	
North	CG (Commercial General)	Max. FAR: 0.27	General Commercial Uses	Retail, including grocery store, bike shop and restaurants.	
South	RMC-20 (98-1334)	Min. Area / DU: 2,180 Sq. ft.	Residential Multi-Family	Valencia Village Apartment Complex	
East	CG (Commercial General)	Max. FAR: 0.27	General Commercial Uses	Vacant	
West	CI (Commercial Intensive)	Max. FAR 0.30	Intense commercial activities	Commercial including Little Caesars Pizza restaurant	

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2.0 LAND USE MAP SET AND SUMMARY DATA

2.3 Existing Site Plan (partial provided below for size and orientation purposes. See Section 8.0 for full site plan)



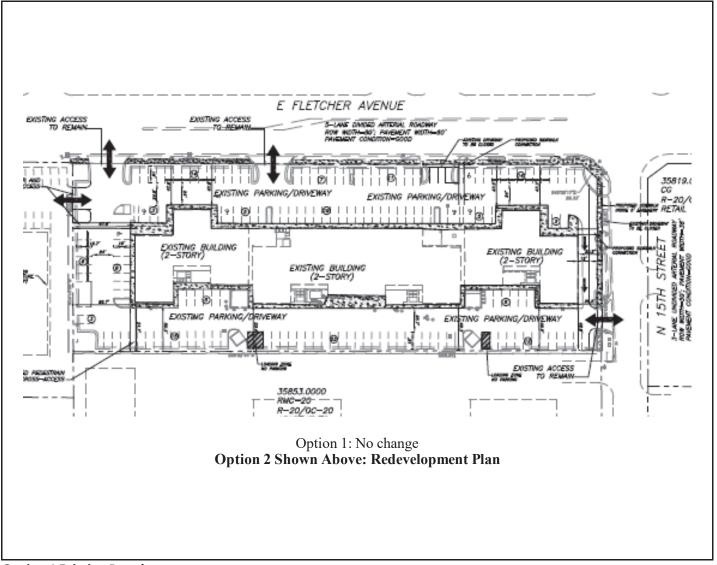
The existing footprint has remained essentially unchanged since the 1973 approval of PD 73-0351 and subsequent development of the subject site. The shopping center was approved in 1973 with a mix of neighborhood serving office and retail uses on both the upper and lower levels. The applicant's site plan shows a total building area of 60,552 square feet at 0.54 FAR.

The subject property is an existing shopping center on 2.62 acres in an urban area.

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2.0 LAND USE MAP SET AND SUMMARY DATA

2.3 Proposed Site Plan (partial provided belowfor size and orientation purposes. See Section 8.0 for full site plan)



Option 1 Existing Development:

To allow the existing mix of commercial / office uses to continue on the upper and lower levels of the existing structures with no change to the existing building configuration or parking lot layout.

Proposed Development Option 2 (Redevelopment):

According to the applicant, the leasing potential of the retail component remains strong; however, the demand for office space has declined. Therefore, the applicant proposes Development Option Two in response to the ongoing shift in market demand and the increased demand for housing stock. It proposes to retain the existing mix of retail and office on the ground level and introduce the commercial apartment use on the second level. As proposed, there will be a maximum of 28-apartment units. Consistent with LDC Section 6.11.16, the floor space of the commercial apartment will contribute to the overall FAR. Off-street parking requirements shall be separately calculated for the non-residential component and the residential component of the building, and the greater number of required parking spaces shall be provided.

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3.0 TRANSPORTATION SUMMARY (FULL TRANSPORTATION REPORT IN SECTION 9 OF STAFF REPORT)

Adjoining Roadways (check if applicable)				
Road Name	Classification	Current Conditions	Select Future Improvements	
E. Fletcher Ave.	County Arterial - Urban	4 Lanes □Substandard Road □Sufficient ROW Width	□ Corridor Preservation Plan □ Site Access Improvements □ Substandard Road Improvements □ Other	
N. 15 th St.	County Collector - Urban	2 Lanes ⊠ Substandard Road □ Sufficient ROW Width	□ Corridor Preservation Plan □ Site Access Improvements □ Substandard Road Improvements □ Other	
	Choose an item.	Choose an item. Lanes Substandard Road Sufficient ROW Width	□ Corridor Preservation Plan □ Site Access Improvements □ Substandard Road Improvements □ Other	
	Choose an item.	Choose an item. Lanes Substandard Road Sufficient ROW Width	□ Corridor Preservation Plan □ Site Access Improvements □ Substandard Road Improvements □ Other	

Project Trip Generation (Option 1) □Not applicable for this request					
Average Annual Daily Trips A.M. Peak Hour Trips P.M. Peak Hour Trips					
Existing	3,297	143	399		
Proposed	3,297	143	399		
Difference (+/-)	No Change	No Change	No Change		

^{*}Trips reported are based on net new external trips unless otherwise noted.

Project Trip Generation (Option 2) □Not applicable for this request				
Average Annual Daily Trips A.M. Peak Hour Trips P.M. Peak Hour Trips				
Existing	3,297	143	399	
Proposed	1,838	83	214	
Difference (+/-)	(-) 1,459	(-) 60	(-) 185	

^{*}Trips reported are based on net new external trips unless otherwise noted.

Connectivity and Cross Access (Option 2) □Not applicable for this request				
Project Boundary	Primary Access	Additional Connectivity/Access	Cross Access	Finding
North	Х	Vehicular & Pedestrian	None	Meets LDC
South		None	Pedestrian	Meets LDC
East	Х	Vehicular & Pedestrian	None	Meets LDC
West		None	Vehicular & Pedestrian	Meets LDC
Notes:				

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Design Exception/Administrative Variance □Not applicable for this request			
Road Name/Nature of Request	Туре	Finding	
Throat Depth	Administrative Variance Requested	Approvable	
Number of Access Connections	Administrative Variance Requested	Approvable	
Spacing of Access Connections	Administrative Variance Requested	Approvable	

N. 15th St. – Substandard Road	Administrative Variance Requested	Approvable
Notes:		

4.0 Additional Site Information & Agency Comments Summary				
Transportation	Objections	Conditions	Additional	
Halisportation	Objections	Requested	Information/Comments	
☐ Design Exception/Adm. Variance Requested	☐ Yes ☐N/A	⊠ Yes		
☐ Off-Site Improvements Provided	⊠ No	□ No		

4.0 ADDITIONAL SITE INFORMATION & AGENCY COMMENTS SUMMARY

INFORMATION/REVIEWING AGENCY					
Environmental:	Comments Received	Objections	Conditions Requested	Additional Information/Comments	
Environmental Protection Commission	⊠ Yes □ No	☐ Yes ⊠ No	☐ Yes ⊠ No		
Natural Resources	☐ Yes ⊠ No	☐ Yes ⊠ No	☐ Yes ⊠ No		
Conservation & Environ. Lands Mgmt.	⊠ Yes □ No	☐ Yes ⊠ No	☐ Yes ⊠ No		
Check if Applicable:	☐ Potable Water Wellfield Protection Area				
☐ Wetlands/Other Surface Waters	☐ Significant Wildlife Habitat				
☐ Use of Environmentally Sensitive Land Credit	☐ Coastal High Hazard Area☐ Urban/Suburban/Rural Scenic Corridor (Lowell Rd.)				
☐ Wellhead Protection Area	☐ Adjacent to ELAPP property				
☐ Surface Water Resource Protection Area	☐ Other				
Public Facilities:	Comments Received	Objections	Conditions Requested	Additional Information/Comments	
Transportation ⊠ Design Exc./Adm. Variance Requested □ Off-site Improvements Provided	□ Yes ⊠ No	☐ Yes ⊠ No	⊠ Yes □ No	See Transportation "Agency Review Comment Sheet"	

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Service Area/ Water & Wastewater ☐ Urban	⊠ Yes □ No	□ Yes ⊠ No	□ Yes ⊠ No			
Hillsborough County School Board Adequate K-5 6-8 9-12 N/A Inadequate K-5 6-8 9-12 N/A	⊠ Yes □ No	□ Yes ⊠ No	□ Yes ⊠ No			
Impact/Mobility Fees:						
(Fee estimate is based on a 1,200 square foot Mobility: \$2,638 Parks: \$1,555 School: \$3,891 Fire: \$249	., 2 bedroom, <i>i</i>	Apartments (w/firs	st floor retail)			
Shopping Center General Office (per 1,000 s.f.) (per 1,000 s.f.) Mobility: \$12,206 Mobility: \$7,502 Fire: \$313 Fire: \$158						
Urban Mobility, Northeast Park, Northwest Fire - first floor business, apartments. Retail/office center mix. Credit for prior use may apply, not reflected in figures here.						
Comprehensive Plan:	Comments Received	Findings	Conditions Requested	Additional Information/Comments		
Planning Commission				See Hillsborough County		
☐ Meets Locational Criteria ☐ N/A ☐ Locational Criteria Waiver Requested	⊠ Yes □ No	☐ Inconsistent ☒ Consistent	□ Yes ⊠ No	City-County Planning Commission review report for in-depth		

 \square N/A

report for in-depth comments.

 \square Minimum Density Met

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5.0 IMPLEMENTATION RECOMMENDATIONS

5.1 Compatibility

The approximately 2.62-acre subject site is located at 1441 East Fletcher Avenue, south of East Fletcher Avenue, west of North 15th Street, east of North Nebraska Avenue and north of La Place Circle. The original Planned Development was approved 1973 for C-1 uses pursuant to Hillsborough County Land Development Code. The site is currently developed with a retail and office development consisting of two levels, which is Option One. The applicant is requesting a Major Modification to a Planned Development to allow a Second Development Option to convert the second floor of the existing building from commercial to residential for 28 apartments in approximately 30,276 square feet. The applicant's site plan shows a total building area of 60,552 square feet at 0.54 FAR. The first floor is a mix of office and retail totaling 30,276 square feet. Currently, the property is an eclectic mix of commercial and offices.

The surrounding development pattern consists of a mixture of uses and located approximately 2,900 feet east of the State Road 93 interchange. Nearby is RMC-20 zoning developed with an apartment complex located to the south and north. Commercial general designated properties located both north and east of the subject site. Buildings of similar bulk, height and mass are located south, southeast and northwest of the subject property. Commercial uses and multifamily uses are prevalent in the area. Multi-family use abuts the site to the south (La Place), southeast (Greenbriar Villa PD 71-0115), and southwest (Royal Palm Apartment PD 98-1334).

As the applicant notes, the proposed mix of uses is appropriate considering the development pattern of the area. The development pattern of the University Community is characterized by a mix of older and newer buildings and higher density and intensity uses. This proposed zoning modification seeks a dual development approach to provide flexibility of use by proposing Option 1 and 2, as necessary to comply with market trends and the redevelopment strategy of the University Area. Specifically, this petition intends to retain the allowed uses as outlined in PD 73-0351 or to add an additional use with minimal changes to configuration and lot design.

Variations Requested:

As the applicant notes, the existing buildings on site and many nearby and surrounding properties were built in the early 1970s consistent with the development regulation in place at that time. Since then, many development regulations have changed, most notably those addressing use buffers and parking lot design. The applicant is requesting multiple variations including the following:

Variation 1:

Section 6.06.04 Off Street Vehicular Use Area part G Perimeter Landscaping 1. Where the perimeter buffer minimum width requirement is 6 or 8-feet at least one tree for each 40 lineal feet of required buffer shall be planted in the buffer with trees located in the buffer with trees located to maximize shading. The intent is to eliminate required tree plantings on a constrained site.

Variation 2:

Section 6.06.04 Off-Street Vehicular Use Area Part E. Other Perimeter Buffer A Landscape buffer, a minimum of 6-feet is required between off-street vehicle use areas and any property boundary not fronted by a right of way, unless the buffer or screening requirements of 6.06.06 is more stringent. The applicant's intent is to reduce the required parking lot landscape buffer from 6-feet to 2-feet.

Variation 3:

Variation LDC Section 6.06.04 Off-Street Vehicular Use Area part D. Perimeter Buffer Adjacent to Parking Area Driveway A driveway into a parking area shall be bordered by a landscaped buffer a minimum of 8-feet in width The applicant's intent for the variation is to reduce the required parking lot driveway buffer from 8-feet to 0-feet.

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Variation 4:

Variation LDC Section 6.06.04 Off-Street Vehicular Use Area part C Perimeter Buffer Adjacent to Road Right of Way on any parcel of land providing an off-street vehicular use area, where such area is not entirely screened from an abutting right of way by an intervening building or other structure, a landscaped buffer a minimum of 8- feet in width shall be provided between the off-street vehicular use area and the right-of-way. The applicant's intent is to reduce the required 8-foot wide parking lot buffer to 3-feet along Fletcher and 6-feet along 15th Street.

Variation 5:

Variation LDC Section 6.06.06 Landscaping, Irrigation, and Buffering Requirements which requires a 20-footwide Type B Buffer and screening to be located between office/commercial uses and residential uses. The applicant's intent for requesting this variation is to reduce the 20-foot-wide Type B Buffer and screening required along the south property line.

Variation 6:

Variance Code Section 6.11.16 Apartment Commercial part C. which requires a ten percent increase in parking lot landscaping and one additional canopy type tree for every two apartments shall be required. The applicant's intent for requesting this variation is to eliminate the need for the increased parking lot landscaping.

Justification was included in the applicant's submittal for all the variations. Staff has reviewed the justification statements submitted by the applicant for the 6 variations and finds they all meet the criteria for approval per LDC Section 5.03.06.C.6. The Rezoning Hearing Master's recommendation for this application is required to include a finding on whether the requested variations meet the criteria for approval. Additional information regarding the rationale may be found in the applicant's narrative.

Transportation Administrative Variances

- Administrative Variance for Driveway Spacing
- Administrative Variance for Number of Driveways
- Substandard Roadway Administrative Variance
- Administrative Variance for Throat Depth

The County Engineer found the above Administrative Variances (AV) approvable for PS 22-0313. An in-depth review may be found in the transportation section of the report.

Staff has not identified any compatibility issues relative to the surrounding properties. The proposed use is appropriately located in a mixed-use area of commercial and multi-family development in close proximity to the subject site. Overall, the proposed rezoning would allow for development that is consistent with the Goals, Objectives and Policies of the Future Land Use Element of the Unincorporated Hillsborough County Comprehensive Plan.

5.2 Recommendation

The proposed project with the proposed development standards, existing scale and restrictions may be found to be compatible with nearby development patterns. The proposed development satisfies the intent of the Goals, Objectives and Policies of the Future Land Use Element of the Unincorporated Hillsborough County Comprehensive Plan and finds the proposed Major Modification consistent with the Future of Hillsborough Comprehensive Plan for Unincorporated Hillsborough County. Based upon the above, staff finds the request approvable.

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6.0 PROPOSED CONDITIONS

Approval - Approval of the request, subject to the conditions listed below, is based on the general site plan submitted August 22, 2022.

- 1. <u>Uses allowed shall be as allowed within the "C-1" Neighborhood Commercial District pursuant to the 1973 Hillsborough County Zoning Regulations.</u>
 - 1.1 Option 1 shall allow uses within the "C-1" Neighborhood Commercial District on Floor 1 and Floor 2, subject to the following standards:

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- 1.1.1 Maximum of 60,552 square feet of "C-1" uses
- 1.1.2 Maximum Imperious: 95%
- 1.1.3 Maximum Building Coverage: 28%
- 1.1.4 Maximum Building Height: 35 feet
- 1.1.5 Maximum FAR: 0.54
- 1.1.6 <u>Buffering and screening along the southern property line is not required (LDC Section</u> 6.06.06)
- 1.1.7 Access: 3 driveways from Fletcher Ave. and 2 driveways from 15th Street
- 1.1.8 A 0-foot buffer and no screening will be allowed along the southern property boundary.
- 1.1.9 A 3-foot-wide perimeter landscape parking lot buffer is required along the north property line adjacent to Fletcher and along the east property line adjacent to N 15th Street; trees are no required within this perimeter landscape buffer. (606.04.C)
- 1.1.10 Perimeter buffers adjacent to parking area driveways are not required (LCD 6.06.04.D)
- 1.1.11 <u>Landscape buffers are not required between off street vehicle use area and property not fronted by a road right of way (6.04.06 E)</u>
- 1.1.12 No trees are required within any perimeter landscape buffers (6.06.04 G)
- 1.1.13 Setbacks shall be those currently existing:
 - North (Front on Fletcher): 47 feet
 - East (Front on 15th St.): 25 feet
 - South (Side): 48 feet
 - West (Side): 66 feet
- 1.2 Option 2 shall allow "C-1" Neighborhood Commercial District uses on the lower level of the two-story building, and 28 commercial apartments on the 2nd floor, and subject to the following standards.
 - 1.2.1 Maximum building area of 60,552 square feet
 - Maximum of 30,276 square feet of C-1 uses on the ground floor, and 28 commercial apartments located on the second floor comprising up to 30,276 square feet.
 - 1.2.2 Maximum Imperious: 95%
 - 1.2.3 Maximum Building Coverage: 28%
 - 1.2.4 Maximum Building Height: 35 feet
 - 1.2.5 Maximum FAR: 0.54
 - 1.2.6 Buffering and screening along the southern property line is not required (6.06.06)
 - 1.2.7 A 0-foot buffer and no screening will be allowed along the southern property boundary.
 - 1.2.8 A 3-foot-wide perimeter landscape parking lot buffer is required along the north property line adjacent to Fletcher and along the east property line adjacent to N 15th Street; trees shall not be required within this perimeter landscape buffer. (6.06.04.C)

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1.2.9 Perimeter buffers adjacent to parking area driveways shall not be required (LCD 6.06.04.D)

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- 1.2.10 <u>Landscape buffers shall not be required between off street vehicle use area and property not</u> fronted by a road right of way (6.04.06 E)
- 1.2.11 No trees are required within any perimeter landscape buffers (6.06.04 G)
- 1.2.12 <u>Setbacks shall be those currently existing:</u>
 - North (Front on Fletcher): 47 feet
 - East (Front on 15th St.): 25 feet
 - South (Side): 48 feet
 - West (Side): 66 feet
- 2. <u>As conditioned hereinabove, the project shall be permitted certain uses under development Option 1</u> and Development Option 2, as defined hereinabove. Additionally:
 - 2.1 The developer shall be permitted to retain the permitted uses, access configuration, and parking configuration provided there are no alterations of the structure or grounds necessitating the site come in through the plat/site/construction plan review processes. This scenario is depicted on the Option 1 General Development Plan (GDP). Notwithstanding the above, nothing herein these conditions shall grandfather any encroachments into public right-of-way or other improvements that were not properly permitted in the past.
 - 2.2 In the event the developer desires to construct commercial apartments or alters the existing structure or grounds such that the site must come in through the plat/site/construction plan review processes, then the developer shall modify the parking area areas and site access connections to comply with current LDC, Transportation Technical Manual, and other applicable standards. This scenario is depicted on the Option 2 GDP.
- 3. Project access shall be as follows:
 - 3.1 Option 1. The developer shall be permitted to utilize the existing access connections constituting:
 - 3.1.1 Three (3) vehicular access connections to E. Fletcher Ave.; and,
 - 3.1.2 Two (2) vehicular access connections to N. 15th. St.
 - 3.2 Option 2. Prior to or concurrent with any development occurring under Option 2, the developer shall:
 - 3.2.1 Eliminate the easternmost vehicular access connection to E. Fletcher Ave.;
 - 3.2.2 Eliminate the northernmost vehicular access connection to N. 15th St.;
 - 3.2.3 Construct vehicular and pedestrian cross access connections/stubouts to the western project boundary as shown on the GDP;
 - 3.2.4 Construct a pedestrian cross access stubout to the southern project boundary as shown on the GDP;
 - 3.2.5 Modify the existing parking facility to add/remove new parking spaces as shown on the GDP, in order to reach the minimum number of spaces required pursuant to Section 6.05 of the LDC as well as ensure drive aisles meet minimum width requirements pursuant to the LDC/Transportation Technical Manual;
 - 3.2.6 Restripe parking areas as necessary to provide dumpster area buffers/loading zones as shown on the GDP; and,
 - 3.2.7 <u>Construct minimum 5-foot wide internal and external sidewalks and crosswalks as</u> generally shown on the GDP. With respect to the sidewalk to be constructed within the

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subject site along the project's N. 15th St. frontage, the developer shall record in the Official Records of Hillsborough County an easement for public access and maintenance proposes to Hillsborough County in accordance with Section 6.03.02.D. of the LDC.

- 4. <u>Notwithstanding anything on the PD site plan or herein these conditions to the contrary, bicycle and pedestrian access may be permitted anywhere along the PD boundaries.</u>
- 5. If MM 22-0313 is approved, the County Engineer will approve a Section 6.04.02.B. Administrative Variance (dated May 24, 2022) and found approvable by the County Engineer (on July 15, 2022) from the Section 6.04.03.G. Land Development Code (LDC) requirements governing minimum throat depth.

 Approval of this variance will allow a throat depth of +/- 33 feet for the Option 2 Fletcher Ave. access connections, and a throat depth of +/- 13.5 feet for the Option 2 N. 15th St. connection.
- 6. If MM 22-0313 is approved, the County Engineer will approve a Section 6.04.02.B. Administrative Variance (dated May 24, 2022) and found approvable (on July 15, 2022) from the Section 6.04.03.I. LDC requirements governing required number of access connections for Option 2. Approval of this variance will allow a total of four (4) access connections to the subject property, to include two (2) vehicular access connections to Fletcher Ave., one (1) vehicular access connection to N. 15th St. and one (1) vehicular cross access connection to the west.
- 7. If MM 22-0313 is approved, the County Engineer will approve a Section 6.04.02.B. Administrative Variance (dated May 24, 2022) and found approvable (on July 15, 2022) from the Section 6.04.07 LDC requirements governing required spacing of vehicular access connections. Approval of this variance will permit the following for Option 2:
 - 7.1 The westernmost Fletcher Ave. connection to be spaced +/- 118 feet from the nearest connection to the west on the same side of the roadway;
 - 7.2 The westernmost Fletcher Ave. connection to be spaced +/- 30 feet from the nearest connection on the opposite side of the roadway;
 - 7.3 The westernmost Fletcher Ave. connection to be spaced +/- 141 feet from the nearest connection to the east (i.e. the easternmost Option 2 driveway) on the same side of the roadway;
 - 7.4 The N. 15th St. connection to be spaced +/- 170 feet from Fletcher Ave.; and,
 - 7.5 The N. 15th St. connection to be spaced +/- 50 feet from the nearest driveway connection to the south.
- 8. As N. 15th St. is a substandard collector roadway, the applicant submitted a Section 6.04.02.B. Administrative Variance (dated May 24, 2022) which was found approvable by the County Engineer for the reasons stated in the letter (on July 15, 2022) from the Section 6.04.03.L. LDC requirement to improve the roadway to current standards. If MM 22-0313 is approved, the County Engineer will approve the above referenced Administrative Variance, upon which no improvements to N. 15 St. will be required for Option 2.
- 9. If the notes and/or graphic on the site plan are in conflict with specific zoning conditions and/or the Land Development Code (LDC) regulations, the more restrictive regulation shall apply, unless specifically conditioned otherwise. References to development standards of the LDC in the above stated conditions shall be interpreted as the regulations in effect at the time of preliminary site plan / plat approval.
- 10. The development of the project shall proceed in strict accordance with the terms and conditions contained in the Development Order, the General Site Plan, the land use conditions contained herein,

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and all applicable rules, regulations, and ordinances of Hillsborough County.

- 11. Effective as of February 1, 1990, this development order/permit shall meet the concurrency requirements of Chapter 163, Part II, Florida Statutes. Approval of this development order/permit does not constitute a guarantee that there will be public facilities at the time of application for subsequent development orders or permits to allow issuance of such development orders or permits.
- 12. <u>In accordance with LDC Section 5.03.07.C</u>, the certified PD general site plan shall expire for the internal transportation network and external access points, as well as for any conditions related to the internal transportation network and external access points, if site construction plans, or equivalent thereof, have not been approved for all or part of the subject Planned Development within 5 years of the effective date of the PD unless an extension is granted as provided in the LDC. Upon expiration, re-certification of the PD General Site Plan shall be required in accordance with provisions set forth in LDC Section 5.03.07.C.

Zoning Administrator Sign Off:

J.Brian Grady Mon Sep 12 2022 07:57:05

SITE, SUBDIVISION AND BUILDING CONSTRUCTION IN ACCORDANCE WITH HILLSBOROUGH COUNTY SITE DEVELOPMENT PLAN & BUILDING REVIEW AND APPROVAL.

Approval of this re-zoning petition by Hillsborough County does not constitute a guarantee that the project will receive approvals/permits necessary for site development as proposed will be issued, nor does it imply that other required permits needed for site development or building construction are being waived or otherwise approved. The project will be required to comply with the Site Development Plan Review approval process in addition to obtain all necessary building permits for on-site structures.

B. HEARING SUMMARY

This case was heard by the Hillsborough County Land Use Hearing Officer on September 19, 2022. Mr. Brian Grady of the Hillsborough County Development Services Department introduced the petition.

Applicant

Ms. Patricia Ortiz spoke on behalf of the applicant. Ms. Ortiz presented the rezoning request, responded to the hearing officer's questions, and provided testimony as reflected in the hearing transcript, a copy of which is attached to and made a part of this recommendation.

Development Services Department

Mr. Tim Lampkin, Hillsborough County Development Services Department, presented a summary of the findings and analysis as detailed in the staff report previously submitted into the record, and responded to the hearing officer's questions as reflected in the hearing transcript attached to and made a part of this recommendation.

Planning Commission

Ms. Jillian Massey, Hillsborough County City-County Planning Commission, presented a summary of the findings and analysis as detailed in the Planning Commission report previously submitted into the record.

Proponents

The hearing officer asked whether there was anyone at the hearing in person or online to speak in support of the application. There were none.

Opponents

The hearing officer asked whether there was anyone at the hearing in person or online to speak in opposition to the application. There were none.

Development Services Department

Mr. Lampkin stated Development Services Department had nothing further.

Applicant Rebuttal

Ms. Ortiz provided further testimony as reflected in the hearing transcript attached to and made a part of this recommendation.

The hearing officer closed the hearing MM 22-0313.

C. EVIDENCE SUMBITTED

Mr. Grady submitted into the record at the hearing a revised staff report with attachments.

D. FINDINGS OF FACT

- 1. The Subject Property consists of approximately 2.5 acres at 1441 E. Fletcher Avenue, Tampa.
- 2. The Subject Property is designated OC-20 on the Future Land Use Map and is zoned PD 73-0351. The Board of County Commissioners approved the Subject Property's PD zoning in 1973 for a retail and office use and there have been no subsequent modifications to the zoning.
- 3. The subject Property is located within the boundaries of the University Area Community Plan and is within the Urban Services Area.
- 4. The Subject Property is improved with a two-story retail strip shopping center, which the Hillsborough County Property Appraiser's website shows was constructed in 1974 and 1975.
- 5. The general area surrounding the Subject Property consists of multi-family and commercial uses. Adjacent properties include a parcel zoned RMC-20 and developed with multi-family units to the south; a parcel zoned CG and currently undeveloped to the east; a parcel zoned CI and developed with a retail strip shopping center to the west; and parcels zoned CG and RMC-20 developed with multi-family, retail strip shopping, and a gasoline station to the north.
- 6. The applicant is requesting a major modification to the Subject Property's PD zoning to allow two development options. Option 1 would allow the existing mix of office and commercial uses to continue with no change to building configuration, access, or parking lot layout. Option 2 proposes to allow a mix of office and commercial uses on the lower level, and commercial apartment with 28 residential units on the upper level, with no change to the existing building configuration. Option 2 proposes to reduce the number of access points and to add cross access to the west, construct a one-way drive aisle along the 15th St. frontage, and add a sidewalk along 15th Street. Neither development option seeks to increase the number of buildings, the Floor-Area-Ratio, building coverage, access points, or impervious surface.
- 7. The applicant is requesting the following PD variations:
 - a. Variation from LDC section 6.06.04.G. to eliminate the required tree plantings in the perimeter buffer.
 - b. Variation from LDC section 6.06.04.E. to reduce the required parking lot landscape buffer from 6-feet to 2-feet.
 - c. Variation from LDC section 6.06.04.D. to reduce the required parking lot driveway buffer from 8-feet to 0-feet.

- d. Variation from LDC section 6.06.04.C. to reduce the required 8-foot-wide parking lot buffer to 3-feet along Fletcher Avenue and along 15th Street.
- e. Variation from LDC section 6.06.06 to reduce the required 20-foot-wide Type B buffer and screening along the Subject Property's southern boundary.
- 8. The applicant is requesting a waiver from LDC section 6.11.16¹ to eliminate the required ten percent increase in parking lot landscaping and one additional canopy type tree for every two apartment units. The applicant provided justification for the waiver, including that the Subject Property's Planned Development zoning was approved in 1973 and construction began in 1974. The parking lot landscaping met the LDC requirements when the Subject Property was developed but does not meet current requirements. The current built nature of the Subject Property is constrained and there is not sufficient area to meet the landscaping requirements of LDC section 6.11.16.
- 9. The applicant requested administrative variances for Option 2 related to driveway spacing, number of driveways, substandard roadway improvements to North 15th Street, and minimum throat depth. The County Engineer found the administrative variances approvable.
- 10. Development Services staff found the proposed development compatible with surrounding development patterns, and approvable subject to conditions based on the Applicant's general site plan submitted August 22, 2022.
- 11. Planning Commission staff found the proposed major modification would allow for redevelopment that is consistent with the comprehensive plan and compatible with the existing and planned development pattern found in the surrounding area.
- 12. Findings on variances pursuant to LDC section 5.03.06.C.6.:
 - (1) The variation is necessary to achieve creative, innovative, and/or mixed use development that could not be accommodated by strict adherence to current regulations.
 - a. <u>Variance from LDC section 6.06.04.G. to eliminate the required tree plantings in the perimeter buffer</u>. Yes. The Subject Property was developed in 1974-1975 based on a Planned Development approval process from 1973. The parking lot landscaping met the regulations in place at the time

¹ In the hearing, the applicant referred to the request as a "variance" and the Development Services Staff report refers to the request as a PD Variation. However, the request is for relief from the conditional use criteria for commercial apartment at LDC 6.11.16. The request is not a variance under LDC Part 11.04.00 or PD Variation under LDC section 5.03.06.C.6. The applicant's narrative indicates the request is a waiver. Therefore, this recommendation treats the request as a waiver from LDC section 6.11.16.

of development but does not meet current regulations. The current built nature of the site is constrained, and the existing parking lot buffers are very narrow. There is not sufficient area to accommodate the tree plantings required under the LDC. The record supports a finding the variation is necessary to achieve creative, innovative, or mixed-use development that could not be accommodated by strict adherence to current regulations.

- b. Variance from LDC section 6.06.04.E. to reduce from 6-feet to 2-feet the required parking lot landscape buffer between the off-street vehicular use area and any property boundary not fronted by a road right-of-way. Yes. The Subject Property was developed in 1974-1975 based on a Planned Development approval process from 1973. The parking lot landscape buffer met the regulations in place at the time of development but does not meet current regulations. The current built nature of the site is constrained, and the existing parking lot buffers are very narrow. There is not sufficient area to accommodate the buffer required under the LDC. The record supports a finding the variation is necessary to achieve creative, innovative, or mixed-use development that could not be accommodated by strict adherence to current regulations.
- c. Variance from LDC section 6.06.04.D. to reduce from 8-feet to 0-feet the required perimeter buffer adjacent to parking area driveway. Yes. The Subject Property was developed in 1974-1975 based on a Planned Development approval process from 1973. The parking lot landscape buffer met the regulations in place at the time of development but does not meet current regulations. The current built nature of the site is constrained, and the existing parking lot buffers are very narrow. There is not sufficient area to accommodate the buffer required under the LDC. The record supports a finding the variation is necessary to achieve creative, innovative, or mixed-use development that could not be accommodated by strict adherence to current regulations.
- d. Variance from LDC section 6.06.04.C. to reduce from 8-feet to 3-feet the required perimeter buffer adjacent to road right-of-way along Fletcher Avenue and 15th Street. Yes. The Subject Property was developed in 1974-1975 based on a Planned Development approval process from 1973. The parking lot landscape buffer met the regulations in place at the time of development but does not meet current regulations. The current built nature of the site is constrained, and the existing parking lot buffers are very narrow. There is not sufficient area to accommodate the buffer required under the LDC. The record supports a finding the variation is necessary to achieve creative, innovative, or mixed-use development that could not be accommodated by strict adherence to current regulations.
- e. <u>Variance from LDC section 6.06.06 to reduce the required 20-footwide Type B buffer and screening along the Subject Property's southern</u>

boundary. Yes. The Subject Property was developed in 1974-1975 based on a Planned Development approval process from 1973. The Subject Property was developed with a mix of retail and office uses with no buffer along the south property line. The development met regulations in place at the time of development but does not meet current regulations. The current built nature of the site is constrained, and the existing development does not have sufficient area to accommodate the buffer along the Subject Property's southern boundary as required under the LDC. The record supports a finding the variation is necessary to achieve creative, innovative, or mixed-use development that could not be accommodated by strict adherence to current regulations.

(2) The variation is mitigated through enhanced design features that are proportionate to the degree of variation.

- a. Variance from LDC section 6.06.04.G. to eliminate the required tree plantings in the perimeter buffer. Yes. The Subject Property was developed in 1974-1975 based on a Planned Development approval process from 1973. The parking lot landscaping met the regulations in place at the time of development but does not meet current regulations. The current built nature of the site is constrained, and the existing parking lot buffers are very narrow. There is not sufficient area to accommodate the tree plantings required under the LDC. The applicant's site plan shows the proposed Option 2 will eliminate two access driveways, re-configure the parking lot to comply with drive aisle width, add cross-access to adjacent property, add a sidewalk along 15th Street, and provide additional parking spaces. In addition, Option 2 will provide housing units, which are needed in the area. The record supports a finding the variation is mitigated through enhanced design features that are proportionate to the degree of variation.
- Variance from LDC section 6.06.04.E. to reduce from 6-feet to 2-feet b. the required parking lot landscape buffer between the off-street vehicular use area and any property boundary not fronted by a road right-of-way. Yes. The Subject Property was developed in 1974-1975 based on a Planned Development approval process from 1973. The parking lot landscape buffer met the regulations in place at the time of development but does not meet current regulations. The current built nature of the site is constrained, and the existing parking lot buffers are very narrow. There is not sufficient area to accommodate the buffer required under the LDC. The applicant's site plan shows the proposed Option 2 will eliminate two access driveways, reconfigure the parking lot to comply with drive aisle width, add cross-access to adjacent property, add a sidewalk along 15th Street, and provide additional parking spaces. In addition, Option 2 will provide housing units, which are needed in the area. The record supports a finding the variation is mitigated through enhanced design features that are proportionate to the degree of variation.

- Variance from LDC section 6.06.04.D. to reduce from 8-feet to 0-feet C. the required perimeter buffer adjacent to parking area driveway. Yes. The Subject Property was developed in 1974-1975 based on a Planned Development approval process from 1973. The parking lot landscape buffer met the regulations in place at the time of development but does not meet current regulations. The current built nature of the site is constrained, and the existing parking lot buffers are very narrow. There is not sufficient area to accommodate the buffer required under the LDC. The applicant's site plan shows the proposed Option 2 will eliminate two access driveways, reconfigure the parking lot to comply with drive aisle width, add cross-access to adjacent property, add a sidewalk along 15th Street, and provide additional parking spaces. In addition, Option 2 will provide housing units, which are needed in the area. The record supports a finding the variation is mitigated through enhanced design features that are proportionate to the degree of variation.
- d. Variance from LDC section 6.06.04.C. to reduce from 8-feet to 3-feet the required perimeter buffer adjacent to road right-of-way along Fletcher Avenue and 15th Street. Yes. The Subject Property was developed in 1974-1975 based on a Planned Development approval process from 1973. The parking lot landscape buffer met the regulations in place at the time of development but does not meet current regulations. The current built nature of the site is constrained, and the existing parking lot buffers are very narrow. There is not sufficient area to accommodate the buffer required under the LDC. The applicant's site plan shows the proposed Option 2 will eliminate two access driveways, re-configure the parking lot to comply with drive aisle width, add cross-access to adjacent property, add a sidewalk along 15th Street, and provide additional parking spaces. In addition, Option 2 will provide housing units, which are needed in the area. The record supports a finding the variation is mitigated through enhanced design features that are proportionate to the degree of variation.
- e. Variance from LDC section 6.06.06 to reduce the required 20-footwide Type B buffer and screening along the Subject Property's southern boundary. Yes. The Subject Property was developed in 1974-1975 based on a Planned Development approval process from 1973. The Subject Property was developed with a mix of retail and office uses with no buffer along the south property line. The development met regulations in place at the time of development but does not meet current regulations. The current built nature of the site is constrained, and the existing development does not have sufficient area to accommodate the buffer along the Subject Property's southern boundary as required under the LDC. The applicant's site plan shows the proposed Option 2 will eliminate two access driveways, re-configure the parking lot to comply with drive aisle width, add cross-access to adjacent property, add a sidewalk along 15th Street, and provide

additional parking spaces. In addition, Option 2 will provide housing units, which are needed in the area. The record supports a finding the variation is mitigated through enhanced design features that are proportionate to the degree of variation.

- (3) The variation is in harmony with the purpose and intent of the Hillsborough County Land Development Code.
 - a. Variance from LDC section 6.06.04.G. to eliminate the required tree plantings in the perimeter buffer. Yes. The Subject Property was developed in 1974-1975 based on a Planned Development approval process from 1973. The applicant is seeking to add one additional use that is consistent and compatible with surrounding development and uses, and addresses housing needs. The record supports a finding that the variation is in harmony with the purpose and intent of the LDC to foster and preserve public health, safety, comfort and welfare, and to aid in the harmonious, orderly, and progressive development of the unincorporated areas of Hillsborough County.
 - b. Variance from LDC section 6.06.04.E. to reduce from 6-feet to 2-feet the required parking lot landscape buffer between the off-street vehicular use area and any property boundary not fronted by a road right-of-way. Yes. The Subject Property was developed in 1974-1975 based on a Planned Development approval process from 1973. The applicant is seeking to add one additional use that is consistent and compatible with surrounding development and uses, and addresses housing needs. The record supports a finding that the variation is in harmony with the purpose and intent of the LDC to foster and preserve public health, safety, comfort and welfare, and to aid in the harmonious, orderly, and progressive development of the unincorporated areas of Hillsborough County.
 - c. Variance from LDC section 6.06.04.D. to reduce from 8-feet to 0-feet the required perimeter buffer adjacent to parking area driveway. Yes. The Subject Property was developed in 1974-1975 based on a Planned Development approval process from 1973. The applicant is seeking to add one additional use that is consistent and compatible with surrounding development and uses, and addresses housing needs. The record supports a finding that the variation is in harmony with the purpose and intent of the LDC to foster and preserve public health, safety, comfort and welfare, and to aid in the harmonious, orderly, and progressive development of the unincorporated areas of Hillsborough County.
 - d. <u>Variance from LDC section 6.06.04.C. to reduce from 8-feet to 3-feet the required perimeter buffer adjacent to road right-of-way along Fletcher Avenue and 15th Street</u>. Yes. The Subject Property was developed in 1974-1975 based on a Planned Development approval process from 1973. The

applicant is seeking to add one additional use that is consistent and compatible with surrounding development and uses, and addresses housing needs. The record supports a finding that the variation is in harmony with the purpose and intent of the LDC to foster and preserve public health, safety, comfort and welfare, and to aid in the harmonious, orderly, and progressive development of the unincorporated areas of Hillsborough County.

e. <u>Variance from LDC section 6.06.06 to reduce the required 20-foot-wide Type B buffer and screening along the Subject Property's southern boundary</u>. Yes. The Subject Property was developed in 1974-1975 based on a Planned Development approval process from 1973. The applicant is seeking to add one additional use that is consistent and compatible with surrounding development and uses, and addresses housing needs. The record supports a finding that the variation is in harmony with the purpose and intent of the LDC to foster and preserve public health, safety, comfort and welfare, and to aid in the harmonious, orderly, and progressive development of the unincorporated areas of Hillsborough County.

(4) The variation will not substantially interfere with or injure the rights of adjacent property owners.

- a. <u>Variance from LDC section 6.06.04.G.</u> to eliminate the required tree <u>plantings in the perimeter buffer</u>. There is no record evidence to support a finding the variation will substantially interfere with or injure the rights of adjacent property owners.
- b. Variance from LDC section 6.06.04.E. to reduce from 6-feet to 2-feet the required parking lot landscape buffer between the off-street vehicular use area and any property boundary not fronted by a road right-of-way. There is no record evidence to support a finding the variation will substantially interfere with or injure the rights of adjacent property owners.
- c. <u>Variance from LDC section 6.06.04.D. to reduce from 8-feet to 0-feet the required perimeter buffer adjacent to parking area driveway</u>. There is no record evidence to support a finding the variation will substantially interfere with or injure the rights of adjacent property owners.
- d. <u>Variance from LDC section 6.06.04.C. to reduce from 8-feet to 3-feet the required perimeter buffer adjacent to road right-of-way along Fletcher Avenue and 15th Street.</u> There is no record evidence to support a finding the variation will substantially interfere with or injure the rights of adjacent property owners.
- e. <u>Variance from LDC section 6.06.06 to reduce the required 20-footwide Type B buffer and screening along the Subject Property's southern</u>

<u>boundary</u>. There is no record evidence to support a finding the variation will substantially interfere with or injure the rights of adjacent property owners.

E. FINDINGS OF COMPLIANCE OR NON-COMPLIANCE WITH COMPREHENSIVE PLAN

The proposed Major Modification and variance request is in compliance with, and does further the intent of the Goals, Objectives, and Policies of the *Future of Hillsborough Comprehensive Plan for Unincorporated Hillsborough County*.

F. CONCLUSIONS OF LAW

A development order is consistent with the comprehensive plan if "the land uses, densities or intensities, and other aspects of development permitted by such order...are compatible with and further the objectives, policies, land uses, and densities or intensities in the comprehensive plan and if it meets all other criteria enumerated by the local government." § 163.3194(3)(a), Fla. Stat. (2020). Based on the evidence and testimony submitted in the record and at the hearing, including reports and testimony of Development Services Staff and Planning Commission staff, applicant's testimony and evidence, there is substantial competent evidence demonstrating the requested Major Modification and variance request is consistent with the *Future of Hillsborough Comprehensive Plan for Unincorporated Hillsborough County*, and does comply with the applicable requirements of the Hillsborough County Land Development Code.

G. SUMMARY

The applicant is requesting a major modification to the Subject Property's PD zoning to allow two development options. Option 1 would allow the existing mix of office and commercial uses to continue with no change to building configuration, access, or parking lot layout. Option 2 proposes to allow a mix of office and commercial uses on the lower level, and commercial apartment with 28 residential units on the upper level, with no change to the existing building configuration. Option 2 proposes to reduce the number of access points and to add cross access to the west, construct a one-way drive aisle along the 15th St. frontage, and add a sidewalk along 15th Street. Neither development option seeks to increase the number of buildings, the Floor-Area-Ratio, building coverage, access points, or impervious surface.

The applicant is requesting five variances for Option 2 related to perimeter buffer, buffer adjacent to a right-of-way, perimeter landscaping, landscaping and buffering, and increased parking lot landscaping requirements.

The applicant is requesting a waiver from LDC section 6.11.16 to eliminate the required ten percent increase in parking lot landscaping and one additional canopy type tree for every two apartment units. The applicant provided justification for the waiver, including that the Subject Property's Planned Development zoning was approved in 1973 and construction began in 1974. The parking lot landscaping met the LDC requirements when

the Subject Property was developed but does not meet current requirements. The current built nature of the Subject Property is constrained and there is not sufficient area to meet the landscaping requirements of LDC section 6.11.16.

The applicant requested administrative variances for Option 2 related to driveway spacing, number of driveways, substandard roadway improvements to North 15th Street, and minimum throat depth. The County Engineer found the administrative variances approvable.

H. RECOMMENDATION

Based on the foregoing Findings of Fact and Conclusions of Law, this recommendation is for **APPROVAL** of the Major Modification and variance request subject to conditions set forth in the Development Services staff report based on the applicant's general site plan submitted August 22, 2022.

Pamela Jo Hatley 10-10-2022
Pamela Jo Hatley PhD. DD Date:

Land Use Hearing Officer

Land Use Hearing Officer

HILLSBOROUGH COUNTY, FLORIDA BOARD OF COUNTY COMMISSIONERS

	>
IN RE:)
ZONE HEARING HEARINGS	MASTER)
	>

ZONING HEARING MASTER HEARING
TRANSCRIPT OF TESTIMONY AND PROCEEDINGS

BEFORE:

PAMELA JO HATLEY

Land Use Hearing Master

DATE:

Monday, September 19, 2022

TIME:

Commencing at 6:00 p.m.

Concluding at 8:34 p.m.

PLACE:

Robert W. Saunders, Sr. Public

Library

Ada T. Payne Community Room

1505 N. Nebraska Avenue Tampa, Florida 33602

Reported via Cisco Webex Videoconference by:

Christina M. Walsh, RPR
Executive Reporting Service
Ulmerton Business Center
13555 Automobile Blvd., Suite 130
Clearwater, FL 33762
(800) 337-7740

		Page 54
1	HILLSBOROUGH COUNTY, FLORIDA BOARD OF COUNTY COMMISSIONERS	
2	ZONING HEARING MASTER HEARINGS	
3	September 19, 2022	3.7
4	ZONING HEARING MASTER: PAMELA JO HATLE	Y
5		
6	D1: Application Number: MM 22-0313	
7	Applicant: Fletcher Shoppes, Inc. Location: 1441 E. Fletcher Ave.	
8	Folio Number: 035853.0100 Acreage: 2.5 acres, more or les	s
9	Comprehensive Plan: OC-20 Service Area: Urban	
10	Existing Zoning: PD 73-0351 Request: Major Modification to	a Planned
11	Development	
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D-1, Major Mod Application 22-0313. The applicant is Fletcher Shoppes, Incorporated. The request is for a Major Modification to an existing Planned

Tim Lampkin will provide staff
recommendation after presentation by the applicant.

MS. ORTIZ: Good evening, Ms. Hatley. For the record, my name is Patricia Ortiz. My address is 2810 North Central Avenue, Tampa, Florida 33602. And I have been sworn in.

I'm here tonight on behalf of the Shoppes at Fletcher, and we are seeking a Major Modification to this Planned Development that was approved back in 1973. In fact, this is the first modification of this Planned Development, and it's been almost 50 years.

Back in 1973, the approval granted a mix of Office and Commercial uses on both the upper and lower levels of the buildings located on-site.

Today, we're here kind of in response to the changing market conditions seeking a dual development option.

The first option would be to keep things as they are with the Commercial and Office on both

Development.

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1	floors, and option two, which would allow for
2	commercial apartment use on the second story. And
3	we would limit that to 28 commercial apartments.
4	And here, I'll just kind of put down what
5	we're looking for for option one. Can you see that
6	on the ELMO?
7	HEARING MASTER HATLEY: Yes.
8	MS. ORTIZ: Okay. So basic so basically,
9	we're seeking to allow the existing mix of
10	Commercial and Office uses to continue on both
11	levels.
12	Right now there is a maximum of
13	60,552 square feet of area. We're not proposing
14	any changes to the building configuration, access,
15	or parking layout. No increases to FAR or ISR, et
16	cetera, and no variations for option one.
17	Option two requires some changes because
18	we're adding a new use. So we have to come into
19	compliance with the LDC.
20	So in summary, we're proposing Office and
21	Commercial uses on the first floor for a total of
22	30,276 square feet, and as I said, 28 commercial
23	apartments.
24	The access points from Fletcher Avenue will
25	be reduced from the three that currently exist to

Page 57 The access points from 15th Street will be 1 reduced from two to one. A one-way drive aisle will be provided along the east 15th Street 4 frontage. Sidewalks will be provided along 15th 5 Street. We'll provide both vehicular and 6 pedestrian cross access. So the vehicular cross access will go to the 8 west. The pedestrian cross access will go to the 9 south allowing, you know, the patrons or persons 10 living within the apartments to come on over to this site. 11 12 We are proposing 159 parking spaces where 13 152 are required. This will necessitate the 14 restriping of the parking lot. Again, there'll be 15 no change to the building configuration as a built 16 site. You know, we're not proposing to move the 17 building or increase FAR or ISR or building 18 coverage. However, we are asking for some 19 variations with option two. 20 HEARING MASTER HATLEY: Before you cover 21 that one or pick it up, those items listed there, 22 again, those are changes that will come only if 23 option two is implemented; is that correct? 24 MS. ORTIZ: Yes, ma'am. 25 HEARING MASTER HATLEY: And these -- they're

	Page 58
1	referred to as commercial apartments, but these are
2	residential living spaces; is that correct?
3	MS. ORTIZ: That is correct. It will meet
4	the definition of commercial apartment in the Land
5	Development Code, which essentially is an apartment
6	over retail space.
7	HEARING MASTER HATLEY: Okay. Thank you.
8	MS. ORTIZ: No problem. We are asking for
9	some variations, and I'll just kind of put this
10	down for you. Essentially, these variations have
11	to do with landscaping and buffering, which has
12	changed over time. Of course, there have been many
13	changes since 1973.
14	So the commercial apartment use requires a
15	10 percent increase in the parking landscape. We
16	can't meet the requirements of the parking
17	landscape today because of the configuration. So
18	we certainly cannot increase that by 10 percent.
19	Code Section 6.06.06 requires a 20-foot-wide
20	Type B buffer along the southern property line
21	between this commercial use and the apartment
22	complex.
23	There's a buffer that exists right now, but
24	it's probably 2 to 3 feet wide. It has miniature
25	palm trees in it, but the placement of the building

MS. ORTIZ: And with that, I can show you --

25

	Page 60
1	maybe show you a picture of the site to orient you
2	with the location. The property is located at the
3	intersection, the southwest corner of 15th and
4	Fletcher in the University Community Planning Area.
5	You've probably seen this building before. It's
6	been there for a while.
7	And with that, I'll be happy to answer
8	whatever questions you have or maybe save the time
9	for rebuttal.
10	HEARING MASTER HATLEY: No questions for you
11	right now. Thank you.
12	MS. ORTIZ: Okay. Thank you.
13	MR. LAMPKIN: Good evening. Tim Lampkin,
14	Hillsborough County Development Services.
15	The property associated with this has a
16	Future Land Use Designation of Office
17	Commercial-20. The applicant is seeking a Major
18	Modification to the existing PD 73-0351 to allow
19	two development options.
20	Option one is to allow the existing mix of
21	Commercial and Office uses to continue on the upper
22	and lower levels with no change to the building
23	configuration, excuse me, access or parking lot
24	layout.
25	Option two proposes to allow a mix of Office

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and Commercial uses on the lower level and commercial apartment on the upper level with no change to the existing building configurations.

Option two proposes, as the applicant just stated, to reduce the number of access points and to add cross access to the west, construct a one-way drive aisle along 15th Street frontage, and add a sidewalk along 15th Street.

Neither development option seeks increases to the number of the building's FAR, the building coverage, the access points, or impervious surface. As the applicant stated, the new development option will convert the second floor of the existing building from commercial to residential for 28 apartments.

The subject of this rezoning is located at 1441 East Fletcher Avenue, south of East Fletcher Avenue, west of North 15th Street, east of North Nebraska Avenue, and north of La Place Circle.

The surrounding zoning and development pattern consists of a mix of uses located approximately 2900 feet east of State Road 93 interchange. Nearby is RMC-20 zoning developed with an apartment complex located south and the north. General commercial designated properties

	Page 62
1	are located both north and east of the subject
2	site.
3	As the applicant noted, the existing
4	buildings on the site have many nearby and
5	surrounding properties were built in the early '70s
6	consistent with the development patterns and the
7	regulations in place at the time.
8	Since then, many development regulations
9	have changed. Mostly notably, those addressing
10	uses buffers and parking lot design. The applicant
11	is requesting multiple variations including the
12	following: So it's LDC Section there was a
13	scrivener's error on the front page. It's Section
14	6.04.04 and Section 6.06.04 regarding all street
15	vehicular use, perimeter buffer, buffer adjacent to
16	the right-of-way, and the perimeter landscaping.
17	Additionally, variation to Section 6.06.06
18	regarding the landscaping and buffering and then a
19	variation to LDC Section 6.11.16 to eliminate the
20	increased parking lot landscaping.
21	All these most of these are in place
22	already. Variation one through five just reflects
23	the development pattern and the age of the
24	structure.
25	Transportation had a number of variances,

Page 63 and just briefly I'll list them. Administrative 1 variance for driveway spacing where the applicant had variances -- let me correct that, for 4 Transportation to review. 5 Administrative variance for the number of 6 driveways, substandard roadway. Administrative variance, administrative variance for the throat 8 depth. The county engineer found the above 10 administrative variances approvable for the rezoned 22-0313. An in-depth review may be found in the 11 12 transportation, which I'm sure you've already 13 reviewed it, section of the report. Staff has not identified any compatibility 14 15 issues relative to the surrounding properties. 16 proposed use is located in that mixed-use area of 17 commercial, multifamily development in close 18 proximity to the subject site. 19 The proposed project with the proposed 20 development standards, existing scale and 21 restrictions may be found compatible with the 22 nearby development patterns. The proposed 23 development has also been found consistent with the 24 future of Hillsborough County of unincorporated

Hillsborough County Comprehensive Plan.

25

	Page 64
1	Based upon the above, staff finds the
2	request approvable. That concludes staff's
3	presentation, unless there are any questions.
4	HEARING MASTER HATLEY: All right. Yep.
5	Let's go back to the variances, please. And so I'm
6	seeing a variance from LDC Section 6.06.04,
7	off-street vehicular use, the perimeter buffer, the
8	buffer adjacent to the right-of-way, and perimeter
9	landscaping. So that's one; is that correct?
10	MR. LAMPKIN: So yeah. So no. I kind of
11	lumped them together for space on the cover page.
12	So they have variations one through four. I'm
13	opening up the Code right now. If you can bear
14	with me, thank you.
15	HEARING MASTER HATLEY: Sure. Thank you.
16	Take your time. And if it's in the report on a
17	different page, point me to it. I'm looking at it.
18	I just don't see 6.04.
19	MR. LAMPKIN: Yeah. I think it's a
20	scrivener's error, but let me look at the report
21	too. Okay. I think it actually might be a
22	scrivener's error in the applicant's presentation
23	because the 6.04.04 are transportation related.
24	HEARING MASTER HATLEY: Okay.
25	MR. LAMPKIN: Just one second.

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1	HEARING MASTER HATLEY: She did clarify
2	that, and I think she agrees with you. It's
3	6.06.04. I believe that's
4	MR. LAMPKIN: Okay. Sorry. I missed that
5	part.
6	HEARING MASTER HATLEY: That's okay.
7	MR. LAMPKIN: That was sorry.
8	HEARING MASTER HATLEY: So variance one is
9	from 6.06.04 and that's the buffer landscaping
10	MR. LAMPKIN: Yes.
11	HEARING MASTER HATLEY: adjacent to
12	right-of-way, let's see, perimeter buffer. And
13	then 6.06.04, off-street vehicular use area Part E.
14	So we've got Part E and Part G.
15	And then variation three, 6.04.04 off-street
16	vehicular use area Part D, again, perimeter buffer.
17	And variation four is LDC Section 6.06.04.
18	Variation five is landscaping 6.06.06, and then
19	variation six is LDC Section 6.11.16, apartment
20	commercial Part C.
21	So that's the 10 percent increase in
22	parking. That one I understand. And that's it. I
23	think that clears it up.
24	MR. LAMPKIN: Yes. Thank you.
25	HEARING MASTER HATLEY: Okay. Thank you.

	Page 66
1	I don't think I have any more questions for
2	you, Mr. Lampkin.
3	MR. LAMPKIN: Thank you.
4	HEARING MASTER HATLEY: All right. Planning
5	Commission.
6	MS. MASSEY: This is Jillian Massey with
7	Planning Commission staff.
8	The subject site is located in Office
9	Commercial-20 or OC-20 Future Land Use Category.
10	It's located in the Tampa Service Area and within
11	the limits of the University Area Community Plan.
12	The proposed redevelopment meets the intent
13	of Objective 1 of the Future Land Use Element of
14	the Comprehensive Plan by providing and maintaining
15	growth in the Urban Service Area.
16	The proposed rezoning also meets the intent
17	of policies 1.4 and Objective 16 as it is
18	compatible with the surrounding area. The area is
19	considered urban with high-density residential,
20	light commercial, and high commercial intense
21	intensities.
22	The proposed redevelopment is consistent
23	with the University Area Community Plan Goal 5,
24	which encourages housing and neighborhood
25	revitalization within the urban infill and

	Page 67
1	redevelopment boundary map.
2	The existing shopping center and the
3	proposed departments are not expected to exceed the
4	maximum intensities of the Office Commercial-20
5	Future Land Use Category, and it's consistent with
6	Objective 8 and Policy 8.1.
7	And based on these considerations, Planning
8	Commission staff finds that the Major Modification
9	is consistent with the Future of Hillsborough
10	Comprehensive Plan for unincorporated Hillsborough
11	County subject to the conditions proposed by the
12	Development Services Department. Thank you.
13	HEARING MASTER HATLEY: All right. Thank
14	you.
15	All right. Is there anyone here or online
16	who wishes to speak in support of this application?
17	I do not hear anyone.
18	Is there anyone here or online who wishes to
19	speak in opposition to this application? All
20	right. I do not hear anyone. All right.
21	Development Services, anything further?
22	MR. GRADY: Nothing further.
23	HEARING MASTER HATLEY: All right. Thank
24	you.
25	And, Applicant, anything further?

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1	MS. ORTIZ: No. I'd just like to say thanks
2	for your time, and I think Tim did a really good
3	job with this report. Those variances are outlined
4	on pages 10 and 11 of the staff report.
5	HEARING MASTER HATLEY: I saw them. Thank
6	you very much.
7	MS. ORTIZ: We do have one letter of support
8	in the record. I did receive two phone calls.
9	They were both basically wondering what was going
10	on. When I explained the situation, both persons
11	were happy. That was for the Sunscape apartments
12	across on the north side of Fletcher and for a
13	gas station, also on the north side. Thanks.
14	HEARING MASTER HATLEY: All right. Thank
15	you, Ms. Ortiz.
16	That closes the hearing, then, on Major
17	Modification 22-0313.
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Unincorporated Hillsborough County Rezoning		
Hearing Date: September 19, 2022 Report Prepared: September 7, 2022	MM 22-0313 1441 E. Fletcher Avenue North of La Place Circle, west of North 15 th Street, south of East Fletcher Avenue, and east of North Nebraska Avenue.	
Summary Data:		
Comprehensive Plan Finding:	CONSISTENT	
Adopted Future Land Use:	Office Commercial-20 (OC-20)	
Service Area	Tampa Service Area (TSA)	
Community Plan:	University Area	
Requested Zoning:	Major Modification (MM) to Planned Development (PD) (73-0351) to convert the upper level of a shopping center to 28 commercial apartments.	
Parcel Size (Approx.):	2.54 +/- acres	
Street Functional Classification:	East Fletcher Avenue– County Arterial North 15 th Street – County Collector	
Locational Criteria	N/A	
Evacuation Zone	None	



Context

- The 2.54 +/- acre subject site is located at 1441 East Fletcher Avenue, south of East Fletcher Avenue, west of North 15th Street, east of North Nebraska Avenue and north of La Place Circle.
- The subject site is in the Tampa Service Area (TSA) and is within the limits of the University Area Community Plan.
- The applicant is requesting a Major Modification to a Planned Development to convert the second floor of the existing building from commercial to residential for 28 apartments in approximately 30,276 square feet.
- The subject site is in the Office Commercial-20 (OC-20) Future Land Use Category.
- The property is currently a shopping center.

Compliance with Comprehensive Plan:

The following Goals, Objectives, and Policies apply to this rezoning request and are used as a basis for a consistency finding.

Future Land Use Element

Goal: Ensure that the character and location of land uses optimizes the combined potentials for economic benefit and the enjoyment and the protection of natural resources while minimizing the threat to health, safety and welfare posed by hazards, nuisances, incompatible land uses, and environmental degradation.

GROWTH MANAGEMENT STRATEGY

The Sustainable Growth Management Strategy serves as a vehicle to structure County spending and planning policies to optimize investment for services and infrastructure, protect the vulnerability of the natural environment, reduce the exposure and risk to natural hazards and provide a clear direction for achieving an efficient development pattern. This strategy is comprised of three primary components, an environmental overlay, an urban service area and a defined rural area.

The rural area is that area planned to remain in long term agriculture, mining or large lot residential development. Within the rural area, some "rural communities" exist. These communities have historically served as a center of community activity within the rural environment. They include, Thonotosassa, Keystone, Lutz, and others. The diversity and unique character of these communities will be reflected through the application of "community-based planning" techniques specifically designed to retain their rural character while providing a level of service appropriate to the community and its surrounding environment. To foster the rural environment and reinforce its character, rural design guidelines will be developed to distinguish between the more urban environment. Additionally rural areas should have differing levels of service for supporting facilities such as emergency services, parks and libraries from those levels of service adopted in urban areas.

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This Plan also provides for the development of planned villages within rural areas. These villages are essentially self supporting communities that plan for a balanced mix of land uses, including residential, commercial, employment and the supporting services such as schools, libraries, parks and emergency services. The intent of these villages is to maximize internal trip capture and avoid the creation of single dimensional communities that create urban sprawl.

PURPOSE

Control Urban Sprawl.

Create a clear distinction between long range urban and rural community forms.

Define the future urban form through the placement of an urban service area that establishes a geographic limit of urban growth.

Define areas within the urban service area where growth can occur concurrent with infrastructure capacities and where public investment decisions can be made more rationally in a manner that does not perpetuate urban sprawl.

Identify a distinct rural area characterized by the retention of land intensive agricultural uses, the preservation of natural environmental areas and ecosystems and the maintenance of a rural lifestyle without the expectation of future urbanization.

Apply an overlay of ecosystems and greenways that preserve natural environmental systems and open space while simultaneously reducing exposure to natural hazards.

Create compatible development patterns through the design and location of land uses.

URBAN SERVICE AREA BOUNDARY

This boundary is established to designate on the Future Land Use Map the location for urban level development in the County. The boundary shall serve as a means to provide an efficient use of land and public and private investment, and to contain urban sprawl.

URBAN SERVICE AREA (USA)

Objective 1: Hillsborough County shall pro-actively direct new growth into the urban service area with the goal that at least 80% of all population growth will occur within the USA during the planning horizon of this Plan. Within the Urban Service Area, Hillsborough County will not impede agriculture. Building permit activity and other similar measures will be used to evaluate this objective.

Policy 1.2: Minimum Density

All new residential or mixed use land use categories within the USA shall have a density of 4 du/ga or greater unless environmental features or existing development patterns do not support those densities.

Within the USA and in categories allowing 4 units per acre or greater, new development or redevelopment shall occur at a density of at least 75% of the allowable density of the land use category, unless the development meets the criteria of Policy 1.3.

Policy 1.3: Within the USA and within land use categories permitting 4 du/ga or greater, new rezoning approvals for residential development of less than 75% of the allowable density of the

MM 22-0313

land use category will be permitted only in cases where one or more of the following criteria are found to be meet:

- Development at a density of 75% of the category or greater would not be compatible (as defined in Policy 1.4) and would adversely impact with the existing development pattern within a 1.000 foot radius of the proposed development:
- Infrastructure (Including but not limited to water, sewer, stormwater and transportation) is not planned or programmed to support development.
- Development would have an adverse impact on environmental features on the site or adjacent to the property.
- The site is located in the Coastal High Hazard Area.
- The rezoning is restricted to agricultural uses and would not permit the further subdivision for residential lots.

Land Use Categories

Objective 8: The Future Land Use Map will include Land Use Categories which outline the maximum level of intensity or density and range of permitted land uses allowed and planned for an area. A table of the land use categories and description of each category can be found in Appendix A.

Policy 8.1: The character of each land use category is defined by building type, residential density, functional use, and the physical composition of the land. The integration of these factors sets the general atmosphere and character of each land use category. Each category has a range of potentially permissible uses which are not exhaustive, but are intended to be illustrative of the character of uses permitted within the land use designation. Not all of those potential uses are routinely acceptable anywhere within that land use category.

Relationship to Land Development Regulations

Objective 9: All existing and future land development regulations shall be made consistent with the Comprehensive Plan, and all development approvals shall be consistent with those development regulations as per the timeframe provided for within Chapter 163, Florida Statutes. Whenever feasible and consistent with Comprehensive Plan policies, land development regulations shall be designed to provide flexible, alternative solutions to problems.

Policy 9.2: Developments must meet or exceed the requirements of all land development regulations as established and adopted by Hillsborough County, the state of Florida and the federal government unless such requirements have been previously waived by those governmental bodies.

INNOVATIVE HOUSING OPTIONS

Objective 21: The County will encourage innovative means of providing housing.

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Policy 23.1: Residential units that are located above office or commercial uses or that meet the commercial apartment definition in the Land Development Code may be calculated on the basis of Floor Area Ratio as opposed to units per acre.

Objective 26: The County shall identify specific target industry clusters, target industries, and target businesses; shall establish corresponding "economic development areas" and shall provide incentives for the location of desirable economic growth in these areas.

Policy 26.8: To cultivate entrepreneurs of small, home based, industries, the land development code shall provide for the establishment of home occupations and live work units, pursuant to specific performance standards. Compatibility with the surrounding area shall be a mandatory requirement for these uses.

Community Design Component

2.1 Mixed-Use Development

Goal 1: Plan a pattern of compact, livable and walkable neighborhoods and communities within the urban service area which are supported by locally-oriented employment, goods and services.

Objective 1-1: Make it easier to develop in a traditional urban pattern in Urban Service Area of the County.

Policy 1-1.3: Promote home-based employment, including live work units and telecommuting, in both existing and new communities.

Livable Communities Element

1.0 Community and Special Area Studies- University Area Community

Goal 5: Economic Development

The community supports:

• implementing the Urban Infill and Redevelopment Area delineated on the Urban and Infill Redevelopment Area Map and as defined by s. 163.2514 (2), F.S. The geographic limits of this area is bounded by I-275 to the west, Skipper Road to the north, Bruce B. Downs to the east, and Fowler Avenue to the south. Within this area, the following components will be promoted: economic development; job creation; housing; transportation; crime prevention; neighborhood revitalization and preservation; and land use incentives to encourage urban infill and redevelopment within the University Area Community;

Staff Analysis of Goals, Objectives and Policies:

The subject property is an existing shopping center on 2.54 acres in an urban area. The applicant is proposing to convert the second floor of the shopping center to residential apartments. The proposed redevelopment meets the intent of Objective 1 of the Future Land Use Element of the Comprehensive Plan by providing and maintaining growth in the Urban Service Area.

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The proposed rezoning also meets the intent of Policies 1.4 and Objective 16 as it is compatible with the surrounding area. The area is considered urban, with high density residential, light commercial, and high commercial intensities. There are many commercial businesses along Fletcher Avenue which could help add to availability of jobs for the proposed residents. The proposed development will further the intent of the Comprehensive Plan as there are several bus routes within proximity to the subject site which will help encourage the use of public transportation. Hart Bus Routes 400, 33, 1, 42 and 44 all within proximity to the site.

This proposed redevelopment would resemble live-work units or commercial apartments which is consistent with the Community Design Component Goal 1, Objective 1-1 and Policy 1-1.3. Furthermore, live-work units are listed as an innovative housing option in Objective 21, Policy 23.1, Objective 26, Policy 26.8. Live-work units are ideal as it encourages a decrease in carbon footprint through use of public transportation, promoting walkability, and use of neighborhood markets. These have also been identified to increase the quality of life. The proposed redevelopment is also consistent with the University Area Community Plan Goal 5 which encourages housing and neighborhood revitalization, within the urban infill and redevelopment boundary map (Figure 1).

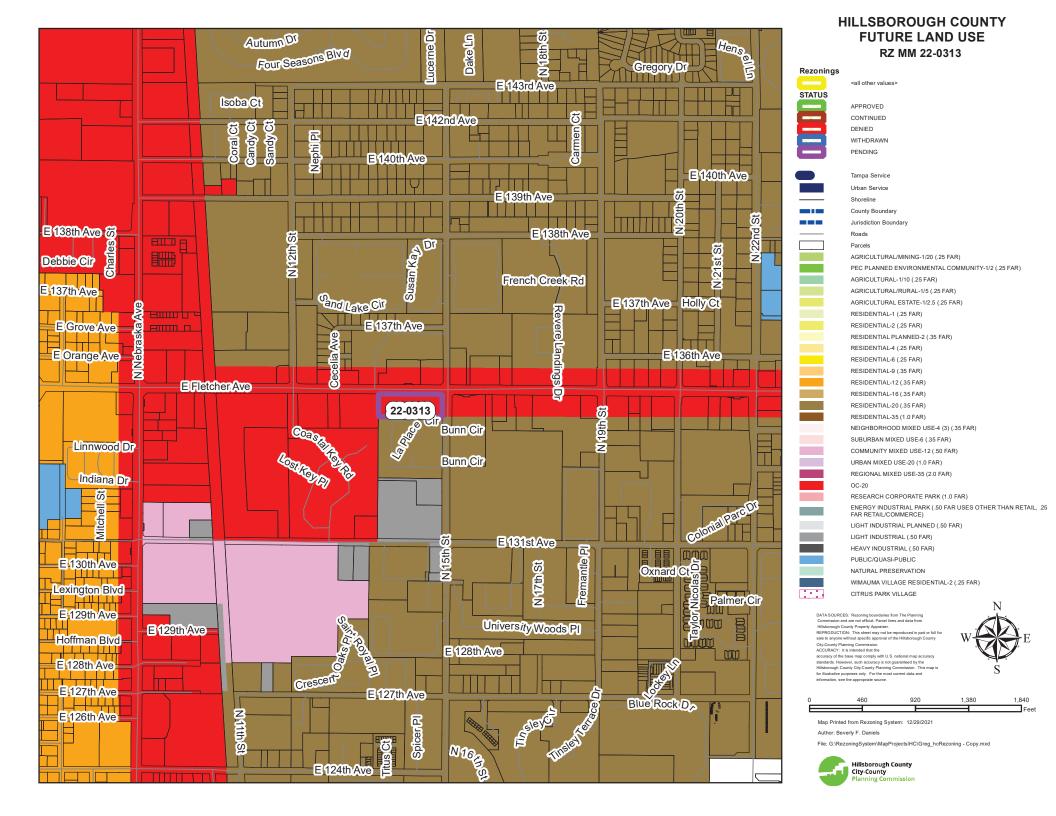
The applicant is proposing 28 apartments in approximately 30,276 square feet. The subject site is in the Office Commercial-20 (OC-20) Future Land Use Category which allows 0.75 floor area ratio or up to a maximum of 600,000 square feet. However, the commercial component cannot exceed 350,000 square feet. Additionally, all development which exceeds 0.35 FAR must be for office or residential support uses, not retail. The shopping center was approved in 1973 with a mix of neighborhood serving office and retail uses on both the upper and lower levels. The applicant's site plan shows a total building area of 60,552 square feet at 0.54 FAR. The first floor is a mix of office and retail totaling 30,276 square feet. The existing shopping center and the proposed apartments are not expected to the exceed the maximum intensities per the OC-20 FLU category and is consistent with Objective 8 and Policy 8.1.

Overall, the proposed major modification would allow for redevelopment that is consistent with the Goals, Objectives and Policies of the Future of Hillsborough Comprehensive Plan for Unincorporated Hillsborough County and is compatible with the existing and planned development pattern found in the surrounding area.

Recommendation

Based upon the above considerations, the Planning Commission staff finds the Major Modification **CONSISTENT** with the *Future of Hillsborough Comprehensive Plan for Unincorporated Hillsborough County*, subject to conditions proposed by the Development Services Department.

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GENERAL SITE PLAN FOR CERTIFICATION



DEVELOPMENT SERVICES

PO Box 1110, Tampa, FL 33601-1110 (813) 272-5600

HILLSBOROUGH COUNTY **DEVELOPMENT SERVICES DEPARTMENT**

GENERAL SITE PLAN REVIEW/CERTIFICATION

BOARD OF COUNTY COMMISSIONERS

Harry Cohen Ken Hagan Pat Kemp Gwendolyn "Gwen" Myers Kimberly Overman Mariella Smith Stacy R. White

COUNTY ADMINISTRATOR

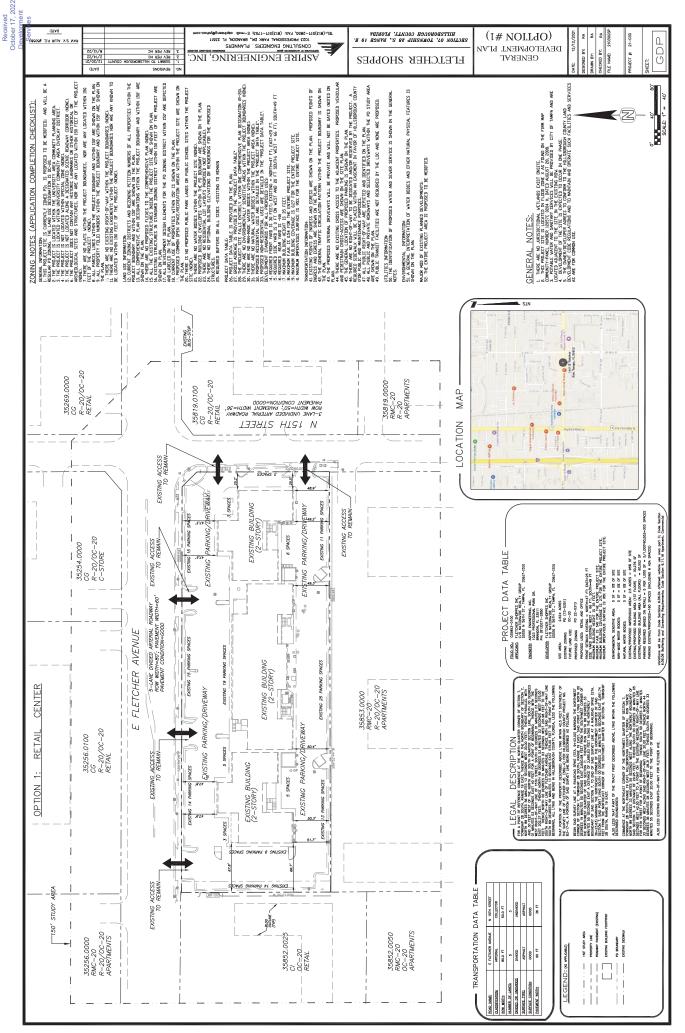
Bonnie M. Wise **COUNTY ATTORNEY** Christine M. Beck **INTERNAL AUDITOR**

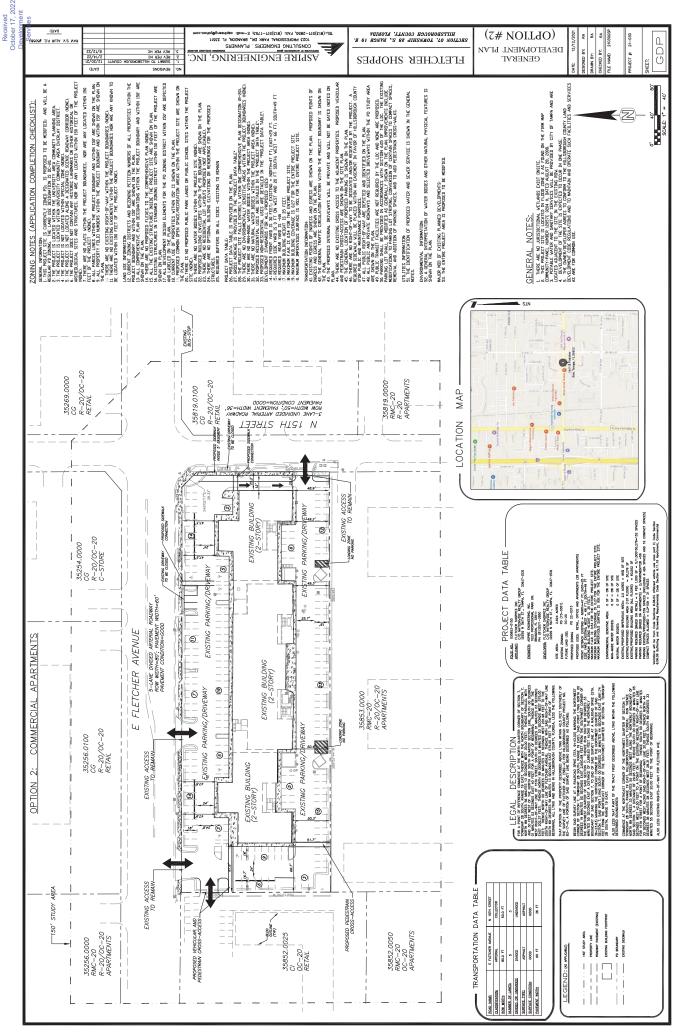
Peggy Caskey

DEPUTY COUNTY ADMINISTRATOR

Gregory S. Horwedel

Project Name: Fletcher Shop	pes Inc
Zoning File: PD 22-0313	Modification: None
Atlas Page: None	Submitted: 10/17/2022
To Planner for Review: 10/17/22	Date Due: ASAP
Patricia Ortiz, AICP/ Ortiz Planning Solutions Contact Person:	813-817-8492/OrtizPlanningSolutions@gmail.com
Right-Of-Way or Land Required for I	Dedication: Yes No ✓
The Development Services Departm	ent HAS NO OBJECTION to this General Site Plan.
The Development Services Department Site Plan for the following reasons:	ent RECOMMENDS DISAPPROVAL of this General
Reviewed by: Tim Lampkin	Date: 10/18/22
Date Agent/Owner notified of Disapp	roval:





AGENCY COMMENTS

AGENCY REVIEW COMMENT SHEET

TO: Zoning Technician, Development Services Department DATE: 9/9/2022		
REVIEWER: James Ratliff, AICP, Principal Planner AGENCY/DEPT: Transportation		
PLANNING AREA/SECTOR: USF/ Northwest PETITION NO: MM 22-031		
	This agency has no comments.	
	This agency has no objection.	
X	This agency has no objection, subject to listed or attach	ned conditions.
	This agency objects, based on the listed or attached con	ditions.

CONDITIONS OF APPROVAL

- 1. As conditioned hereinabove, the project shall be permitted certain uses under development Option 1 and Development Option 2, as defined hereinabove. Additionally:
 - a. The developer shall be permitted to retain the existing uses, access configuration, and parking configuration provided there are no alterations of the structure or grounds necessitating the site come in through the plat/site/construction plan review processes. This scenario is depicted on the Option 1 General Development Plan (GDP). Notwithstanding the above, nothing herein these conditions shall grandfather any encroachments into public right-of-way or other improvements that were not properly permitted in the past.
 - b. In the event the developer desires to construct commercial apartments or alters the existing structure or grounds such that the site must come in through the plat/site/construction plan review processes, then the developer shall modify the parking area areas and site access connections to comply with current LDC, Transportation Technical Manual, and other applicable standards. This scenario is depicted on the Option 2 GDP.
- 2. Project access shall be as follows:
 - a. Option 1. The developer shall be permitted to utilize the existing access connections constituting:
 - i. Three (3) vehicular access connections to E. Fletcher Ave.; and,
 - ii. Two (2) vehicular access connections to N. 15th. St.
 - b. Option 2. Prior to or concurrent with any development occurring under Option 2, the developer shall:
 - i. Eliminate the easternmost vehicular access connection to E. Fletcher Ave.;
 - ii. Eliminate the northernmost vehicular access connection to N. 15th St.;
 - iii. Construct vehicular and pedestrian cross access connections/stubouts to the western project boundary as shown on the GDP;
 - iv. Construct a pedestrian cross access stubout to the southern project boundary as shown on the GDP;

- v. Modify the existing parking facility to add/remove new parking spaces as shown on the GDP, in order to reach the minimum number of spaces required pursuant to Section 6.05 of the LDC as well as ensure drive aisles meet minimum width requirements pursuant to the LDC/Transportation Technical Manual;
- vi. Restripe parking areas as necessary to provide dumpster area buffers/ loading zones as shown on the GDP; and,
- vii. Construct minimum 5-foot wide internal and external sidewalks and crosswalks as generally shown on the GDP. With respect to the sidewalk to be constructed within the subject site along the project's N. 15th St. frontage, the developer shall record in the Official Records of Hillsborough County an easement for public access and maintenance proposes to Hillsborough County in accordance with Section 6.03.02.D. of the LDC.
- 3. Notwithstanding anything on the PD site plan or herein these conditions to the contrary, bicycle and pedestrian access may be permitted anywhere along the PD boundaries.
- 4. If MM 22-0313 is approved, the County Engineer will approve a Section 6.04.02.B. Administrative Variance (dated May 24, 2022) and found approvable by the County Engineer (on July 15, 2022) from the Section 6.04.03.G. Land Development Code (LDC) requirements governing minimum throat depth. Approval of this variance will allow a throat depth of +/- 33 feet for the Option 2 Fletcher Ave. access connections, and a throat depth of +/- 13.5 feet for the Option 2 N. 15th St. connection.
- 5. If MM 22-0313 is approved, the County Engineer will approve a Section 6.04.02.B. Administrative Variance (dated May 24, 2022) and found approvable (on July 15, 2022) from the Section 6.04.03.I. LDC requirements governing required number of access connections for Option 2. Approval of this variance will allow a total of four (4) access connections to the subject property, to include two (2) vehicular access connections to Fletcher Ave., one (1) vehicular access connection to N. 15th St. and one (1) vehicular cross access connection to the west.
- 6. If MM 22-0313 is approved, the County Engineer will approve a Section 6.04.02.B. Administrative Variance (dated May 24, 2022) and found approvable (on July 15, 2022) from the Section 6.04.07 LDC requirements governing required spacing of vehicular access connections. Approval of this variance will permit the following for Option 2:
 - a. The westernmost Fletcher Ave. connection to be spaced +/- 118 feet from the nearest connection to the west on the same side of the roadway;
 - b. The westernmost Fletcher Ave. connection to be spaced +/- 30 feet from the nearest connection on the opposite side of the roadway;
 - c. The westernmost Fletcher Ave. connection to be spaced +/- 141 feet from the nearest connection to the east (i.e. the easternmost Option 2 driveway) on the same side of the roadway;
 - d. The N. 15th St. connection to be spaced +/- 170 feet from Fletcher Ave.; and,
 - e. The N. 15th St. connection to be spaced +/- 50 feet from the nearest driveway connection to the south.
- 7. As N. 15th St. is a substandard collector roadway, the applicant submitted a Section 6.04.02.B. Administrative Variance (dated May 24, 2022) which was found approvable by the County Engineer for the reasons stated in the letter (on July 15, 2022) from the Section 6.04.03.L. LDC requirement to improve the roadway to current standards. If MM 22-0313 is approved, the County Engineer will approve the above referenced Administrative Variance, upon which no improvements to N. 15 St. will be required for Option 2.

PROJECT SUMMARY AND TRIP GENERATION

The applicant is requesting to rezone a +/- 2.5 ac. parcel from Planned Development (PD) #73-0351 to PD. According to zoning staff, approved PD #73-0351 has entitlements which allow up to 60,552 s.f. of "C-1" Neighborhood Commercial District uses pursuant to the 1973 Hillsborough County Zoning Regulations; however, the ability of the developer to use those entitlements is further restricted by the building form, site size, and ability to comply with other applicable regulations within the Land Development Code (LDC). The applicant is proposing to convert the 2nd floor of the existing structure to allow up to 28 Commercial Apartments. Commercial Apartment uses are governed by additional standards found within Sec. 6.11.16 of the LDC.

According to the Hillsborough County Property Appraiser, the existing structure(s) were constructed in 1974 and 1975, and as such do not comply with many current development standards within the Hillsborough County LDC. The existing project was submitted using a dual option approach. The first option seeks to maintain the current structure and entitlements. The second option would be utilized in the event the developer proceeds with the proposed commercial apartments use, or certain other alterations to the site or structure which triggers plat/site/construction plan review. This option requires certain alterations to the exiting site to bring the site into compliance with LDC and other applicable standards to the greatest extent possible. The applicant submitted a trip generation and site access analysis. Staff has prepared a summary of the number of trips potentially generated under the existing and proposed zoning designations utilizing a generalized worst-case scenario. Data shown below is based on the ITE's Trip Generation Manual, 11th Edition.

Existing Zoning (#73-0357):

Land Use/Size	24 Hour Two- Way Volume	Hour 7	Total Peak Hour Trips	
	3	AM	PM	
60,552 s.f. Strip Retail Plaza Uses (LUC 822)	3,297	143	399	

Proposed Zoning Option 2 (#22-0313):

Land Use/Size	24 Hour Two-	Total Peak Hour Trips	
	Way Volume	AM	PM
28 Multi-Family Dwelling Units (LUC 220)	189	11	14
30,276 s.f. Strip Retail Plaza Uses (LUC 822)	1,649	72	200
Subtotal:	1,838	83	214

Trip Generation Difference:

Land Use/Size	24 Hour Two-	Hour Irins	
	Way Volume	AM	PM
Difference	(-) 1,459	(-) 60	(-) 185

TRANSPORTATION INFRASTRUCTURE SERVING THE SITE AND ROW ENCROACHMENTS

E. Fletcher Ave. a 4-lane, publicly maintained, arterial roadway. The roadway is characterized by 11-foot wide travel lanes in above average condition. The roadway lies within a +/- 85-foot wide right-of-way along the project's frontage. There are +/- 5-foot wide sidewalks along the north and south side of

Fletcher Ave. in the vicinity of the proposed project. There are +/- 4-foot wide bicycle lanes on Fletcher Ave. in the vicinity of the proposed project.

N. 15th St. is a 2-lane, publicly maintained, substandard, collector roadway owned. The roadway is characterized by 11 to 12-foot wide travel lanes in average condition. The roadway lies within a +/- 63-foot wide right-of-way along the project's frontage. There is a +/- 5-foot wide sidewalk along the eastern portion of Fletcher Ave. in the vicinity of the proposed project. There are no bicycle facilities along N. 15th St. in the vicinity of the proposed project.

There are existing parking spaces which appear to encroach in the County's N. 15th St. right-of-way. Under Development Option 2, the developer will be required to remove those spaces and construct a sidewalk along the project frontage, which will require placement of the sidewalk within the site and conveyance of an easement for public access and maintenance proposes to the County. The developer may be required to remove such spaces under Option 1 in the future, at the request of Hillsborough County, if such spaces were not properly permitted.

SITE ACCESS AND CONNECTIVITY

The site currently has three (3) vehicular access connections to Fletcher Ave. and two (2) vehicular access connections to N. 15th St. The site currently does not have any vehicular or pedestrian cross access to adjacent parcels. This access confirmation is depicted on the Option 1 site plan. Although Option 1 does not comply with the LDC, to the extent the existing use and building was legally constructed it its existing configuration is generally considered to be grandfathered. Staff has outlined an issue with respect to encroachment of certain parking spaces in the "Transportation Infrastructure Serving the Site and ROW Encroachments" section of this report hereinabove.

As shown on the development Option 2 site plan, the developer is proposing to modify the site to remove the easternmost access on Fletcher Ave. and the northernmost access on N. 15th St. The applicant is also proposing to construct a pedestrian cross access stubout along its southern project boundary as well as a vehicular/pedestrian cross access connection/stubout along its western project boundary. While the site would still not meet all applicable standards, these changes will drastically improve compliance with applicable LDC standards and improve the safety of access to the site, while still providing for adequate vehicular and pedestrian access given the constraints created by the existing parcel configuration and existing building within the site, which the developer is proposing to retain.

Under Development Option 2 and as required pursuant to Section 6.04.03.Q. of the LDC, the developer is proposing pedestrian cross access stubout to the southern project boundary, as well as a vehicular and pedestrian cross access connection/stubout along the western project boundary.

PARKING

The applicant provided parking calculation on the Option 2 site plan. As shown, the shopping center use requires 152 parking spaces, and the commercial apartment uses require 56 parking spaces. Pursuant to Sec. 6.11.16.B. of the LDC. "Off-street parking requirements shall be separately calculated for the non-residential component and the residential component of the building, and the greater number of required parking spaces shall be provided." As such, the project is required to construct 152 parking spaces, and they are proposing 159 spaces for Option 2.

ADMINISTRATIVE VARIANCE #1 – THROAT DEPTH

The applicant is requesting a Section 6.04.02.B. Administrative Variance (dated May 24, 2022) from the Section 6.04.03.G. requirement governing minimum throat depth. Pursuant to the LDC, the site is required to have a minimum throat depth of 50 feet at each access point. The applicant is proposing to reduce the minimum required throat of +/- 33 feet for the Option 2 Fletcher Ave. access connections, and

a throat depth of \pm 13.5 feet for the Option 2 N. 15th St. connection. For the reasons stated in the request letter, the County Engineer found the request approvable (on July 15, 2022). If MM 22-0313 is approved, the County Engineer will approve the Administrative Variance request.

ADMINISTRATIVE VARIANCE #2 – NUMBER OF ACCESS CONNECTIONS

The applicant is requesting a Section 6.04.02.B. Administrative Variance (dated May 24, 2022) from the Section 6.04.03.I. requirement governing number of access connections for Option 2. Pursuant to Section 6.04.03.I. the project would only be authorized for one (1) access connection. The existing site would have six (6) connections if the required vehicular cross access were constructed, and the existing access connections were to remain. Given the spacing issues with many of these access connections, the potential for bicycle and pedestrian conflict with each access connection, and fact that the site is within an area of high bicycle and pedestrian activity, staff worked with the applicant to eliminate certain access connections to enhance safety of the site and surrounding roadways while still providing for adequate access to the site and circulation within the site given constraints including those related to adaptive reuse of an existing building. The variance would permit a total of four (4) vehicular access connections, i.e. two (2) connections on Fletcher Ave., one (1) connection to N. 15th St. and one (1) cross-access connection to the west. For the reasons stated in the request letter, the County Engineer found the request approvable (on July 15, 2022). If MM 22-0313 is approved, the County Engineer will approve the Administrative Variance request.

ADMINISTRATIVE VARIANCE #3 – SPACING OF ACCESS CONNECTIONS

The applicant is requesting a Section 6.04.02.B. Administrative Variance (dated May 24, 2022) from the Section 6.04.07 spacing of access connections. In the vicinity of the proposed project, Fletcher Ave. is a Class 5 roadway with a posted speed limit of 35 m.p.h. and N. 15th St. is a Class 6 roadway with a posted speed limit of 30 m.p.h. As such, the minimum connection spacing is 245 miles per hour for both roadways. The applicant is requesting the following variances for the Option 2 access spacing:

- a. The westernmost Fletcher Ave. connection to be spaced +/- 118 feet from the nearest connection to the west on the same side of the roadway, for a variance of 127 feet;
- b. The westernmost Fletcher Ave. connection to be spaced +/- 30 feet from the nearest connection on the opposite side of the roadway, for a variance of 215 feet;
- c. The westernmost Fletcher Ave. connection to be spaced +/- 141 feet from the nearest connection to the east (i.e. the easternmost Option 2 driveway) on the same side of the roadway, for a variance of 104 feet;
- d. The N. 15th St. connection to be spaced +/- 170 feet from Fletcher Ave., for a variance of 75 feet; and,
- e. The N. 15th St. connection to be spaced +/- 50 feet from the nearest driveway connection to the south, for a variance of 195 feet.

For the reasons stated in the request letter, the County Engineer found the request approvable (on July 15, 2022). If MM 22-0313 is approved, the County Engineer will approve the Administrative Variance request.

ADMINISTRATIVE VARIANCE #4 – SUBSTANDARD ROAD

The applicant is requesting a Section 6.04.02.B. Administrative Variance (dated May 24, 2022) from the Section 6.04.03.L requirement governing required improvements to N. 15th St., which is substandard collector roadway. For the reasons stated in the request letter, the County Engineer found the request

approvable (on July 15, 2022). If MM 22-0313 is approved, the County Engineer will approve the Administrative Variance request, upon which no improvements will be required to N. 15th St. Other improvements, i.e. requiring removal of certain encroachments into the right-of-way and construction of a sidewalk along the project's frontage, are addressed in the proposed conditions hereinabove.

ROADWAY LEVEL OF SERVICE (LOS) INFORMATION

Level of Service (LOS) for adjacent roadway section(s) is reported below.

Roadway	From	То	LOS Standard	Peak Hour Directional LOS
Fletcher Ave.	Nebraska Ave.	Bruce B. Downs Blvd.	Е	С
15 th St.	Fowler Ave.	Fletcher Ave.	D	D

Source: Hillsborough County 2020 Level of Service Report.

Ratliff, James

From: Williams, Michael

Sent: Friday, July 15, 2022 9:26 AM

To: Elizabeth Rodriguez

Cc: Tirado, Sheida; PW-CEIntake; Ratliff, James; Lampkin, Timothy

Subject: FW: MM 22-0313 Administrative Variance Review

Attachments: 22-0313 AVReq 06-06-22_1.pdf; 22-0313 AVReq 06-06-22_2.pdf; 22-0313 AVReq 06-06-22_3.pdf;

22-0313 AVReq 06-06-22_4.pdf

Importance: High

Libby,

I have found the attached Section 6.04.02.B. Administrative Variances (AV) for PD 22-0313 APPROVABLE.

Please note that it is you (or your client's) responsibility to follow-up with Transportation staff after the BOCC approves the PD zoning or PD zoning modification related to below request. This is to obtain a signed copy of the DE/AV.

If the BOCC denies the PD zoning or PD zoning modification request, staff will request that you withdraw the AV/DE. In such instance, notwithstanding the above finding of approvability, if you fail to withdraw the request, I will deny the AV/DE (since the finding was predicated on a specific development program and site configuration which was not approved).

Once I have signed the document, it is your responsibility to submit the signed AV/DE(s) together with your initial plat/site/construction plan submittal. If the project is already in preliminary review, then you must submit the signed document before the review will be allowed to progress. Staff will require resubmittal of all plat/site/construction plan submittals that do not include the appropriate signed AV/DE documentation.

Lastly, please note that it is critical to ensure you copy all related correspondence to <u>PW-CEIntake@hillsboroughcountv.org</u>

Mike

Michael J. Williams, P.E.

Director, Development Review County Engineer

Development Services Department

P: (813) 307-1851 M: (813) 614-2190

E: Williamsm@HillsboroughCounty.org

W: HCFLGov.net

Hillsborough County

601 E. Kennedy Blvd., Tampa, FL 33602

Facebook | Twitter | YouTube | LinkedIn | HCFL Stay Safe

From: Tirado, Sheida <TiradoS@hillsboroughcounty.org>

Sent: Wednesday, July 13, 2022 7:26 PM

To: Williams, Michael < Williams M@Hillsborough County. ORG>

Subject: MM 22-0313 Administrative Variance Review

Importance: High

Hello Mike,

The attached AV's are approvable to me, please include the following people in your email.

libbytraffic@yahoo.com lampkint@hillsboroughcounty.org ratliffja@hillsboroughcounty.org

Best Regards,

Sheida L. Tirado, PE (she/her/hers)

Transportation Review Manager Development Services Department

P: (813) 276-8364

E: tirados@HCFLGov.net

W: HCFLGov.net

Hillsborough County

601 E. Kennedy Blvd., Tampa, FL 33602

Facebook | Twitter | YouTube | LinkedIn | HCFL Stay Safe

Please note: All correspondence to or from this office is subject to Florida's Public Records law.

From: Rome, Ashley <RomeA@hillsboroughcounty.org>

Sent: Monday, June 6, 2022 9:02 AM

To: Allen, Cari <AllenCA@hillsboroughcounty.org>; Andrea Papandrew <papandrewa@plancom.org>; Blinck, Jim <BlinckJ@HillsboroughCounty.ORG>; Brown, Gregory <BrownGr@hillsboroughcounty.org>; Cabrera, Richard <CabreraR@HillsboroughCounty.ORG>; Dalfino, Jarryd <DalfinoJ@hillsboroughcounty.org>; Santos, Daniel <daniel.santos@dot.state.fl.us>; David Skrelunas <David.Skrelunas@dot.state.fl.us>; DeWayne Brown <brownd2@gohart.org>; Dickerson, Ross < DickersonR@HillsboroughCounty.ORG>; Ellen Morrison ellen.morrison@swfwmd.state.fl.us>; Franklin, Deborah <FranklinDS@hillsboroughcounty.org>; Glorimar Belangia< <<u>Glorimar.Belangia@hcps.net</u>>; Greg Colangelo <<u>colangeg@plancom.org</u>>; Hansen, Raymond < HansenR@hillsboroughcounty.org>; Holman, Emily - PUD < HolmanE@HillsboroughCounty.ORG>; Hummel, Christina <HummelC@hillsboroughcounty.org>; Impact Fees <ImpactFees@hillsboroughcounty.org>; James Hamilton <
illian Massey <masseyj@plancom.org; Justin Willits <WillitsJ@gohart.org; Kaiser, Bernard <KAISERB@HillsboroughCounty.ORG>; Karla Llanos <llanosk@plancom.org>; Katz, Jonah <KatzJ@hillsboroughcounty.org>; Kyle Brown <kyle.brown@myfwc.com>; landuse-zoningreviews@tampabaywater.org; Mineer, Lindsey <Lindsey.Mineer@dot.state.fl.us>; Lindstrom, Eric <LindstromE@hillsboroughcounty.org>; Mackenzie, Jason <MackenzieJ@hillsboroughcounty.org>; McGuire, Kevin <McGuireK@HillsboroughCounty.ORG>; Melanie Ganas <mxganas@tecoenergy.com>; Melissa Lienhard <lienhardm@plancom.org>; Olivia Ryall <oryall@teamhcso.com>; Perez,

Richard <PerezRL@hillsboroughcounty.org>; Petrovic, Jaksa <PetrovicJ@HillsboroughCounty.ORG>; Pezone, Kathleen

<PezoneK@hillsboroughcounty.org>; Ratliff, James <RatliffJa@hillsboroughcounty.org>; Hessinger, Rebecca

<HessingerR@hillsboroughcounty.org>; Renee Kamen <renee.kamen@hcps.net>; Revette, Nacole

<RevetteN@HillsboroughCounty.ORG>; Carroll, Richard <CarrollR@HillsboroughCounty.ORG>; Rochelle, Randy

<RochelleR@HillsboroughCounty.ORG>; Rodriguez, Dan <RodriguezD@gohart.org>; RP-Development <RP-

Development@hillsboroughcounty.org>; Salisbury, Troy <SalisburyT@hillsboroughcounty.org>; Salma Ahmad

ahmads@plancom.org; Sanchez-gepchc.org; Shelton, Carla < SheltonC@HillsboroughCounty.ORG;

 $Steady, Alex < \underline{SteadyA@hillsboroughcounty.org} >; Tapley, Kimberly < \underline{tapleyk@epchc.org} >; Thompson, Mike < \underline{tap$

<<u>Thompson@epchc.org</u>>; Tony Mantegna <<u>tmantegna@tampaairport.com</u>>; Turbiville, John (Forest)

< <u>TurbivilleJ@HillsboroughCounty.ORG</u>>; Woodard, Sterlin < <u>Woodard@epchc.org</u>>; Yeneka Mills < <u>millsy@plancom.org</u>>

 $\textbf{Cc:} \ Grady, \ Brian < \underline{GradyB@HillsboroughCounty.ORG} >; \ Lampkin, \ Timothy < \underline{LampkinT@hillsboroughcounty.org} >; \\$

 $Timoteo, Rosalina < \underline{TimoteoR@HillsboroughCounty.ORG} >; Padron, Ingrid < \underline{PadronI@hillsboroughcounty.org} >; Tirado, Ingrid < \underline{PadronI@hillsboroughcou$

Sheida <TiradoS@hillsboroughcounty.org>; Williams, Michael <WilliamsM@HillsboroughCounty.ORG>

Subject: RE MM 22-0313

Good Day All,

Please be advised, we have received and uploaded to Optix **revised documents/plans** for the above mentioned application. Please review and comment.

For further information regarding the change/update please contact the assigned planner.

Planner assigned:

Planner: Timothy Lampkin

Contact: lampkint@hillsboroughcounty.org

Have a good one,

Ashley Rome

Planning & Zoning Technician

Development Services Dept.

P: (813) 272-5595

E: romea@hillsboroughcounty.org

W: HCFLGov.net

Hillsborough County

601 E. Kennedy Blvd., Tampa, FL 33602

Facebook | Twitter | YouTube | LinkedIn | HCFL Stay Safe

Please note: All correspondence to or from this office is subject to Florida's Public Records law.

Elizabeth Rodriguez & Associates, Inc. 18156 Sandy Pointe Drive Tampa, Florida 33647

May 24, 2022

Mr. Michael J. Williams, P.E. Development Review Director, County Engineer Hillsborough County 601 East Kennedy Blvd., 20th Floor Tampa, FL 33602

Dear Mr. Williams:

RE: Administrative Variance for Driveway Throat Depth 1441 E. Fletcher - FOLIO # 035853.0100 RZ 22-0313

The subject rezoning is a modification to RZ-73- 0351 to allow for second floor apartments at the existing commercial building. Please accept this letter as a formal request for your approval of an administrative variance to Section 6.04.03.G of the Hillsborough County Land Development Code (LDC), which states:

"G. Operational Characteristics of Access

The driveway should be constructed so that all entering and exiting movements can be accomplished with minimum disruption to traffic flow on the intersecting roadway. For developments having drive-in services, the service area should be far enough from the roadway to ensure adequate vehicle storage space within the property limits, i.e., avoid vehicle backups blocking the service operation and interfering with the safe movement of highway traffic. Where possible, a minimum of 50' (for Type II) or 100' (for Type III or higher) of the driveway throats shall remain free of internal connections or parking spaces which might interfere with the movement of vehicles into or out of the access. The applicant may submit an analysis showing that for his site, a throat of less than 100' is appropriate and will result in no adverse impact to the public roadway system."

This is also a variance to Section 6.04.04.A of the Hillsborough County Land Development Code (LDC), which states:

Land Use	Driveway Length (in feet)
Small Strip Shopping Center	50

The subject property is in for review, as is shown on the attached **Site Plan** and **Location Map**. This variance is to request that the developer not be required to meet the above-described throat depth measurement at one of the two project driveways. See **Throat Depth Exhibit**.

The LDC allows for relief of certain standards of Section 6.04 Access Management, subject to providing the following information and justifications.

- 1. Site Information: *FOLIO* # 035853.0100
- 2. Associated Application Numbers: RZ 22-0313
- 3. Type of Request: Administrative variance to Section 6.04.03.G and Section 6.04.04.A
- 4. Section of the LDC from which the variance is being sought, as well as any associated zoning conditions which require said improvements: Section 6.04.03. G requires a 50 foot throat depth at the project driveways shown on the site plan, "where possible." Section 6.04.04.A is a table that shows throat depth based upon square footage, and the 50 foot throat depth corresponds to the square footage (60,552 square feet) of this existing center.
- 5. Description of what the LDC/zoning conditions require: A 50 foot throat depth at the proposed 3 project driveways. It is important that the LDC says that this is the requirement, "where possible."
- 6. Description of existing roadway conditions (e.g., Pavement width, lane width, condition, number of lanes, bicycles/sidewalk facilities): Fletcher Avenue has an approximately 90-foot right-of-way and four approximately 11-foot lanes with median. The pavement condition appears to be average. There are marked bike lanes and sidewalk on both sides of the roadway. There are currently five driveways serving the center three onto Fletcher Avenue and two onto 15th Street. If the applicant converts the second floor of the building to residential, he will close one driveway onto each roadway resulting in two driveways onto Fletcher Avenue and one driveway onto 15th Street. As the Throat Depth Exhibit indicates, the two Fletcher driveways will have 33 foot throat depths, and the 15th Street driveway will have a 13.5 foot throat depth.
- 7. Justification for request and any information you would like considered such as cost/benefit analysis, land use plans, policies, and local traffic circulation/operation of the site and adjacent areas. Justification must address Section 6.04.02B.3 criteria (a) and (b) if applicable (c). In the consideration of the variance request, the issuing authority shall determine to the best of its ability whether the following circumstances are met:

- a. There is unreasonable burden on the applicant. This project was first permitted in 1973. It would have to be completely rebuilt to meet these standards, and parking spaces would be lost.
- b. The variance would not be detrimental to the public health, safety, and welfare. The variance is not expected to be detrimental to the public health, safety, and welfare. The attached Crash Data shows that there is currently no crash problem attributable to these existing throat depths. Since the trip generation is not expected to increase, no new crash problems are anticipated to occur, so it would not be detrimental to the public health, safety, and welfare to not require that these existing throat depths be lengthened.
- c. Without the variance, reasonable access cannot be provided. In the evaluation of the variance request, the issuing authority shall give valid consideration to the land use plans, policies, and local traffic circulation/operation of the site and adjacent areas. In light of the fact that this development was permitted in the seventies and no net increase in trip generation is proposed, and there is no existing nor anticipated crash problem, it would be unreasonable to require the parking lot and driveways to be torn up and reconfigured for throat depth.
- 8. Documentation/other attachments: *Attached are throat depth exhibit, site plan, crash data and location map.*

If you have any questions/comments regarding this letter, please call me at (813) 545-3316.

Sincerely

Elizabeth Rodriguez

Based upon the information provided by the application, this request is:

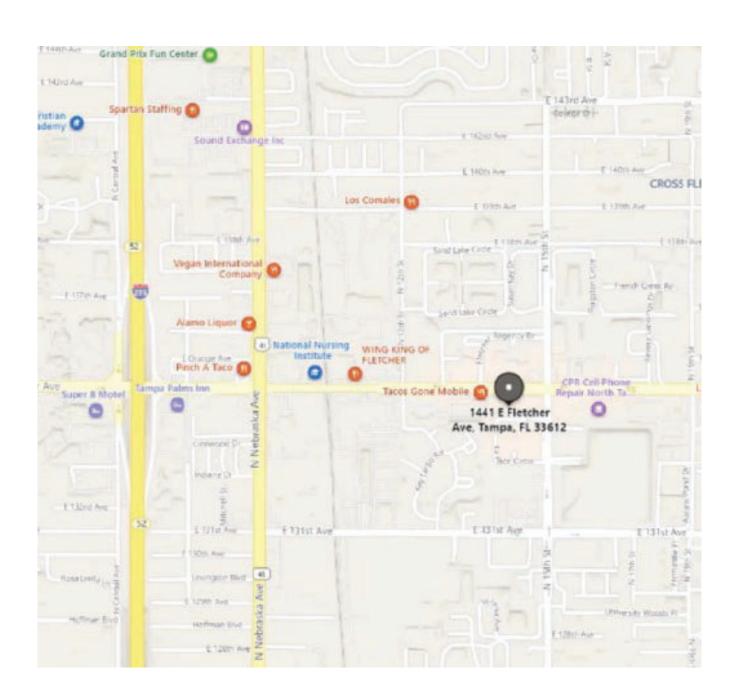
_____ Disapproved

____ Approved

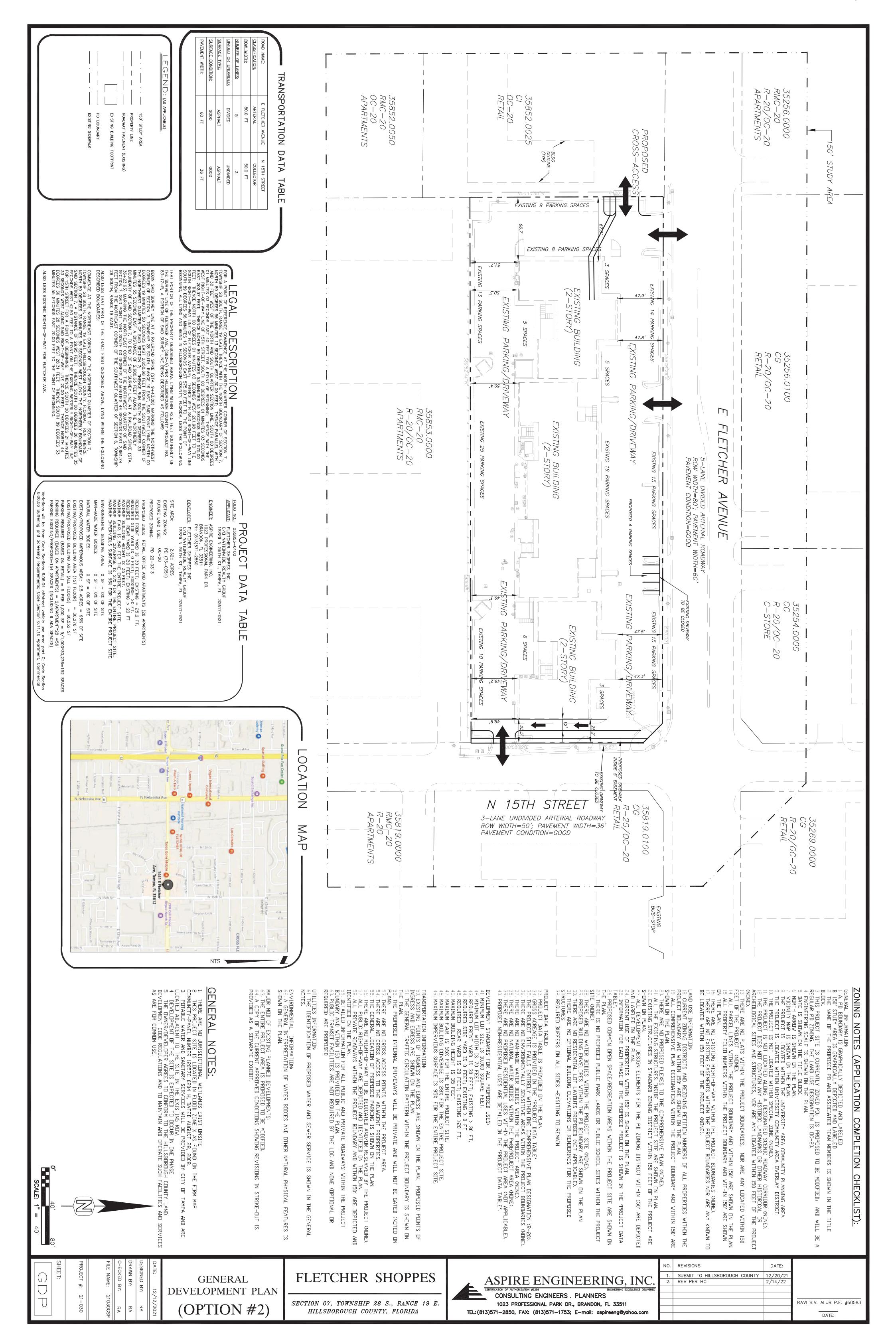
If there are any further questions or you need clarification, please contact Benjamin Kniesly, P.E. at (813) 307-1758.

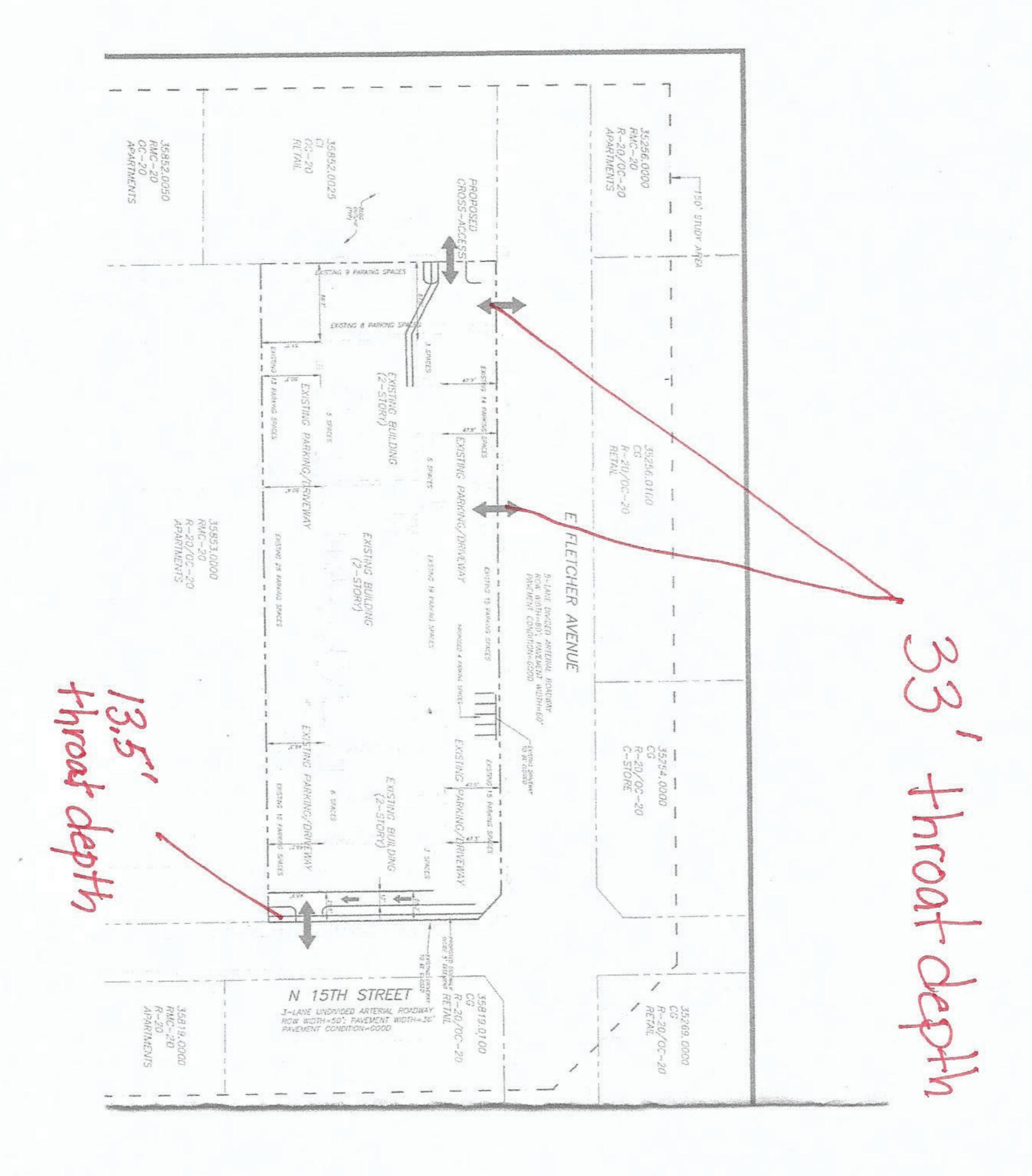
Michael J. Williams, P.E. Hillsborough County Engineer

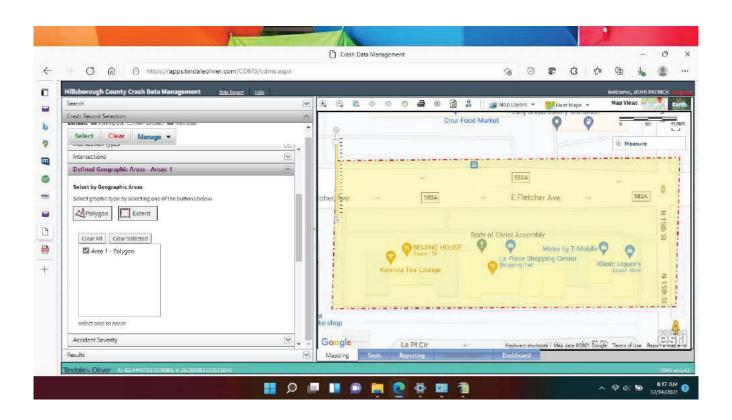
Sincerely,



LOCATION MAP







Hillsborough County Crash Data Polygon

Hillsborough County Crash Data at the Subject Driveways by Year

2016

2016-86566229 right turn from the westernmost driveway on Fletcher Avenue.

2017

2017-85887287 left turn into the westernmost driveway on Fletcher Avenue. 2017-87369895 left turn into the westernmost driveway on Fletcher Avenue.

2018

2018-87709159 left turn from 15^{th} Street driveway – note that median is being closed on 15^{th} Street.

2018-88684672 left turn from 15^{th} Street driveway – note that median is being closed on 15^{th} Street.

2019

2019-88689320 left turn from 15^{th} Street into driveway – note that median is being closed on 15^{th} Street.

2019-89128923 left turn from the westernmost driveway on Fletcher Avenue. 2019-89131258 no detail - involving easternmost driveway on Fletcher Avenue.

2020

2020-89427543 left turn from the westernmost driveway on Fletcher Avenue.

2021

2021-89444676 no detailed – involved middle driveway on Fletcher Avenue.

Elizabeth Rodriguez & Associates, Inc. 18156 Sandy Pointe Drive Tampa, Florida 33647

May 24, 2022

Mr. Michael J. Williams, P.E. Development Review Director, County Engineer Hillsborough County 601 East Kennedy Blvd., 20th Floor Tampa, FL 33602

Dear Mr. Williams:

RE: Administrative Variance for Number of Driveways 1441 E. Fletcher – FOLIO # 035853.0100 RZ 22-0313

The subject rezoning is a modification to RZ-73- 0351 to allow for second floor apartments at the existing commercial building. Please accept this letter as a formal request for your approval of an administrative variance to Section 6.04.03.I. of the Hillsborough County Land Development Code (LDC), which states that:

Trip generation of 430 / 300 = 1.4, *rounding up to 2 driveways.*

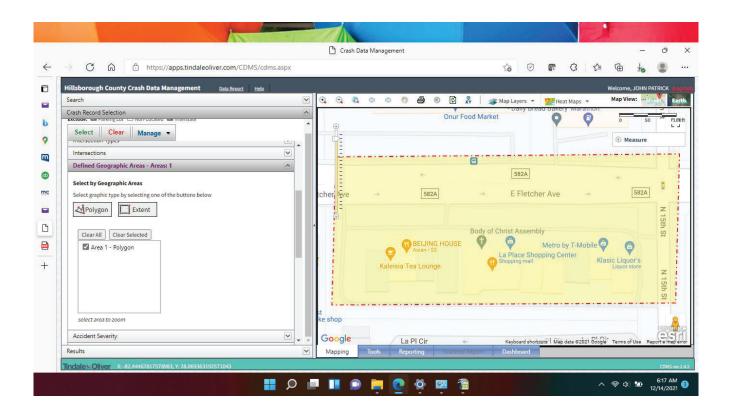
The subject property is in for review, as is shown on the attached **Site Plan** and **Location Map**. This variance is to request that the developer not be required to meet LDC "Number of Driveways" standards.

The LDC allows for relief of certain standards of Section 6.04 Access Management, subject to providing the following information and justifications.

- 1. Site Information: *FOLIO* # 035853.0100
- 2. Associated Application Numbers: *RZ-22-0313 to Allow Second Story Residential. Note that a variance for "Driveway Spacing" is being submitted concurrently.*
- 3. Type of Request: *Administrative variance to Section 6.04.03.1*

- 4. Section of the LDC from which the variance is being sought, as well as any associated zoning conditions which require said improvements: *Relief from LDC Section 6.04.03.I is sought.*
- 5. Description of what the LDC/zoning conditions require: Trip generation of 430 / 300 = 1.4, rounding up to 2 driveways is the required number of driveways. But, there are five existing driveways, but there are three proposed driveways serving numerous businesses and proposed residences.
- 6. Description of existing roadway conditions (e.g. Pavement width, lane width, condition, number of lanes, bicycles/sidewalk facilities): Fletcher Avenue has an approximately 90 foot right-ofway and four approximately 11 foot lanes with median. The pavement condition appears to be average. There are marked bike lanes and sidewalk on the both sides of the roadway.
- 7. Justification for request and any information you would like considered such as cost/benefit analysis, land use plans, policies, and local traffic circulation/operation of the site and adjacent areas. Justification must address Section 6.04.02B.3 criteria (a) and (b) if applicable (c). In the consideration of the variance request, the issuing authority shall determine to the best of its ability whether the following circumstances are met:
 - a. There is an unreasonable burden on the applicant. The applicant is simply modifying the zoning to allow residential uses on the second floor of this existing building in addition to the commercial and office uses that are currently allowable. See **Site Plan**. Since the trip generation associated with residential is lower than that of commercial, an increase of zero (0) net trips is projected. Nonetheless, the applicant is closing 2 of his 5 existing driveways (resulting in 3 driveways). Therefore, it would be an unreasonable burden on the developer in this economically depressed area to incur additional costs of re-configuring the driveways to address a zero (0) trip increase.
 - b. The variance would not be detrimental to the public health, safety, and welfare. The variance is not expected to be detrimental to the public health, safety, and welfare because there is no projected increase in trip generation. The driveways will be handling the existing volume of traffic in the proposed scenario. Hillsborough County crash software was used to pull 5 years of crash data in the polygon shown in the attachments. There were 150 crashes within the polygon (crash reports being sent under separate cover) mainly at the Fletcher Avenue/15th Street intersection. There were 10 crashes involving the subject driveway during the 5 year period. However, 3 of those were attributable to left-in or left-out movements at the 15th Street driveways where the median is being closed; so, that situation is correcting itself. If the remaining 7 crashes are divided by the 5 year time period, this equates to just 1.4 crashes/year, an acceptable level in this dense part of the urban network, especially since none of the crash data reported serious injury or fatalities, probably because of low speeds. Thus, this variance is not expected to be detrimental to the public health, safety and welfare.
 - c. Without the variance, reasonable access cannot be provided. In the evaluation of the variance request, the issuing authority shall give valid consideration to the land use plans, policies, and local traffic circulation/operation of the site and adjacent areas. This building contains a collection of very small shops and restaurants as well as numerous accesses to the upstairs spaces. Each of the three (3) remaining driveways serves several businesses, or the apartments in the back. It is important that these businesses be afforded every opportunity for success, such as convenient access. They are located in an economically depressed area.

8. Documentation/other attachments: Attached are site plan, location map and crash data.
If you have any questions/comments regarding this letter, please call me at (813) 545-3316.
Sincerely
Elizabeth Rodriguez
Based upon the information provided by the application, this request is:
Disapproved
Approved
If there are any further questions or you need clarification, please contact Benjamin Kniesly, P.E. at (813) 307-1758.
Sincerely,
Michael J. Williams, P.E. Hillsborough County Engineer



Hillsborough County Crash Data Polygon

Hillsborough County Crash Data at the Subject Driveways by Year

2016

2016-86566229 right turn from the westernmost driveway on Fletcher Avenue.

2017

2017-85887287 left turn into the westernmost driveway on Fletcher Avenue. 2017-87369895 left turn into the westernmost driveway on Fletcher Avenue.

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2018-87709159 left turn from 15^{th} Street driveway – note that median is being closed on 15^{th} Street.

2018-88684672 left turn from 15^{th} Street driveway – note that median is being closed on 15^{th} Street.

2019

2019-88689320 left turn from 15^{th} Street into driveway – note that median is being closed on 15^{th} Street.

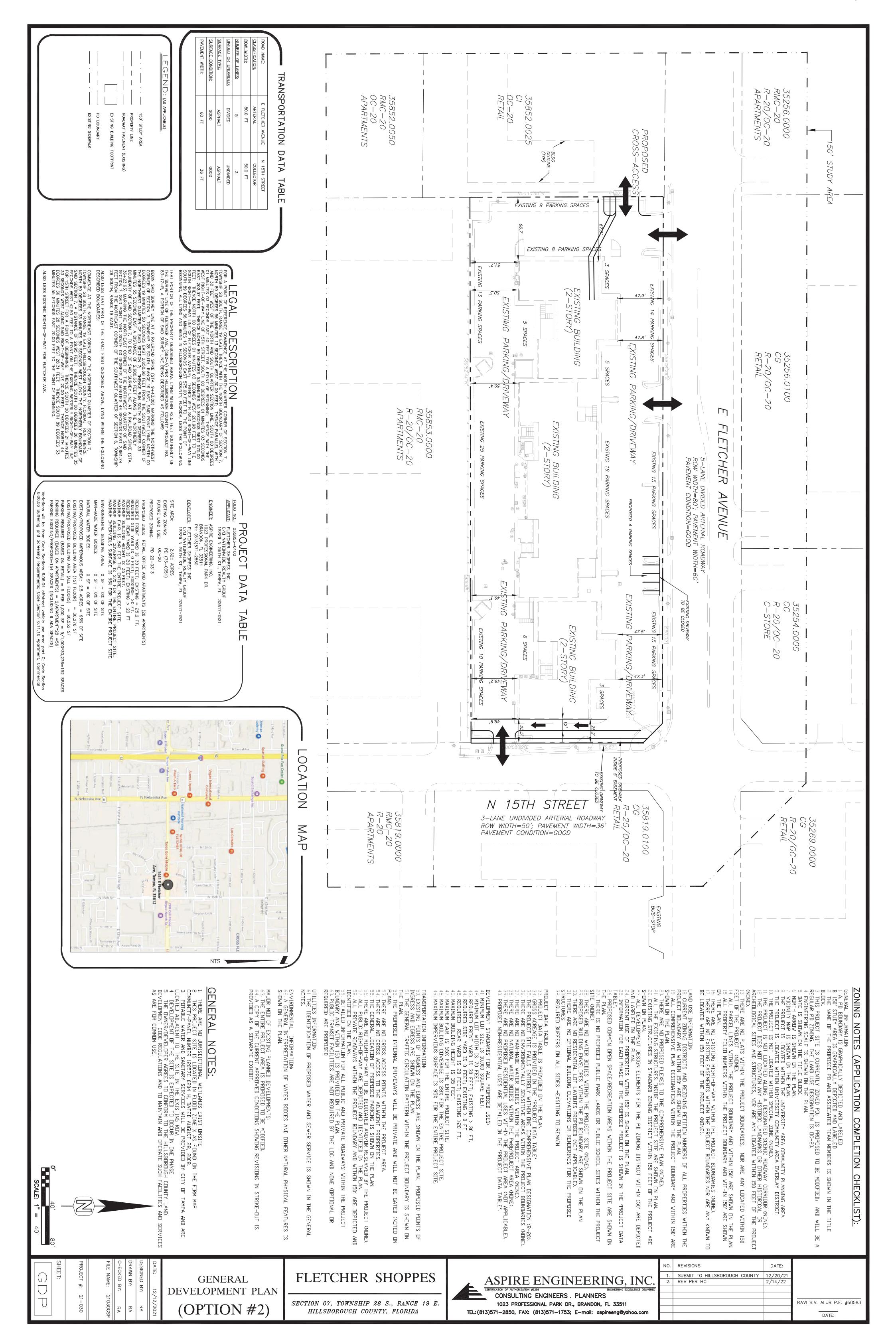
2019-89128923 left turn from the westernmost driveway on Fletcher Avenue. 2019-89131258 no detail - involving easternmost driveway on Fletcher Avenue.

2020

2020-89427543 left turn from the westernmost driveway on Fletcher Avenue.

2021

2021-89444676 no detailed – involved middle driveway on Fletcher Avenue.



Elizabeth Rodriguez & Associates, Inc. 18156 Sandy Pointe Drive Tampa, Florida 33647

May 24, 2022

Mr. Michael J. Williams, P.E. Development Review Director, County Engineer Hillsborough County 601 East Kennedy Blvd., 20th Floor Tampa, FL 33602

Dear Mr. Williams:

RE: Administrative Variance for Driveway Spacing - 1441 E. Fletcher - FOLIO # 035853.0100 RZ 22-0313

The subject rezoning is a modification to RZ-73- 0351 to allow for second floor apartments at the existing commercial building. Please accept this letter as a formal request for your approval of an administrative variance to Section 6.04.03.07 of the Hillsborough County Land Development Code (LDC), which states:

Sec. 6.04.07. - Table: Minimum Spacing – CLASS 5 – 245 foot spacing (35 mph posted speed).

The subject property is in for review, as is shown on the attached **Site Plan** and **Location Map**. This variance is to request that the developer not be required to meet LDC driveway spacing.

The LDC allows for relief of certain standards of Section 6.04 Access Management, subject to providing the following information and justifications.

- 1. Site Information: *FOLIO* # 035853.0100
- 2. Associated Application Numbers: *RZ-22-0313 to Allow Second Story Residential. Note that a variance for "Number of Driveways" is being submitted concurrently.*
- 3. Type of Request: *Administrative variance to Section 6.04.07*
- 4. Section of the LDC from which the variance is being sought, as well as any associated zoning

conditions which require said improvements: Relief from LDC Section 6.04.07 is sought.

5. Description of what the LDC/zoning conditions require: The posted speed on this link of Fletcher Avenue is 35 mph, and Section 6.04.07 requires the existing driveways to be 245 feet from the other driveways/intersections. However, the driveway spacing does not meet this standard (See **Driveway Spacing Exhibit**.). This exhibit shows the existing driveway locations and spacing. If the developer ends of exercising the "do nothing" option, he will not construct the second floor apartments and the driveway configuration will remain "as is."

However, if he does construct the second floor apartments, he has committed to closing the easternmost driveway on Fletcher Avenue and the northern driveway on 15th Street. Even if these two driveways are closed, the remaining driveways still do not meet the required 245 foot spacing. As the exhibit indicates, on Fletcher Avenue, the westernmost driveway would still be about 118 feet from the driveway to the west on the adjoining property; the spacing between the two remaining driveways on Fletcher Avenue would still be 144 feet. However, if the easternmost driveway on Fletcher Avenue is closed, the distance between the intersection and the middle driveway (which would become the eastern driveway) would meet spacing at a distance of approximately 341 feet.

On 15th Street, the exhibit shows that the driveways do not currently meet the required 245 foot spacing. Even with the northern driveway on 15th Street closed, the remaining (southern) driveway does not meet spacing in either direction. The remaining driveway would still be 52 feet from the apartment driveway to the south and approximately 150 feet from the Fletcher Avenue/15th Street intersection.

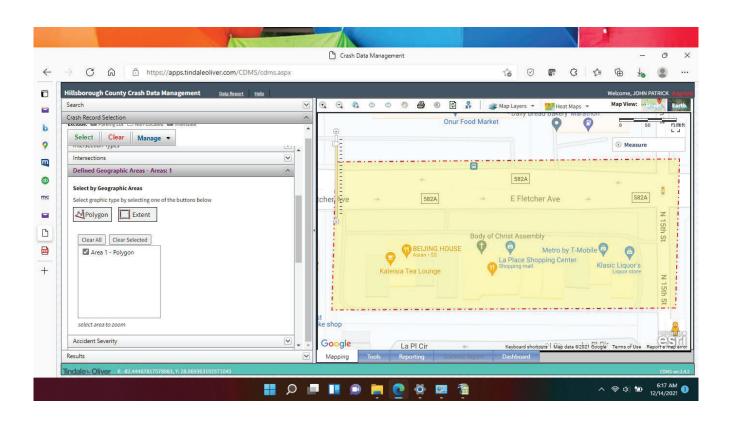
- 6. Description of existing roadway conditions (e.g., Pavement width, lane width, condition, number of lanes, bicycles/sidewalk facilities): Fletcher Avenue has an approximately 90-foot right-of-way and four approximately 11-foot lanes with median. The pavement condition appears to be average. There are marked bike lanes and sidewalk on both sides of the roadway.
- 7. Justification for request and any information you would like considered such as cost/benefit analysis, land use plans, policies, and local traffic circulation/operation of the site and adjacent areas. Justification must address Section 6.04.02B.3 criteria (a) and (b) if applicable (c). In the consideration of the variance request, the issuing authority shall determine to the best of its ability whether the following circumstances are met:
 - a. There is an unreasonable burden on the applicant. The applicant is simply modifying the zoning to allow residential uses on the second floor of this existing building in addition to the commercial and office uses that are currently allowable. Since the trip generation associated with residential is lower than that of commercial, an increase of zero (0) net trips is projected. Therefore, it would be an unreasonable burden on the developer in this economically depressed area to incur additional costs of re-configuring the driveways to address a zero (0) trip increase more than he already is by agreeing to remove the northern driveway on 15th Street and the easternmost driveway on Fletcher Avenue if he proceeds with the option to convert the second floor to apartments.
 - b. The variance would not be detrimental to the public health, safety, and welfare. The variance is not expected to be detrimental to the public health, safety, and welfare because there is no projected increase in trip generation. The driveways will be handling the existing

volume of traffic in the proposed scenario. Hillsborough County crash software was used to pull 5 years of crash data in the polygon shown in the attachments. There were 150 crashes within the polygon (crash reports being sent under separate cover) mainly at the Fletcher Avenue/15th Street intersection. There were 10 crashes involving the subject driveway during the 5-year period. However, 3 of those were attributable to left-in or left-out movements at the 15th Street driveways where the median is being closed; so, that situation is correcting itself. If the remaining 7 crashes are divided by the 5-year time period, this equates to just 1.4 crashes/year, an acceptable level in this dense part of the urban network, especially since none of the crash data reported serious injury or fatalities, probably because of low speeds. Thus, this variance is not expected to be detrimental to the public health, safety, and welfare. Note that if the two above-described driveways are closed, this represents an improvement in driveway spacing over the existing condition.

- c. Without the variance, reasonable access cannot be provided. In the evaluation of the variance request, the issuing authority shall consider the land use plans, policies, and local traffic circulation/operation of the site and adjacent areas. If the developer goes forward with constructing the apartments and closes the two above-described driveways, the remaining 15th Street driveway will serve the proposed apartments. The two remaining Fletcher Avenue driveways will serve the numerous small shops on the property. It is important that these businesses be afforded every opportunity for success, such as convenient access. They are in an economically depressed area.
- 8. Documentation/other attachments: *Attached are site plan, location map, spacing exhibit, and crash data.*

If you have any questions/comments regarding this letter, please call me at (813) 545-3316.

Sincerely
Elizabeth Rodriguez
Based upon the information provided by the application, this request is:
Disapproved
Approved
If there are any further questions or you need clarification, please contact Benjamin Kniesly, P.E. at (813) 307-1758.
Sincerely,
Michael J. Williams, P.E. Hillsborough County Engineer



Hillsborough County Crash Data Polygon

Hillsborough County Crash Data at the Subject Driveways by Year

2016

2016-86566229 right turn from the westernmost driveway on Fletcher Avenue.

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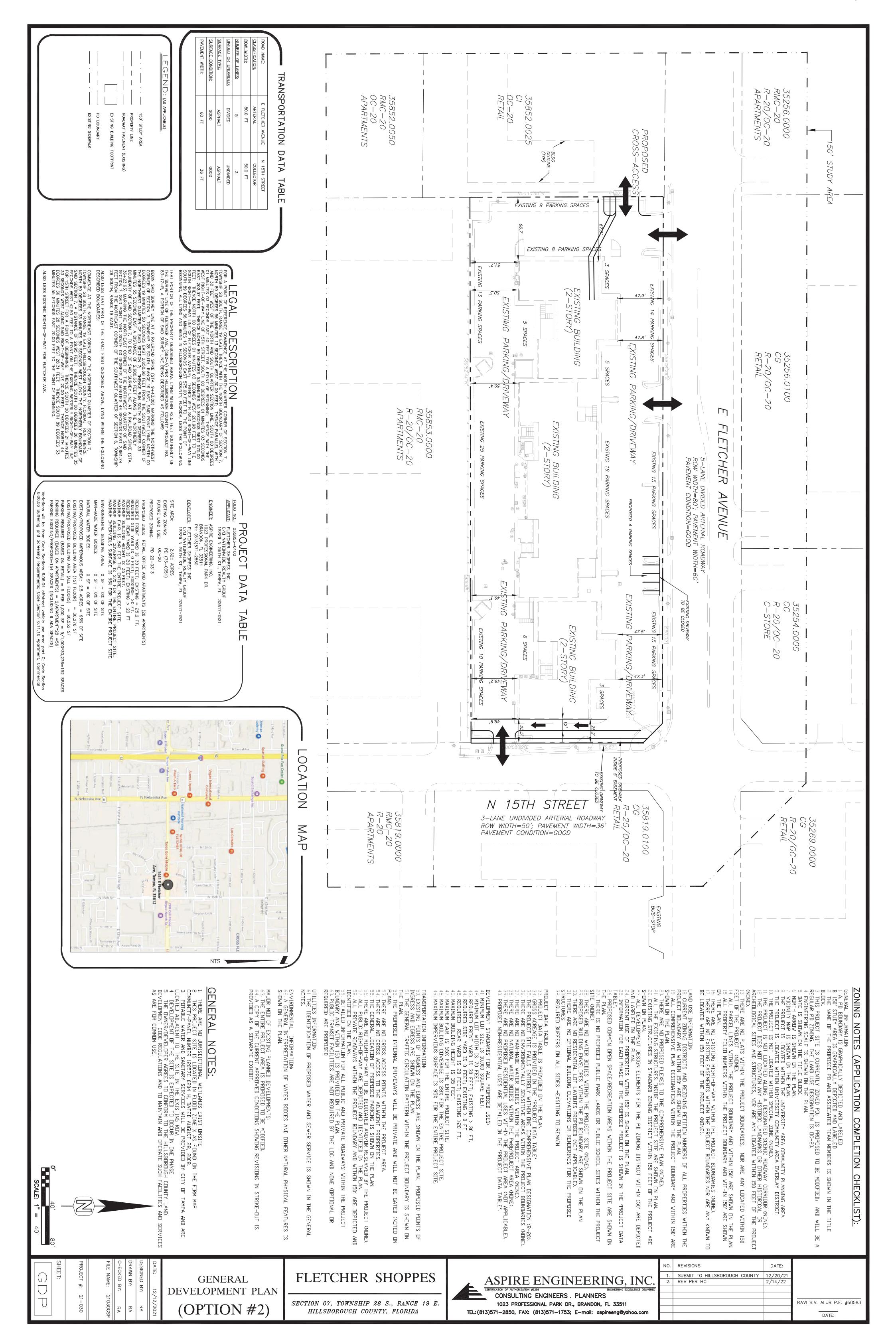
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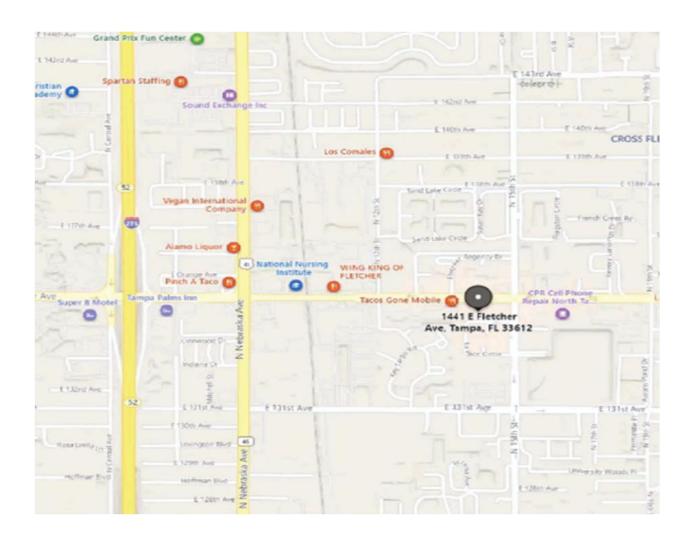
2020

2020-89427543 left turn from the westernmost driveway on Fletcher Avenue.

2021

2021-89444676 no detailed – involved middle driveway on Fletcher Avenue.





Location Map



Elizabeth Rodriguez & Associates, Inc. 18156 Sandy Pointe Drive Tampa, Florida 33647

May 24, 2022

Mr. Michael J. Williams, P.E. Development Review Director, County Engineer Hillsborough County 601 East Kennedy Blvd., 20th Floor Tampa, FL 33602

Dear Mr. Williams:

RE: Substandard Roadway Administrative Variance (15th Street) - 1441 E. Fletcher - FOLIO # 035853.0100 RZ 22-0313

The subject rezoning is a modification to RZ-73- 0351 to allow for second floor apartments at the existing commercial building. Please accept this letter as a formal request for your approval of an administrative variance to Section 6.04.03.L(1) of the Hillsborough County Land Development Code (LDC), which states:

"Improvements and upgrading of existing roadways are to conform with standards for new roadways of the same access class. Exception to these standards shall be allowed only where physically impossible for the permittee to comply or otherwise upgrade existing site conditions. All such exceptions shall be approved by the Director of Public Works." The "standards for new roadways" to which this section of the LDC refers are included in the Hillsborough County Transportation Technical Manual (TTM). The TTM mandates Typical Section 3 (TS-3) for this local roadway.

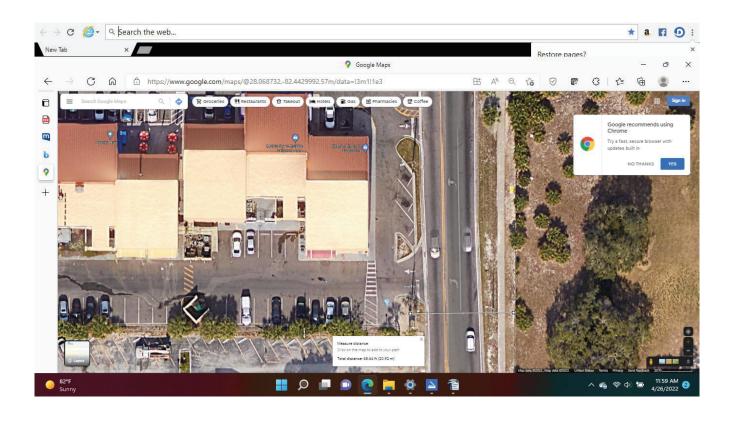
The subject property is in for review as is shown on the attached **Site Plan** and **Location Map**. This variance is to request that the developer not be required to bring 15th Street up to TS-3 standards.

The LDC allows for relief of certain standards of Section 6.04 Access Management, subject to providing the following information and justifications.

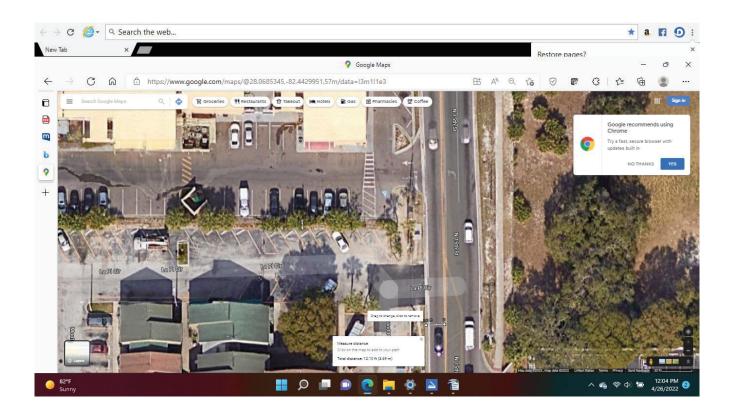
- 1. Site Information: *FOLIO* # 035853.0100
- 2. Associated Application Numbers: *Modification to RZ-73- 0351 to Allow Second Story Residential.*

- 3. Type of Request: *Administrative variance to Section 6.04.03.L(1)*
- 4. Section of the LDC from which the variance is being sought, as well as any associated zoning conditions which require said improvements: *Relief from LDC Section 6.04.03.L(1) is sought.*
- 5. Description of what the LDC/zoning conditions require: *The LDC requires 15th to be fully standard.*
- 6. Description of existing roadway conditions (e.g., Pavement width, lane width, condition, number of lanes, bicycles/sidewalk facilities): 15th Street aerials are attached. There is approximately 70 feet of right of way. There are 12 foot lanes and sidewalk on the east side of the street (and being constructed on the subject side of the street as part of the project.)
- 7. Justification for request and any information you would like considered such as cost/benefit analysis, land use plans, policies, and local traffic circulation/operation of the site and adjacent areas. Justification must address Section 6.04.02B.3 criteria (a) and (b) if applicable (c). In the consideration of the variance request, the issuing authority shall determine to the best of its ability whether the following circumstances are met:
 - a. There is an unreasonable burden on the applicant. The applicant is simply modifying the zoning to allow residential uses on the second floor of this existing building in addition to the commercial and office uses that are currently allowable. Since the trip generation associated with residential is lower than that of commercial, an increase of zero (0) net trips is projected. Nonetheless, he already agrees to close 2 of his 5 existing driveways (resulting in 3 driveways). Therefore, it would be an unreasonable burden on the developer in this economically depressed area to incur additional costs of upgrading 15th Street. Note also that the same developer is closing the 15th Street median as part of his other project on the other side of 15th Street.
 - b. The variance would not be detrimental to the public health, safety, and welfare. The variance is not expected to be detrimental to the public health, safety, and welfare because there is no projected increase in trip generation. The roadway will be handling the existing volume of traffic in the proposed scenario. 15th Street already has many of the elements of a TS3 roadway, such as the 12 foot travel lanes that are required for a TS3 section, and while there are no bike lanes, the developer is constructing sidewalk along his 15th Street frontage to accommodate existing and anticipated pedestrian traffic. Thus, this variance is not expected to be detrimental to the public health, safety, and welfare.
 - c. Without the variance, reasonable access cannot be provided. In the evaluation of the variance request, the issuing authority shall consider the land use plans, policies, and local traffic circulation/operation of the site and adjacent areas. As explained above, it would not be reasonable to force the developer to upgrade 15th Street for zero (0) new trips.
- 8. Documentation/other attachments: Attached are site plan, location map and aerials.

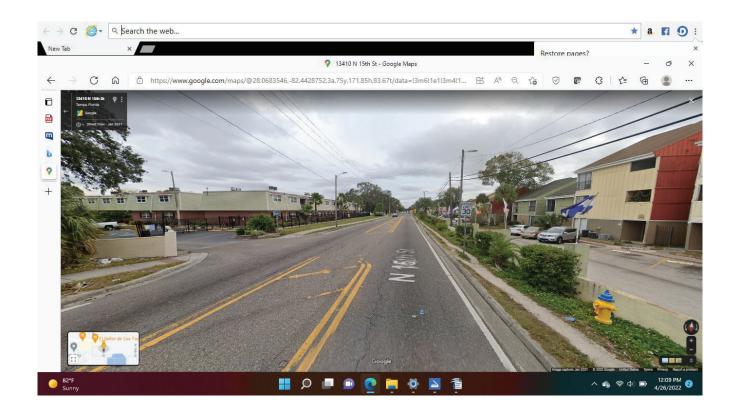
If you have any questions/comments regarding this letter, please call me at (813) 545-3316.
Sincerely
Elizabeth Rodriguez
Based upon the information provided by the application, this request is:
Disapproved
Approved
If there are any further questions or you need clarification, please contact Benjamin Kniesly, P.E. at (813) 307-1758.
Sincerely,
Michael J. Williams, P.E. Hillsborough County Engineer



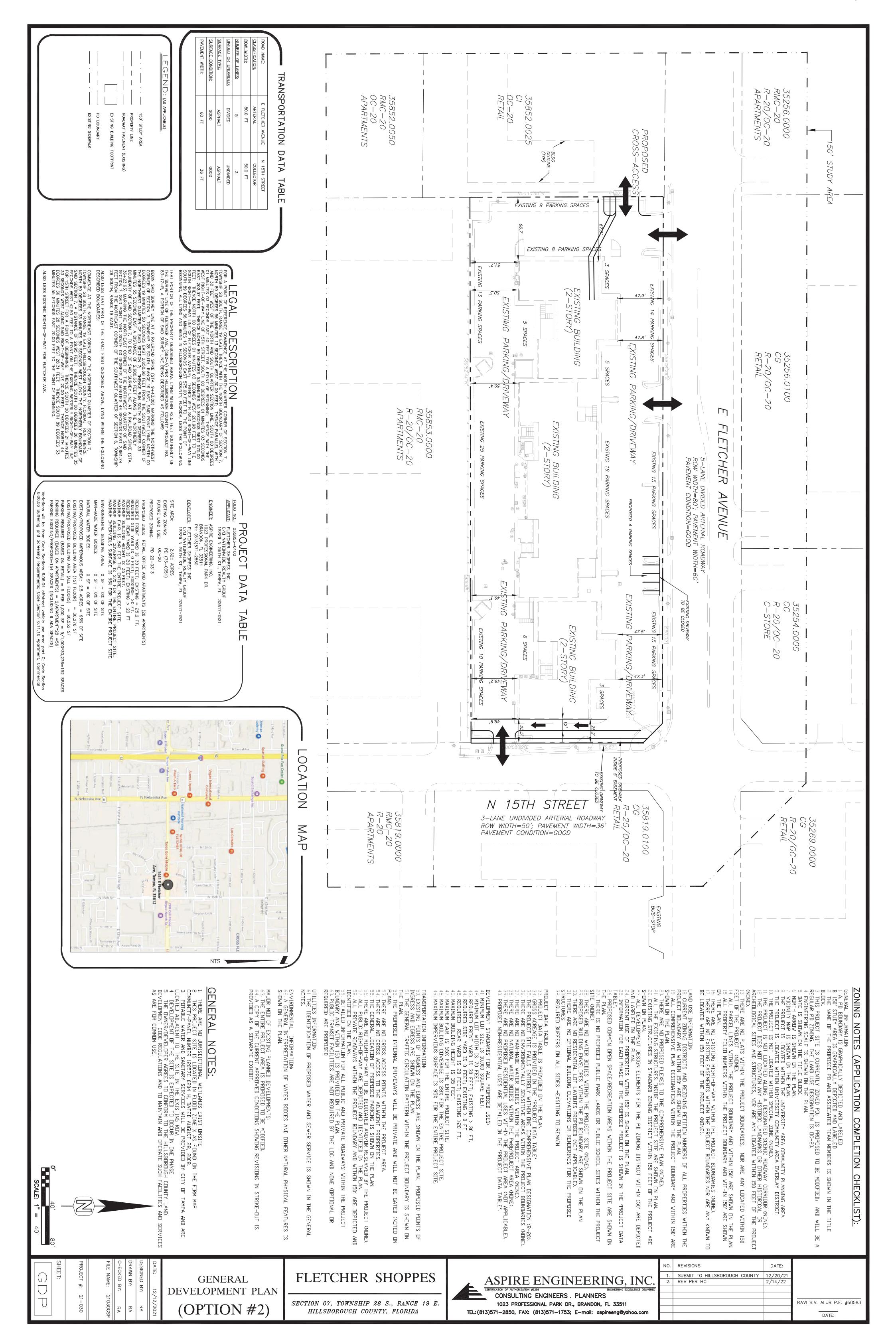
70 foot ROW

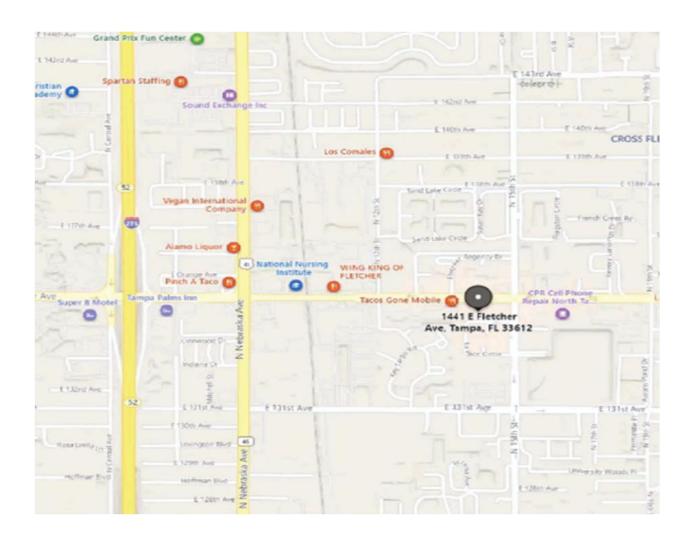


12 foot lane widths



Pavement Condition – Average (cracking)





Location Map

Transportation Comment Sheet

3.0 TRANSPORTATION SUMMARY (FULL TRANSPORTATION REPORT IN SECTION 9 OF STAFF REPORT)

Adjoining Roadways (check if applicable)						
Road Name	Classification	Current Conditions	Select Future Improvements			
E. Fletcher Ave.	County Arterial - Urban	4 Lanes □Substandard Road □Sufficient ROW Width	☐ Corridor Preservation Plan☐ Site Access Improvements☐ Substandard Road Improvements☐ Other			
N. 15 th St.	County Collector - Urban	2 Lanes ⊠ Substandard Road □ Sufficient ROW Width	☐ Corridor Preservation Plan ☐ Site Access Improvements ☐ Substandard Road Improvements ☐ Other			
	Choose an item. Lanes Choose an item. □ Substandard Road □ Sufficient ROW Width		☐ Corridor Preservation Plan ☐ Site Access Improvements ☐ Substandard Road Improvements ☐ Other			
	Choose an item.	Choose an item. Lanes □Substandard Road □Sufficient ROW Width	□ Corridor Preservation Plan□ Site Access Improvements□ Substandard Road Improvements□ Other			

Project Trip Generation (Option 1) □ Not applicable for this request						
Average Annual Daily Trips A.M. Peak Hour Trips P.M. Peak Hour Trips						
Existing	3,297	143	399			
Proposed	3,297	143	399			
Difference (+/-)	No Change	No Change	No Change			

^{*}Trips reported are based on net new external trips unless otherwise noted.

Project Trip Generation (Option 2) □ Not applicable for this request						
	Average Annual Daily Trips A.M. Peak Hour Trips P.M. Peak Hour Trips					
Existing	3,297	143	399			
Proposed	1,838	83	214			
Difference (+/-)	(-) 1,459	(-) 60	(-) 185			

^{*}Trips reported are based on net new external trips unless otherwise noted.

Connectivity and Cross Access (Option 2) □ Not applicable for this request					
Project Boundary	Primary Access	Additional Connectivity/Access	Cross Access	Finding	
North	Х	Vehicular & Pedestrian	None	Meets LDC	
South		None	Pedestrian	Meets LDC	
East	Х	Vehicular & Pedestrian	None	Meets LDC	
West		None	Vehicular & Pedestrian	Meets LDC	
Notes:	•	•			

Design Exception/Administrative Variance □ Not applicable for this request				
Road Name/Nature of Request Type Finding				
Throat Depth	Administrative Variance Requested	Approvable		
Number of Access Connections	Administrative Variance Requested	Approvable		
Spacing of Access Connections Administrative Variance Requested Approvable				

Transportation Comment Sheet

N. 15 th St. – Substandard Road	Administrative Variance Requested	Approvable
Notes:		

4.0 Additional Site Information & Agency Comments Summary				
Transportation	Conditions Requested	Additional Information/Comments		
☑ Design Exception/Adm. Variance Requested☐ Off-Site Improvements Provided	☐ Yes ☐ N/A ⊠ No	⊠ Yes □ No		

COMMISSION

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Sterlin Woodard, P.E. WETLANDS DIVISION

AGENCY COMMENT SHEET

REZONING			
HEARING DATE: March 14, 2022	COMMENT DATE: January 10, 2022		
PETITION NO.: 22-0313	PROPERTY ADDRESS: 1441 E Fletcher Ave,		
EPC REVIEWER: Sarah Hartshorn	Tampa, FL 33612		
CONTACT INFORMATION: (813) 627-2600 X	FOLIO #: 035853-0100		
1237	STR: 07-28S-19E		
EMAIL: hartshorns@epchc.org			

REQUESTED ZONING: Major Mod to PD 73-0351

FINDINGS			
WETLANDS PRESENT	NO		
SITE INSPECTION DATE	NA - Aerial Review		
WETLAND LINE VALIDITY	NA		
WETLANDS VERIFICATION (AERIAL PHOTO,	Site completely paved over		
SOILS SURVEY, EPC FILES)			

INFORMATIONAL COMMENTS:

Wetlands Division staff of the Environmental Protection Commission of Hillsborough County (EPC) inspected the above referenced site in order to determine the extent of any wetlands and other surface waters pursuant to Chapter 1-11, Rules of the EPC. This determination was performed using the methodology described within Chapter 62-340, Florida Administrative Code, and adopted into Chapter 1-11. The site inspection revealed that no wetlands or other surface waters exist within the above referenced parcel.

Please be advised this wetland determination is informal and non-binding. A formal wetland delineation may be applied for by submitting a "WDR30 - Delineation Request Application". Once approved, the formal wetland delineation would be binding for five years.

Sjh/mst



Adequate Facilities Analysis: Rezoning

Date: 4/1/2022 **Acreage:** 2.62 (+/- acres)

Jurisdiction: Hillsborough Proposed Zoning: Planned Development

Case Number: 22-0313 Future Land Use: OC-20

HCPS #: RZ-436 Maximum Residential Units: 28 Units

Location: 1441 E. Fletcher Ave, Tampa 33613 **Residential Type:** Multi-Family

Parcel Folio Number(s): 035853.0100

School Data	Miles Elementary	Tuner/Bartels K8	Freedom High
FISH Capacity Total school capacity as reported to the Florida Inventory of School Houses (FISH)	807	2311	2587
2021-22 Enrollment K-12 enrollment on 2021-22 40 th day of school. This count is used to evaluate school concurrency per Interlocal Agreements with area jurisdictions	775	1507	1835
Current Utilization Percentage of school capacity utilized based on 40 th day enrollment and FISH capacity	96%	65%	71%
Concurrency Reservations Existing concurrency reservations due to previously approved development. Source: CSA Tracking Sheet as of 3/31/2022	13	170	252
Students Generated Estimated number of new students expected in development based on adopted generation rates. Source: Duncan Associates, School Impact Fee Study for Hillsborough County, Florida, Dec. 2019	4	2	2
Proposed Utilization School capacity utilization based on 40 th day enrollment, existing concurrency reservations, and estimated student generation for application	98%	73%	81%

Notes: Miles Elementary, Turner/Bartels K-8, and Freedom High School have adequate capacity for the proposed development at this time.

This is an analysis for adequate facilities only and is NOT a determination of school concurrency. A school concurrency review will be issued PRIOR TO preliminary plat or site plan approval.

HAMMIN V

Renee M. Kamen, AICP Manager, Planning & Siting Growth Management Department Hillsborough County Public Schools

E: renee.kamen@hcps.net

P: 813.272.4083



AGENCY REVIEW COMMENT SHEET

NOTE: THIS IS ONLY FOR ESTIMATE PURPOSES, BASED ON THE FEES AT THE TIME THE REVIEW WAS MADE. ACTUAL FEES WILL BE ASSESSED BASED ON PERMIT APPLICATIONS RECEIVED AND BASED ON THE FEE SCHEDULE AT THE TIME OF BUILDING PERMIT APPLICATION.

TO: Zoning Review, Development Services DATE: 03/04/2022

REVIEWER: Ron Barnes, Impact & Mobility Fee Coordinator

APPLICANT: Fletcher Shoppes, Inc **PETITION NO:** 22-0313

LOCATION: 1441 E Fletcher Ave

FOLIO NO: 35853.0100

Estimated Fees:

(Fee estimate is based on a 1,200 square foot, 2 bedroom, Apartments (w/first floor retail 3-10

levels)

Mobility: \$2,638 Parks: \$1,555 School: \$3,891 Fire: \$249

Shopping Center General Office (per 1,000 s.f.) (per 1,000 s.f.)

Mobility: \$12,206 Mobility: \$7,502

Fire: \$313 Fire: \$158

Project Summary/Description:

Urban Mobility, Northeast Park, Northwest Fire - first floor business, apartments. Retail/office center mix. Credit for prior use may apply, not reflected in figures here.

WATER RESOURCE SERVICES REZONING REVIEW COMMENT SHEET: WATER & WASTEWATER

PETIT	TION NO.:	PD22-0313	REVIEWED BY:	Randy Rochelle	DATE: <u>1/7/2022</u>
FOLIC) NO.:	35853.01	00.0000		
			WATER		
			e <u>City of Tampa</u> termine the availabi		. The applicant should
	site)additional	Thi and/or different	s will be the likely p	oint-of-connection, on determined at the	imately feet from the however there could be a time of the application
	Water distribution system improvements will need to be completed prior to connection to the County's water system. The improvements include and will need to be completed by the prior to issuance of any building permits that will create additional demand on the system.				
			WASTEWAT	ER	
			e <u>City of Tampa</u> er to determine the a		e Area. The applicant water service.
	feet from there coul	the site) d be additional	This wi	If be the likely point- nts-of-connection de	te), [(approximatelyof-connection, however etermined at the time of
	connection and will no	n to the County eed to be compl	's wastewater syste	em. The improveme prior to issuance	pe completed prior to ents includee of any building permits
COMM	MENTS:		<u>.</u>		

AGENCY REVIEW COMMENT SHEET

TO: ZONING TECHNICIAN, Planning Growth Management DATE: 4 Jan. 2022			
REV	REVIEWER: Bernard W. Kaiser, Conservation and Environmental Lands Management		
APP	LICANT: Patricia Ortiz	PETITION NO: M	M 22-0313
LOC	ATION: 1441 E. Fletcher Ave, Tampa, FL 33617		
FOL	IO NO: 35853.0100	SEC: <u>07</u> TWN: <u>28</u>	RNG : <u>19</u>
	This agency has no comments.		
	This agency has no objection.		
_	,		
	This agency has no objection, subject to listed o	r attached condition	S.
	This agency objects, based on the listed or attac	hed conditions.	
_	3 , , ,		
COMMENTS:			

VERBATIM TRANSCRIPT

HILLSBOROUGH COUNTY, FLORIDA BOARD OF COUNTY COMMISSIONERS

	>
IN RE:)
ZONE HEARING MASTER HEARINGS)))
	>

ZONING HEARING MASTER HEARING TRANSCRIPT OF TESTIMONY AND PROCEEDINGS

BEFORE:

PAMELA JO HATLEY

Land Use Hearing Master

DATE:

Monday, September 19, 2022

TIME:

PLACE:

Commencing at 6:00 p.m. Concluding at 8:34 p.m.

Robert W. Saunders, Sr. Public

Library

Ada T. Payne Community Room

1505 N. Nebraska Avenue Tampa, Florida 33602

Reported via Cisco Webex Videoconference by:

Christina M. Walsh, RPR Executive Reporting Service Ulmerton Business Center 13555 Automobile Blvd., Suite 130 Clearwater, FL 33762 (800) 337-7740

		Page 54
1	HILLSBOROUGH COUNTY, FLORIDA	
2	BOARD OF COUNTY COMMISSIONERS	
3	ZONING HEARING MASTER HEARINGS September 19, 2022	
4	ZONING HEARING MASTER: PAMELA JO HATLE	Y
5		
6	D1: Application Number: MM 22-0313	
7	Applicant: Fletcher Shoppes, Inc. Location: 1441 E. Fletcher Ave.	
8	Folio Number: 035853.0100 Acreage: 2.5 acres, more or les	s
9	Comprehensive Plan: OC-20 Service Area: Urban	
10	Existing Zoning: PD 73-0351 Request: Major Modification to	a Planned
11	Development	a rranneu
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MR. GRADY: The next item is agenda item

D-1, Major Mod Application 22-0313. The applicant

is Fletcher Shoppes, Incorporated. The request is

for a Major Modification to an existing Planned

Development.

Tim Lampkin will provide staff recommendation after presentation by the applicant.

MS. ORTIZ: Good evening, Ms. Hatley. For the record, my name is Patricia Ortiz. My address is 2810 North Central Avenue, Tampa, Florida 33602. And I have been sworn in.

I'm here tonight on behalf of the Shoppes at Fletcher, and we are seeking a Major Modification to this Planned Development that was approved back in 1973. In fact, this is the first modification of this Planned Development, and it's been almost 50 years.

Back in 1973, the approval granted a mix of Office and Commercial uses on both the upper and lower levels of the buildings located on-site.

Today, we're here kind of in response to the changing market conditions seeking a dual development option.

The first option would be to keep things as they are with the Commercial and Office on both

Page 56 floors, and option two, which would allow for 1 2 commercial apartment use on the second story. And we would limit that to 28 commercial apartments. And here, I'll just kind of put down what 4 5 we're looking for for option one. Can you see that on the ELMO? 6 HEARING MASTER HATLEY: Yes. 8 MS. ORTIZ: Okay. So basic -- so basically, we're seeking to allow the existing mix of Commercial and Office uses to continue on both 10 levels. 11 12 Right now there is a maximum of 13 60,552 square feet of area. We're not proposing 14 any changes to the building configuration, access, 15 or parking layout. No increases to FAR or ISR, et 16 cetera, and no variations for option one. 17 Option two requires some changes because 18 we're adding a new use. So we have to come into 19 compliance with the LDC. 20 So in summary, we're proposing Office and 21 Commercial uses on the first floor for a total of 22 30,276 square feet, and as I said, 28 commercial 23 apartments. 24 The access points from Fletcher Avenue will 25 be reduced from the three that currently exist to

Page 57 The access points from 15th Street will be 1 reduced from two to one. A one-way drive aisle will be provided along the east 15th Street 4 frontage. Sidewalks will be provided along 15th 5 Street. We'll provide both vehicular and 6 pedestrian cross access. 7 So the vehicular cross access will go to the 8 west. The pedestrian cross access will go to the south allowing, you know, the patrons or persons living within the apartments to come on over to 10 this site. 11 12 We are proposing 159 parking spaces where 13 152 are required. This will necessitate the 14 restriping of the parking lot. Again, there'll be 15 no change to the building configuration as a built 16 site. You know, we're not proposing to move the 17 building or increase FAR or ISR or building 18 coverage. However, we are asking for some 19 variations with option two. 20 HEARING MASTER HATLEY: Before you cover 21 that one or pick it up, those items listed there, 22 again, those are changes that will come only if 23 option two is implemented; is that correct? 24 MS. ORTIZ: Yes, ma'am. 25 HEARING MASTER HATLEY: And these -- they're

Page 58 referred to as commercial apartments, but these are 1 2 residential living spaces; is that correct? MS. ORTIZ: That is correct. It will meet 4 the definition of commercial apartment in the Land 5 Development Code, which essentially is an apartment 6 over retail space. 7 HEARING MASTER HATLEY: Okay. Thank you. 8 MS. ORTIZ: No problem. We are asking for some variations, and I'll just kind of put this 9 down for you. Essentially, these variations have 10 to do with landscaping and buffering, which has 11 12 changed over time. Of course, there have been many 13 changes since 1973. 14 So the commercial apartment use requires a 15 10 percent increase in the parking landscape. 16 can't meet the requirements of the parking 17 landscape today because of the configuration. So 18 we certainly cannot increase that by 10 percent. Code Section 6.06.06 requires a 20-foot-wide 19 20 Type B buffer along the southern property line 21 between this commercial use and the apartment 22 complex. 23 There's a buffer that exists right now, but 24 it's probably 2 to 3 feet wide. It has miniature 25 palm trees in it, but the placement of the building

Page 59 really prevents compliance with this. 1 And then we're requesting several variances from Code Section 6.04.04 which deal with the parking lot landscaping. And, again, that is 5 primarily because of the constrained nature of this developed site. 6 In my project narrative, I went into great 8 detail to discuss the hardships and special unique circumstances, which I'm sure you read the report. 10 I don't know that you need me to go over those in detail. 11 12 HEARING MASTER HATLEY: Just if you would 13 please, the staff report lists variances from 14 Section 6.06.04, 6.06.06, and 6.11.16. And I 15 thought you mentioned another section. 6.04.04? 16 Is that what you --17 MS. ORTIZ: Yeah. That's what I'm seeing 18 here. Let me double-check to make sure I got that 19 right. That is parking lot landscaping. So give

me one second.

21 HEARING MASTER HATLEY:

22 MS. ORTIZ: My apologies. It's Section

23 6.06.04, not 6.04.04.

HEARING MASTER HATLEY: Okay. Thank you.

25 MS. ORTIZ: And with that, I can show you --

20

24

Page 60 maybe show you a picture of the site to orient you 1 with the location. The property is located at the intersection, the southwest corner of 15th and Fletcher in the University Community Planning Area. 5 You've probably seen this building before. It's been there for a while. 6 And with that, I'll be happy to answer 8 whatever questions you have or maybe save the time for rebuttal. HEARING MASTER HATLEY: No questions for you 10 11 right now. Thank you. 12 MS. ORTIZ: Okay. Thank you. 13 MR. LAMPKIN: Good evening. Tim Lampkin, Hillsborough County Development Services. 14 15 The property associated with this has a 16 Future Land Use Designation of Office 17 Commercial-20. The applicant is seeking a Major 18 Modification to the existing PD 73-0351 to allow 19 two development options. 20 Option one is to allow the existing mix of 21 Commercial and Office uses to continue on the upper 22 and lower levels with no change to the building 23 configuration, excuse me, access or parking lot 24 layout. 25 Option two proposes to allow a mix of Office

Page 61

and Commercial uses on the lower level and commercial apartment on the upper level with no change to the existing building configurations.

Option two proposes, as the applicant just stated, to reduce the number of access points and to add cross access to the west, construct a one-way drive aisle along 15th Street frontage, and add a sidewalk along 15th Street.

Neither development option seeks increases to the number of the building's FAR, the building coverage, the access points, or impervious surface. As the applicant stated, the new development option will convert the second floor of the existing building from commercial to residential for 28 apartments.

The subject of this rezoning is located at 1441 East Fletcher Avenue, south of East Fletcher Avenue, west of North 15th Street, east of North Nebraska Avenue, and north of La Place Circle.

The surrounding zoning and development pattern consists of a mix of uses located approximately 2900 feet east of State Road 93 interchange. Nearby is RMC-20 zoning developed with an apartment complex located south and the north. General commercial designated properties

Page 62 are located both north and east of the subject 1 site. As the applicant noted, the existing 4 buildings on the site have many nearby and surrounding properties were built in the early '70s 6 consistent with the development patterns and the regulations in place at the time. 8 Since then, many development regulations have changed. Mostly notably, those addressing 9 uses buffers and parking lot design. The applicant 10 is requesting multiple variations including the 11 12 following: So it's LDC Section -- there was a 13 scrivener's error on the front page. It's Section 6.04.04 and Section 6.06.04 regarding all street 14 15 vehicular use, perimeter buffer, buffer adjacent to 16 the right-of-way, and the perimeter landscaping. 17 Additionally, variation to Section 6.06.06 18 regarding the landscaping and buffering and then a variation to LDC Section 6.11.16 to eliminate the 19 20 increased parking lot landscaping. 21 All these -- most of these are in place 22 already. Variation one through five just reflects 23 the development pattern and the age of the 24 structure. 25 Transportation had a number of variances,

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and just briefly I'll list them. Administrative
variance for driveway spacing where the applicant
had variances -- let me correct that, for
Transportation to review.

Administrative variance for the number of driveways, substandard roadway. Administrative variance, administrative variance for the throat depth.

The county engineer found the above administrative variances approvable for the rezoned 22-0313. An in-depth review may be found in the transportation, which I'm sure you've already reviewed it, section of the report.

Staff has not identified any compatibility issues relative to the surrounding properties. The proposed use is located in that mixed-use area of commercial, multifamily development in close proximity to the subject site.

The proposed project with the proposed development standards, existing scale and restrictions may be found compatible with the nearby development patterns. The proposed development has also been found consistent with the future of Hillsborough County of unincorporated Hillsborough County Comprehensive Plan.

Executive Reporting Service

Page 64 Based upon the above, staff finds the 1 request approvable. That concludes staff's 2 presentation, unless there are any questions. 4 HEARING MASTER HATLEY: All right. Yep. 5 Let's go back to the variances, please. And so I'm 6 seeing a variance from LDC Section 6.06.04, off-street vehicular use, the perimeter buffer, the 8 buffer adjacent to the right-of-way, and perimeter landscaping. So that's one; is that correct? 10 MR. LAMPKIN: So -- yeah. So no. I kind of 11 lumped them together for space on the cover page. 12 So they have variations one through four. I'm 13 opening up the Code right now. If you can bear 14 with me, thank you. 15 HEARING MASTER HATLEY: Sure. Thank you. 16 Take your time. And if it's in the report on a 17 different page, point me to it. I'm looking at it. 18 I just don't see 6.04. 19 MR. LAMPKIN: Yeah. I think it's a 20 scrivener's error, but let me look at the report 21 too. Okay. I think it actually might be a 22 scrivener's error in the applicant's presentation 23 because the 6.04.04 are transportation related. HEARING MASTER HATLEY: 24 Okay. 25 MR. LAMPKIN: Just one second.

	Page 65
1	HEARING MASTER HATLEY: She did clarify
2	that, and I think she agrees with you. It's
3	6.06.04. I believe that's
4	MR. LAMPKIN: Okay. Sorry. I missed that
5	part.
6	HEARING MASTER HATLEY: That's okay.
7	MR. LAMPKIN: That was sorry.
8	HEARING MASTER HATLEY: So variance one is
9	from 6.06.04 and that's the buffer landscaping
10	MR. LAMPKIN: Yes.
11	HEARING MASTER HATLEY: adjacent to
12	right-of-way, let's see, perimeter buffer. And
13	then 6.06.04, off-street vehicular use area Part E.
14	So we've got Part E and Part G.
15	And then variation three, 6.04.04 off-street
16	vehicular use area Part D, again, perimeter buffer.
17	And variation four is LDC Section 6.06.04.
18	Variation five is landscaping 6.06.06, and then
19	variation six is LDC Section 6.11.16, apartment
20	commercial Part C.
21	So that's the 10 percent increase in
22	parking. That one I understand. And that's it. I
23	think that clears it up.
24	MR. LAMPKIN: Yes. Thank you.
25	HEARING MASTER HATLEY: Okay. Thank you.
l	

Page 66 I don't think I have any more questions for 1 2 you, Mr. Lampkin. 3 MR. LAMPKIN: Thank you. 4 HEARING MASTER HATLEY: All right. Planning 5 Commission. MS. MASSEY: This is Jillian Massey with 6 Planning Commission staff. 8 The subject site is located in Office Commercial-20 or OC-20 Future Land Use Category. 9 It's located in the Tampa Service Area and within 10 the limits of the University Area Community Plan. 11 12 The proposed redevelopment meets the intent 13 of Objective 1 of the Future Land Use Element of 14 the Comprehensive Plan by providing and maintaining 15 growth in the Urban Service Area. 16 The proposed rezoning also meets the intent 17 of policies 1.4 and Objective 16 as it is 18 compatible with the surrounding area. The area is 19 considered urban with high-density residential, 20 light commercial, and high commercial intense -intensities. 21 22 The proposed redevelopment is consistent 23 with the University Area Community Plan Goal 5, 24 which encourages housing and neighborhood 25 revitalization within the urban infill and

Page 67 redevelopment boundary map. 1 The existing shopping center and the proposed departments are not expected to exceed the maximum intensities of the Office Commercial-20 5 Future Land Use Category, and it's consistent with Objective 8 and Policy 8.1. 6 7 And based on these considerations, Planning 8 Commission staff finds that the Major Modification 9 is consistent with the Future of Hillsborough Comprehensive Plan for unincorporated Hillsborough 10 County subject to the conditions proposed by the 11 12 Development Services Department. Thank you. 13 HEARING MASTER HATLEY: All right. Thank 14 you. 15 All right. Is there anyone here or online 16 who wishes to speak in support of this application? 17 I do not hear anyone. 18 Is there anyone here or online who wishes to 19 speak in opposition to this application? All 20 right. I do not hear anyone. All right. 21 Development Services, anything further? 22 MR. GRADY: Nothing further. 23 HEARING MASTER HATLEY: All right. 24 you. 25 And, Applicant, anything further?

	Page 68
1	MS. ORTIZ: No. I'd just like to say thanks
2	for your time, and I think Tim did a really good
3	job with this report. Those variances are outlined
4	on pages 10 and 11 of the staff report.
5	HEARING MASTER HATLEY: I saw them. Thank
6	you very much.
7	MS. ORTIZ: We do have one letter of support
8	in the record. I did receive two phone calls.
9	They were both basically wondering what was going
10	on. When I explained the situation, both persons
11	were happy. That was for the Sunscape apartments
12	across on the north side of Fletcher and for a
13	gas station, also on the north side. Thanks.
14	HEARING MASTER HATLEY: All right. Thank
15	you, Ms. Ortiz.
16	That closes the hearing, then, on Major
17	Modification 22-0313.
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22	
23	
24	
25	

HILLSBOROUGH COUNTY, FLORIDA BOARD OF COUNTY COMMISSIONERS

	>
IN RE:)
ZONE HEARING HEARINGS	MASTER)
	>

ZONING HEARING MASTER HEARING
TRANSCRIPT OF TESTIMONY AND PROCEEDINGS

BEFORE:

SUSAN FINCH

Land Use Hearing Master

DATE:

Monday, August 15, 2022

TIME:

Congluding at 10:00 p.m.

Concluding at 10:09 p.m.

PLACE:

Robert W. Saunders, Sr. Public

Library

Ada T. Payne Community Room

1505 N. Nebraska Avenue Tampa, Florida 33602

Reported via Cisco Webex Videoconference by:

Christina M. Walsh, RPR
Executive Reporting Service
Ulmerton Business Center
13555 Automobile Blvd., Suite 130
Clearwater, FL 33762
(800) 337-7740

	Page 7
1	Ratliff and Richard Perez and Alex Steady, and then
2	for the County's Attorney's Office, Cameron Clark,
3	and Andrea Papandrew with the Hillsborough County's
4	Planning Commission.
5	We have one change to tonight's agenda.
6	It's on page 8 of the agenda, item D-4. The
7	applicant is withdrawing this from the Zoning
8	Hearing Master process. So, again, item D-4 is
9	being withdrawn.
10	That's the only change to tonight's agenda.
11	I will now go through published withdrawals and
12	continuances beginning on page 4 of the agenda.
13	The first item is A-1, Rezoning-PD 22-0181.
14	This application is being withdrawn from the Zoning
15	Hearing Master process.
16	Item A-2, Rezoning-PD 22-0207. This
17	application is being withdrawn from the Zoning
18	Hearing Master process.
19	Item A-3, Major Mod Application 22-0221.
20	This application is being withdrawn from the Zoning
21	Hearing Master process.
22	Item A-4, Major Mod Application 22-0313.
23	This application is continued by staff to the
24	September 19, 2022, Zoning Hearing Master Hearing.
25	Item A-5, Rezoning-PD 22-0433. This

HILLSBOROUGH COUNTY, FLORIDA BOARD OF COUNTY COMMISSIONERS

	>
IN RE:)
ZONE HEARING MASTER HEARINGS)))
	2

ZONING HEARING MASTER HEARING
TRANSCRIPT OF TESTIMONY AND PROCEEDINGS

BEFORE:

SUSAN FINCH

Land Use Hearing Master

DATE:

Monday, July 25, 2022

TIME:

Commencing at 6:00 p.m.

Concluding at 11:20 p.m.

PLACE:

Robert W. Saunders, Sr. Public

Library

Ada T. Payne Community Room

1505 N. Nebraska Avenue Tampa, Florida 33602

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Clearwater, FL 33762
(800) 337-7740

Page 13 August 15th, 2022, Zoning Hearing Master Hearing. 1 Item A-5, Rezoning-PD 22-0207. application is out of order to be heard and is 4 being continued to the August 15th, 2022, Zoning 5 Hearing Master Hearing. Item A-6, Major Mod Application 22-0221. 6 7 This application is being continued by the 8 applicant to the August 15th, 2022, Zoning Hearing Master Hearing. 9 Item A-7, Major Mod Application 22-0313. 10 This application is being continued by staff to the 11 12 August 15, 2022, Zoning Hearing Master Hearing. 13 Item A-8, Rezoning-PD 22-0369. 14 application is being continued by staff to the 15 August 15, 2022, Zoning Hearing Master Hearing. 16 Item A-9, Rezoning-PD 22-0433. 17 application is out of order to be heard and is 18 being continued to the August 15th, 2022, Zoning 19 Hearing Master Hearing. 20 Item A-10, Rezoning-PD 22-0461. 21 application is being continued by the applicant to 22 the August 15, 2022, Zoning Hearing Master Hearing. 23 Item A-11, Rezoning-PD 22-0559. 24 application is being continued by the applicant to the August 15, 2022, Zoning Hearing Master Hearing. 25

HILLSBOROUGH COUNTY, FLORIDA BOARD OF COUNTY COMMISSIONERS

	X
IN RE:)
ZONE HEARING MASTER HEARINGS)
	X

ZONING HEARING MASTER HEARING
TRANSCRIPT OF TESTIMONY AND PROCEEDINGS

BEFORE:

SUSAN FINCH

Land Use Hearing Master

DATE:

Monday, May 16, 2022

TIME:

Congluding at 10:14 p.m.

Concluding at 10:14 p.m.

PLACE:

Robert W. Saunders, Sr. Public

Library

Ada T. Payne Community Room

1505 N. Nebraska Avenue Tampa, Florida 33602

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(800) 337-7740

Page 11 applicant to the June 13, 2022, Zoning Hearing 1 Master Hearing. Item A-11, Rezoning-PD 22-0181. application is being continued by the applicant to 4 the June 13, 2022, Zoning Hearing Master Hearing. 5 6 Item A-12, Major Mod Application 22-0221. This application is being continued by the 8 applicant to the June 13, 2022, Zoning Hearing Master Hearing. 9 Item A-13, Rezoning-Standard 22-0295. 10 application is out of order to be heard and is 11 being continued to the June 13, 2022, Zoning 12 13 Hearing Master Hearing. 14 Item A-14, Major Mod Application 22-0313. 15 This application is being continued by the 16 applicant to the July 25, 2022, Zoning Hearing 17 Master Hearing. 18 A-15, Rezoning-PD 22-0319. This application 19 is being continued by the applicant to the June 13, 20 2022, Zoning Hearing Master Hearing. 21 Item A-16, Rezoning-PD 22-0369. 22 application is being continued by staff to the 23 June 13, 2022, Zoning Hearing Master Hearing. 24 Item A-17, Major Mod Application 22-0416. 25 This application is being continued by the

HILLSBOROUGH COUNTY, FLORIDA BOARD OF COUNTY COMMISSIONERS

	>
IN RE:)
ZONE HEARING HEARINGS	MASTER)

ZONING HEARING MASTER HEARING
TRANSCRIPT OF TESTIMONY AND PROCEEDINGS

BEFORE:

SUSAN FINCH

Land Use Hearing Master

DATE:

Monday, March 14, 2022

TIME:

Commencing at 6:00 p.m.

Concluding at 10:07 p.m.

PLACE:

Robert W. Saunders, Sr. Public

Library

Ada T. Payne Community Room

1505 N. Nebraska Avenue Tampa, Florida 33602

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Executive Reporting Service
Ulmerton Business Center
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Clearwater, FL 33762
(800) 337-7740

Page 14 This application has been continued by the 1 2 applicant to the April 18, 2022, Zoning Hearing Master Hearing. Item A-12, Major Mod Application 22-0109. 4 5 This application is being by the applicant to the April 18, 2022, Zoning Hearing Master Hearing. 6 Item A-13, Rezoning-PD 22-0181. 8 application is being continued by the applicant to the April 18, 2022, Zoning Hearing Master Hearing. 9 Item A-14, Rezoning-PD 22-0209. 10 application is being withdrawn from the Zoning 11 12 Hearing Master process. 13 Item A-15, Major Mod Application 22-0221. 14 This application is being continued by staff to the 15 April 18, 2022, Zoning Hearing Master Hearing. 16 Item A-16, Major Mod Application 22-0223. 17 This application is being withdrawn from the Zoning 18 Hearing Master process. Item A-17, Rezoning-Standard 22-0295. 19 20 application is out of order to be heard and is 21 being continued to the April 18, 2022, Zoning 22 Hearing Master Hearing. 23 Item A-18, Major Mod Application 22-0313. 24 This application is being continued by staff to the May 16, 2022, Zoning Hearing Master Hearing. 25

EXHIBITS SUBMITTED DURING THE ZHM HEARING

DATE/TIME: 9/19/202	HEARING MASTER: / Me/a Jo Mayley
PLEASE PRINT CLE	ARLY, THIS INFORMATION WILL BE USED FOR MAILING
APPLICATION #	PLEASE PRINT Addie Clark
RZ 22-0461	MAILING ADDRESS 400 N. Ashley Dr. # 1100
VS	CITY Tampa STATE FL ZIP 33602PHONE
APPLICATION #	PLEASE PRINT David Wright
RZ 22-0690	PLEASE PRINT David Wright MAILING ADDRESS P.O. Box 273417
VS	CITY Tempa STATE F ZIP 3768 PHONE
APPLICATION #	NAME Odd TVESSMAL
RZ 22-0927	MAILING ADDRESS DOD 2 445, #45/
	CITY IT POP STATE ZIP ZIP PHONE SCY Y TO
APPLICATION #	NAME COLD VOGSUIGU
RZ 22-670	MAILING ADDRESS OCO DA AUG. 5.#451
	CITY 5 C STATE ZIP
APPLICATION #	PLEASE PRINT JOHN LAROCCA
17 22-1105	MAILING ADDRESS 10/E. Kellned 9 Blvd. St 2420
	CITY TOMP 1 STATE FL ZIP 33602 PHONE 695 - 0469
APPLICATION #	PLEASE PRINT Rhea Lopes
RZ 22-1240	
VS.	CITY Sarasota STATE FL ZIP34243PHONE

SIGN-IN SHEET: RFR, ZHM, PHM, LUHO

DATE/TIN	IE: 9/19/202	2 HEARING MASTER: / Chela Jo Mayley
PLEASE	PRINT CLE	ARLY, THIS INFORMATION WILL BE USED FOR MAILING
APPL	ICATION #	NAME PANUA ONTZ XICP
MM	22-6313	MAILING ADDRESS 2810 N Central Are CITY THE STATE ZIP PHONE 8136178492
APPL	ICATION #	NAME David Wright
RZ	22-0477	MAILING ADDRESS P. B. Box 273415 CITY Tampa STATE FL ZIP 37688 PHONE
RZ	22-0684	PLEASE PRINT NAME Sales Crever MAILING ADDRESS 401 & Jackson St #2100 CITY Tampa STATE FL ZIP 3360 ZPHONE 3/3-227 50 5
APPLI	CATION #	NAME Jushin Wright
12	22-0684	MAILING ADDRESS 13421 Gles Harwell Rd CITY Device State VI ZIP 333 PHONE 813-391-6088
APPLI	CATION #	NAME AMENDA WRIGHT
RZ	22-6684	MAILING ADDRESS 13421 Gun Howell Rd CITY DOVU STATE T ZIP 33-PHONE 913-985-
APPLI	CATION #	NAME Janet D. Lorton
RZ	22-6684	MAILING ADDRESS 12722 Flint Lale Drive CITY The PHONE 813-382-

SIGN-IN SHEET: RFR, ZHM, PHM, LUHO

DATE/TIME: 9/19/202	2 HEARING MASTER: Pamela do Hetley
PLEASE PRINT CLE	ARLY, THIS INFORMATION WILL BE USED FOR MAILING
APPLICATION #	NAME David M. Smith
D7 22-8692	MAILING ADDRESS 401 E. Jackson Strat Ste 2100 CITY Impa STATE F1 ZIP33601 PHONE 813 222-501
114	CITY I STATE [7] ZIP 3/3601 PHONE 8/3 22 2-50 1
APPLICATION #	NAME DIANA Leene
RZ 22-0692	MAILING ADDRESS 18207 TOILIET LA CITY TANDH STATE FL ZIP 32610 PHONE 813 7846 1723
	CITY Thruph state FL ZIP 34 PHONE 813 1846 123
APPLICATION #	NAME William & Molloy
RZ 22-0864	MAILING ADDRESS S S Blv J
•	CITY Jange STATE ZIP ZIP PHONE
APPLICATION #	NAME_ISabelle Olbert
RZ 22-B864	MAILING ADDRESS 1000 N. Orthey Dr.
	CITY Temper STATE L ZIP 35627 PHONE 331-0976
APPLICATION #	NAME Marilyn Bears
RZ 22-0844	MAILING ADDRESS 14215 Rh Maglalme Red
	PLEASE PRINT Marily Bears MAILING ADDRESS / 42/5 Rh Maglalme Red CITY Tanyor STATE T ZIP3 3/8 PHONE 8/3245 435
APPLICATION #	PLEASE PRINT
RZ 22-0864	MAILING ADDRESS 13805 Cherry Creek Drive. CITY Tanger STATE FL ZIP3361 PHONE 813-695-397/
	CITY Tange STATE FL ZIP3361 PHONE 813-695-397/

PAGE 3 of 4

SIGN-IN SHEET: RFR, ZHM, PHM, LUHO

SIGN-IN SHEET: RFR,	ZHM, PHM, LUHO PAGE COF
DATE/TIME: 9/19/202	HEARING MASTER: Pamela do thetey
PLEASE PRINT CLE	ARLY, THIS INFORMATION WILL BE USED FOR MAILING
APPLICATION #	NAME Jarron Brass
RZ 22-0864	MAILING ADDRESS SOIF Chapma Rd.
	CITY LUFE STATE f/ ZIP 3354 PHONE \$13-731-513
APPLICATION #	PLEASE PRINT NAME SAVANNAH GROOMS
RZ 22-0864	
	MAILING ADDRESS 14225 LAKE Magdalue Blvd. CITY Tampa STATE F1 ZIP 33618 PHONE 813:46:2582
APPLICATION #	NAME Hope Hamilton
RZ 22-0864	MAILING ADDRESS 2413 Clark roac
	CITY Tampa STATE FL ZIP 813 PHONE 766-186
APPLICATION #	PLEASE PRINT BANK CAWAN
R7 22-0864	MAILING ADDRESS 1/6 Carha (1/h 1/1
112 00 1	CITY Lot STATE LL ZIP ZIP PHONE
APPLICATION #	PLEASE PRIM Drea Albert
77 22-6814	MAILING ADDRESS 4510 3rd St CIR W #313
1/2 24 0009	CITY Brodents NIE F1 ZIB420 TOHONE 941 4650422
APPLICATION #	PLEASE PRINTS NAME SOMUEI AMOS
R7 22-1864	MAILING ADDRESS 3327 + (; PO/1 6/ U)
IL au out	MAILING ADDRESS 3 3 27 + (; POII 61 U) CITY PU MA STATE F1 ZIP 3)950 9000 0911
	1 *-

HEARING TYPE: ZHM, PHM, VRH, LUHO DATE: 9/19/2022

HEARING MASTER: Pamela Jo Hatley PAGE: 1 OF 1

APPLICATION #	SUBMITTED BY	EXHIBITS SUBMITTED	HRG. MASTER YES OR NO
MM 22-0313	Brian Grady	Revised Staff Report	No
RZ 22-0461	Brian Grady	Staff Supplemental Document	No
RZ 22-1240	Brian Grady	Revised Staff Report	No
RZ 22-0692	Brian Grady	Revised Staff Report	No
RZ 22-0692	David Smith	1. Applicant Presentation	Yes (Copy)
RZ 22-1070	Todd Pressman	1. Applicant Presentation	No
RZ 22-0684	Jacob Cremer	1. Applicant Presentation	No

SEPTEMBER 19, 2022 - ZONING HEARING MASTER

The Zoning Hearing Master (ZHM), Hillsborough County, Florida, met in Regular Meeting, scheduled for Monday, September 19, 2022, at 6:00 p.m., in the Ada T. Payne Community Room, Robert W. Saunders Sr. Public Library, Tampa, Florida, and held virtually.

Pamela Jo Hatley, ZHM, calls the meeting to order and leads in the pledge of allegiance to the flag.

A. WITHDRAWALS AND CONTINUANCES

Brian Grady, Development Services, introduces staff and reviews changes/withdrawals/continuances.

D.3. RZ 22-0461

- Brian Grady, Development Services, calls RZ 22-0461.
- Addie Clark, applicant rep, requests continuance.
- Pamela Jo Hatley, ZHM, calls proponents/opponents/continues RZ 22-0461.

C.1. RZ 22-0698

- ► Brian Grady, calls RZ 22-0698.
- David Wright, applicant rep, requests continuance.
- Pamela Jo Hatley, ZHM, calls for proponents/opponents/continues RZ 22-0698.

C.2. RZ 22-0927

- ▶ Brian Grady, Development Services, calls RZ 22-0927.
- Todd Pressman, applicant rep, requests continuance.
- Pamela Jo Hatley, ZHM, calls proponents/opponents/continues RZ 22-0927.

C.4. RZ 22-1096

- Brian Grady, Development Services, calls RZ 22-1096 and requests continuance.
- Pamela Jo Hatley, ZHM, questions to Development Services.

- Brian Grady, Development Services, answers ZHM questions.
- Pamela Jo Hatley, ZHM, calls for proponents/opponents/continues RZ 22-1096.

D.7. MM 22-1112

- ▶ Brian Grady, Development Services, calls MM 22-1112 staff continuance
- Pamela Jo Hatley, ZHM, calls proponents/opponents/continues MM 22-1112.
- Brian Grady, Development Services, continues changes/withdrawals/continuances.
- Pamela Jo Hatley, ZHM, overview of ZHM process.
- Cameron Clark, Senior Assistant County Attorney, overview of oral argument/ZHM process.
- Pamela Jo Hatley, ZHM, Oath.
- B. REMANDS
- C. REZONING STANDARD (RZ-STD):

C.3. RZ 22-1070

- ▶ Brian Grady, Development Services, calls RZ 22-1070.
- Todd Pressman, applicant rep, presents testimony.
- Chris Grandlienard, Development Services, staff report.
- Jillian Massey, Planning Commission, staff report.
- Pamela Jo Hatley, ZHM, calls proponents/opponents/Development Services/applicant rep/closes RZ 22-1070.

C.5. RZ 22-1105

- ▶ Brian Grady, Development Services, calls RZ 22-1105.
- John LaRocca, applicant rep, presents testimony.
- Chris Granlienard, Development Services, staff report.

- Jillian Massey, Planning Commission, staff report.
- Pamela Jo Hatley, ZHM, calls proponents/opponents/Development Services/applicant rep/closes RZ 22-1105.

C.6. RZ 22-1240

- ▶ Brian Grady, Development Services, calls RZ 22-1240.
- Rhea Lopes, applicant rep, presents testimony.
- Isis Brown, Development Services, staff report.
- Jillian Massey, Planning Commission, staff report.
- Pamela Jo Hatley, ZHM, calls proponents/opponents/Development Services/applicant rep/closes RZ 22-1240.
- D. REZONING-PLANNED DEVELOPMENT (RZ-PD) & MAJOR MODIFICATION (MM):

D.1. MM 22-0313

- ▶ Brian Grady, Development Services, calls MM 22-0313.
- Patricia Ortiz, applicant rep, presents testimony.
- Pamela Jo Hatley, ZHM, questions applicant rep.
- Patricia Ortiz, applicant rep, answers ZHM questions and continues testimony.
- Pamela Jo Hatley, ZHM, questions to applicant rep.
- Patricia Ortiz, applicant rep, answers ZHM questions and continues testimony.
- Tim Lampkin, Development Services, staff report.
- Pamela Ho Hatley, ZHM, questions to Development Services.
- Tim Lampkin, Development Services, answers ZHM questions.
- Jillian Massey, Planning Commission, staff report.

- Pamela Jo Hatley, ZHM, calls proponents/opponents/Development Services/applicant rep.
- Patricia Ortiz, applicant rep, provides rebuttal.
- Pamela Jo Hatley, ZHM, closes RZ 22-0313.

D.2. RZ 22-0433

- ▶ Brian Grady, Development Services, calls RZ 22-0433.
- David Wright, applicant rep, presents testimony.
- Tim Lampkin, Development Services, staff report.
- Jillian Massey, Planning Commission, staff report.
- Pamela Jo Hatley, ZHM, calls proponents/opponents/Development Services/applicant rep/closes RZ 22-0433.

D.4. RZ 22-0684

- ▶ Brian Grady, Development Services, calls RZ 22-0684.
- Jacob Cremer, applicant rep, presents testimony.
- Justin Wright, applicant rep, presents testimony.
- Pamela Jo Hatley, ZHM, questions to applicant rep.
- Justin Wright, applicant rep, answers ZHM questions and continues testimony.
- Amanda Wright, applicant rep, presents testimony
- Jacob Cremer, applicant rep, continues testimony.
- ▶ Israel Monsanto, Development Services, staff report.
- Jillian Massey, Planning Commission, staff report.
- Pamela Jo Hatley, ZHM, calls proponents.
- ▶ Janet Lorton, proponent, presents testimony.

- Pamela Jo Hatley, ZHM, calls opponents/Development Services.
- Pamela Jo Hatley, ZHM, questions to Development Services
- Israel Monsanto, Development Services, answers ZHM questions.
- ▶ Jacob Cremer, applicant rep, answers ZHM questions.
- Pamela Jo Hatley, ZHM, statement for record.
- Jacob Cremer, applicant rep, answers ZHM statement for record.
- Pamela Jo Hatley, ZHM, closes RZ 22-0684.

D.5. RZ 22-0692

- ▶ Brian Grady, Development Services, calls RZ 22-0692.
- David Smith, applicant rep, presents testimony.
- Pamela Jo Hatley, ZHM, questions to applicant rep.
- David Smith, applicant rep, answers ZHM questions and continues testimony.
- Sam Ball, Development Services, staff report.
- Pamela Jo Hatley, ZHM, questions to Development Services.
- Sam Ball, Development Services, answers ZHM questions.
- Brian Grady, Development Services, answers ZHM questions.
- Jillian Massey, Planning Commission, staff report.
- Pamela Jo Hatley, ZHM, calls proponents
- Diana Keene, proponent, presents testimony.
- Pamela Jo Hatley, ZHM, calls opponents/Development Services.
- Brian Grady, Development Services, statement for record.
- Pamela Jo Hatley, ZHM, questions to applicant rep.
- David Smith, applicant rep, answers ZHM questions and provides rebuttal.

► Pamela Jo Hatley, ZHM, closes RZ 22-0692.

D.6. RZ 22-0864

- ▶ Brian Grady, Development Services, calls RZ 22-0864.
- ▶ William Molloy, applicant rep, presents testimony.
- Isabelle Albert, applicant rep, presents testimony.
- Michelle Heinrich, Development Services, staff report.
- Jillian Massey, Planning Commission, staff report.
- Pamela Jo Hatley, ZHM, calls proponents.
- Marilynn Bearss, proponent, presents testimony.
- Suzette Murphree, proponent, presents testimony.
- ▶ Jarrod Bragg, proponent, presents testimony.
- Savannah Grooms, proponent, presents testimony.
- Hope Hamilton, proponent, presents testimony.
- ▶ Barry Lawrence, proponent, presents testimony.
- Andrea Albert, proponent, presents testimony.
- ► Samuel Amos, proponent, presents testimony.
- Pamela Jo Hatley, ZHM, calls opponents/Development Services/applicant rep.
- Isabelle Albert, Development Services, provides rebuttal.
- Pamela Jo Hatley, ZHM, questions to applicant rep
- Isabelle Albert, applicant rep, answers ZHM questions and continues rebuttal.
- Pamela Jo Hatley, ZHM, questions to Development Services.
- Brian Grady, Development Services, questions to applicant rep.

- Isabelle Albert, applicant rep, answers Development Services questions and continues rebuttal.
- Brian Grady, Development Services, statement for record.
- James Ratliff, Development Services Transportation, questions to applicant rep.
- Isabelle Albert, applicant rep, answers Development Services Transportation questions.
- James Ratliff, Development Services Transportation, statement for record.
- Isabelle Albert, applicant rep, continues rebuttal.
- James Ratliff, Development Services Transportation, statement for record.
- Isabelle Albert, applicant rep, continues rebuttal.
- Pamela Jo Hatley, ZHM, calls closes RZ 22-0864.

ADJOURNMENT

Pamela Jo Hatley, ZHM, adjourns meeting.

Rezoning Application: MM 22-0313

Zoning Hearing Master Date: September 19, 2022

BOCC Land Use Meeting Date:

November 3, 2022



Development Services Department

1.0 APPLICATION SUMMARY

Applicant:

Patricia Ortiz, AICP

Ortiz Planning Solutions, LLC

FLU Category:

OC-20

Service Area:

Urban

Site Acreage:

2.62 acres

Community

University

Plan Area: Overlay:

None



Existing Approvals:

PD 73-0351 was approved by the Board of County Commissioners 1973 for a retail / office establishment. No subsequent modifications have occurred since approval.

Proposed Modifications:

The applicant is seeking a major modification to the existing Planned Development PD 73-0351 to allow two development options. Option 1 is to allow the existing mix of commercial and office uses to continue on the upper and lower levels with no change to building configuration, access, or parking lot layout. Option 2 proposes to allow a mix of office and commercial uses on the lower level and commercial apartment, on the upper level with no change to the existing building configuration. Option 2 proposes to reduce the number of access points and to add cross access to the west, construct a one-way drive aisle along the 15th St. frontage and add a sidewalk along 15th Street. Neither development option seeks increases to the number of buildings, FAR, building coverage, access points or impervious surface.

Additional Information:	
PD Variation(s):	Variations 1 thru 4: LDC Section 6.06.04 Off-street vehicular use, perimeter buffer, buffer adjacent to the row, and perimeter landscaping. Variation 5: Section 6.06.06 Landscaping & Buffering. Variation 6: LDC Section 6.11.16 Apartment Commercial to eliminate the increased parking lot landscaping.
Waiver(s) to the Land Development Code:	No waivers requested.

Applicat	ion No.		7 12-	
Name: _	<u> 13r</u>	ian	Grad	V
Entered	at Public	Hearin	g: Z #	M
Exhibit	#	_ Date:	9/19	12022

APPLICATION NUMBER:	MM 22-0313
ALL ELGITION HOUNDEN.	111111 22 0323

ZHM HEARING DATE: September 19, 2022 BOCC LUM MEETING DATE: November 3, 2022

Case Reviewer: Timothy Lampkin, AICP

Planning Commission Recommendation:

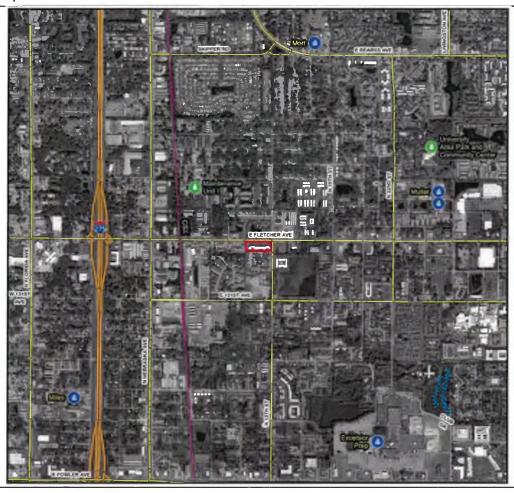
Consistent

Development Services Recommendation:

Approvable, with Conditions.

2.0 LAND USE MAP SET AND SUMMARY DATA

2.1 Vicinity Map



Context of Surrounding Area:

The subject site is located at the southeast corner of the East Fletched Avenue and N. 15th Street intersection. The 2.62 +/- acre property is located at 1441 East Fletcher Avenue, south of East Fletcher Avenue, west of North 15th Street, east of North Nebraska Avenue and north of La Place Circle. The development is approximately 2,900 feet east of the State Road 93 interchange.

The site is currently developed with a retail and office development consisting of two levels.

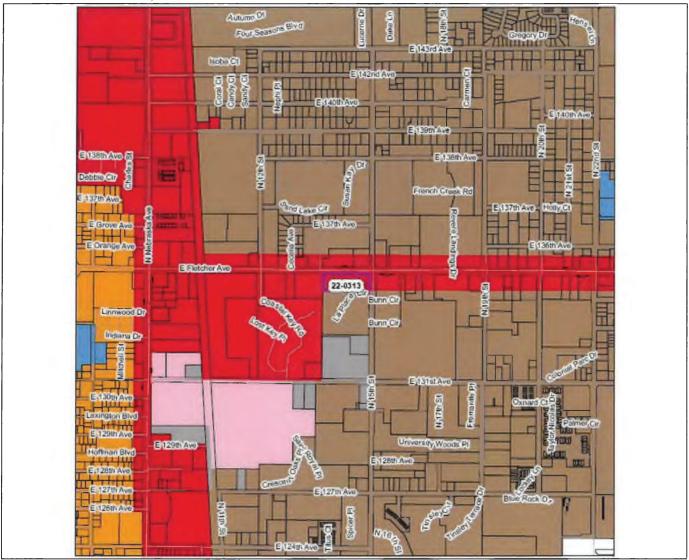
- South of the site is RMC-20 and developed with multi-family housing.
- Immediately east of the subject site is a parcel zoned as Commercial General and currently undeveloped.
- To the west of the subject site is Commercial Intensive zoning.
- North across East Flether Avenue is Commercial General and RMC-20 zoning.

September 19, 2022 November 3, 2022

Case Reviewer: Timothy Lampkin, AICP

2.0 LAND USE MAP SET AND SUMMARY DATA

2.2 Future Land Use Map



Subject Site Future Land Use Category:	OC-20
Maximum Density/F.A.R.:	Office Commercial-20: Maximum 0.75 FAR All development which exceeds 0.35 FAR must be for office or residential support uses.
Typical Uses:	The OC-20 Future Land Use designated area, includes typical uses such as community commercial type uses, office uses, mixed use developments, and compatible residential uses.

Case Reviewer: Timothy Lampkin, AICP

2.0 LAND USE MAP SET AND SUMMARY DATA

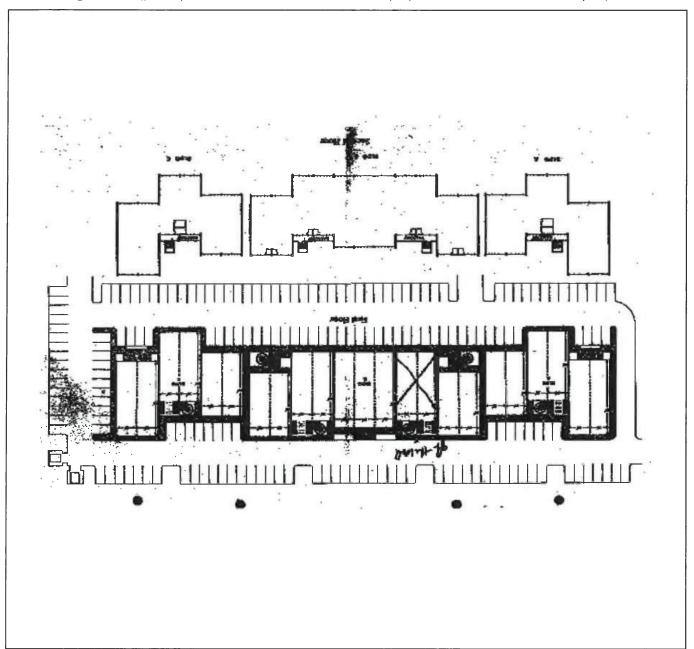
2.3 Immediate Area Map



(All and a second	Adjacent Zonings and Uses						
Location:	Zoning:	Maximum Density/F.A.R. Permitted by Zoning District:	Allowable Use:	Existing Use:			
North	CG (Commercial General)	Max. FAR: 0.27	General Commercial Uses	Retail, including grocery store, bike shop and restaurants.			
South	RMC-20 (98-1334)	Min. Area / DU: 2,180 Sq. ft.	Residential Multi-Family	Valencia Village Apartment Complex			
East	CG (Commercial General)	Max. FAR: 0.27	General Commercial Uses	Vacant			
West	CI (Commercial Intensive)	Max. FAR 0.30	Intense commercial activities	Commercial including Little Caesars Pizza restaurant			

2.0 LAND USE MAP SET AND SUMMARY DATA

2.3 Existing Site Plan (partial provided below for size and orientation purposes. See Section 8.0 for full site plan)



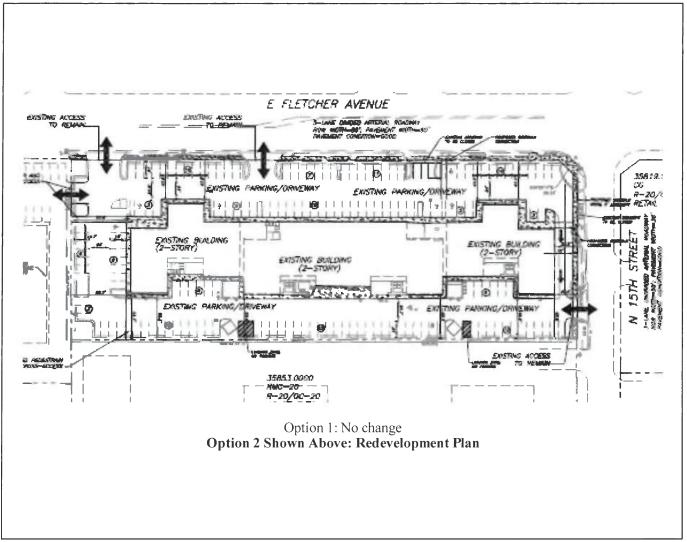
The existing footprint has remained essentially unchanged since the 1973 approval of PD 73-0351 and subsequent development of the subject site. The shopping center was approved in 1973 with a mix of neighborhood serving office and retail uses on both the upper and lower levels. The applicant's site plan shows a total building area of 60,552 square feet at 0.54 FAR.

The subject property is an existing shopping center on 2.62 acres in an urban area.

BOCC LUM MEETING DATE: November 3, 2022 Case Reviewer: Timothy Lampkin, AICP

2.0 LAND USE MAP SET AND SUMMARY DATA

2.3 Proposed Site Plan (partial provided belowfor size and orientation purposes. See Section 8.0 for full site plan)



Option 1 Existing Development:

To allow the existing mix of commercial / office uses to continue on the upper and lower levels of the existing structures with no change to the existing building configuration or parking lot layout.

Proposed Development Option 2 (Redevelopment):

According to the applicant, the leasing potential of the retail component remains strong; however, the demand for office space has declined. Therefore, the applicant proposes Development Option Two in response to the ongoing shift in market demand and the increased demand for housing stock. It proposes to retain the existing mix of retail and office on the ground level and introduce the commercial apartment use on the second level. As proposed, there will be a maximum of 28-apartment units. Consistent with LDC Section 6.11.16, the floor space of the commercial apartment will contribute to the overall FAR. Off-street parking requirements shall be separately calculated for the non-residential component and the residential component of the building, and the greater number of required parking spaces shall be provided.

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3.0 TRANSPORTATION SUMMARY (FULL TRANSPORTATION REPORT IN SECTION 9 OF STAFF REPORT)

Adjoining Roadways (check if applicable)						
Road Name	Classification	Current Conditions	Select Future Improvements			
E. Fletcher Ave.	County Arterial - Urban	4 Lanes □Substandard Road □Sufficient ROW Width	□ Corridor Preservation Plan □ Site Access Improvements □ Substandard Road Improvements □ Other			
N. 15 th St.	County Collector - Urban	2 Lanes Substandard Road Sufficient ROW Width	□ Corridor Preservation Plan □ Site Access Improvements □ Substandard Road Improvements □ Other			
	Choose an item.	Choose an item. Lanes Substandard Road Sufficient ROW Width	□ Corridor Preservation Plan □ Site Access Improvements □ Substandard Road Improvements □ Other			
	Choose an item.	Chaose an item. Lanes Substandard Road Sufficient ROW Width	□ Corridor Preservation Plan □ Site Access Improvements □ Substandard Road Improvements □ Other			

	Average Annual Daily Trips	A.M. Peak Hour Trips	P.M. Peak Hour Trips
Existing	3,297	143	399
Proposed	3,297	143	399
Difference (+/-)	No Change	No Change	No Change

^{*}Trips reported are based on net new external trips unless otherwise noted.

Project Trip Generation (Option 2) Not applicable for this request					
	Average Annual Daily Trips	A.M. Peak Hour Trips	P.M. Peak Hour Trips		
Existing	3,297	143	399		
Proposed	1,838	83	214		
Difference (+/-)	(-) 1,459	(-) 60	(-) 185		

^{*}Trips reported are based on net new external trips unless otherwise noted.

Project Boundary	Primary Access	Additional Connectivity/Access	Cross Access	Finding
North	X	Vehicular & Pedestrian	None	Meets LDC
5outh		Nane	Pedestriän	Meets LDC
East	X	Vehicular & Pedestrian	None	Meets LDC
West		Nane	Vehicular & Pedestrian	Meets LDC

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Design Exception/Administrative Variance Not applicable for this request					
Road Name/Nature of Request	Туре	Finding			
Throat Depth	Administrative Variance Requested	Approvable			
Number of Access Connections	Administrative Variance Requested	Approvable			
Spacing of Access Connections	Administrative Variance Requested	Approvable			

N. 15 th St. – Substandard Road	Administrative Variance Requested	Approvable
Notes:		

4.0 Additional Site Information & Agency Comments Summary					
Transportation	Objections	Conditions Requested	Additional Information/Comments		
☐ Design Exception/Adm. Variance Requested☐ Off-Site Improvements Provided	☐ Yes ☐N/A ☑ Mo	⊠ Yes □ No			

4.0 ADDITIONAL SITE INFORMATION & AGENCY COMMENTS SUMMARY

		15 10	10	-	
INFORMATION/REVIEWING AGENCY					
Environmental:	Comments Received	Objections	Conditions Requested	Additional Information/Comments	
Environmental Protection Commission	⊠ Yes □ No	☐ Yes 図 No	☐ Yes ⊠ No		
Natural Resources	☐ Yes ⊠ No	□ Yes ⊠ No	☐ Yes ☑ No		
Conservation & Environ. Lands Mgmt.	⊠ Yes □ No	☐ Yes 図 No	☐ Yes ⊠ No		
Check if Applicable:	☐ Potable Water Wellfield Protection Area				
☐ Wetlands/Other Surface Waters	☐ Significant Wildlife Habitat				
☐ Use of Environmentally Sensitive Land	☐ Coastal High Hazard Area				
Credit	☐ Urban/Suburban/Rural Scenic Corridor (Lowell Rd.)				
☐ Wellhead Protection Area	☐ Adjacent to ELAPP property				
☐ Surface Water Resource Protection Area					
Public Facilities:	Comments Received	Objections	Conditions Requested	Additional Information/Comments	
Transportation ⊠ Design Exc./Adm. Variance Requested	☐ Yes ⊠ No	☐ Yes ☑ No	⊠ Yes □ No	See Transportation "Agency Review Comment Sheet"	
☐ Off-site Improvements Provided					

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☐ Minimum Density Met

 \square N/A

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comments.

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5.0 IMPLEMENTATION RECOMMENDATIONS

5.1 Compatibility

The approximately 2.62-acre subject site is located at 1441 East Fletcher Avenue, south of East Fletcher Avenue, west of North 15th Street, east of North Nebraska Avenue and north of La Place Circle. The original Planned Development was approved 1973 for C-1 uses pursuant to Hillsborough County Land Development Code. The site is currently developed with a retail and office development consisting of two levels, which is Option One. The applicant is requesting a Major Modification to a Planned Development to allow a Second Development Option to convert the second floor of the existing building from commercial to residential for 28 apartments in approximately 30,276 square feet. The applicant's site plan shows a total building area of 60,552 square feet at 0.54 FAR. The first floor is a mix of office and retail totaling 30,276 square feet. Currently, the property is an eclectic mix of commercial and offices.

The surrounding development pattern consists of a mixture of uses and located approximately 2,900 feet east of the State Road 93 interchange. Nearby is RMC-20 zoning developed with an apartment complex located to the south and north. Commercial general designated properties located both north and east of the subject site. Buildings of similar bulk, height and mass are located south, southeast and northwest of the subject property. Commercial uses and multifamily uses are prevalent in the area. Multi-family use abuts the site to the south (La Place), southeast (Greenbriar Villa PD 71-0115), and southwest (Royal Palm Apartment PD 98-1334).

As the applicant notes, the proposed mix of uses is appropriate considering the development pattern of the area. The development pattern of the University Community is characterized by a mix of older and newer buildings and higher density and intensity uses. This proposed zoning modification seeks a dual development approach to provide flexibility of use by proposing Option 1 and 2, as necessary to comply with market trends and the redevelopment strategy of the University Area. Specifically, this petition intends to retain the allowed uses as outlined in PD 73-0351 or to add an additional use with minimal changes to configuration and lot design.

Variations Requested:

As the applicant notes, the existing buildings on site and many nearby and surrounding properties were built in the early 1970s consistent with the development regulation in place at that time. Since then, many development regulations have changed, most notably those addressing use buffers and parking lot design. The applicant is requesting multiple variations including the following:

Variation 1:

Section 6.06.04 Off Street Vehicular Use Area part G Perimeter Landscaping 1. Where the perimeter buffer minimum width requirement is 6 or 8-feet at least one tree for each 40 lineal feet of required buffer shall be planted in the buffer with trees located to maximize shading. The intent is to eliminate required tree plantings on a constrained site.

Variation 2:

Section 6.06.04 Off-Street Vehicular Use Area Part E. Other Perimeter Buffer A Landscape buffer, a minimum of 6-feet is required between off-street vehicle use areas and any property boundary not fronted by a right of way, unless the buffer or screening requirements of 6.06.06 is more stringent. The applicant's intent is to reduce the required parking lot landscape buffer from 6-feet to 2-feet.

Variation 3:

Variation LDC Section 6.06.04 Off-Street Vehicular Use Area part D. Perimeter Buffer Adjacent to Parking Area Driveway A driveway into a parking area shall be bordered by a landscaped buffer a minimum of 8-feet in width The applicant's intent for the variation is to reduce the required parking lot driveway buffer from 8-feet to 0-feet.

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Variation 4:

Variation LDC Section 6.06.04 Off-Street Vehicular Use Area part C Perimeter Buffer Adjacent to Road Right of Way on any parcel of land providing an off-street vehicular use area, where such area is not entirely screened from an abutting right of way by an intervening building or other structure, a landscaped buffer a minimum of 8- feet in width shall be provided between the off-street vehicular use area and the right-of-way. The applicant's intent is to reduce the required 8-foot wide parking lot buffer to 3-feet along Fletcher and 6-feet along 15th Street.

Variation 5:

Variation LDC Section 6.06.06 Landscaping, Irrigation, and Buffering Requirements which requires a 20-footwide Type B Buffer and screening to be located between office/commercial uses and residential uses. The applicant's intent for requesting this variation is to reduce the 20-foot-wide Type B Buffer and screening required along the south property line.

Variation 6:

Variance Code Section 6.11.16 Apartment Commercial part C. which requires a ten percent increase in parking lot landscaping and one additional canopy type tree for every two apartments shall be required. The applicant's intent for requesting this variation is to eliminate the need for the increased parking lot landscaping.

Justification was included in the applicant's submittal for all the variations. Staff has reviewed the justification statements submitted by the applicant for the 6 variations and finds they all meet the criteria for approval per LDC Section 5.03.06.C.6. The Rezoning Hearing Master's recommendation for this application is required to include a finding on whether the requested variations meet the criteria for approval. Additional information regarding the rationale may be found in the applicant's narrative.

Transportation Administrative Variances

- Administrative Variance for Driveway Spacing
- Administrative Variance for Number of Driveways
- Substandard Roadway Administrative Variance
- Administrative Variance for Throat Depth

The County Engineer found the above Administrative Variances (AV) approvable for PS 22-0313. An in-depth review may be found in the transportation section of the report.

Staff has not identified any compatibility issues relative to the surrounding properties. The proposed use is appropriately located in a mixed-use area of commercial and multi-family development in close proximity to the subject site. Overall, the proposed rezoning would allow for development that is consistent with the Goals, Objectives and Policies of the Future Land Use Element of the Unincorporated Hillsborough County Comprehensive Plan.

5.2 Recommendation

The proposed project with the proposed development standards, existing scale and restrictions may be found to be compatible with nearby development patterns. The proposed development satisfies the intent of the Goals, Objectives and Policies of the Future Land Use Element of the Unincorporated Hillsborough County Comprehensive Plan and finds the proposed Major Modification consistent with the Future of Hillsborough Comprehensive Plan for Unincorporated Hillsborough County. Based upon the above, staff finds the request approvable.

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6.0 PROPOSED CONDITIONS

Approval-Approval of the request, subject to the conditions listed below, is based on the general site plan submitted August 22, 2022.

- 1. <u>Uses allowed shall be as allowed within the "C-1" Neighborhood Commercial District pursuant to the 1973 Hillsborough County Zoning Regulations.</u>
 - 1.1 Option 1 shall allow uses within the "C-1" Neighborhood Commercial District on Floor 1 and Floor 2, subject to the following standards:
 - 1.1.1 Maximum of 60,552 square feet of "C-1" uses
 - 1.1.2 Maximum Imperious: 95%
 - 1.1.3 Maximum Building Coverage: 28%
 - 1.1.4 Maximum Building Height: 35 feet
 - 1.1.5 Maximum FAR: 0.54
 - 1.1.6 <u>Buffering and screening along the southern property line is not required (LDC Section</u> 6.06.06)
 - 1.1.7 Access: 3 driveways from Fletcher Ave. and 2 driveways from 15th Street
 - 1.1.8 A 0-foot buffer and no screening will be allowed along the southern property boundary.
 - 1.1.9 A 3-foot-wide perimeter landscape parking lot buffer is required along the north property line adjacent to Fletcher and along the east property line adjacent to N 15th Street; trees are no required within this perimeter landscape buffer. (606.04.C)
 - 1.1.10 Perimeter buffers adjacent to parking area driveways are not required (LCD 6.06.04.D)
 - 1.1.11 <u>Landscape buffers are not required between off street vehicle use area and property not fronted by a road right of way (6.04.06 E)</u>
 - 1.1.12 No trees are required within any perimeter landscape buffers (6.06.04 G)
 - 1.1.13 <u>Setbacks shall be those currently existing:</u>
 - North (Front on Fletcher): 47 feet
 - East (Front on 15th St.): 25 feet
 - South (Side): 48 feet
 - West (Side): 66 feet
 - 1.2 Option 2 shall allow "C-1" Neighborhood Commercial District uses on the lower level of the two-story building, and 28 commercial apartments on the 2 nd floor, and subject to the following standards.
 - 1.2.1 Maximum building area of 60,552 square feet
 - Maximum of 30,276 square feet of C-1 uses on the ground floor, and 28 commercial apartments located on the second floor comprising up to 30,276 square feet.
 - 1.2.2 Maximum Imperious: 95%
 - 1.2.3 Maximum Building Coverage: 28%
 - 1.2.4 Maximum Building Height: 35 feet
 - 1.2.5 Maximum FAR: 0.54
 - 1.2.6 Buffering and screening along the southern property line is not required (6.06.06)
 - 1.2.7 A 0-foot buffer and no screening will be allowed along the southern property boundary.
 - 1.2.8 A 3-foot-wide perimeter landscape parking lot buffer is required along the north property line adjacent to Fletcher and along the east property line adjacent to N 15th Street; trees shall not be required within this perimeter landscape buffer. (6.06.04.C)

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- 1.2.9 Perimeter buffers adjacent to parking area driveways shall not be required (LCD 6.06.04.D)
- 1.2.10 <u>Landscape buffers shall not be required between off street vehicle use area and property not</u> fronted by a road right of way (6.04.06 E)
- 1.2.11 No trees are required within any perimeter landscape buffers (6.06.04 G)
- 1.2.12 Setbacks shall be those currently existing:
 - North (Front on Fletcher): 47 feet
 - East (Front on 15th St.): 25 feet
 - South (Side): 48 feet
 - West (Side): 66 feet
- 2. <u>As conditioned hereinabove, the project shall be permitted certain uses under development Option 1</u> and Development Option 2, as defined hereinabove. Additionally:
 - 2.1 The developer shall be permitted to retain the permitted uses, access configuration, and parking configuration provided there are no alterations of the structure or grounds necessitating the site come in through the plat/site/construction plan review processes. This scenario is depicted on the Option 1 General Development Plan (GDP). Notwithstanding the above, nothing herein these conditions shall grandfather any encroachments into public right-of-way or other improvements that were not properly permitted in the past.
 - 2.2 In the event the developer desires to construct commercial apartments or alters the existing structure or grounds such that the site must come in through the plat/site/construction plan review processes, then the developer shall modify the parking area areas and site access connections to comply with current LDC, Transportation Technical Manual, and other applicable standards. This scenario is depicted on the Option 2 GDP.
- 3. Project access shall be as follows:
 - 3.1 Option 1. The developer shall be permitted to utilize the existing access connections constituting:
 - 3.1.1 Three (3) vehicular access connections to E. Fletcher Ave.; and,
 - 3.1.2 Two (2) vehicular access connections to N. 15th. St.
 - 3.2 Option 2. Prior to or concurrent with any development occurring under Option 2, the developer shall:
 - 3.2.1 Eliminate the easternmost vehicular access connection to E. Fletcher Ave.;
 - 3.2.2 Eliminate the northernmost vehicular access connection to N. 15th St.;
 - 3.2.3 Construct vehicular and pedestrian cross access connections/stubouts to the western project boundary as shown on the GDP;
 - 3.2.4 Construct a pedestrian cross access stubout to the southern project boundary as shown on the GDP;
 - 3.2.5 Modify the existing parking facility to add/remove new parking spaces as shown on the GDP, in order to reach the minimum number of spaces required pursuant to Section 6.05 of the LDC as well as ensure drive aisles meet minimum width requirements pursuant to the LDC/Transportation Technical Manual;
 - 3.2.6 Restripe parking areas as necessary to provide dumpster area buffers/loading zones as shown on the GDP; and,
 - 3.2.7 Construct minimum 5-foot wide internal and external sidewalks and crosswalks as generally shown on the GDP. With respect to the sidewalk to be constructed within the

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subject site along the project's N. 15th St. frontage, the developer shall record in the Official Records of Hillsborough County an easement for public access and maintenance proposes to Hillsborough County in accordance with Section 6.03.02.D. of the LDC.

- 4. <u>Notwithstanding anything on the PD site plan or herein these conditions to the contrary, bicycle and pedestrian access may be permitted anywhere along the PD boundaries.</u>
- 5. If MM 22-0313 is approved, the County Engineer will approve a Section 6.04.02.B. Administrative Variance (dated May 24, 2022) and found approvable by the County Engineer (on July 15, 2022) from the Section 6.04.03.G. Land Development Code (LDC) requirements governing minimum throat depth. Approval of this variance will allow a throat depth of +/- 33 feet for the Option 2 Fletcher Ave. access connections, and a throat depth of +/- 13.5 feet for the Option 2 N. 15th St. connection.
- 6. If MM 22-0313 is approved, the County Engineer will approve a Section 6.04.02.B. Admin istrative Variance (dated May 24, 2022) and found approvable (on July 15, 2022) from the Section 6.04.03.I. LDC requirements governing required number of access connections for Option 2. Approval of this variance will allow a total of four (4) access connections to the subject property, to include two (2) vehicular access connections to Fletcher Ave., one (1) vehicular access connection to N. 15 th St. and one (1) vehicular cross access connection to the west.
- 7. If MM 22-0313 is approved, the County Engineer will approve a Section 6.04.02.B. Administrative Variance (dated May 24, 2022) and found approvable (on July 15, 2022) from the Section 6.04.07

 LDC requirements governing required spacing of vehicular access connections. Approval of this variance will permit the following for Option 2:
 - 7.1 The westernmost Fletcher Ave. connection to be spaced +/- 118 feet from the nearest connection to the west on the same side of the roadway;
 - 7.2 The westernmost Fletcher Ave. connection to be spaced +/- 30 feet from the nearest connection on the opposite side of the roadway;
 - 7.3 The westernmost Fletcher Ave. connection to be spaced +/- 141 feet from the nearest connection to the east (i.e. the easternmost Option 2 driveway) on the same side of the roadway;
 - 7.4 The N. 15th St. connection to be spaced +/- 170 feet from Fletcher Ave.; and,
 - 7.5 The N. 15th St. connection to be spaced +/- 50 feet from the nearest driveway connection to the south.
- 8. As N. 15th St. is a substandard collector roadway, the applicant submitted a Section 6.04.02.B. Administrative Variance (dated May 24, 2022) which was found approvable by the County Engineer for the reasons stated in the letter (on July 15, 2022) from the Section 6.04.03.L. LDC requirement to improve the roadway to current standards. If MM 22-0313 is approved, the County Engineer will approve the above referenced Administrative Variance, upon which no improvements to N. 15 St. will be required for Option 2.
- 9. If the notes and/or graphic on the site plan are in conflict with specific zoning conditions and/or the Land Development Code (LDC) regulations, the more restrictive regulation shall apply, unless specifically conditioned otherwise. References to development standards of the LDC in the above stated conditions shall be interpreted as the regulations in effect at the time of preliminary site plan / plat approval.
- 10. The development of the project shall proceed in strict accordance with the terms and conditions contained in the Development Order, the General Site Plan, the land use conditions contained herein,

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and all applicable rules, regulations, and ordinances of Hillsborough County.

- 11. Effective as of February 1, 1990, this development order/permit shall meet the concurrency requirements of Chapter 163, Part II, Florida Statutes. Approval of this development order/permit does not constitute a guarantee that there will be public facilities at the time of application for subsequent development orders or permits to allow issuance of such development orders or permits.
- 12. <u>In accordance with LDC Section 5.03.07.C</u>, the certified PD general site plan shall expire for the internal transportation network and external access points, as well as for any conditions related to the internal transportation network and external access points, if site construction plans, or equivalent thereof, have not been approved for all or part of the subject Planned Development within 5 years of the effective date of the PD unless an extension is granted as provided in the LDC. Upon expiration, re-certification of the PD General Site Plan shall be required in accordance with provisions set forth in LDC Section 5.03.07.C.

Zoning Administrator Sign Off:

J.Brian Grady Mon Sep 12 2022 07:57:05

SITE, SUBDIVISION AND BUILDING CONSTRUCTION IN ACCORDANCE WITH HILLSBOROUGH COUNTY SITE DEVELOPMENT PLAN & BUILDING REVIEW AND APPROVAL.

Approval of this re-zoning petition by Hillsborough County does not constitute a guarantee that the project will receive approvals/permits necessary for site development as proposed will be issued, nor does it imply that other required permits needed for site development or building construction are being waived or otherwise approved. The project will be required to comply with the Site Development Plan Review approval process in addition to obtain all necessary building permits for on-site structures.

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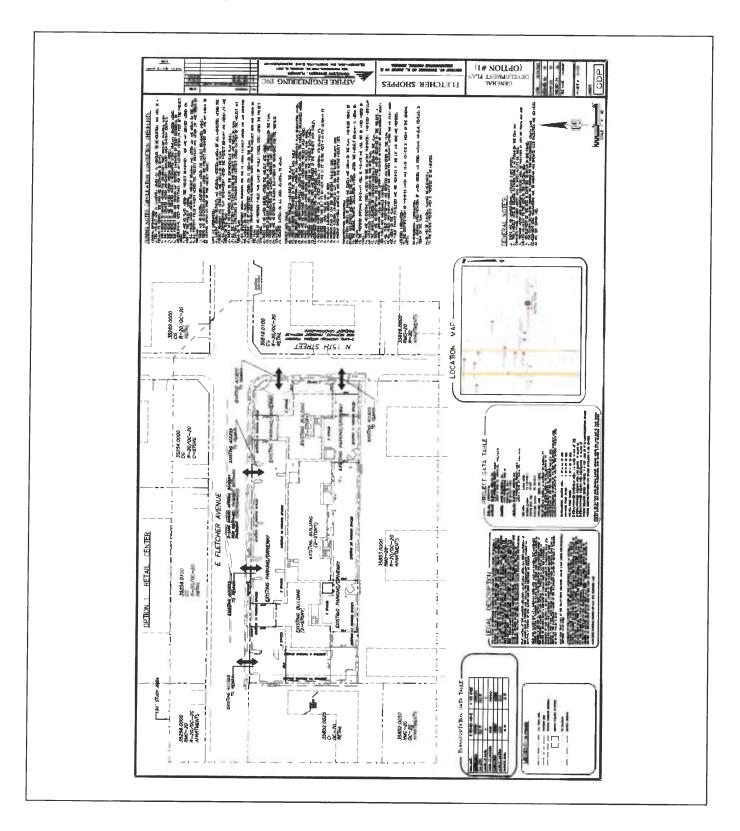
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7.0 ADDITIONAL INFORMATION AND/OR GRAPHICS

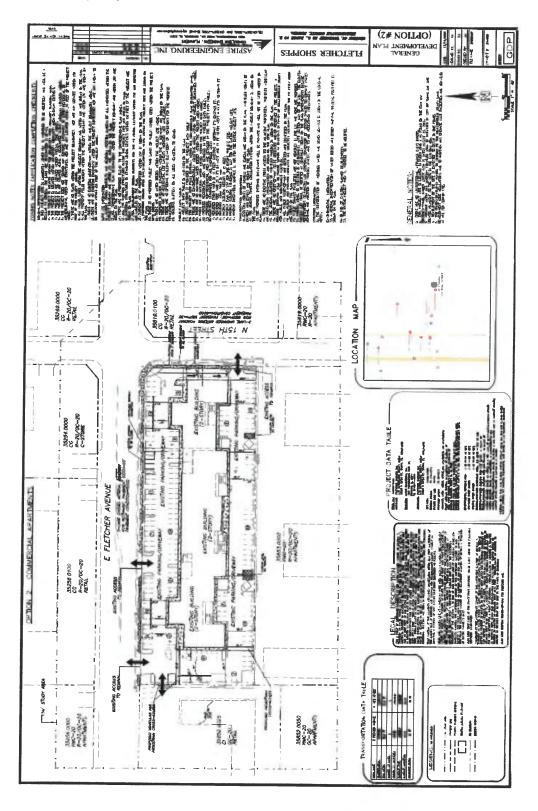
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8.0 PROPOSED SITE PLAN (FULL) OPTION 1



8.0 PROPOSED SITE PLAN (FULL) OPTION 2



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9.0 FULL TRANSPORTATION REPORT (see following pages)

AGENCY REVIEW COMMENT SHEET

TO: Zoning Technician, Development Services Department DATE: 9/9/2022		
REVI	EWER: James Ratliff, AICP, Principal Planner	AGENCY/DEPT: Transportation
PLANNING AREA/SECTOR: USF/ Northwest		PETITION NO: MM 22-0313
	This agency has no comments.	
	This agency has no objection.	
X	This agency has no objection, subject to listed or attach	ned conditions.
	This agency objects, based on the listed or attached con	aditions.

CONDITIONS OF APPROVAL

- 1. As conditioned hereinabove, the project shall be permitted certain uses under development Option 1 and Development Option 2, as defined hereinabove. Additionally:
 - a. The developer shall be permitted to retain the existing uses, access configuration, and parking configuration provided there are no alterations of the structure or grounds necessitating the site come in through the plat/site/construction plan review processes. This scenario is depicted on the Option 1 General Development Plan (GDP). Notwithstanding the above, nothing herein these conditions shall grandfather any encroachments into public right-of-way or other improvements that were not properly permitted in the past.
 - b. In the event the developer desires to construct commercial apartments or alters the existing structure or grounds such that the site must come in through the plat/site/construction plan review processes, then the developer shall modify the parking area areas and site access connections to comply with current LDC, Transportation Technical Manual, and other applicable standards. This scenario is depicted on the Option 2 GDP.
- 2. Project access shall be as follows:
 - a. Option 1. The developer shall be permitted to utilize the existing access connections constituting:
 - i. Three (3) vehicular access connections to E. Fletcher Ave.; and,
 - ii. Two (2) vehicular access connections to N. 15th. St.
 - b. Option 2. Prior to or concurrent with any development occurring under Option 2, the developer shall:
 - i. Eliminate the easternmost vehicular access connection to E. Fletcher Ave.:
 - ii. Eliminate the northernmost vehicular access connection to N. 15th St.;
 - iii. Construct vehicular and pedestrian cross access connections/stubouts to the western project boundary as shown on the GDP;
 - iv. Construct a pedestrian cross access stubout to the southern project boundary as shown on the GDP;

- v. Modify the existing parking facility to add/remove new parking spaces as shown on the GDP, in order to reach the minimum number of spaces required pursuant to Section 6.05 of the LDC as well as ensure drive aisles meet minimum width requirements pursuant to the LDC/Transportation Technical Manual;
- vi. Restripe parking areas as necessary to provide dumpster area buffers/ loading zones as shown on the GDP; and,
- vii. Construct minimum 5-foot wide internal and external sidewalks and crosswalks as generally shown on the GDP. With respect to the sidewalk to be constructed within the subject site along the project's N. 15th St. frontage, the developer shall record in the Official Records of Hillsborough County an easement for public access and maintenance proposes to Hillsborough County in accordance with Section 6.03.02.D. of the LDC.
- 3. Notwithstanding anything on the PD site plan or herein these conditions to the contrary, bicycle and pedestrian access may be permitted anywhere along the PD boundaries.
- 4. If MM 22-0313 is approved, the County Engineer will approve a Section 6.04.02.B. Administrative Variance (dated May 24, 2022) and found approvable by the County Engineer (on July 15, 2022) from the Section 6.04.03.G. Land Development Code (LDC) requirements governing minimum throat depth. Approval of this variance will allow a throat depth of +/- 33 feet for the Option 2 Fletcher Ave. access connections, and a throat depth of +/- 13.5 feet for the Option 2 N. 15th St. connection.
- 5. If MM 22-0313 is approved, the County Engineer will approve a Section 6.04.02.B. Administrative Variance (dated May 24, 2022) and found approvable (on July 15, 2022) from the Section 6.04.03.I. LDC requirements governing required number of access connections for Option 2. Approval of this variance will allow a total of four (4) access connections to the subject property, to include two (2) vehicular access connections to Fletcher Ave., one (1) vehicular access connection to N. 15th St. and one (1) vehicular cross access connection to the west.
- 6. If MM 22-0313 is approved, the County Engineer will approve a Section 6.04.02.B. Administrative Variance (dated May 24, 2022) and found approvable (on July 15, 2022) from the Section 6.04.07 LDC requirements governing required spacing of vehicular access connections. Approval of this variance will permit the following for Option 2:
 - a. The westernmost Fletcher Ave. connection to be spaced +/- 118 feet from the nearest connection to the west on the same side of the roadway;
 - b. The westernmost Fletcher Ave. connection to be spaced +/- 30 feet from the nearest connection on the opposite side of the roadway;
 - c. The westernmost Fletcher Ave. connection to be spaced +/- 141 feet from the nearest connection to the east (i.e. the easternmost Option 2 driveway) on the same side of the roadway;
 - d. The N. 15th St. connection to be spaced +/- 170 feet from Fletcher Ave.; and.
 - e. The N. 15th St. connection to be spaced +/- 50 feet from the nearest driveway connection to the south.
- 7. As N. 15th St. is a substandard collector roadway, the applicant submitted a Section 6.04.02.B. Administrative Variance (dated May 24, 2022) which was found approvable by the County Engineer for the reasons stated in the letter (on July 15, 2022) from the Section 6.04.03.L. LDC requirement to improve the roadway to current standards. If MM 22-0313 is approved, the County Engineer will approve the above referenced Administrative Variance, upon which no improvements to N. 15 St. will be required for Option 2.

PROJECT SUMMARY AND TRIP GENERATION

The applicant is requesting to rezone a +/- 2.5 ac. parcel from Planned Development (PD) #73-0351 to PD. According to zoning staff, approved PD #73-0351 has entitlements which allow up to 60,552 s.f. of "C-1" Neighborhood Commercial District uses pursuant to the 1973 Hillsborough County Zoning Regulations; however, the ability of the developer to use those entitlements is further restricted by the building form, site size, and ability to comply with other applicable regulations within the Land Development Code (LDC). The applicant is proposing to convert the 2nd floor of the existing structure to allow up to 28 Commercial Apartments. Commercial Apartment uses are governed by additional standards found within Sec. 6.11.16 of the LDC.

According to the Hillsborough County Property Appraiser, the existing structure(s) were constructed in 1974 and 1975, and as such do not comply with many current development standards within the Hillsborough County LDC. The existing project was submitted using a dual option approach. The first option seeks to maintain the current structure and entitlements. The second option would be utilized in the event the developer proceeds with the proposed commercial apartments use, or certain other alterations to the site or structure which triggers plat/site/construction plan review. This option requires certain alterations to the exiting site to bring the site into compliance with LDC and other applicable standards to the greatest extent possible. The applicant submitted a trip generation and site access analysis. Staff has prepared a summary of the number of trips potentially generated under the existing and proposed zoning designations utilizing a generalized worst-case scenario. Data shown below is based on the ITE's Trip Generation Manual, 11th Edition.

Existing Zoning (#73-0357):

Land Use/Size	24 Hour Two-	Total Peak Hour Trips	
	Way Volume	AM	PM
60,552 s.f. Strip Retail Plaza Uses (LUC 822)	3,297	143	399

Proposed Zoning Option 2 (#22-0313):

Land Use/Size	24 Hour Two-	Total Peak Hour Trips	
	Way Volume	AM	PM
28 Multi-Family Dwelling Units (LUC 220)	189	11	14
30,276 s.f. Strip Retail Plaza Uses (LUC 822)	1,649	72	200
Subtotal:	1,838	83	214

Trip Generation Difference:

Land Use/Size	24 Hour Two-	Total Peak Hour Trips	
	Way Volume	AM	PM
Difference	(-) 1,459	(-) 60	(-) 185

TRANSPORTATION INFRASTRUCTURE SERVING THE SITE AND ROW ENCROACHMENTS

E. Fletcher Ave. a 4-lane, publicly maintained, arterial roadway. The roadway is characterized by 11-foot wide travel lanes in above average condition. The roadway lies within a +/- 85-foot wide right-of-way along the project's frontage. There are +/- 5-foot wide sidewalks along the north and south side of

Fletcher Ave. in the vicinity of the proposed project. There are +/- 4-foot wide bicycle lanes on Fletcher Ave. in the vicinity of the proposed project.

N. 15th St. is a 2-lane, publicly maintained, substandard, collector roadway owned. The roadway is characterized by 11 to 12-foot wide travel lanes in average condition. The roadway lies within a +/- 63-foot wide right-of-way along the project's frontage. There is a +/- 5-foot wide sidewalk along the eastern portion of Fletcher Ave. in the vicinity of the proposed project. There are no bicycle facilities along N. 15th St. in the vicinity of the proposed project.

There are existing parking spaces which appear to encroach in the County's N. 15th St. right-of-way. Under Development Option 2, the developer will be required to remove those spaces and construct a sidewalk along the project frontage, which will require placement of the sidewalk within the site and conveyance of an easement for public access and maintenance proposes to the County. The developer may be required to remove such spaces under Option 1 in the future, at the request of Hillsborough County, if such spaces were not properly permitted.

SITE ACCESS AND CONNECTIVITY

The site currently has three (3) vehicular access connections to Fletcher Ave. and two (2) vehicular access connections to N. 15th St. The site currently does not have any vehicular or pedestrian cross access to adjacent parcels. This access confirmation is depicted on the Option 1 site plan. Although Option 1 does not comply with the LDC, to the extent the existing use and building was legally constructed it its existing configuration is generally considered to be grandfathered. Staff has outlined an issue with respect to encroachment of certain parking spaces in the "Transportation Infrastructure Serving the Site and ROW Encroachments" section of this report hereinabove.

As shown on the development Option 2 site plan, the developer is proposing to modify the site to remove the easternmost access on Fletcher Ave. and the northernmost access on N. 15th St. The applicant is also proposing to construct a pedestrian cross access stubout along its southern project boundary as well as a vehicular/pedestrian cross access connection/stubout along its western project boundary. While the site would still not meet all applicable standards, these changes will drastically improve compliance with applicable LDC standards and improve the safety of access to the site, while still providing for adequate vehicular and pedestrian access given the constraints created by the existing parcel configuration and existing building within the site, which the developer is proposing to retain.

Under Development Option 2 and as required pursuant to Section 6.04.03.Q. of the LDC, the developer is proposing pedestrian cross access stubout to the southern project boundary, as well as a vehicular and pedestrian cross access connection/stubout along the western project boundary.

PARKING

The applicant provided parking calculation on the Option 2 site plan. As shown, the shopping center use requires 152 parking spaces, and the commercial apartment uses require 56 parking spaces. Pursuant to Sec. 6.11.16.B. of the LDC. "Off-street parking requirements shall be separately calculated for the non-residential component and the residential component of the building, and the greater number of required parking spaces shall be provided." As such, the project is required to construct 152 parking spaces, and they are proposing 159 spaces for Option 2.

ADMINISTRATIVE VARIANCE #1 – THROAT DEPTH

The applicant is requesting a Section 6.04.02.B. Administrative Variance (dated May 24, 2022) from the Section 6.04.03.G. requirement governing minimum throat depth. Pursuant to the LDC, the site is required to have a minimum throat depth of 50 feet at each access point. The applicant is proposing to reduce the minimum required throat of +/- 33 feet for the Option 2 Fletcher Ave. access connections, and

a throat depth of +/- 13.5 feet for the Option 2 N. 15th St. connection. For the reasons stated in the request letter, the County Engineer found the request approvable (on July 15, 2022). If MM 22-0313 is approved, the County Engineer will approve the Administrative Variance request.

ADMINISTRATIVE VARIANCE #2 – NUMBER OF ACCESS CONNECTIONS

The applicant is requesting a Section 6.04.02.B. Administrative Variance (dated May 24, 2022) from the Section 6.04.03.I. requirement governing number of access connections for Option 2. Pursuant to Section 6.04.03.I. the project would only be authorized for one (1) access connection. The existing site would have six (6) connections if the required vehicular cross access were constructed, and the existing access connections were to remain. Given the spacing issues with many of these access connections, the potential for bicycle and pedestrian conflict with each access connection, and fact that the site is within an area of high bicycle and pedestrian activity, staff worked with the applicant to eliminate certain access connections to enhance safety of the site and surrounding roadways while still providing for adequate access to the site and circulation within the site given constraints including those related to adaptive reuse of an existing building. The variance would permit a total of four (4) vehicular access connections, i.e. two (2) connections on Fletcher Ave., one (1) connection to N. 15th St. and one (1) cross-access connection to the west. For the reasons stated in the request letter, the County Engineer found the request approvable (on July 15, 2022). If MM 22-0313 is approved, the County Engineer will approve the Administrative Variance request.

ADMINISTRATIVE VARIANCE #3 – SPACING OF ACCESS CONNECTIONS

The applicant is requesting a Section 6.04.02.B. Administrative Variance (dated May 24, 2022) from the Section 6.04.07 spacing of access connections. In the vicinity of the proposed project, Fletcher Ave. is a Class 5 roadway with a posted speed limit of 35 m.p.h. and N. 15th St. is a Class 6 roadway with a posted speed limit of 30 m.p.h. As such, the minimum connection spacing is 245 miles per hour for both roadways. The applicant is requesting the following variances for the Option 2 access spacing:

- a. The westernmost Fletcher Ave. connection to be spaced +/- 118 feet from the nearest connection to the west on the same side of the roadway, for a variance of 127 feet;
- b. The westernmost Fletcher Ave. connection to be spaced +/- 30 feet from the nearest connection on the opposite side of the roadway, for a variance of 215 feet;
- c. The westernmost Fletcher Ave. connection to be spaced +/- 141 feet from the nearest connection to the east (i.e. the easternmost Option 2 driveway) on the same side of the roadway, for a variance of 104 feet;
- d. The N. 15th St. connection to be spaced +/- 170 feet from Fletcher Ave., for a variance of 75 feet; and,
- e. The N. 15th St. connection to be spaced +/- 50 feet from the nearest driveway connection to the south, for a variance of 195 feet.

For the reasons stated in the request letter, the County Engineer found the request approvable (on July 15, 2022). If MM 22-0313 is approved, the County Engineer will approve the Administrative Variance request.

ADMINISTRATIVE VARIANCE #4 – SUBSTANDARD ROAD

The applicant is requesting a Section 6.04.02.B. Administrative Variance (dated May 24, 2022) from the Section 6.04.03.L requirement governing required improvements to N. 15th St., which is substandard collector roadway. For the reasons stated in the request letter, the County Engineer found the request

approvable (on July 15, 2022). If MM 22-0313 is approved, the County Engineer will approve the Administrative Variance request, upon which no improvements will be required to N. 15th St. Other improvements, i.e. requiring removal of certain encroachments into the right-of-way and construction of a sidewalk along the project's frontage, are addressed in the proposed conditions hereinabove.

ROADWAY LEVEL OF SERVICE (LOS) INFORMATION

Level of Service (LOS) for adjacent roadway section(s) is reported below.

Roadway	From	То	LOS Standard	Peak Hour Directional LOS
Fletcher Ave.	Nebraska Ave.	Bruce B. Downs Blvd.	Е	С
15 th St.	Fowler Ave.	Fletcher Ave.	D	D

Source: Hillsborough County 2020 Level of Service Report.

Ratliff, James

From:

Williams, Michael

Sent:

Friday, July 15, 2022 9:26 AM

To:

Elizabeth Rodriguez

Cc:

Tirado, Sheida; PW-CEIntake; Ratliff, James; Lampkin, Timothy

Subject:

FW: MM 22-0313 Administrative Variance Review

Attachments:

22-0313 AVReq 06-06-22_1.pdf; 22-0313 AVReq 06-06-22_2.pdf; 22-0313 AVReq 06-06-22_3.pdf;

22-0313 AVReq 06-06-22_4.pdf

Importance:

High

Libby,

I have found the attached Section 6.04.02.B. Administrative Variances (AV) for PD 22-0313 APPROVABLE.

Please note that it is you (or your client's) responsibility to follow-up with Transportation staff after the BOCC approves the PD zoning or PD zoning modification related to below request. This is to obtain a signed copy of the DE/AV.

If the BOCC denies the PD zoning or PD zoning modification request, staff will request that you withdraw the AV/DE. In such instance, notwithstanding the above finding of approvability, if you fail to withdraw the request, I will deny the AV/DE (since the finding was predicated on a specific development program and site configuration which was not approved).

Once I have signed the document, it is your responsibility to submit the signed AV/DE(s) together with your initial plat/site/construction plan submittal. If the project is already in preliminary review, then you must submit the signed document before the review will be allowed to progress. Staff will require resubmittal of all plat/site/construction plan submittals that do not include the appropriate signed AV/DE documentation.

Lastly, please note that it is critical to ensure you copy all related correspondence to <u>PW-CEIntake@hillsboroughcounty.org</u>

Mike

Michael J. Williams, P.E.

Director, Development Review County Engineer

Development Services Department

P: (813) 307-1851 M: (813) 614-2190

E: Williamsm@HillsboroughCounty.org

W: HCFLGov.net

Hillsborough County

601 E. Kennedy Blvd., Tampa, FL 33602

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Please note: All correspondence to or from this office is subject to Florida's Public Records law.

From: Tirado, Sheida <TiradoS@hillsboroughcounty.org>

Sent: Wednesday, July 13, 2022 7:26 PM

To: Williams, Michael < Williams M@Hillsborough County. ORG >

Subject: MM 22-0313 Administrative Variance Review

Importance: High

Hello Mike,

The attached AV's are approvable to me, please include the following people in your email.

<u>libbytraffic@yahoo.com</u> <u>lampkint@hillsboroughcounty.org</u> ratliffja@hillsboroughcounty.org

Best Regards,

Sheida L. Tirado, PE (she/her/hers)

Transportation Review Manager

Development Services Department

P: (813) 276-8364

E: tirados@HCFLGov.net

W: HCFLGov.net

Hillsborough County

601 E. Kennedy Blvd., Tampa, FL 33602

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Please note: All correspondence to or from this office is subject to Florida's Public Records law.

From: Rome, Ashley < Rome A@hillsboroughcounty.org >

Sent: Monday, June 6, 2022 9:02 AM

To: Allen, Cari < AllenCA@hillsboroughcounty.org>; Andrea Papandrew < papandrewa@plancom.org>; Blinck, Jim < BlinckJ@HillsboroughCounty.ORG>; Brown, Gregory < BrownGr@hillsboroughcounty.org>; Cabrera, Richard < CabreraR@HillsboroughCounty.ORG>; Dalfino, Jarryd < DalfinoJ@hillsboroughcounty.org>; Santos, Daniel < daniel.santos@dot.state.fl.us>; David Skrelunas < David.Skrelunas@dot.state.fl.us>; DeWayne Brown

<

<ellen.morrison@swfwmd.state.fl.us>; Franklin, Deborah <FranklinDS@hillsboroughcounty.org>; Glorimar Belangia

<Glorimar.Belangia@hcps.net>; Greg Colangelo <colangeg@plancom.org>; Hansen, Raymond

<HansenR@hillsboroughcounty.org>; Holman, Emily - PUD <HolmanE@HillsboroughCounty.ORG>; Hummel, Christina

< HummelC@hillsboroughcounty.org>; Impact Fees < ImpactFees@hillsboroughcounty.org>; James Hamilton

<jkhamilton@tecoenergy.com>; Jillian Massey <masseyj@plancom.org>; Justin Willits <WillitsJ@gohart.org>; Kaiser,

Bernard < KAISERB@HillsboroughCounty.ORG >; Karla Llanos < llanosk@plancom.org >; Katz, Jonah

< <u>KatzJ@hillsboroughcounty.org</u>>; Kyle Brown < <u>kyle.brown@myfwc.com</u>>; landuse-zoningreviews@tampabaywater.org; Mineer, Lindsey < <u>Lindsey.Mineer@dot.state.fl.us</u>>; Lindstrom, Eric < <u>LindstromE@hillsboroughcounty.org</u>>; Mackenzie, Jason < <u>MackenzieJ@hillsboroughcounty.org</u>>; McGuire, Kevin < <u>McGuireK@HillsboroughCounty.ORG</u>>; Melanie Ganas < <u>mxganas@tecoenergy.com</u>>; Melissa Lienhard < <u>lienhardm@plancom.org</u>>; Olivia Ryall < <u>oryall@teamhcso.com</u>>; Perez, Richard < <u>PerezRL@hillsboroughcounty.org</u>>; Petrovic, Jaksa < <u>PetrovicJ@HillsboroughCounty.ORG</u>>; Pezone, Kathleen < PezoneK@hillsboroughcounty.org>; Ratliff, James < RatliffJa@hillsboroughcounty.org>; Hessinger, Rebecca

< <u>HessingerR@hillsboroughcounty.org</u>>; Renee Kamen < <u>renee.kamen@hcps.net</u>>; Revette, Nacole

< RevetteN@HillsboroughCounty.ORG >; Carroll, Richard < CarrollR@HillsboroughCounty.ORG >; Rochelle, Randy

<RochelleR@HillsboroughCounty.ORG>; Rodriguez, Dan <RodriguezD@gohart.org>; RP-Development <RP-</p>

<u>Development@hillsboroughcounty.org></u>; Salisbury, Troy <SalisburyT@hillsboroughcounty.org>; Salma Ahmad

<ahmads@plancom.org>; Sanchez, Silvia <sanchezs@epchc.org>; Shelton, Carla <SheltonC@HillsboroughCounty.ORG>;

Steady, Alex < Steady, Alex SteadyA@hillsboroughcounty.org; Tapley, Kimberly tapleyk@epchc.org; Thompson, Mike

<<u>Thompson@epchc.org</u>>; Tony Mantegna <<u>tmantegna@tampaairport.com</u>>; Turbiville, John (Forest)

<<u>TurbivilleJ@HillsboroughCounty.ORG</u>>; Woodard, Sterlin <<u>Woodard@epchc.org</u>>; Yeneka Mills <<u>millsy@plancom.org</u>>

Cc: Grady, Brian < <u>GradyB@HillsboroughCounty.ORG</u>>; Lampkin, Timothy < <u>LampkinT@hillsboroughcounty.org</u>>;

Timoteo, Rosalina < Timoteo, Rosalina < a href="mailto:TimoteoR@HillsboroughCounty.ORG">TimoteoR@HillsboroughCounty.ORG; Padron, Ingrid < Padron, Ingrid < PadronI@hillsboroughcounty.org; Tirado,

Sheida <TiradoS@hillsboroughcounty.org>; Williams, Michael <WilliamsM@HillsboroughCounty.ORG>

Subject: RE MM 22-0313

Good Day All,

Please be advised, we have received and uploaded to Optix **revised documents/plans** for the above mentioned application. Please review and comment.

For further information regarding the change/update please contact the assigned planner.

Planner assigned:

Planner: Timothy Lampkin

Contact: lampkint@hillsboroughcounty.org

Have a good one,

Ashley Rome

Planning & Zoning Technician

Development Services Dept.

P: (813) 272-5595

E: romea@hillsboroughcounty.org

W: HCFLGov.net

Hillsborough County

601 E. Kennedy Blvd., Tampa, FL 33602

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Elizabeth Rodriguez & Associates, Inc. 18156 Sandy Pointe Drive Tampa, Florida 33647

May 24, 2022

Mr. Michael J. Williams, P.E. Development Review Director, County Engineer Hillsborough County 601 East Kennedy Blvd., 20th Floor Tampa, FL 33602

Dear Mr. Williams:

RE: Administrative Variance for Driveway Throat Depth 1441 E. Fletcher - FOLIO # 035853.0100 RZ 22-0313

The subject rezoning is a modification to RZ-73- 0351 to allow for second floor apartments at the existing commercial building. Please accept this letter as a formal request for your approval of an administrative variance to Section 6.04.03.G of the Hillsborough County Land Development Code (LDC), which states:

"G. Operational Characteristics of Access

The driveway should be constructed so that all entering and exiting movements can be accomplished with minimum disruption to traffic flow on the intersecting roadway. For developments having drive-in services, the service area should be far enough from the roadway to ensure adequate vehicle storage space within the property limits, i.e., avoid vehicle backups blocking the service operation and interfering with the safe movement of highway traffic. Where possible, a minimum of 50' (for Type II) or 100' (for Type III or higher) of the driveway throats shall remain free of internal connections or parking spaces which might interfere with the movement of vehicles into or out of the access. The applicant may submit an analysis showing that for his site, a throat of less than 100' is appropriate and will result in no adverse impact to the public roadway system."

This is also a variance to Section 6.04.04.A of the Hillsborough County Land Development Code (LDC), which states:

Land Use	Driveway Length (in feet)
Small Strip Shopping Center	50

The subject property is in for review, as is shown on the attached **Site Plan** and **Location Map**. This variance is to request that the developer not be required to meet the above-described throat depth measurement at one of the two project driveways. See **Throat Depth Exhibit**.

The LDC allows for relief of certain standards of Section 6.04 Access Management, subject to providing the following information and justifications.

1. Site Information: *FOLIO* # 035853.0100

2. Associated Application Numbers: RZ 22-0313

3. Type of Request: Administrative variance to Section 6.04.03.G and Section 6.04.04.A

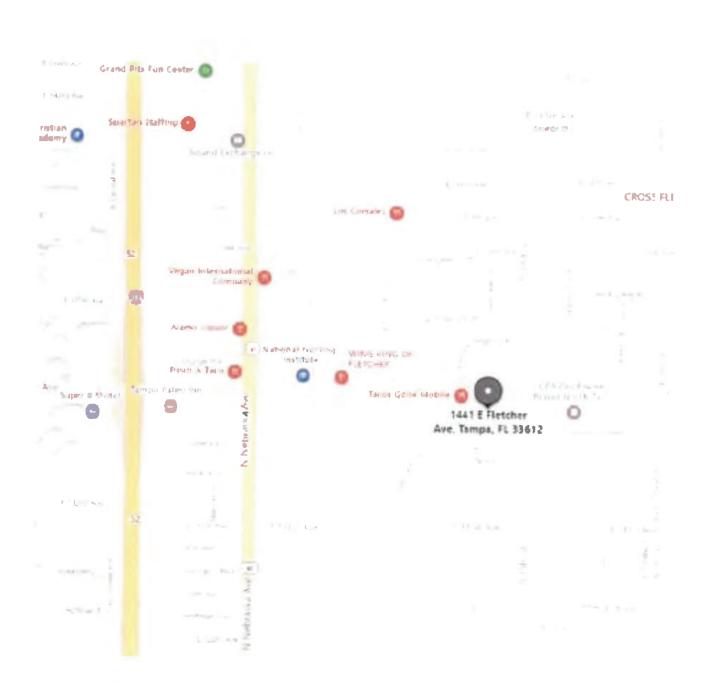
- 4. Section of the LDC from which the variance is being sought, as well as any associated zoning conditions which require said improvements: Section 6.04.03.G requires a 50 foot throat depth at the project driveways shown on the site plan, "where possible." Section 6.04.04.A is a table that shows throat depth based upon square footage, and the 50 foot throat depth corresponds to the square footage (60,552 square feet) of this existing center.
- 5. Description of what the LDC/zoning conditions require: A 50 foot throat depth at the proposed 3 project driveways. It is important that the LDC says that this is the requirement, "where possible."
- 6. Description of existing roadway conditions (e.g., Pavement width, lane width, condition, number of lanes, bicycles/sidewalk facilities): Fletcher Avenue has an approximately 90-foot right-of-way and four approximately 11-foot lanes with median. The pavement condition appears to be average. There are marked bike lanes and sidewalk on both sides of the roadway. There are currently five driveways serving the center three onto Fletcher Avenue and two onto 15th Street. If the applicant converts the second floor of the building to residential, he will close one driveway onto each roadway resulting in two driveways onto Fletcher Avenue and one driveway onto 15th Street. As the Throat Depth Exhibit indicates, the two Fletcher driveways will have 33 foot throat depths, and the 15th Street driveway will have a 13.5 foot throat depth.
- 7. Justification for request and any information you would like considered such as cost/benefit analysis, land use plans, policies, and local traffic circulation/operation of the site and adjacent areas. Justification must address Section 6.04.02B.3 criteria (a) and (b) if applicable (c). In the consideration of the variance request, the issuing authority shall determine to the best of its ability whether the following circumstances are met:

- a. There is unreasonable burden on the applicant. This project was first permitted in 1973. It would have to be completely rebuilt to meet these standards, and parking spaces would be lost.
- b. The variance would not be detrimental to the public health, safety, and welfare. The variance is not expected to be detrimental to the public health, safety, and welfare. The attached Crash Data shows that there is currently no crash problem attributable to these existing throat depths. Since the trip generation is not expected to increase, no new crash problems are anticipated to occur, so it would not be detrimental to the public health, safety, and welfare to not require that these existing throat depths be lengthened.
- c. Without the variance, reasonable access cannot be provided. In the evaluation of the variance request, the issuing authority shall give valid consideration to the land use plans, policies, and local traffic circulation/operation of the site and adjacent areas. In light of the fact that this development was permitted in the seventies and no net increase in trip generation is proposed, and there is no existing nor anticipated crash problem, it would be unreasonable to require the parking lot and driveways to be torn up and reconfigured for throat depth.
- 8. Documentation/other attachments: Attached are throat depth exhibit, site plan, crash data and location map.

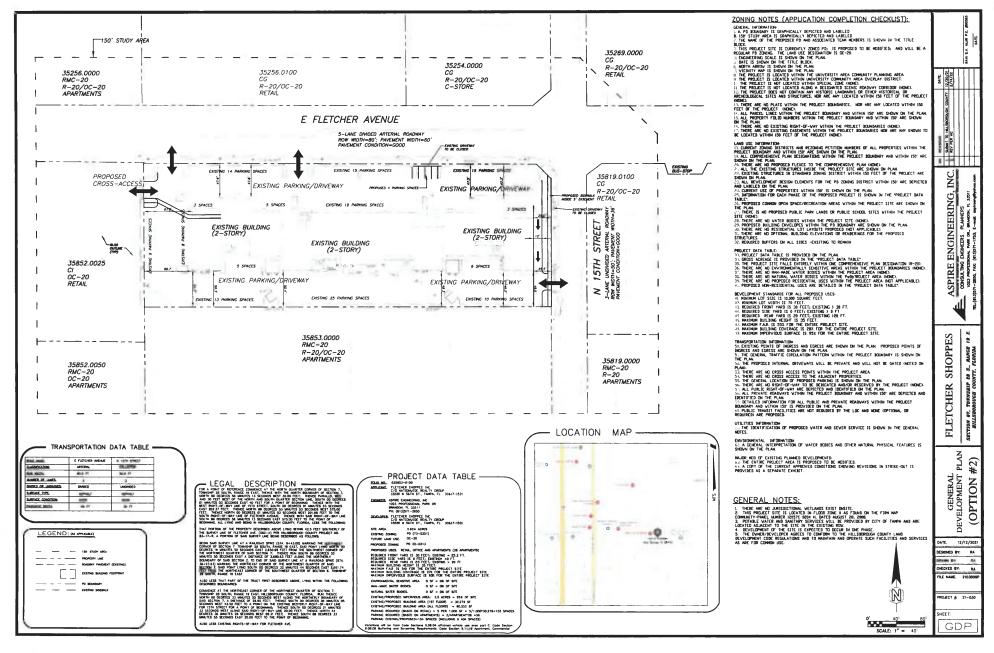
If you have any questions/comments regarding this letter, please call me at (813) 545-3316.

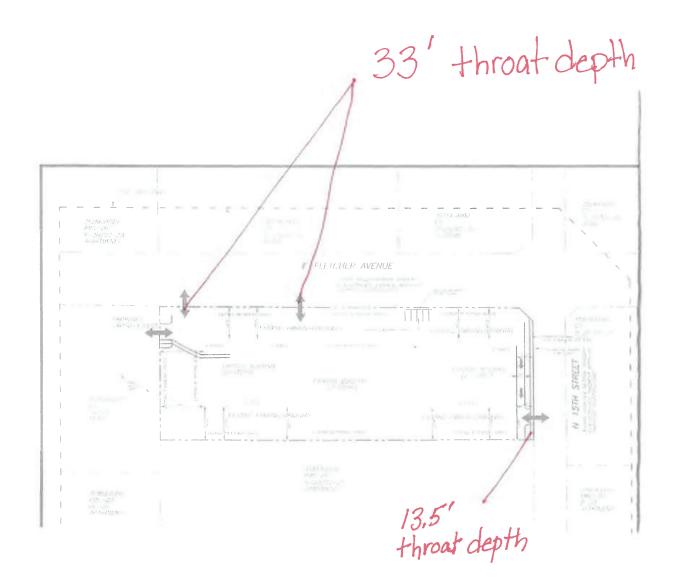
y - w w - y - q - v - c - c - c - c - c - c - c - c - c
Sincerely
Elizabeth Rodriguez
Based upon the information provided by the application, this request is:
Disapproved
Approved
If there are any further questions or you need clarification, please contact Benjamin Kniesly, P.E. at (813) 307-1758.
Sincerely,
Michael J. Williams, P.E.
Wildiaci J. Willians, I.D.

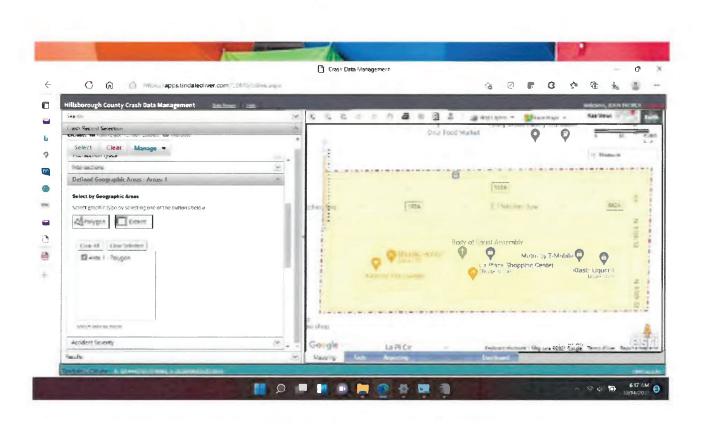
Hillsborough County Engineer



LOCATION MAP







Hillsborough County Crash Data Polygon

Hillsborough County Crash Data at the Subject Driveways by Year

2016

2016-86566229 right turn from the westernmost driveway on Fletcher Avenue.

2017

2017-85887287 left turn into the westernmost driveway on Fletcher Avenue. 2017-87369895 left turn into the westernmost driveway on Fletcher Avenue.

2018

2018-87709159 left turn from 15^{th} Street driveway – note that median is being closed on 15^{th} Street.

2018-88684672 left turn from 15th Street driveway – note that median is being closed on 15th Street.

2019

2019-88689320 left turn from 15^{th} Street into driveway – note that median is being closed on 15^{th} Street.

2019-89128923 left turn from the westernmost driveway on Fletcher Avenue. 2019-89131258 no detail - involving easternmost driveway on Fletcher Avenue.

2020

2020-89427543 left turn from the westernmost driveway on Fletcher Avenue.

2021

2021-89444676 no detailed – involved middle driveway on Fletcher Avenue.

Elizabeth Rodriguez & Associates, Inc. 18156 Sandy Pointe Drive Tampa, Florida 33647

May 24, 2022

Mr. Michael J. Williams, P.E. Development Review Director, County Engineer Hillsborough County 601 East Kennedy Blvd., 20th Floor Tampa, FL 33602

Dear Mr. Williams:

RE: Administrative Variance for Number of Driveways 1441 E. Fletcher – FOLIO # 035853.0100 RZ 22-0313

The subject rezoning is a modification to RZ-73- 0351 to allow for second floor apartments at the existing commercial building. Please accept this letter as a formal request for your approval of an administrative variance to Section 6.04.03.I. of the Hillsborough County Land Development Code (LDC), which states that:

Trip generation of 430 / 300 = 1.4, rounding up to 2 driveways.

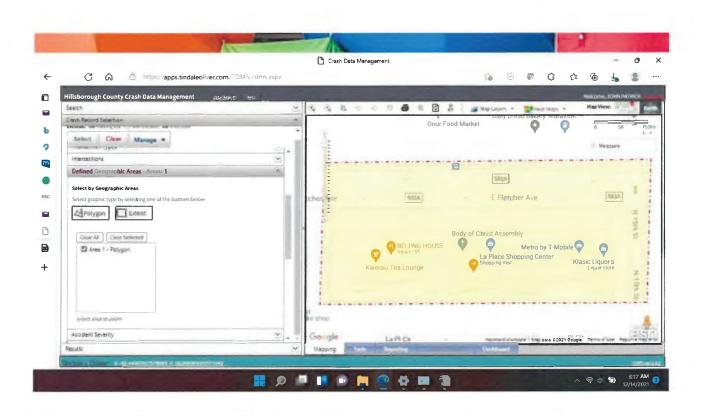
The subject property is in for review, as is shown on the attached **Site Plan** and **Location Map**. This variance is to request that the developer not be required to meet LDC "Number of Driveways" standards.

The LDC allows for relief of certain standards of Section 6.04 Access Management, subject to providing the following information and justifications.

- 1. Site Information: *FOLIO* # 035853.0100
- 2. Associated Application Numbers: RZ-22-0313 to Allow Second Story Residential. Note that a variance for "Driveway Spacing" is being submitted concurrently.
- 3. Type of Request: *Administrative variance to Section 6.04.03.1*

- 4. Section of the LDC from which the variance is being sought, as well as any associated zoning conditions which require said improvements: *Relief from LDC Section 6.04.03.I is sought.*
- 5. Description of what the LDC/zoning conditions require: Trip generation of 430 / 300 = 1.4, rounding up to 2 driveways is the required number of driveways. But, there are five existing driveways, but there are three proposed driveways serving numerous businesses and proposed residences
- 6. Description of existing roadway conditions (e.g. Pavement width, lane width, condition, number of lanes, bicycles/sidewalk facilities): Fletcher Avenue has an approximately 90 foot right-of-way and four approximately 11 foot lanes with median. The pavement condition appears to be average. There are marked bike lanes and sidewalk on the both sides of the roadway.
- 7. Justification for request and any information you would like considered such as cost/benefit analysis, land use plans, policies, and local traffic circulation/operation of the site and adjacent areas. Justification must address Section 6.04.02B.3 criteria (a) and (b) if applicable (c). In the consideration of the variance request, the issuing authority shall determine to the best of its ability whether the following circumstances are met:
 - a. There is an unreasonable burden on the applicant. The applicant is simply modifying the zoning to allow residential uses on the second floor of this existing building in addition to the commercial and office uses that are currently allowable. See **Site Plan**. Since the trip generation associated with residential is lower than that of commercial, an increase of zero (0) net trips is projected. Nonetheless, the applicant is closing 2 of his 5 existing driveways (resulting in 3 driveways). Therefore, it would be an unreasonable burden on the developer in this economically depressed area to incur additional costs of re-configuring the driveways to address a zero (0) trip increase.
 - b. The variance would not be detrimental to the public health, safety, and welfare. The variance is not expected to be detrimental to the public health, safety, and welfare because there is no projected increase in trip generation. The driveways will be handling the existing volume of traffic in the proposed scenario. Hillsborough County crash software was used to pull 5 years of crash data in the polygon shown in the attachments. There were 150 crashes within the polygon (crash reports being sent under separate cover) mainly at the Fletcher Avenue/15th Street intersection. There were 10 crashes involving the subject driveway during the 5 year period. However, 3 of those were attributable to left-in or left-out movements at the 15th Street driveways where the median is being closed; so, that situation is correcting itself. If the remaining 7 crashes are divided by the 5 year time period, this equates to just 1.4 crashes/year, an acceptable level in this dense part of the urban network, especially since none of the crash data reported serious injury or fatalities, probably because of low speeds. Thus, this variance is not expected to be detrimental to the public health, safety and welfare.
 - c. Without the variance, reasonable access cannot be provided. In the evaluation of the variance request, the issuing authority shall give valid consideration to the land use plans, policies, and local traffic circulation/operation of the site and adjacent areas. This building contains a collection of very small shops and restaurants as well as numerous accesses to the upstairs spaces. Each of the three (3) remaining driveways serves several businesses, or the apartments in the back. It is important that these businesses be afforded every opportunity for success, such as convenient access. They are located in an economically depressed area.

8. Documentation/other attachments: Attached are site plan, location map and crash data.
If you have any questions/comments regarding this letter, please call me at (813) 545-3316.
Sincerely
Elizabeth Rodriguez
Based upon the information provided by the application, this request is:
Disapproved
Approved
If there are any further questions or you need clarification, please contact Benjamin Kniesly, P.E. at (813) 307-1758.
Sincerely,
Michael J. Williams, P.E. Hillsborough County Engineer



Hillsborough County Crash Data Polygon

Hillsborough County Crash Data at the Subject Driveways by Year

2016

2016-86566229 right turn from the westernmost driveway on Fletcher Avenue.

2017

2017-85887287 left turn into the westernmost driveway on Fletcher Avenue. 2017-87369895 left turn into the westernmost driveway on Fletcher Avenue.

2018

2018-87709159 left turn from 15^{th} Street driveway – note that median is being closed on 15^{th} Street.

2018-88684672 left turn from 15^{th} Street driveway – note that median is being closed on 15^{th} Street.

2019

2019-88689320 left turn from 15^{th} Street into driveway – note that median is being closed on 15^{th} Street.

2019-89128923 left turn from the westernmost driveway on Fletcher Avenue. 2019-89131258 no detail - involving easternmost driveway on Fletcher Avenue.

2020

2020-89427543 left turn from the westernmost driveway on Fletcher Avenue.

2021

2021-89444676 no detailed – involved middle driveway on Fletcher Avenue.

Elizabeth Rodriguez & Associates, Inc. 18156 Sandy Pointe Drive Tampa, Florida 33647

May 24, 2022

Mr. Michael J. Williams, P.E. Development Review Director, County Engineer Hillsborough County 601 East Kennedy Blvd., 20th Floor Tampa, FL 33602

Dear Mr. Williams:

RE: Administrative Variance for Driveway Spacing - 1441 E. Fletcher - FOLIO # 035853.0100 RZ 22-0313

The subject rezoning is a modification to RZ-73-0351 to allow for second floor apartments at the existing commercial building. Please accept this letter as a formal request for your approval of an administrative variance to Section 6.04.03.07 of the Hillsborough County Land Development Code (LDC), which states:

Sec. 6.04.07. - Table: Minimum Spacing – CLASS 5 – 245 foot spacing (35 mph posted speed).

The subject property is in for review, as is shown on the attached **Site Plan** and **Location Map**. This variance is to request that the developer not be required to meet LDC driveway spacing.

The LDC allows for relief of certain standards of Section 6.04 Access Management, subject to providing the following information and justifications.

- 1. Site Information: *FOLIO* # *035853.0100*
- 2. Associated Application Numbers: RZ-22-0313 to Allow Second Story Residential. Note that a variance for "Number of Driveways" is being submitted concurrently.
- 3. Type of Request: Administrative variance to Section 6.04.07
- 4. Section of the LDC from which the variance is being sought, as well as any associated zoning

conditions which require said improvements: Relief from LDC Section 6.04.07 is sought.

5. Description of what the LDC/zoning conditions require: The posted speed on this link of Fletcher Avenue is 35 mph, and Section 6.04.07 requires the existing driveways to be 245 feet from the other driveways/intersections. However, the driveway spacing does not meet this standard (See Driveway Spacing Exhibit.). This exhibit shows the existing driveway locations and spacing. If the developer ends of exercising the "do nothing" option, he will not construct the second floor apartments and the driveway configuration will remain "as is."

However, if he does construct the second floor apartments, he has committed to closing the easternmost driveway on Fletcher Avenue and the northern driveway on 15th Street. Even if these two driveways are closed, the remaining driveways still do not meet the required 245 foot spacing. As the exhibit indicates, on Fletcher Avenue, the westernmost driveway would still be about 118 feet from the driveway to the west on the adjoining property; the spacing between the two remaining driveways on Fletcher Avenue would still be 144 feet. However, if the easternmost driveway on Fletcher Avenue is closed, the distance between the intersection and the middle driveway (which would become the eastern driveway) would meet spacing at a distance of approximately 341 feet.

On 15th Street, the exhibit shows that the driveways do not currently meet the required 245 foot spacing. Even with the northern driveway on 15th Street closed, the remaining (southern) driveway does not meet spacing in either direction. The remaining driveway would still be 52 feet from the apartment driveway to the south and approximately 150 feet from the Fletcher Avenue/15th Street intersection.

- 6. Description of existing roadway conditions (e.g., Pavement width, lane width, condition, number of lanes, bicycles/sidewalk facilities): Fletcher Avenue has an approximately 90-foot right-of-way and four approximately 11-foot lanes with median. The pavement condition appears to be average. There are marked bike lanes and sidewalk on both sides of the roadway.
- 7. Justification for request and any information you would like considered such as cost/benefit analysis, land use plans, policies, and local traffic circulation/operation of the site and adjacent areas. Justification must address Section 6.04.02B.3 criteria (a) and (b) if applicable (c). In the consideration of the variance request, the issuing authority shall determine to the best of its ability whether the following circumstances are met:
 - a. There is an unreasonable burden on the applicant. The applicant is simply modifying the zoning to allow residential uses on the second floor of this existing building in addition to the commercial and office uses that are currently allowable. Since the trip generation associated with residential is lower than that of commercial, an increase of zero (0) net trips is projected. Therefore, it would be an unreasonable burden on the developer in this economically depressed area to incur additional costs of re-configuring the driveways to address a zero (0) trip increase more than he already is by agreeing to remove the northern driveway on 15th Street and the easternmost driveway on Fletcher Avenue if he proceeds with the option to convert the second floor to apartments.
 - b. The variance would not be detrimental to the public health, safety, and welfare. The variance is not expected to be detrimental to the public health, safety, and welfare because there is no projected increase in trip generation. The driveways will be handling the existing

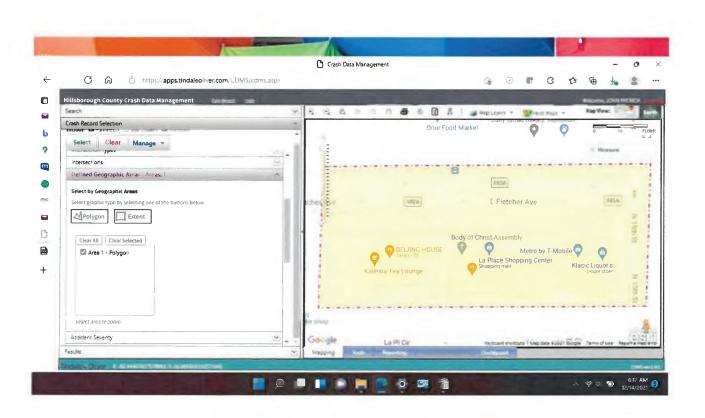
volume of traffic in the proposed scenario. Hillsborough County crash software was used to pull 5 years of crash data in the polygon shown in the attachments. There were 150 crashes within the polygon (crash reports being sent under separate cover) mainly at the Fletcher Avenue/15th Street intersection. There were 10 crashes involving the subject driveway during the 5-year period. However, 3 of those were attributable to left-in or left-out movements at the 15th Street driveways where the median is being closed; so, that situation is correcting itself. If the remaining 7 crashes are divided by the 5-year time period, this equates to just 1.4 crashes/year, an acceptable level in this dense part of the urban network, especially since none of the crash data reported serious injury or fatalities, probably because of low speeds. Thus, this variance is not expected to be detrimental to the public health, safety, and welfare. Note that if the two above-described driveways are closed, this represents an improvement in driveway spacing over the existing condition.

- c. Without the variance, reasonable access cannot be provided. In the evaluation of the variance request, the issuing authority shall consider the land use plans, policies, and local traffic circulation/operation of the site and adjacent areas. If the developer goes forward with constructing the apartments and closes the two above-described driveways, the remaining 15th Street driveway will serve the proposed apartments. The two remaining Fletcher Avenue driveways will serve the numerous small shops on the property. It is important that these businesses be afforded every opportunity for success, such as convenient access. They are in an economically depressed area.
- 8. Documentation/other attachments: Attached are site plan, location map, spacing exhibit, and crash data.

If you have any questions/comments regarding this letter, please call me at (813) 545-3316.

Sincerely
Elizabeth Rodriguez
Based upon the information provided by the application, this request is:
Disapproved
Approved
If there are any further questions or you need clarification, please contact Benjamin Kniesly, P.E. at (813) 307-1758.
Sincerely,
Michael I Williams PF

Hillsborough County Engineer



Hillsborough County Crash Data Polygon

Hillsborough County Crash Data at the Subject Driveways by Year

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2016-86566229 right turn from the westernmost driveway on Fletcher Avenue.

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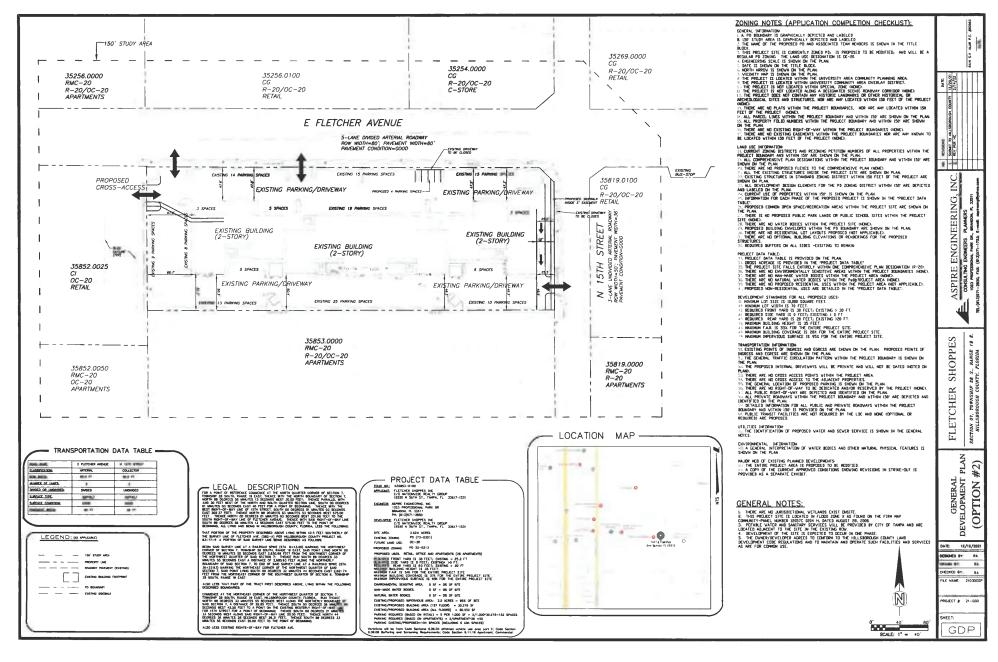
2019-89128923 left turn from the westernmost driveway on Fletcher Avenue. 2019-89131258 no detail - involving easternmost driveway on Fletcher Avenue.

2020

2020-89427543 left turn from the westernmost driveway on Fletcher Avenue.

2021

2021-89444676 no detailed – involved middle driveway on Fletcher Avenue.





Location Map



Elizabeth Rodriguez & Associates, Inc. 18156 Sandy Pointe Drive Tampa, Florida 33647

May 24, 2022

Mr. Michael J. Williams, P.E. Development Review Director, County Engineer Hillsborough County 601 East Kennedy Blvd., 20th Floor Tampa, FL 33602

Dear Mr. Williams:

RE: Substandard Roadway Administrative Variance (15th Street) - 1441 E. Fletcher - FOLIO # 035853.0100 RZ 22-0313

The subject rezoning is a modification to RZ-73-0351 to allow for second floor apartments at the existing commercial building. Please accept this letter as a formal request for your approval of an administrative variance to Section 6.04.03.L(1) of the Hillsborough County Land Development Code (LDC), which states:

"Improvements and upgrading of existing roadways are to conform with standards for new roadways of the same access class. Exception to these standards shall be allowed only where physically impossible for the permittee to comply or otherwise upgrade existing site conditions. All such exceptions shall be approved by the Director of Public Works." The "standards for new roadways" to which this section of the LDC refers are included in the Hillsborough County Transportation Technical Manual (TTM). The TTM mandates Typical Section 3 (TS-3) for this local roadway.

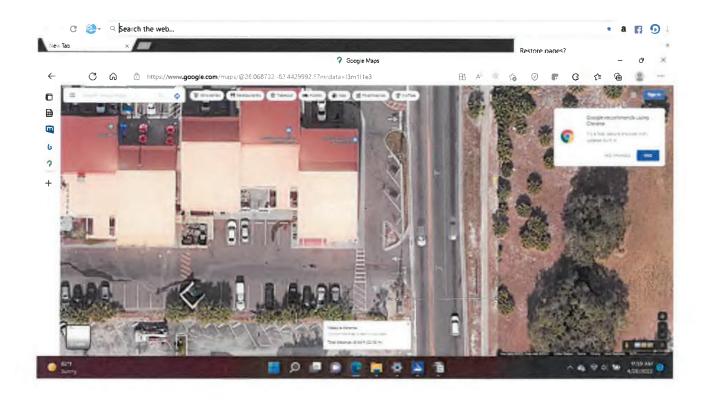
The subject property is in for review as is shown on the attached **Site Plan** and **Location Map**. This variance is to request that the developer not be required to bring 15th Street up to TS-3 standards.

The LDC allows for relief of certain standards of Section 6.04 Access Management, subject to providing the following information and justifications.

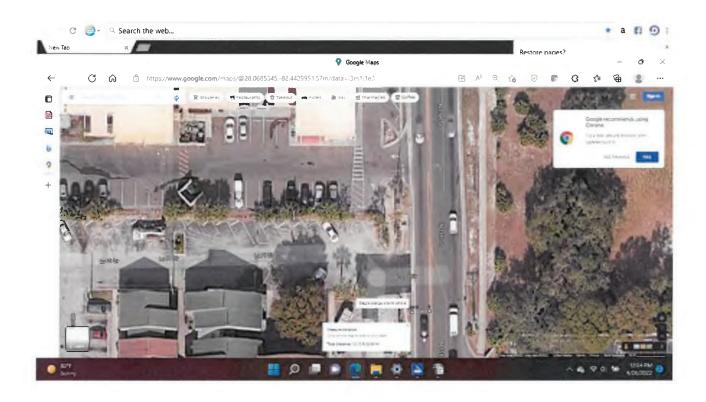
- 1. Site Information: *FOLIO* # 035853.0100
- 2. Associated Application Numbers: *Modification to RZ-73- 0351 to Allow Second Story Residential.*

- 3. Type of Request: *Administrative variance to Section 6.04.03.L(1)*
- 4. Section of the LDC from which the variance is being sought, as well as any associated zoning conditions which require said improvements: Relief from LDC Section 6.04.03.L(1) is sought.
- 5. Description of what the LDC/zoning conditions require: The LDC requires 15th to be fully standard.
- 6. Description of existing roadway conditions (e.g., Pavement width, lane width, condition, number of lanes, bicycles/sidewalk facilities): 15th Street aerials are attached. There is approximately 70 feet of right of way. There are 12 foot lanes and sidewalk on the east side of the street (and being constructed on the subject side of the street as part of the project.)
- 7. Justification for request and any information you would like considered such as cost/benefit analysis, land use plans, policies, and local traffic circulation/operation of the site and adjacent areas. Justification must address Section 6.04.02B.3 criteria (a) and (b) if applicable (c). In the consideration of the variance request, the issuing authority shall determine to the best of its ability whether the following circumstances are met:
 - a. There is an unreasonable burden on the applicant. The applicant is simply modifying the zoning to allow residential uses on the second floor of this existing building in addition to the commercial and office uses that are currently allowable. Since the trip generation associated with residential is lower than that of commercial, an increase of zero (0) net trips is projected. Nonetheless, he already agrees to close 2 of his 5 existing driveways (resulting in 3 driveways). Therefore, it would be an unreasonable burden on the developer in this economically depressed area to incur additional costs of upgrading 15th Street. Note also that the same developer is closing the 15th Street median as part of his other project on the other side of 15th Street.
 - b. The variance would not be detrimental to the public health, safety, and welfare. The variance is not expected to be detrimental to the public health, safety, and welfare because there is no projected increase in trip generation. The roadway will be handling the existing volume of traffic in the proposed scenario. 15th Street already has many of the elements of a TS3 roadway, such as the 12 foot travel lanes that are required for a TS3 section, and while there are no bike lanes, the developer is constructing sidewalk along his 15th Street frontage to accommodate existing and anticipated pedestrian traffic. Thus, this variance is not expected to be detrimental to the public health, safety, and welfare.
 - c. Without the variance, reasonable access cannot be provided. In the evaluation of the variance request, the issuing authority shall consider the land use plans, policies, and local traffic circulation/operation of the site and adjacent areas. As explained above, it would not be reasonable to force the developer to upgrade 15th Street for zero (0) new trips.
- 8. Documentation/other attachments: Attached are site plan, location map and aerials.

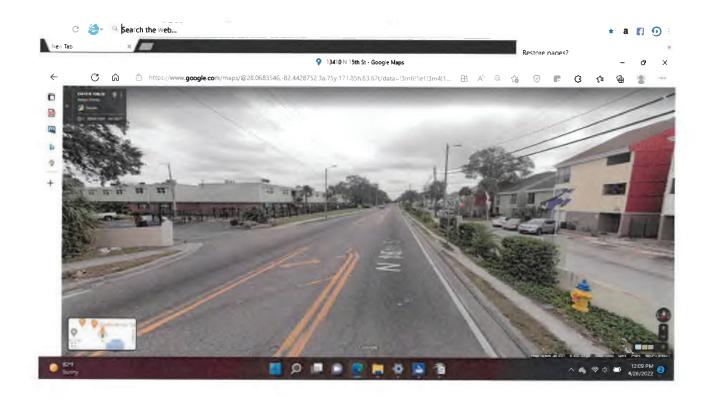
If you have any questions/comments regarding this letter, please call me at (813) 545-3316.
Sincerely
Elizabeth Rodriguez
Based upon the information provided by the application, this request is:
Disapproved
Approved
If there are any further questions or you need clarification, please contact Benjamin Kniesly, P.E. at (813) 307-1758.
Sincerely,
Michael J. Williams, P.E.
Hillsborough County Engineer



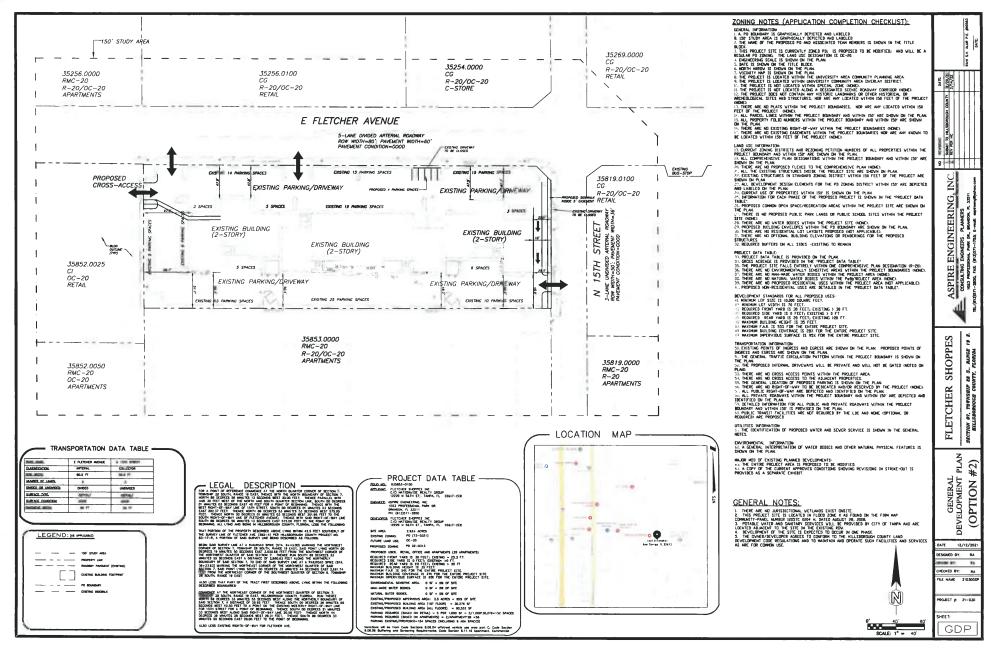
70 foot ROW

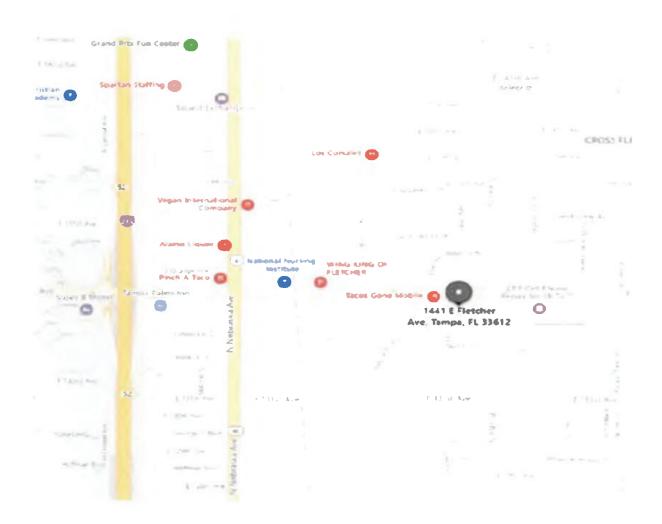


12 foot lane widths



Pavement Condition - Average (cracking)





Location Map

Transportation Comment Sheet

3.0 TRANSPORTATION SUMMARY (FULL TRANSPORTATION REPORT IN SECTION 9 OF STAFF REPORT)

Adjoining Roadways (check if applicable)				
Road Name	Classification	Current Conditions	Select Future Improvements	
E. Fletcher Ave.	County Arterial - Urban	4 Lanes □Substandard Road □Sufficient ROW Width	 □ Corridor Preservation Plan □ Site Access Improvements □ Substandard Road Improvements □ Other 	
N. 15 th St.	County Collector - Urban	2 Lanes ⊠ Substandard Road □ Sufficient ROW Width	 □ Corridor Preservation Plan □ Site Access Improvements □ Substandard Road Improvements □ Other 	
	Choose an item.	Choose an item Lanes ☐ Substandard Road ☐ Sufficient ROW Width	☐ Corridor Preservation Plan☐ Site Access Improvements☐ Substandard Road Improvements☐ Other	
	Choose an item.	Choose an item_Lanes □Substandard Road □Sufficient ROW Width	☐ Corridor Preservation Plan☐ Site Access Improvements☐ Substandard Road Improvements☐ Other	

Project Trip Generation (Option 1) Not applicable for this request				
	Average Annual Daily Trips	A.M. Peak Hour Trips	P.M. Peak Hour Trips	
Existing	3,297	143	399	
Proposed	3,297	143	399	
Difference (+/-)	No Change	No Change	No Change	

^{*}Trips reported are based on net new external trips unless otherwise noted.

Project Trip Generation (Option 2) Not applicable for this request				
	Average Annual Daily Trips	A.M. Peak Hour Trips	P.M. Peak Hour Trips	
Existing	3,297	143	399	
Proposed	1,838	83	214	
Difference (+/-)	(-) 1,459	(-) 60	(-) 185	

^{*}Trips reported are based on net new external trips unless otherwise noted.

	Connectivity/Access		Finding
X	Vehicular & Pedestrian	None	Meets LDC
	None	Pedestrian	Meets LDC
X	Vehicular & Pedestrian	None	Meets LDC
	None	Vehicular & Pedestrian	Meets LDC
-	X	None X Vehicular & Pedestrian	None Pedestrian X Vehicular & Pedestrian None

Design Exception/Administrative Variance				
Road Name/Nature of Request	Туре	Finding		
Throat Depth	Administrative Variance Requested	Approvable		
Number of Access Connections	Administrative Variance Requested	Approvable		
Spacing of Access Connections	Administrative Variance Requested	Approvable		

Transportation Comment Sheet

N. 15 th St. – Substandard Road	Administrative Variance Requested		Approvable
Notes:			
4.0 Additional Site Information & Agency Comm	ents Summary		
Transportation	Objections	Conditions Requested	Additional Information/Comments
☐ Design Exception/Adm. Variance Requested	☐ Yes ☐N/A	⊠ Yes	
☐ Off-Site Improvements Provided	⊠ No	□No	

PARTY OF RECORD

Rome, Ashley

From: Zoning Intake-DSD

Sent: Friday, June 17, 2022 7:30 AM

To:Timoteo, RosalinaCc:Rome, Ashley

Subject: FW: Letter of Support MM 22-0313

Attachments: Support .docx

Clare Odell

Planning & Zoning Technician

Development Services Department (DSD)

P: (813) 276-8680 | VoIP: 39680

M: (813) 272-5600

E: odellcl@hillsboroughcounty.org

W: HillsboroughCounty.Org

Hillsborough County

601 E. Kennedy Blvd., Tampa, FL 33602

Facebook | Twitter | YouTube | LinkedIn | HCFL Stay Safe

Please note: All correspondence to or from this office is subject to Florida's Public Records law.

From: Patricia Ortiz <ortizplanningsolutions@gmail.com>

Sent: Thursday, June 16, 2022 4:57 PM

To: Zoning Intake-DSD <ZoningIntake-DSD@hillsboroughcounty.org>

Subject: Letter of Support MM 22-0313

External email: Use caution when clicking on links, opening attachments or replying to this email.

Hi Clare,

Please add this letter of support to the file for MM 22-0313

Patricia Ortiz, AICP Ortiz Planning Solutions, LLC 2810 N Central Unit B Tampa FL 33602 813-817-8492 www.ortizplanningsolutions.com



June 16, 2022

Ms. Patricia Ortiz, AICP 2810 N Central Ave Tampa FL 33602

RE: MM 22-0313

Dear Ms. Ortiz,

I have reviewed the file for Major Modification MM 22-0313 and Soaring City !p supports both development options of this project

This zoning modification intends to redevelop and older commercial establishment in a manner which complies with market trends and the redevelopment strategy of the University Area.

As existing the property functions as a business incubator and offers the community a diverse mix of office and retail uses. The introduction of 28 new apartment is appropriate considering the proximity to mass transit, nearness to employment centers, and the demonstrated need for housing in the University Area

Redevelopment as proposed is in harmony with the goals and objectives of Tampa !innovation Partnership and has my full support.

Sincerely,

Eric Larson

Tric Larson

COO Soaring City !p

Rome, Ashley

From: Zoning Intake-DSD

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To: Timoteo, Rosalina **Cc:** Rome, Ashley

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Tric Larson

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