Rezoning Application: Zoning Hearing Master Date:

22-1303 (REMAND)

February 20, 2023

April 11, 2023

BOCC Land Use Meeting Date:

Hillsborough County Florida

Development Services Department

1.0 APPLICATION SUMMARY

Applicant:	David Mullen
FLU Category:	Residential -1 (Res-1)
Service Area:	Rural
Site Acreage:	2.51 +/-
Community Plan Area:	East Rural
Overlay:	None
Request:	Rezone from Agricultural Single
	Family-1 (AS-1) to Commercial
	General- Restricted (CG-R).



Request Summary:

The request is to rezone from the existing from Agricultural Single Family -1 (AS-1) to Commercial General -Restricted (CG-R) zoning district. The proposed zoning for CG permits Commercial, Office and Personal Services development on lots containing a minimum of 10, 000 square feet. The application was remanded at the January BOCC Land Use Meeting to further address an objection raised by Transportation Review Staff. The applicant has offered a restriction limiting the parcel to one access to be built in accordance with Hillsborough County standards.

Zoning:		
	Current AS-1 Zoning	Proposed CG Zoning
Uses	Single-Family Residential/Agricultural	General Commercial, Office and Personal Services
Acreage	2.51+/- Acres (ac)	2.51+/- ac/ 109,335.6 square feet (sf)
Density / Intensity	1 du per 1 acre	F.A.R. 0.27
Mathematical Maximum*	1 Dwelling Unit (du)	29,520.61 sf
* Mathematical Maximum entitlemer	ts may be reduced due to roads, stormw	vater and other improvements.
Development Standards:		
	Current AS-1 Zoning	Proposed CG Zoning
Density / Intensity	1 du per 1 acre	F.A.R. 0.27
Lot Size / Lot Width	43,560 sf / 150'	10,000 sf / 75'
Setbacks/Buffering and Screening	50' - Front 50' – Rear 15' - Sides	30' - Front (West) 20' Type B Buffer – Rear (East) 20' Type B Buffer – Side (Southeast boundary)
Height	50'	50'

APPLICATION NUMBER:	RZ STD 22-1303 (REN	/IAND)	
ZHM HEARING DATE: BOCC LUM MEETING DATE:	February 20, 2023 April 11, 2023		Case Reviewer: Isis Brown
bocc town with the barre.	April 11, 2023		
Additional Information:			
PD Variations		N/A	
Waiver(s) to the Land De	evelopment Code	None	
Additional Information:			
Planning Commission Re	ecommendation		Inconsistent
Development Services Department Recommendation Approvable, with Restrictions			

2.0 LAND USE MAP SET AND SUMMARY DATA

2.1 Vicinity Map



Context of Surrounding Area:

The site is located in an area comprised of mixed and commercial uses and rural-agricultural. The subject site is surrounded by properties with a Res -1 category which permits commercial, office and multi-purpose uses. The site is adjacent to commercial, agricultural, and residential type use properties. The adjacent properties are zoned (AS-1) Agricultural Single-Family - 1 (to the west, south and east), (CG) Commercial General and (AS-1) Agricultural Single-Family (to the north).

Rezoning Application:

22-1303 (REMAND)

Zoning Hearing Master Date:

BOCC Land Use Meeting Date:

February 20, 2023

Hillsborough County Florida Development Services Department

e: April 11, 2023

2.0 LAND USE MAP SET AND SUMMARY DATA

2.2 Future Land Use Map



Subject Site Future Land Use Category:	Residential 1 (Res-1)
Maximum Density/F.A.R.:	1 dwelling unit per Gross Acre (ga)/ 0.25 F.A.R.
Typical Uses:	Residential, community scale retail commercial, office uses, research corporate park uses, light industrial multi-purpose and clustered residential and/or mixed-use projects at appropriate locations. Non- residential land uses must be compatible with residential uses through established techniques of transition or by restricting the location of incompatible uses. Agricultural uses may be permitted pursuant to policies in the agricultural objective areas of the Future Land Use Element.

APPLICATION NUMBER: RZ STD 22-1303 (REMAND)

ZHM HEARING DATE: BOCC LUM MEETING DATE: February 20, 2023 April 11, 2023

Case Reviewer: Isis Brown

2.0 LAND USE MAP SET AND SUMMARY DATA

2.3 Immediate Area Map



	Adjacent Zonings and Uses				
Location:	Zoning:	Maximum Density/F.A.R. Permitted by Zoning District:	Allowable Use:	Existing Use:	
	CG	0.27 FAR	Commercial, Office and Personal Services	Vacant	
North	AS-1	1 du/1 ac	Single-family conventional and mobile home/ Agricultural and related uses.	Single Family Residential	
South	AS-1	1 du/1 ac	Single-family conventional and mobile home/ Agricultural and related uses.	Single Family Residential	

APPLICATION NUMBER	R: RZ STD 22-1303 (I	REMAND)		
ZHM HEARING DATE: BOCC LUM MEETING D	February 20, 2023 ATE: April 11, 2023	3 Case Reviewer: Isis Brown		
		Adjacent Zonings	and Uses	
Location:	Zoning:	Maximum Density/F.A.R. Permitted by Zoning District:	Allowable Use:	Existing Use:
East	AS-1	1 du/1 ac	Single-family conventional and mobile home/ Agricultural and related uses.	Single Family Residential Home
West	AS-1	1 du/1 ac	Single-family conventional and mobile home/ Agricultural and related uses.	Single Family Residential Home

2.0 LAND USE MAP SET AND SUMMARY DATA

2.4 Proposed Site Plan (partial provided below for size and orientation purposes. See Section 8.0 for full site plan)

Not Applicable

Transportation Comment Sheet

3.0 TRANSPORTATION SUMMARY (FULL TRANSPORTATION REPORT IN SECTION 9 OF STAFF REPORT)

Adjoining Roadways (check if applicable)			
Road Name	Classification	Current Conditions	Select Future Improvements
James L Redman Parkway	FDOT Principal Arterial - Urban	4 Lanes Substandard Road Sufficient ROW Width	Corridor Preservation Plan Site Access Improvements Substandard Road Improvements Other

Project Trip Generation	■ ■Not applicable for this request		
	Average Annual Daily Trips	A.M. Peak Hour Trips	P.M. Peak Hour Trips
Existing	19	1	2
Proposed	6,738	284	244
Difference (+/-)	+6,719	+283	+242

*Trips reported are based on net new external trips unless otherwise noted.

Connectivity and Cross Access Not applicable for this request				
Project Boundary	Primary Access	Additional Connectivity/Access	Cross Access	Finding
North		Choose an item.	Choose an item.	Choose an item.
South		Choose an item.	Choose an item.	Choose an item.
East		Choose an item.	Choose an item.	Choose an item.
West		Choose an item.	Choose an item.	Choose an item.
Notes:	•	•	•	•

Design Exception/Administrative Variance INot applicable for this request			
Road Name/Nature of Request Type Finding			
	Choose an item.	Choose an item.	
Choose an item. Choose an item.			
Notes:		•	

4.0 Additional Site Information & Agency Comments Summary				
Transportation Objections Conditions Additional Requested Information/Comments				
 Design Exception/Adm. Variance Requested Off-Site Improvements Provided N/A 	⊠ Yes □N/A □ No	□ Yes ⊠N/A □ No	See Staff Report.	

4.0 ADDITIONAL SITE INFORMATION & AGENCY COMMENTS SUMMARY

INFORMATION/REVIEWING AGENCY			
Environmental:	Objections	Conditions Requested	Additional Information/Comments
Environmental Protection Commission	□ Yes □ No	□ Yes □ No	No Comments
Natural Resources	□ Yes □ No	□ Yes □ No	No Comments
Conservation & Environmental Lands Mgmt.	□ Yes □ No	□ Yes □ No	This agency has no comments.
Check if Applicable:			
Wetlands/Other Surface Waters	Significant Wil		
Use of Environmentally Sensitive Land Credit	🗆 Coastal High H		
Wellhead Protection Area	🛛 Urban/Suburb	-	Corridor
□ Surface Water Resource Protection Area	□ Adjacent to EL	APP property	
Potable Water Wellfield Protection Area	□ Other	1	
Public Facilities:	Objections	Conditions Requested	Additional Information/Comments
Transportation			
Design Exception/Adm. Variance Requested	🖾 Yes	□ Yes	See Staff Report
Off-site Improvements Provided	🗆 No	🗆 No	See Stall Report
⊠ N/A	□ N/A	⊠ N/A	
Utilities Service Area/ Water & Wastewater	□ Yes		
□Urban □ City of Tampa	⊠ No	□ Yes ⊠ No	
⊠Rural □ City of Temple Terrace			
Hillsborough County School Board			
Adequate □ K-5 □6-8 □9-12 □N/A	□ Yes	□ Yes	No Comment
Inadequate 🗖 K-5 🛛 6-8 🖓 9-12 🖄 N/A	□ No	□ No	
Impact/Mobility Fees N/A			I
Comprehensive Plan:	Findings	Conditions Requested	Additional Information/Comments
Planning Commission			
□ Meets Locational Criteria □N/A	⊠ Inconsistent	□ Yes	
🛛 Locational Criteria Waiver Requested	Consistent	🖾 No	
□ Minimum Density Met □ N/A			

5.0 IMPLEMENTATION RECOMMENDATIONS

5.1 Compatibility

The site is located in an area comprised of mixed and commercial uses and rural-agricultural. The subject site is surrounded by properties with a Res -1 category which permits commercial, office and multi-purpose uses.

The site is adjacent to commercial, agricultural, and residential type use properties. The adjacent properties are zoned (AS-1) Agricultural Single-Family - 1 (to the west, south and east), (CG) Commercial General and (AS-1) Agricultural Single-Family (to the north).

Staff finds the request consistent and compatible with the existing and emerging zoning and development pattern along this portion of James L. Redman Parkway. The majority (approximately 66 percent) of the property frontage along the east side of James L. Redman Parkway to the north and south of the subject parcel between the block formed by Kilgore Road (to the north) and Holloway/Colson Road (to the south) is zoned CG. Only the subject parcel and the adjacent parcel to the south are not zoned CG. The parcel to the immediate north was rezoned in 2010 (RZ 10-0780) and was found approvable by staff. The proposed CG zoning district is similarly situated and is, therefore, a continuation of the existing commercial development pattern along this portion of James L Redman Parkway and a compatible infill development.

Additionally, James L Redman Parkway which is designated as a scenic corridor. As a result, this may trigger additional buffering and tree plantings as required by Part 6.06.03.I of the Land Development Code.

The subject site is located outside of the Hillsborough County Urban Service Area, therefore water and/or wastewater service is not generally allowed. If the site is required or otherwise allowed to connect to the potable water and/or wastewater systems, there will be offsite improvements required that extend beyond a connection to the closest location with existing infrastructure.

5.2 Recommendation

Transportation Review staff originally objected to the application due to concerns regarding the number and design of access to the parcel to John L. Redman Parkway. In response as part of the remand, the applicant has offered the following restriction:

1. Access to the subject site will be restricted to only one access on James L. Redman Parkway and will be built as a roadway consistent with Hillsborough County standards.

With this restriction, Transportation Review staff is no longer in objection to the application.

Based on the above considerations, staff finds the request approvable.

6.0 PROPOSED RESTRICTION:

1. Access to the subject site will be restricted to only one access on James L. Redman Parkway and will be built as a roadway consistent with Hillsborough County standards.

APPLICATION NUMBER: RZ STD 22-1303 (REMAND)

ZHM HEARING DATE: BOCC LUM MEETING DATE: February 20, 2023

April 11, 2023

Case Reviewer: Isis Brown

Zoning Administrator Sign Off:

Brian Grady

J. Brian Grady Mon Feb 13 2023 14:10:39

SITE, SUBDIVISION AND BUILDING CONSTRUCTION IN ACCORDANCE WITH HILLSBOROUGH COUNTY SITE DEVELOPMENT PLAN & BUILDING REVIEW AND APPROVAL.

Approval of this re-zoning petition by Hillsborough County does not constitute a guarantee that the project will receive approvals/permits necessary for site development as proposed will be issued, nor does it imply that other required permits needed for site development or building construction are being waived or otherwise approved. The project will be required to comply with the Site Development Plan Review approval process in addition to obtain all necessary

APPLICATION NUMBER:	RZ STD 22-1303 (REMAND)

ZHM HEARING DATE:February 20, 2023BOCC LUM MEETING DATE:April 11, 2023

Case Reviewer: Isis Brown

7.0 ADDITIONAL INFORMATION AND/OR GRAPHICS

N/A

ZHM HEARING DATE: BOCC LUM MEETING DATE: April 11, 2023

February 20, 2023

Case Reviewer: Isis Brown

8.0 PROPOSED SITE PLAN (FULL)

Not Applicable

APPLICATION NUMBER: RZ STD 22-1303 (REMAI	ND)
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ZHM HEARING DATE: BOCC LUM MEETING DATE: April 11, 2023

February 20, 2023

Case Reviewer: Isis Brown

9.0 FULL TRANSPORTATION REPORT (see following pages)

ZHM HEARING DATE: BOCC LUM MEETING DATE: February 20, 2023 April 11, 2023

Case Reviewer: Isis Brown

AGENCY REVIEW COMMENT SHEET

TO: Zoning Technician, Development Services Department REVIEWER: Alex Steady, Senior Planner PLANNING AREA/SECTOR: East Rural/ Northeast DATE: 02/09/2023 AGENCY/DEPT: Transportation PETITION NO.: STD 22-1303

This agency has no comments.

X This agency has no objection.

This agency objects for the reasons set forth below.

REPORT SUMMARY AND CONCLUSIONS

- Transportation staff objected to the previous request because it did not include any proposed
 restrictions that addressed issues with developing the site in accordance with the Hillsborough
 County Land Development Code. These issues were the inability to guarantee that only one
 access would be allowed on the site and that the roadway would be built to LDC standards.
- The applicant has since proposed a restriction to the rezoning that states "Access to the subject site will be restricted to only one access on James L Redman Parkway and will be built as a roadway consistent with Hillsborough County standards." This restriction addresses both the access and the roadway standard issues and as such transportation staff has no objection to the request.
- The proposed rezoning would result in an increase of trips potentially generated by development
 of the subject site by 6,719 average daily trips, 283 trips in the a.m. peak hour, and 242 trips in
 the p.m. peak hour.

PROJECT SUMMARY AND ANALYSIS

The applicant is requesting to rezone one parcel totaling +/-2.51 acres from Agricultural Single Family – 1 (AS-1) to Commercial General - Restricted (CG-R). The proposed restriction is that access to the subject site will be restricted to only one access on James L Redman Parkway and will be built as a roadway consistent with Hillsborough County standards. The site is located on the eastern side of James L Redman Parkway +/-0.22 miles south of the James L Redman Parkway and Kilgore Road. The Future Land Use designation of the site is Residential – 1 (RES-1).

Trip Generation Analysis

In accordance with the Development Review Procedures Manual (DRPM), no transportation analysis was required to process the proposed rezoning. Staff has prepared a comparison of the trips potentially generated under the existing and proposed zoning designations, utilizing a generalized worst-case scenario. Data presented below is based on the Institute of Transportation Engineer's <u>Trip Generation Manual</u>, 10th Edition.

Approved Zoning:

Zoning, Land Use/Size	24 Hour Two- Way Volume	Total Peak Hour Trips	
	way volume	AM	PM
AS-1, 2 Single Family Dwelling Unit (ITE Code 210)	19	1	2

Proposed Zoning:

Zoning, Land Use/Size	24 Hour Two-	Total Peak Hour Trips		
	Way Volume	AM	PM	
CG, 14,000 sf Pharmacy/Drugstore with Drive - Through Window (ITE Code 881)	1,528	54	144	
CG, 5,000 sf Fast Food Restaurant with Drive Through Window (ITE Code 934)	2,355	201	163	
CG, 5,000 sf Drive in Bank (ITE Code 912)	500	48	102	
CG, 5,000 sf Fast Food Restaurant with Drive Through Window (ITE Code 934)	2,355	201	163	
Subtotal	6,738	504	572	
Less Internal Capture:	Not Available	10	114	
Passerby Trips:	Not Available	210	214	
Net External Trips:	6,738	284	244	

Trip Generation Difference:

Zoning, Land Use/Size	24 Hour Two-	Total Peak Hour Trips	
	Way Volume	AM	PM
Difference	+6,719	+283	+242

TRANSPORTATION INFRASTRUCTURE SERVING THE SITE

The site has frontage on James L Redman Parkway. James Redman Parkway is a 4-lane, divided, Florida Department of Transportation (FDOT) maintained, Principal Arterial roadway with +/- 12-foot travel lanes. James Redman Parkway has sidewalks and bike facilities on both sides of the roadway within the vicinity of the project. James Redman Parkway does not have curb and gutter on either side of the roadway within the vicinity the vicinity of the project.

ROADWAY LEVEL OF SERVICE

Level of Service (LOS) information is reported below.

	FDOT Generalized Level of Service				
Roadway From To LOS Standard				Peak Hr Directional LOS	
JAMES REDMAN PARKWAY (SR39)	SR 60	TRAPNELL RD	D	с	

Source: 2020 Hillsborough County Level of Service (LOS) Report

COUNTY OF HILLSBOROUGH

RECOMMENDATION OF THE LAND USE HEARING OFFICER

APPLICATION NUMBER:	RZ STD 22-1303- REMAND
DATE OF HEARING:	February 20, 2023
APPLICANT:	David Mullen
PETITION REQUEST:	The request is to rezone a parcel of land from AS-1 to CG-R
LOCATION:	4308 James L. Redman Pkwy.
SIZE OF PROPERTY:	2.5 acres m.o.l.
EXISTING ZONING DISTRICT:	AS-1
FUTURE LAND USE CATEGORY:	RES-1
SERVICE AREA:	Urban

DEVELOPMENT REVIEW STAFF REPORT

***Note**: Formatting issues prevented the entire Development Services Department staff report from being copied into the Hearing Master's Recommendation. Therefore, please refer to the Development Services Department web site for the complete staff report.

1.0 APPLICATION SUMMARY

Applicant: David Mullen

FLU Category: Residential -1 (Res-1)

Service Area: Rural

Site Acreage: 2.51 +/-

Community Plan Area: East Rural

Overlay: None

Request: Rezone from Agricultural Single Family-1 (AS-1) to Commercial General-Restricted (CG-R).



Request Summary:

The request is to rezone from the existing from Agricultural Single Family -1 (AS-1) to Commercial General-Restricted (CG-R) zoning district. The proposed zoning for CG permits Commercial, Office and Personal Services development on lots containing a minimum of 10,000 square feet. The application was remanded at the January BOCC Land Use Meeting to further address an objection raised by Transportation Review Staff. The applicant has offered a restriction limiting the parcel to one access to be built in accordance with Hillsborough County standards.

Additional Information:	
	N/A
PD Variations	
Waiver(s) to the Land Development Code	None

Additional Information:	
Planning Commission Recommendation	Inconsistent
Development Services Department Recommendation	Approvable with Restrictions



2.0 LAND USE MAP SET AND SUMMARY DATA 2.1 Vicinity Map

Context of Surrounding Area:

The site is located in an area comprised of mixed and commercial uses and rural-agricultural. The subject site is surrounded by properties with a Res -1 category which permits commercial, office and multi-purpose uses. The site is adjacent to commercial, agricultural, and residential type use properties. The adjacent properties are zoned (AS-1) Agricultural Single-Family - 1 (to the west, south and east), (CG) Commercial General and (AS-1) Agricultural Single-Family (to the north).

2.0 LAND USE MAP SET AND SUMMARY DATA 2.2 Future Land Use Map



Subject Site Future Land Use Category:	Residential 1 (Res-1)
Maximum Density/F.A.R.:	1 dwelling unit per Gross Acre (ga)/ 0.25 F.A.R.
Typical Uses:	Residential, community scale retail commercial, office uses, research corporate park uses, light industrial multi-purpose and clustered residential and/or mixed-use projects at appropriate locations. Non- residential land uses must be compatible with residential uses through established techniques of transition or by restricting the

location of incompatible uses. Agricultural
uses may be permitted pursuant to policies
in the agricultural objective areas of the
Future Land Use Element.

2.0 LAND USE MAP SET AND SUMMARY DATA 2.3 Immediate Area Map



2.0 LAND USE MAP SET AND SUMMARY DATA

2.4 Proposed Site Plan (partial provided below for size and orientation purposes. See Section 8.0 for full site plan)

	3.0 TRANSPORTATION SUMMARY (FULL TRANSPORTATION REPORT IN SECTION 9 OF STAFF REPORT)					
Adjoinir	ng Ro	adways (chec	k if applica	ble)		
Road Name	Class	sification	Current Conditions		Select Future Improvements	
		「Principal al - Rural	2 Lanes □Substandard Road □Sufficient ROW Width		 Corridor Preservation Plan Site Access Improvements Substandard Road Improvements Other 	
Project	Trip G	Generation □N	lot applicab	le for this requ	iest	
		Average Annual Daily Trips		A.M. Peak Hour Trips		P.M. Peak Hour Trips
Existing		3,903		168		158
Propose	d	4,143		174		162
Differenc (+/-)	ce	+240		+6		+4

*Trips reported are based on net new external trips unless otherwise noted.

Connectivity and Cross Access ⊠Not applicable for this request					
Project Boundary	Primary Access	Additional Connectivity/Access	Cross Access	Finding	
North		None	None	Choose an item.	
South		None	None	Choose an item.	
East		None	None	Choose an item.	
West		None	None	Choose an item.	

Notes:

Design Exception/Administrative Variance ⊠Not applicable for this request					
Road Name/Nature of Request	Туре	Finding			
	Choose an item.	Choose an item.			
	Choose an item.	Choose an item.			
Notes:					

4.0 ADDITIONAL SITE INFORMATION & AGENCY COMMENTS SUMMARY

Environmental:

No Comments.

Environmental Protection Commission

No Comments

Natural Resources

No Comments

Conservation & Environmental Lands Mgmt.

Check if Applicable:

□ Wetlands/Other Surface Waters

□ Use of Environmentally Sensitive Land Credit □ Wellhead Protection Area

□ Surface Water Resource Protection Area

□ Potable Water Wellfield Protection Area

□ Significant Wildlife Habitat

- □ Coastal High Hazard Area
- ☑ Urban/Suburban/Rural Scenic Corridor □ Adjacent to ELAPP property
- □ Other _____
- □ Yes □No

□ Yes □No

This agency has no comments.

Transportation

□ Design Exception/Adm. Variance Requested □ Off-site Improvements Provided ⊠N/A

Utilities Service Area/ Water & Wastewater

□Urban □ City of Tampa ⊠Rural □ City of Temple Terrace

⊠ Yes ⊡No ⊡N/A

 \Box Yes \Box No \boxtimes N/A

See Staff Report

Hillsborough County School Board

Adequate
K-5
6-8
9-12
N/A Inadequate
K-5
6-8
9-12
N/A

Impact/Mobility Fees

N/A

 \Box Yes \Box No

 \Box Yes \Box No

No Comment

Comprehensive Plan:

Planning Commission

 \Box Meets Locational Criteria \Box N/A \boxtimes Locational Criteria Waiver Requested \Box Minimum Density Met \Box N/A

Findings

 \boxtimes Inconsistent \square Consistent

 \Box Yes \boxtimes No

5.0 IMPLEMENTATION RECOMMENDATIONS

5.1 Compatibility

The site is located in an area comprised of mixed and commercial uses and rural-agricultural. The subject site is surrounded by properties with a Res -1 category which permits commercial, office and multi-purpose uses.

The site is adjacent to commercial, agricultural, and residential type use properties. The adjacent properties are zoned (AS-1) Agricultural Single-Family - 1 (to the west, south and east), (CG) Commercial General and (AS-1) Agricultural Single-Family (to the north).

Staff finds the request consistent and compatible with the existing and emerging zoning and development pattern along this portion of James L. Redman Parkway. The majority (approximately 66 percent) of the property frontage along the east side of James L. Redman Parkway to the north and south of the subject parcel between the block formed by Kilgore Road (to the north) and Holloway/Colson Road (to the south) is zoned CG. Only the subject parcel and the adjacent parcel to the south are not zoned CG. The parcel to the immediate north was rezoned in 2010 (RZ 10- 0780) and was found approvable by staff. The proposed CG zoning district is similarly situated and is, therefore, a continuation of the existing commercial development pattern along this portion of James L Redman Parkway and a compatible infill development.

Additionally, James L Redman Parkway which is designated as a scenic corridor. As a result, this may trigger additional buffering and tree plantings as required by Part 6.06.03.I of the Land Development Code.

The subject site is located outside of the Hillsborough County Urban Service Area, therefore water and/or wastewater service is not generally allowed. If the site is required or otherwise allowed to connect to the potable water and/or wastewater systems, there will be offsite improvements required that extend beyond a connection to the closest location with existing infrastructure.

5.2 Recommendation

Transportation Review staff originally objected to the application due to concerns regarding the number oand design of access to the parcel to John L. Redman Parkway. In response as part of the remand, the applicant has offered the following restriction:

 Access to the subject site will be restricted to only one access on James
 L. Redman Parkway and will be built as a roadway consistent with the Hillsborough County standards. With this restriction, Transportation Review staff is no longer in objection to the application.

Based on the above considerations, staff finds the request approvable.

6.0 PROPOSED RESTRICTION

Access to the subject site will be restricted to only one access on James

 Redman Parkway and will be built as a roadway consistent with the
 Hillsborough County standards.

SUMMARY OF HEARING

THIS CAUSE came on for hearing before the Hillsborough County Land Use Hearing Officer on February 20, 2023. Mr. Brian Grady of the Hillsborough County Development Services Department introduced the petition and stated that the petition was remanded to allow for further discussions with the County's transportation staff regarding the prior objection to the case. He added that the issues were addressed with the restrictions.

Mr. David Mullen 625 East North Broadway Columbus Ohio testified and stated that he is a professional engineer. Mr. Mullen stated that there are several other businesses adjacent and fairly close to the property that are commercial. These include an auto sales facility located at 4114 James L. Redman Parkway, a Dollar General at 102 Colson Road, the Austin Strawberry Exchange at 107 Holloway Drive and Ray's Smoke located at 4511 James L. Redman Parkway. Mr. Mullen testified that he has worked out some of the prior issues and the applicant agrees to a single access point.

Ms. Isis Brown of the Development Services Department testified regarding the County's staff report. Ms. Brown stated that the property is currently zoned Agricultural Single-Family-1 (AS-1). The application remanded at the January BOCC to further address objections raised by the County's transportation staff. The applicant has since offered up some restrictions to limit the parcel to one access point in accordance with County standards. Based upon the restriction, transportation staff no longer has an objection and staff finds the request approvable.

Hearing Master Finch asked County transportation review staff if they would like to comment as the transportation comments was the reason for the remand.

Mr. Alex Steady of the Development Services Department testified that the proposed restriction addresses the access concern.

Ms. Karla Llanos, Planning Commission staff testified regarding the Planning Commission staff report. Ms. Llanos stated that the remand did not include any

Comprehensive Plan issues but she stated that she was prepared to give a full presentation if needed.

Hearing Master Finch asked Ms. Llanos to focus her testimony on the Planning Commission's staff recommendation given the significant amount of commercial in the block frontage on James L. Redman Parkway.

Ms. Llanos stated that the site does not meet commercial locational criteria and staff does not support the requested waiver. She added that Planning Commission staff believes that the rezoning will allow for commercial uses that directly conflict with the rules and objectives of the Comprehensive Plan. The area is mostly developed with agricultural and single-family uses. She stated that the proposed uses would proliferate the commercial development in the area. Ms. Llanos testified that the request is inconsistent with the Future of Hillsborough Comprehensive Plan.

Hearing Master Finch asked Ms. Llanos what is the policy in the Comprehensive Plan that addresses block frontage if a parcel does not meet commercial locational criteria given the significant amount of commercial between Colson Road north to Kilgore. Ms. Llanos replied that if the parcel does not meet commercial locational criteria, a waiver may be applied for. She added that the proposed use must be compatible with the surrounding uses. The Planning Commission is trying to avoid a strip commercial pattern. Ms. Llanos testified that there is no rationale behind the approvals for the other CG uses to the north. She added that there were not many Comprehensive Plan policies cited when the adjacent commercial parcels were rezoned. She testified that the area is rural and there is agricultural and single-family uses to the east, south and west.

Hearing Master Finch asked for members of the audience in support of the application.

Mr. Taner Tavlan testified as the co-owner of the property and stated that his sister is the main title holder. He stated that there is no house or agricultural use as described by the Planning Commission staff. He added that a Dollar General store was recently built next to the subject property approximately 300 yards away. He concluded his comments by stating that there are commercial uses in the area.

Ms. Jade Loy 625 East Broadway Columbus Ohio testified in support and stated that the parcel to the east is owned by the same property owner as the subject property and therefore in support. The parcel to the south is agriculturally zoned but there is a buffer with a six-foot high fence. Ms. Loy testified that the property to the north is zoned AS-1 but the owner is willing to provide a buffer with a fence or install bushes as the buffer. She concluded her remarks by stating that the area is a mix of commercial.

Mr. Ray West 13716 Glen Harwell Road testified in support and stated that there is a lot of commercial on both sides of the subject property. He added that he had served in the Army and fought for people to but in a business. He questioned the reasons to deny it as there is a Dollar General and car lot within site of the property.

Hearing Master Finch replied to Mr. West that the hearing was part of the rezoning process where public testimony is obtained and that County staff would be happy to provide him a copy of the staff report which details why one planning staff is supporting the rezoning application and why the other planning staff is not. She added that when all testimony has been received a recommendation is made by the Hearing Master to the Board of County Commissioners who make the final decision.

Hearing Master Finch asked for members of the audience in opposition to the application. None replied.

County staff did not have additional comments.

Mr. Taner Tavlan testified during the rebuttal period of the hearing. Mr. Tavlan stated that he and his sister and husband recently retired and now are in the business of importing and exporting cabinets from overseas. He would like the rezoning to have a place for his business.

Mr. David Mullen also testified during the rebuttal period and stated that the Dollar General and other commercial uses adjacent to the subject property would generate more traffic that what is proposed.

The hearing was then concluded.

EVIDENCE SUBMITTED

Mr. Mullen submitted photographs of commercial land uses in the immediate area into the record.

PREFACE

All matters that precede the Summary of Hearing section of this Decision are hereby incorporated into and shall constitute a part of the ensuing Findings of Fact and Conclusions of Law.

REMAND FINDINGS OF FACT

- 1. The subject property is 2.5 acres in size and is currently zoned Agricultural Single-Family-1 (AS-1) and is designated Residential-1 (RES-1) by the Comprehensive Plan. The property is located within the Rural Service Area.
- 2. The rezoning application was remanded at the January Board of County Commission to provide the applicant an opportunity to address an objection raised by County transportation staff to the original request for Commercial General (CG) zoning.
- 3. In response to the County's transportation comments, the applicant has revised their application and is now requesting a rezoning to the Commercial General-Restricted (CG-R) zoning district. The applicant has agreed to the following Restriction:

*Access to the subject site will be restricted to only one access on James L. Redman Parkway and will be built as a roadway consistent with Hillsborough County standards.

- 4. Based upon the revised request for CG-R and no objection from County transportation staff, the Development Services Department has changed their recommendation from Not Supportable to Approvable, with Restrictions.
- 5. The Planning Commission staff continues to not support the request. The Planning Commission stated that because the remand did not include any Comprehensive Plan issues, their recommendation would remain as originally filed. Staff stated that the site does not meet commercial locational criteria and staff does not support the requested waiver. Staff testified that the rezoning would allow for commercial uses that directly conflict with the rules and objectives of the Comprehensive Plan as the area is mostly developed with agricultural and single-family uses. Staff added that the proposed uses would proliferate the commercial development in the area. Regarding the Hearing Master's question about the significant amount of existing commercial zoning north and immediately north and also south the subject property, staff replied that that there were not many Comprehensive Plan policies cited when the adjacent commercial parcels were rezoned. Planning Commission staff testified that the rezoning is inconsistent with the Future of Hillsborough Comprehensive Plan.

- 6. Testimony in support was provided at the Zoning Hearing Master hearing. No testimony in opposition was provided.
- 7. The subject property owner testified in response to the Planning Commission's concerns regarding compatibility with the adjacent residential use that the parcel to the immediate east of the rezoning parcel which is developed with a single-family home is also owned by the subject property owner who supports the requested rezoning application.
- 8. The parcels north of the subject property are zoned CG. The parcel to the immediate south is zoned AS-1 and then property also zoned CG. The commercial parcels to the north are developed with a large auto parts and salvage yard, used car lot, a concrete contractor. A Dollar General store was recently developed at the intersection of James L. Redman Parkway and Colson Road south of the subject parcel.
- 9. The request for CG-R with the proposed Restriction limiting the site to one access point resolved the original concerns of the County's transportation and Development Services staff.
- 10. The existing zoning map for the parcels fronting on the east side of James L. Redman Parkway between Kilgore Road to the north and Colson Road to the south are all zoned Commercial General (CG) with the exception of the subject property and the immediately adjacent parcel to the south. County staff testified that this amount of commercial development equates to approximately 66 percent of the James L. Redman Parkway frontage between Kilgore Road and Colson Road.
- 11. The request for CG-R is consistent with the zoning pattern along this segment of James L. Redman Parkway and is consistent with the intent of the Land Development Code and Comprehensive Plan.

FINDINGS OF COMPLIANCE/NON-COMPLIANCE WITH THE HILLSBOROUGH COUNTY COMPREHENSIVE PLAN

The rezoning request is in compliance with and does further the intent of the Goals, Objectives and the Policies of the Future of Hillsborough Comprehensive Plan.

CONCLUSIONS OF LAW

Based on the Findings of Fact cited above, there is substantial competent evidence to demonstrate that the requested rezoning is in conformance with the applicable requirements of the Land Development Code and with applicable zoning and established principles of zoning law.

SUMMARY

The subject property is 2.5 acres in size and is currently zoned Agricultural Single-Family-1 and is designated Residential-1 (RES-1) by the Comprehensive Plan. The property is located within the Rural Service Area.

The rezoning application was remanded at the January Board of County Commission to provide the applicant an opportunity to address an objection raised by County transportation staff to the original request for Commercial General (CG) zoning. In response to the County's transportation comments, the applicant has revised their application and is now requesting a rezoning to the Commercial General-Restricted (CG-R) zoning district. The applicant has agreed to the following Restriction:

*Access to the subject site will be restricted to only one access on James L. Redman Parkway and will be built as a roadway consistent with Hillsborough County standards.

Based upon the revised request for CG-R and no objection from County transportation staff, the Development Services Department has changed their recommendation from Not Supportable to Approvable, with Restrictions.

The Planning Commission staff continues to not support the request. The Planning Commission stated that because the remand did not include any Comprehensive Plan issues, their recommendation would remain as originally filed. Staff stated that the site does not meet commercial locational criteria and staff does not support the requested waiver. Staff testified that the rezoning would allow for commercial uses that directly conflict with the rules and objectives of the Comprehensive Plan as the area is mostly developed with agricultural and single-family uses. Staff added that the proposed uses would proliferate the commercial development in the area. Regarding the Hearing Master's question about the significant amount of existing commercial zoning north and immediately north and also south the subject property, staff replied that that there were not many Comprehensive Plan policies cited when the adjacent commercial parcels were rezoned. Planning Commission staff testified that the rezoning is inconsistent with the Future of Hillsborough Comprehensive Plan.

Testimony in support was provided at the Zoning Hearing Master hearing. No testimony in opposition was provided. The subject property owner testified that

the parcel to the immediate east of the rezoning parcel which is developed with a single-family home is also owned by the subject property owner who supports the requested rezoning application.

The parcels north of the subject property are zoned CG. The parcel to the immediate south is zoned AS-1 and then property also zoned CG. The commercial parcels to the north are developed with a large auto parts and salvage yard, used car lot, a concrete contractor. A Dollar General store was recently developed at the intersection of James L. Redman Parkway and Colson Road south of the subject parcel.

The request for CG-R is consistent with the zoning pattern along this segment of James L. Redman Parkway and is consistent with the intent of the Land Development Code and Comprehensive Plan.

RECOMMENDATION

Based on the foregoing, this recommendation is for <u>APPROVAL</u> of the CG-R rezoning request as indicated by the Findings of Fact and Conclusions of Law stated above subject to the Restriction prepared by the Development Services Department.

Sum M. Fine

Susan M. Finch, AICP Land Use Hearing Officer

March 10, 2023

Date



Hillsborough County City-County Planning Commission

Unincorporated Hillsborough County Rezoning				
Hearing Date: February 20, 2023 Report Prepared: February 8, 2023	Petition: RZ 22-1303 REMAND 4308 James L Redman Parkway On the east side of James L Redman Parkway, north of Colson Road			
Summary Data:				
Comprehensive Plan Finding	INCONSISTENT			
Adopted Future Land Use	Residential-1 (1 du/ga; 0.25 FAR)			
Service Area	Rural			
Community Plan	None			
Request	Rezone from Agricultural, Single-Family (AS-1) to Commercial General (CG)			
Parcel Size	2.5 +/- acres			
Street Functional Classification	James L Redman Parkway – State Principal Arterial Colson Road – County Collector			
Locational Criteria	Does not meet, waiver requested Qualifying intersection node at Hwy 39 and Colson Rd. is over 660 feet away.			
Evacuation Zone	None			



Plan Hillsborough planhillsborough.org planner@plancom.org 813 – 272 – 5940 601 E Kennedy Blvd 18th floor Tampa, FL, 33602

<u>Context</u>

- The approximately 2.5 +/- acre subject site is located on the east side of James L Redman Parkway, north of Colson Road and south of Kilgore Road.
- The subject site is located within the Rural Area and is not located within the limits of a Community Plan.
- The subject site's Future Land Use classification is Residential-1 (RES-1) on the Future Land Use Map. The intent of the RES-1 Future Land Use category is to designate areas for rural residential uses, compatible with short-term Agricultural Uses. Typical uses of RES-1 include residential, community scale retail commercial, office uses, research corporate park uses, light industrial multi-purpose and clustered residential and/or mixed-use projects at appropriate locations. Non-residential land uses must be compatible with residential uses through established techniques of transition or by restricting the location of incompatible uses. Agricultural uses may be permitted pursuant to policies in the agricultural objective areas of the Future Land Use Element.
- RES-1 surrounds the subject site on all sides.
- According to the Hillsborough County Property Appraiser data, the existing land use on the subject site is currently single family residential. Agricultural uses are located immediately to the north and south. Parcels located further north along James L Redman Parkway utilize light industrial, heavy industrial, and heavy commercial land uses. Agricultural and singlefamily uses are located east of the site. A combination of agricultural and public/quasi-public uses are located west of the site across James L Redman Parkway. The area is agricultural and large lot, rural residential in character with notable industrial and commercial uses located north of the subject site.
- The subject site is currently zoned as Agricultural Single Family (AS-1). AS-1 zoning is located directly east, south and west of the site. Commercial General (CG) is located directly north.
- The applicant is requesting to rezone the subject site from Agricultural Single Family (AS-1) to Commercial General (CG).

Compliance with Comprehensive Plan:

The following Goals, Objectives, and Policies apply to this rezoning request and are used as a basis for an inconsistency finding.

FUTURE LAND USE ELEMENT

Rural Area

Objective 4: The Rural Area will provide areas for long term, agricultural uses and large lot, low density rural residential uses which can exist without the threat of urban or suburban encroachment, with the goal that no more than 20% of all population growth within the County will occur in the Rural Area.

Policy 4.1: Within rural areas, densities shown on the Future Land Use Map will be no higher than 1 du/5 ga unless located within an area identified with a higher density land use category on

the Future Land Use Map as a suburban enclave, planned village, a Planned Development pursuant to the PEC ½ category, or rural community which will carry higher densities.

Relationship to Land Development Regulations

Objective 9: All existing and future land development regulations shall be made consistent with the Comprehensive Plan, and all development approvals shall be consistent with those development regulations as per the timeframe provided for within Chapter 163, Florida Statutes. Whenever feasible and consistent with Comprehensive Plan policies, land development regulations shall be designed to provide flexible, alternative solutions to problems.

Policy 9.1: Each land use plan category shall have a set of zoning districts that may be permitted within that land use plan category, and development shall not be approved for zoning that is inconsistent with the plan.

Policy 9.2: Developments must meet or exceed the requirements of all land development regulations as established and adopted by Hillsborough County, the state of Florida and the federal government unless such requirements have been previously waived by those governmental bodies.

Neighborhood/Community Development

Objective 16: Neighborhood Protection The neighborhood is a functional unit of community development. There is a need to protect existing neighborhoods and communities and those that will emerge in the future. To preserve, protect and enhance neighborhoods and communities, all new development must conform to the following policies.

Policy 16.1: Established and planned neighborhoods and communities shall be protected by restricting incompatible land uses through mechanisms such as:

- a) locational criteria for the placement of non-residential uses as identified in this Plan,
- b) limiting commercial development in residential land use categories to neighborhood scale;
- c) requiring buffer areas and screening devices between unlike land uses;

Policy 16.2: Gradual transitions of intensities between different land uses shall be provided for as new development is proposed and approved, through the use of professional site planning, buffering and screening techniques and control of specific land uses.

Policy 16.3: Development and redevelopment shall be integrated with the adjacent land uses through:

- a) the creation of like uses; or
- b) creation of complementary uses; or
- c) mitigation of adverse impacts; and
- d) transportation/pedestrian connections

Commercial Locational Criteria

Objective 22: To avoid strip commercial development, locational criteria for neighborhood serving commercial uses shall be implemented to scale new commercial development consistent with the character of the areas and to the availability of public facilities and the market.

Policy 22.1: The locational criteria for neighborhood serving non-residential uses in specified land uses categories will:

• provide a means of ensuring appropriate neighborhood serving commercial development without requiring that all neighborhood commercial sites be designated on the Future Land Use Map;

• establish a maximum square footage for each proposed neighborhood serving commercial intersection node to ensure that the scale of neighborhood serving commercial development defined as convenience, neighborhood, and general types of commercial uses, is generally consistent with surrounding residential character; and

• establish maximum frontages for neighborhood serving commercial uses at intersections ensuring that adequate access exists or can be provided.

Policy 22.2: The maximum amount of neighborhood-serving commercial uses permitted in an area shall be consistent with the locational criteria outlined in the table and diagram below. The table identifies the intersection nodes that may be 33 considered for non-residential uses. The locational criteria is based on the land use category of the property and the classification of the intersection of roadways as shown on the adopted Highway Cost Affordable Long Range Transportation Plan. The maximums stated in the table/diagram may not always be achieved, subject to FAR limitations and short-range roadway improvements as well as other factors such as land use compatibility and environmental features of the site.

In the review of development applications consideration shall also be given to the present and short-range configuration of the roadways involved. The five-year transportation Capital Improvement Program, MPO Transportation Improvement Program or Long-Range Transportation Needs Plan shall be used as a guide to phase the development to coincide with the ultimate roadway size as shown on the adopted Long Range Transportation Plan.

Policy 22.7: Neighborhood commercial activities that serve the daily needs of residents in areas designated for residential development in the Future Land Use Element shall be considered provided that these activities are compatible with surrounding existing and planned residential development and are developed in accordance with applicable development regulations, including phasing to coincide with long range transportation improvements. The locational criteria outlined in Policy 22.2 are not the only factors to be considered for approval of a neighborhood commercial or office use in a proposed activity center. Considerations involving land use compatibility, adequacy and availability of public services, environmental impacts, adopted service levels of effected roadways and other policies of the Comprehensive Plan and zoning regulations would carry more weight than the locational criteria in the approval of the potential neighborhood commercial use in an activity center. The locational criteria would only designate locations that could be considered, and they in no way guarantee the approval of a particular neighborhood commercial or office use in a possible activity center.

Policy 22.8: The Board of County Commissioners may grant a waiver to the intersection criteria for the location of commercial uses outlined in Policy 22.2. The waiver would be based on the compatibility of the use with the surrounding area and would require a recommendation by the Planning Commission staff. Unique circumstances and specific findings should be identified by the staff or the Board of County Commissioners which would support granting a waiver to this section of the Plan. The Board of County Commissioners may reverse or affirm the Planning Commission staff's recommendation through their normal review of rezoning petitions. The waiver can only be related to the location of the neighborhood serving commercial or agriculturally

oriented community serving commercial zoning or development. The square footage requirement of the plan cannot be waived.

4.1 RURAL RESIDENTIAL CHARACTER

GOAL 7: Preserve existing rural uses as viable residential alternatives to urban and suburban areas.

OBJECTIVE 7-1: Support existing agricultural uses for their importance as a historical component of the community, their economic importance to the County and for the open space they provide.

4.3 COMMERCIAL CHARACTER

GOAL 9: Evaluate the creation of commercial design standards in a scale and design that complements the character of the community.

Policy 9-1.3: New commercial zoning is encouraged to locate at activity centers and commercial redevelopment areas.

7.0 SITE DESIGN

7.1 DEVELOPMENT PATTERN

GOAL 17: Develop commercial areas in a manner which enhances the County's character and ambiance.

OBJECTIVE 17-1: Facilitate patterns of site development that appear purposeful and organized.

Policy 17-1.4: Affect the design of new commercial structures to provide an organized and purposeful character for the whole commercial environment.

Staff Analysis of Goals, Objectives and Policies

This rezoning request was remanded by Development Services Department staff at the January 10, 2023, Board of County Commissioners Land Use meeting. There were no Comprehensive Plan related issues related to the remand request.

The approximately 2.5 +/- acre subject site is located on the east side of James L Redman Parkway, north of Colson Road and south of Kilgore Road. The subject site is located within the Rural Area and is not located within the limits of a Community Plan. The subject site's Future Land Use classification on the Future Land Use Map (FLUM) is Residential-1 (RES-1). The applicant is requesting to rezone the subject site from Agricultural Single-Family (AS-1) to Commercial General (CG).

The subject site is located in the Rural Area where according to Objective 4 of the Future Land Use Element (FLUE), no more than 20% of all population growth within the County will occur. The proposed request is inconsistent with this policy direction, as the site does not meet Commercial Locational Criteria and the request to rezone to Commercial General zoning is incompatible with the surrounding land uses to the north, east and south.

The proposed rezoning does not meet the intent of FLUE Objective 4 or FLUE Policy 4.1. Objective 4 seeks to provide areas for long term, agricultural uses and large lot, low
density rural residential uses which can exist without the threat of urban or suburban encroachment, with the goal that no more than 20% of all population growth within the County will occur in the Rural Area. The proposed CG zoning district would not be consistent with these goals and objectives as they relate to the surrounding area of the subject site.

The proposed rezoning does not meet the intent of FLUE Objective 16 and FLUE Policies 16.1, 16.2 and 16.3. The proposed rezoning to CG would not allow for gradual transition or the utilization of buffer areas between the residential and agricultural land uses that currently surround the subject site. Freestanding commercial uses are subject to Commercial Locational Criteria in the Residential-1 Future Land Use category.

The subject site does not meet Commercial Locational Criteria as defined in FLUE Objective 22 and modifying FLUE Policies 22.1, 22.2, 22.7 and 22.8, as it is not located within the required distance from an intersection node. The nearest qualifying intersection is identified at James L Redman Parkway and Colson Road and is located approximately 1,400 linear feet away from the subject property, which is greater than the 660-foot distance as required per FLUE Policy 22.2. The applicant has requested a waiver to Commercial Locational Criteria as permitted by FLUE Policy 22.8. The waiver (submitted on October 26th, 2022) states that the proposed use is compatible with the existing commercial uses located directly north and further south of the subject site. The applicant also contends that allowing a commercial use would meet the owner of the subject site's needs and would also serve the needs of the residents of the surrounding area by bringing in more traffic and revenue.

Planning Commission Staff have reviewed the waiver request and finds the request inconsistent for the following reasons: Commercial General uses are subject to Commercial Locational Criteria regardless of the applicant's interpretation of the intended uses and benefits. The waiver request is contradictory to Objective 22 of the Future Land Use Element, as permitting additional commercial use along James L Redman Parkway would allow the opportunity for future strip development patterns. Although the proposed rezoning resembles similar development patterns directly north of the subject site, allowing a Commercial General use would conflict with the surrounding parcels that currently utilize residential, agricultural and quasi-public uses. Based upon the aforementioned reasons, Planning Commission Staff recommends that the Board of County Commissioners not grant the applicant a waiver to Commercial Locational Criteria.

Goal 7 and Objective 7-1 of The Community Design Component (CDC) in the FLUE aim to preserve existing rural and agricultural uses, as they provide viable residential alternatives to urban and suburban areas. Such uses also provide historical and economic importance to their respective communities. The proposed rezoning to allow for commercial uses would directly conflict with these Goals and Objectives, as it would remove the agricultural single-family uses that are currently utilized on the subject site and proliferate strip commercial development in the area that is generally dominated by an agricultural and rural residential development pattern.

Goal 9 and Policy 9.1.3 of The Community Design Component (CDC) in the FLUE also contain policy direction about the prevention of strip commercial uses by scaling them to the existing character of the community. As the site does not meet Commercial Locational Criteria, it does not meet this policy direction in the Community Design Component.

Goal 17 of the CDC encourages developments that improve the ambiance of commercial development in the county. CDC Objective 17-1, and Policy 17-1.4 seek to facilitate patterns of development that are organized and purposeful. A rezoning to CG would not meet this intent as the existing commercial uses surrounding the subject site are not unified or cohesive with one another.

Overall, the proposed rezoning would conflict with the goals and objectives regarding the Rural Area and would allow for a development that is inconsistent with the Goals, Objectives, and Policies of the Unincorporated Hillsborough County Comprehensive Plan.

Recommendation

Based upon the above considerations, the Planning Commission staff finds the proposed rezoning **INCONSISTENT** with the *Unincorporated Hillsborough County Comprehensive Plan*.



AGENCY COMMENTS

AGENCY REVIEW COMMENT SHEET

TO: Zoning Technician, Development Services Department REVIEWER: Alex Steady, Senior Planner PLANNING AREA/SECTOR: East Rural/ Northeast

DATE: 02/09/2023 AGENCY/DEPT: Transportation PETITION NO.: STD 22-1303

This agency has no comments.

X This agency has no objection.

This agency objects for the reasons set forth below.

REPORT SUMMARY AND CONCLUSIONS

- Transportation staff objected to the previous request because it did not include any proposed restrictions that addressed issues with developing the site in accordance with the Hillsborough County Land Development Code. These issues were the inability to guarantee that only one access would be allowed on the site and that the roadway would be built to LDC standards.
- The applicant has since proposed a restriction to the rezoning that states "Access to the subject site will be restricted to only one access on James L Redman Parkway and will be built as a roadway consistent with Hillsborough County standards." This restriction addresses both the access and the roadway standard issues and as such transportation staff has no objection to the request.
- The proposed rezoning would result in an increase of trips potentially generated by development of the subject site by 6,719 average daily trips, 283 trips in the a.m. peak hour, and 242 trips in the p.m. peak hour.

PROJECT SUMMARY AND ANALYSIS

The applicant is requesting to rezone one parcel totaling +/-2.51 acres from Agricultural Single Family – 1 (AS-1) to Commercial General - Restricted (CG-R). The proposed restriction is that access to the subject site will be restricted to only one access on James L Redman Parkway and will be built as a roadway consistent with Hillsborough County standards. The site is located on the eastern side of James L Redman Parkway +/-0.22 miles south of the James L Redman Parkway and Kilgore Road. The Future Land Use designation of the site is Residential – 1 (RES-1).

Trip Generation Analysis

In accordance with the Development Review Procedures Manual (DRPM), no transportation analysis was required to process the proposed rezoning. Staff has prepared a comparison of the trips potentially generated under the existing and proposed zoning designations, utilizing a generalized worst-case scenario. Data presented below is based on the Institute of Transportation Engineer's <u>Trip Generation Manual</u>, 10th Edition.

Approved Zoning:

Zoning, Land Use/Size	24 Hour Two- Way Volume	Total Peak Hour Trips	
	way volume	AM	PM
AS-1, 2 Single Family Dwelling Unit (ITE Code 210)	19	1	2

Proposed Zoning:

Zoning, Land Use/Size	24 Hour Two- Way Volume	Total Peak Hour Trips		
	it uj totuiite	AM	PM	
CG, 14,000 sf Pharmacy/Drugstore with Drive -				
Through Window	1,528	54	144	
(ITE Code 881)				
CG, 5,000 sf Fast Food Restaurant with Drive Through				
Window	2,355	201	163	
(ITE Code 934)				
CG, 5,000 sf Drive in Bank	500	10	102	
(ITE Code 912)	500	48	102	
CG, 5,000 sf Fast Food Restaurant with Drive Through				
Window	2,355	201	163	
(ITE Code 934)				
Subtotal	6,738	504	572	
Less Internal Capture:	Not Available	10	114	
Passerby Trips:	Not Available	210	214	
Net External Trips:	6,738	284	244	

Trip Generation Difference:

Zoning, Land Use/Size	24 Hour Two-	Total Peak Hour Trips	
	Way Volume	AM	PM
Difference	+6,719	+283	+242

TRANSPORTATION INFRASTRUCTURE SERVING THE SITE

The site has frontage on James L Redman Parkway. James Redman Parkway is a 4-lane, divided, Florida Department of Transportation (FDOT) maintained, Principal Arterial roadway with +/- 12-foot travel lanes. James Redman Parkway has sidewalks and bike facilities on both sides of the roadway within the vicinity of the project. James Redman Parkway does not have curb and gutter on either side of the roadway within the vicinity of the project.

ROADWAY LEVEL OF SERVICE

Level of Service (LOS) information is reported below.

FDOT Generalized Level of Service				
Roadway	From	То	LOS Standard	Peak Hr Directional LOS
JAMES REDMAN PARKWAY (SR39)	SR 60	TRAPNELL RD	D	С

Source: 2020 Hillsborough County Level of Service (LOS) Report

3.0 TRANSPORTATION SUMMARY (FULL TRANSPORTATION REPORT IN SECTION 9 OF STAFF REPORT)

Adjoining Roadways (check if applicable)			
Road Name	Classification	Current Conditions	Select Future Improvements
James L Redman Parkway	FDOT Principal Arterial - Urban	4 Lanes □Substandard Road □Sufficient ROW Width	 Corridor Preservation Plan Site Access Improvements Substandard Road Improvements Other

Project Trip Generation Not applicable for this request			
	Average Annual Daily Trips	A.M. Peak Hour Trips	P.M. Peak Hour Trips
Existing	19	1	2
Proposed	6,738	284	244
Difference (+/-)	+6,719	+283	+242

*Trips reported are based on net new external trips unless otherwise noted.

Primary Access	Additional Connectivity/Access	Cross Access	Finding
	Choose an item.	Choose an item.	Choose an item.
	Choose an item.	Choose an item.	Choose an item.
	Choose an item.	Choose an item.	Choose an item.
	Choose an item.	Choose an item.	Choose an item.
	Primary Access	Primary Access Connectivity/Access Choose an item. Choose an item. Choose an item. Choose an item.	Primary Access Connectivity/Access Cross Access Choose an item. Choose an item. Choose an item. Choose an item. Choose an item. Choose an item. Choose an item. Choose an item. Choose an item.

Design Exception/Administrative Variance ⊠Not applicable for this request		
Road Name/Nature of Request	Туре	Finding
	Choose an item.	Choose an item.
	Choose an item.	Choose an item.
Notes:		

4.0 Additional Site Information & Agency Comments Summary			
Transportation	Objections	Conditions Requested	Additional Information/Comments
 Design Exception/Adm. Variance Requested Off-Site Improvements Provided N/A 	⊠ Yes □N/A □ No	□ Yes ⊠N/A □ No	See Staff Report.

COMMISSION

Mariella Smith CHAIR Pat Kemp VICE-CHAIR Harry Cohen Ken Hagan Gwendolyn "Gwen" W. Myers Kimberly Overman Stacy White



DIRECTORS

Janet D. Lorton EXECUTIVE DIRECTOR Elaine S. DeLeeuw ADMIN DIVISION Sam Elrabi, P.E. WATER DIVISION Diana M. Lee, P.E. AIR DIVISION Rick Muratti, Esq. LEGAL DEPT Steffanie L. Wickham WASTE DIVISION Sterlin Woodard, P.E. WETLANDS DIVISION

AGENCY COMMENT SHEET

REZONING		
HEARING DATE: October 17, 2022	COMMENT DATE: October 5, 2022	
PETITION NO.: 22-1303	PROPERTY ADDRESS: 4308 James L Redman	
EPC REVIEWER: Sarah Hartshorn	Pkwy, Plant City, FL 33567	
CONTACT INFORMATION: (813) 627-2600 X	FOLIO #: 0922425104	
1237	STR: 10-29S-20E	
EMAIL: hartshorns@epchc.org		
REQUESTED ZONING: AS-1 to C1 Commercial		
FIND	INGS	
WETLANDS PRESENT	NO	
SITE INSPECTION DATE	10/5/22	
WETLAND LINE VALIDITY	NA	
WETLANDS VERIFICATION (AERIAL PHOTO, SOILS SURVEY, EPC FILES)	No wetlands per site inspection	
INFORMATIONAL COMMENTS:		

Wetlands Division staff of the Environmental Protection Commission of Hillsborough County (EPC) inspected the above referenced site in order to determine the extent of any wetlands and other surface waters pursuant to Chapter 1-11, Rules of the EPC. This determination was performed using the methodology described within Chapter 62-340, Florida Administrative Code, and adopted into Chapter 1-11. The site inspection revealed that no wetlands or other surface waters exist within the above referenced parcel.

Please be advised this wetland determination is informal and non-binding. A formal wetland delineation may be applied for by submitting a "WDR30 - Delineation Request Application". Once approved, the formal wetland delineation would be binding for five years.

Sjh/cb

Environmental Excellence in a Changing World

WATER RESOURCE SERVICES REZONING REVIEW COMMENT SHEET: WATER & WASTEWATER

 PETITION NO.:
 STD22-1303
 REVIEWED BY:
 Randy Rochelle
 DATE:
 10/5/2022

 FOLIO NO.:
 92242.5104
 92242.5104
 92242.5104
 92242.5104

WATER

The property lies within the _____ Water Service Area. The applicant should contact the provider to determine the availability of water service.

 \square

- A _____ inch water main exists [] (adjacent to the site), [] (approximately _____ feet from the site) ______. This will be the likely point-of-connection, however there could be additional and/or different points-of-connection determined at the time of the application for service. This is not a reservation of capacity.
- Water distribution system improvements will need to be completed prior to connection to the County's water system. The improvements include ______ and will need to be completed by the _____ prior to issuance of any building permits that will create additional demand on the system.

WASTEWATER

- The property lies within the _____ Wastewater Service Area. The applicant should contact the provider to determine the availability of wastewater service.
- A _____ inch wastewater gravity main exists [] (adjacent to the site), [] (approximately ______ feet from the site) ______. This will be the likely point-of-connection, however there could be additional and/or different points-of-connection determined at the time of the application for service. This is not a reservation of capacity.
- Wastewater collection system improvements will need to be completed prior to connection to the County's wastewater system. The improvements include ______ and will need to be completed by the _____ prior to issuance of any building permits that will create additional demand on the system.
- COMMENTS: <u>The subject site is located outside of the Hillsborough County Urban Service</u> <u>Area, therefore water and/or wastewater service is not generally allowed. If the site is</u> <u>required or otherwise allowed to connect to the potable water and/or wastewater</u> <u>systems, there will be offsite improvements required that extend beyond a connection to</u> <u>the closest location with existing infrastructure. These points-of-connection will have to</u> <u>be determined at time of application of service as additional analysis will be required to</u> <u>make the final determination</u>.

AGENCY REVIEW COMMENT SHEET

TO: ZONING TECHNICIAN, Planning Growth Manag	gement DATE: <u>6 Sep. 2022</u>
REVIEWER: Bernard W. Kaiser, Conservation and En	nvironmental Lands Management
APPLICANT: Jade Loy	PETITION NO: RZ-STD 22-1303
LOCATION: Not listed	
FOLIO NO: <u>92242.5104</u>	SEC: TWN: RNG:

 \square This agency has no comments.

This agency has no objection.

This agency has no objection, subject to listed or attached conditions.

This agency objects, based on the listed or attached conditions.

COMMENTS: _____.

VERBATIM TRANSCRIPT

HILLSBC	DROUGH COUNTY, FLORIDA
BOARD C	OF COUNTY COMMISSIONERS
IN RE:)
ZONE HEARING MASTER	
HEARINGS	
	X
	HEARING MASTER HEARING OF TESTIMONY AND PROCEEDINGS
BEFORE:	PAMELA JO HATLEY Land Use Hearing Master
DATE:	Monday, February 20, 2023
TIME:	Commencing at 6:00 p.m. Concluding at 8:11 p.m.
LOCATION:	Hillsborough County Planning Commission Board Room-2nd Floor 601 East Kennedy Boulevard Tampa, Florida 36602
	lsco Webex Videoconference by: mantha Kozlowski, CER

1	MR. GRADY: As we discussed at the beginning of the			
2	agenda, since Hearing Officer Finch is hearing item B.2, the			
3	remand case is the only item she's hearing tonight, we'll take			
4	up Item B.2 first.			
5	This is application standard 22-1303. The applicant			
6	is David Mullen. The request is a rezone from AS-1 to			
7	commercial general. Madam Hearing Officer, you heard this case			
8	before. It was remanded in order to corrob for further			
9	discussions with the transportation staff regarding the prior			
10	objection to this case. As you can see in the record those			
11	issues were addressed with restrictions.			
12	In support of this, Isis Brown will provide staff			
13	recommendation after presentation by the applicant.			
14	HEARING MASTER: All right. Thank you, Mr. Grady. Is			
15	the applicant here? Good evening, sir.			
16	MR. MULLEN: Good evening.			
17	HEARING MASTER: How are you?			
18	MR. MULLEN: Good.			
19	HEARING MASTER: Can you give us your name and address			
20	please?			
21	UNIDENTIFIED SPEAKER: Sir, can you move the			
22	microphone closer to you?			
23	MR. MULLEN: My name is David			
24	(Simultaneous conversation.)			
25	HEARING MASTER FINCH: You can move it towards you			

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14	HEARING MASTER: All right. Thank you, Mr. Grady. Is			
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25	HEARING MASTER FINCH: You can move it towards you			

1 and -- there you go.

MR. MULLEN: My name is David W. Mullen, professional 2 3 engineer. And the prior (inaudible) to basically submit the 4 application for rezoning of the current parcel to commercial. 5 The argument is that there are several other businesses adjacent fairly close to this property. One is at (inaudible) Auto Sales 6 7 411 -- 4114 James L. Redman Parkway. There's LS Car Service at 4206 James L. Redman Parkway. There is Dollar General at 102 8 Colson Road, Plant City, Florida. Austin Strawberry Exchange, 9 107 Holloway Drive, Plant City, Florida. Ray's Smoke, 4511 10 11 James L. Redman Parkway. Complaints that we have since gone over our requests with the Zoning Board and with transportation. 12 13 And we have worked out some of the prior issues that there were 14 involving this parcel. And we are in agreement to the agreement 15 for a single entry with, you know, separation to allow access to the rear parcel of the property. 16

HEARING MASTER FINCH: All right. Thank you so much.Does that complete presentation?

MR. MULLEN: Yes.

19

25

20 HEARING MASTER FINCH: All right. If you could please 21 sign in with the clerk's office.

UNIDENTIFIED SPEAKER: Can you please sign in?
 HEARING MASTER FINCH: Thank you so much. Development
 Services.

MS. BROWN: Good evening. Isis Brown, Hillsborough

County Development Services. The request in this case was existing AS-1 to commercial general. Initially, the application was remanded at the January BOCC land use hearing meeting to further address objections raised by the transportation staff review.

The applicant has since offered up some restrictions 6 7 limited -- limiting the parcel to the -- to one access to build 8 in accordance with the Hillsborough County standards for -- to access the parcel to the east. Based on the restrictions 9 10 offered up by the applicant, the recommend -- transportation review staff originally objected to the application due to 11 12 concerns regarding a number and design of access to the parcel 13 to James L. Redmond Parkway. In response, as part of the remand 14 the applicant has offered the following restrictions.

One, access to the subject site will be restricted to only one access on James L. Redmond Parkway and will be built as a roadway consistent with the Hillsborough County standards. With this restriction and transportation staff no longer having an objection to the application based on this, Staff finds the request approvable.

HEARING MASTER FINCH: All right. Thank you. And because this remand pertains to the transportation comments, Mr. Steady or Mr. Ratliff, will -- did they want to comment? I've read their agency comments and it's clear to me. I just want to give them an opportunity.

1	MS. BROWN: I believe Alex is standing by. I don't		
2	know if he's online or not, but		
3	MR. STEADY: I'm online. Good evening Madam Hearing		
4	Officer. This is Alex Steady, Development Services. I'm here		
5	to answer any questions, but the restrictions, they they've		
6	complied with our concerns. Our concerns were access and the		
7	county standard roadway. And they've both been addressed with		
8	the restrictions. So I'm here to answer any questions if you		
9	have.		
10	HEARING MASTER FINCH: No. None at this time. Thank		
11	you for those comments. I appreciate it. We'll go to Planning		
12	Commission.		
13	MS. LLANOS: Karla Llanos with Planning Commission		
14	Staff. This rezoning request, and again, as stated by the		
15	Development Services Staff, was remanded. At the current		
16	(inaudible), there were no comprehensive plan related issues		
17	with regards to the remand request, but I am prepared to give a		
18	full presentation if you need.		
19	HEARING MASTER FINCH: Just if you could focus I		
20	understand you're Planning Commission staff's (inaudible) of		
21	inconsistency.		
22	MS. LLANOS: That is correct.		
23	HEARING MASTER FINCH: All right. And if you could		
24	focus on that rationale given the block frontage of commercial		
25	that's already existing on that James L. Redman Parkway.		

1	MS. LLANOS: Correct. Okay. So currently the site	
2	doesn't meet COC. So it is not consistent with FLU Objective 22	
3	or subsequent policies. It is not located within the required	
4	distance from the intersection out of Qualifying-1. James L.	
5	Redman Parkway and Colson Road is located about 1,400 linear	
6	feet away from the subject site, which is greater than 660 foot	
7	distance that it be required by Future Land Use Policy 22-2.	
8	Now, the applicant did request a waiver. They	
9	basically stated that it would be complementary to the	
10	surrounding uses and it would bring more and right-of-way.	
11	Planning Commission Staff is not in support of the COC waiver.	
12	In addition, the proposed rezoning will allow for commercial	
13	uses that directly conflicts with these rules and objectives.	
14	The area is mostly agricultural and single-family uses. And as	
15	it currently states, the proposed use actually proliferates to	
16	commercial development in the area. And it's again stated	
17	it's generally agricultural rural residential development	
18	pattern. So this is not something that (inaudible) objectives	
19	(inaudible) comprehensive plan. And currently based upon those	
20	considerations and from the previous hearing and the	
21	documentation in the county records, Planning Commission finds	
22	this proposed rezoning inconsistent with the Hillsborough County	
23	Comprehensive Plan.	
~ 4		

HEARING MASTER FINCH: Let me just ask you onefollow-up question. And that is, I understand that qualifying

	-
1	intersection is Colson, is that correct?
2	MS. LLANOS: Correct.
3	HEARING MASTER FINCH: With James Redman Parkway.
4	And so when you have just looking at the zoning map, a
5	significant amount of already zoned CG parcels between Colson
6	north to Kilgore, what is that policy in the plan that addresses
7	block frontage if you don't meet commercial locational criteria?
8	MS. LLANOS: If you don't meet commercial locational
9	criteria, you cannot apply for the waiver. However, it needs to
10	be compatible with the surrounding uses. On top of that, we're
11	looking at avoidance of strict commercial patterns, which is one
12	of the policies in the comprehensive plan. By having more
13	commercial of this type, it actually generates more strict
14	commercial patterns, which is something that we're trying to
15	avoid. Now, we we would refer that or we support usually,
16	you know, policies or or development proposed development
17	that is consistent with a comp plan and that means kind of
18	targeting areas closer to the CLC meeting commercial locational.
19	But in this case, it doesn't. There was really no rationale
20	behind the previous approvals for the other CG and C uses to the
21	north. We don't have any type of rational assets behind why
22	they those were approached previously. And we can tell that
23	it had been several years ago. And as we look through it, they
24	really didn't sign a lot of comprehensive policies during that
25	time.

1	However, we are taking a thorough look at this and we			
2	feel like since the area is more rural and it's just			
3	incompatible with that surrounding uses. On top of the site			
4	plan that we were looking at, there was many issues with it,			
5	particularly with the residential component to the east, I			
6	believe. It's agricultural, single-family. And then on top of			
7	that, you know, you have, you know, all these mixture of			
8	zonings. You have agricultural single-family AS-1. And then			
9	directly to the east, south and west of the site. So there's a			
10	few uses in there, but it's not really consistent with a			
11	development pattern.			
12	HEARING MASTER FINCH: All right. Thank you for that			
13	clarification. I appreciate it. At this time. We'll call for			
14	anyone who would like to speak in support. Is anyone in favor			
15	that would like to address this application? Sir, would you			
16	like to speak in support?			
17	Yes.			
18	HEARING MASTER FINCH: Come forward and give us your			
19	name and address please.			
20	MR. TANNER: My name is Taylor Tanner.			
21	UNIDENTIFIED SPEAKER: Can you turn on the microphone?			
22	MR. TANNER: Sorry.			
23	HEARING MASTER FINCH: If you could just say your name			
24	and address again.			
25	MR. TANNER: Hello. My name's Taylor Tanner			

1	(phonetically) and I'm the co-owner. Actually, my sister is the			
2	main holder of the title. And I heard the discussion. But the			
3	problem is her saying it's it's not an agricultural place.			
4	There is no house. There is no strawberry field, nothing. They			
5	just build general store right next to us. Dollar General. 400			
6	houses have 300 yards from us. And big circle that company. I			
7	think all that stuff and then we cross the street, 15,000 square			
8	foot (inaudible). And all surrounded by commercial. I think we			
9	do all this (inaudible) the result. That's all.			
10	HEARING MASTER FINCH: All right. Thank you for your			
11	comments.			
12	MR. TANNER: You're welcome.			
13	HEARING MASTER FINCH: If you could please sign in			
14	with the clerk's office. Anyone else either in the room or			
15	online that would like to speak in support? I'm seeing no one.			
16	Is there anyone in opposition to this request? Oh, you do want			
17	to speak in support?			
18	MS. NOY: Yes, ma'am.			
19	HEARING MASTER FINCH: Good evening.			
20	MS. NOY: Good evening. My name is Jane Noy			
21	(phonetically). I am represent the owner.			
22	MR. GRADY: Ma'am can you verify the address for the			
23	record?			
24	MS. NOY: I'm sorry. What			
25	MR. GRADY: Can you provide your address?			

625 East North Broadway, Columbus, 1 MS. NOY: Yes. Ohio. Yes. 2 3 First of all, the parcel due east to the parcel in 4 question is also owned by the same owner (inaudible). And then 5 his sister (inaudible) also owns the partial due east. And she obviously is for the rezoning. The parcel south of -- due south 6 7 of parcel in question is agricultural, yes. But there is a buffer. There is a 320 feet, six-foot high fence that goes 8 right across from James Redman Parkway all the way towards back. 9 So that -- that is a buffer. 10 11 The property due north of the said property is I believe it's AS-1, but the owner is willing to put up a buffer 12 13 there if, you know, the Board requires him to. So he can either 14 put a fence -- a six-foot fence up, 320 feet, you know, into the 15 property from James Redman or he can can plant bushes, you know, to -- as a buffer. I -- I hope that would satisfy the 16 Planning Commission. But as far as the other surrounding 17 18 area -- other surrounding parcel of the parcel in -- in question 19 right now, is predominantly mixed usage of commercials and 20 that's basically it's mixed usage. 21 So basically that's why I have to say. And I think 22 Mr. Devan has addressed all the mixed usages surrounding the 23 parcel. HEARING MASTER FINCH: All right. Well, thank you for 24 your testimony. 25

1	MS. NOY: Thank you. If you have other questions, do			
2	feel free to ask us.			
3	HEARING MASTER FINCH: I will. Thank you so much. I			
4	would appreciate if you could please sign it. All right. So			
5	that closes testimony in support.			
6	Is there anyone who would like to speak in opposition?			
7	UNIDENTIFIED SPEAKER: I want to speak in support.			
8	HEARING MASTER FINCH: Okay. Is there whil you're			
9	coming up, is there anyone else who would like to speak in			
10	support of this? All right. Yes, sir. Give us your name.			
11	MR. WEST: I don't believe the gentleman this morning.			
12	HEARING MASTER FINCH: Oh, is there anyone in the room			
13	that was not that would like to speak on this case or any of			
14	the cases hereafter that was not in the room to be sworn in, if			
15	you could please stand up and raise your right hand. All right.			
16	There you go. Do you solemnly swear to tell the truth, the			
17	whole truth and nothing but the truth?			
18	MR. WEST: I do.			
19	HEARING MASTER FINCH: Thank you so much. Please			
20	continue with your name and address please.			
21	MR. WEST: It's Ray West. 13716 Glen Harwell Road.			
22	HEARING MASTER FINCH: Thank you, sir.			
23	MR. WEST: I I just have questions. I know this			
24	property and I know this gentleman. There's a lot of commercial			
25	on both sides of this piece of property. And I'm confused as			

how were controlling him not being able to -- to put this business here. I -- I served in the army my whole life and I thought that this is what we fought for was for people like Mr. Devan to come here and be able to put a business in amongst other business. It's not like he's trying to do this in the middle where houses are at.

7 Now, my daughter lives in one of the residents of properties that -- that he has. That would not be affected, but 8 it would be close to this place. And -- and I don't see an 9 issue with it. So I don't understand how you know, we -- we 10 11 claim to be one of the greatest countries in the world and I believe that with all my heart. I lost a lot of my friends in 12 13 Iraq and Afghanistan. I -- I don't see how we can stop somebody 14 when you have the same things going on, not miles away, like 15 literally you can stand in the driveway and see the Dollar General sign. So you can stand in the driveway and you 16 17 can see the car lot. It doesn't make sense to me how we can say, oh, well, they can't do it. What are we -- what are we 18 19 representing when we tell somebody come to America, live the 20 Oh, you can't do that, but they can. It doesn't -- it dream? doesn't make sense to me. 21

22 So can -- can I get clarification as to why they won't 23 let somebody do something like that? It doesn't make sense. 24 HEARING MASTER FINCH: Sir, this is part of the

25 process where we take public testimony. And the county staff

1	would be happy to provide you a copy of the staff report with			
2	the the backup of why one staff is supporting his application			
3	and the other planning staff is not. The reasons are all			
4	written down. It's public record. It's very accessible and			
5	they'd be glad to give you a copy of it. But this is part of			
6	the process of rezoning property. And so this first step, we			
7	hear all the testimony and then we make a recommendation to the			
8	Board of County Commissioners. And then that Board decides			
9	whether the reason it will be granted or not. So the decision			
10	is not made tonight.			
11	MR. WEST: Okay.			
12	HEARING MASTER FINCH: But I appreciate you coming			
13	down. Thank you.			
14	MR. WEST: I would like a copy of that.			
15	HEARING MASTER FINCH: Yeah. Absolutely. We can help			
16	you get that. And if you could sign it with Allison. She's			
17	right there in the clerk's office, I'd appreciate it. Thank you			
18	so much.			
19	All right. Anyone else in support that would like to			
20	speak tonight? All right. Thank you. Anyone in opposition to			
21	this request? I'm seeing no one. No one online. All right.			
22	Then we'll go back to Development Services. Mr. Grady, anything			
23	else?			
24	MR. GRADY: Nothing further.			
25	HEARING MASTER FINCH: Okay. The applicant then, sir,			

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1	you have five minutes for rebuttal if you'd like it, but you			
2	don't have to take it.			
3	MR. TANNER: I'm sorry. But after this			
4	HEARING MASTER FINCH: If you could give us your name			
5	just one more time?			
6	MR. TANNER: Taylor Tanner.			
7	HEARING MASTER FINCH: Thank you.			
8	MR. TANNER: And (inaudible) we go through this			
9	process. And my sister, her husband he just retired after 35			
10	years at some (inaudible). And I'm tired. I've been working			
11	construction 30 years. And now I'm in the business of like			
12	cabinets importing from overseas and exporting. And anyway,			
13	I need a place to put my like all my stuff living in the			
14	papers, you know, getting rats in there, you know. Bending all			
15	the cabinets and stuff. I need a place. I can't go rent a			
16	place \$10,000 a month. I have a place there. Why I can't make			
17	it commercial. How I'm going to create a traffic in the			
18	James L. Redman Parkway?			
19	(Inaudible) you know, people going to come, take their			
20	stuff, leave. And only two people can work in the warehouse.			
21	And I think honestly, this needs to go through. I really need			
22	it. Thank you.			
23	HEARING MASTER FINCH: All right. Thank you for your			
24	testimony. Then with that, we'll close application for			
25	rezoning			

1	MR. TANNER: One more			
2	HEARING MASTER FINCH: Sir, if we could be			
3	MR. TANNER: one more.			
4	HEARING MASTER FINCH: Sorry. Excuse me. You need to			
5	come forward to the microphone. Give us your name please.			
6	MR. MULLEN: David Mullen. I want to further state			
7	that businesses like Dollar General and the other ones adjacent			
8	to us generate ten times the traffic we would generate. We're			
9	going to be a warehouse with minimal traffic, minimal impact of			
10	James L. Redman Parkway. We cannot stop progress. And I feel			
11	that we are heading to a wrong direction.			
12	We allow other businesses similar that will have more			
13	traffic, more issues on James L. Redman Parkway than our			
14	warehouse. And I feel almost appalled that we are being			
15	subjected this other look that when we clearly have demonstrated			
16	this area is clearly going commercial and you are trying to			
17	restrict us from putting on a place that is really not going to			
18	impact James L. Redman Parkway at all. So I just want to make			
19	that statement.			
20	HEARING MASTER FINCH: I appreciate your comments.			
21	Thank you so much. With that, we'll close rezoning standard			
22	22-1303, the remand. And I'll turn the hearing back over to			
23	Hearing Officer Hatley.			
24	HEARING MASTER: Thank you, Ms. Finch. All right.			
25	We're ready to call the the next case, Mr. Grady.			

		DROUGH COUNTY, FLORIDA F COUNTY COMMISSIONERS
		X
IN RE:))
HEARINGS	ING MASTER))) X
		HEARING MASTER HEARING F TESTIMONY AND PROCEEDINGS
	BEFORE:	Susan Finch, Zoning Hearing Master Land Use Hearing Master
	DATE:	Monday, November 14, 2022
	TIME:	Commencing at 6:00 p.m. Concluding at 10:13 p.m.

Reported via Cisco Webex Videoconference by: LaJon Irving, CER No. 1256

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1	opposition to this request? I'm seeing no one. All right.
2	County Staff, Mr. Grady, anything else?
3	MR. GRADY: Nothing further.
4	HEARING MASTER: All right. Mr. Wright, you have the
5	last say, last word if you'd like it.
6	MR. WRIGHT: I have nothing further. Thank you.
7	HEARING MASTER: All right. Thank you. With that
8	then, we'll close rezoning 22-0698 and go to the next case.
9	MR. GRADY: The next item is item C.2 Rezoning
10	Standard 22-1303. The applicant is David Mullen. The request
11	is rezone from AS-1 to commercial general. Isis Brown will
12	provide staff recommendation presentation by the applicant.
13	HEARING MASTER: All right. Is the applicant here?
14	MR. MULLEN: Yes.
15	HEARING MASTER: Good evening. Please come forward.
16	If you could start by giving us your name and address.
17	MR. MULLEN: My name is David W. Mullen,professional
18	engineer. And my address is 625 East North Broadway, Columbus,
19	Ohio.
20	HEARING MASTER: Thank you so much.
21	MR. MULLEN: We are requesting that the parcel located
22	at 4308 James L. Redmond Parkway, Plant City, Florida be rezoned
23	from AS-1 to CG. We have submitted a request to for the
24	commercial location criteria waiver as per Policy 22.8 of the
25	commercial location criteria. Proposed plan amendments to the

1	planning commission. The parcel is currently zoned as an AS-1
2	with future land use of RES-1, which no longer meets the needs
3	of the owner. The current zoning for the parcel restricts the
4	owner from commercial usage. Granting the CLC waiver will in
5	turn, may allow the owner to have the parcel rezoned commercial
6	general, which would be less restrictive of the usage. As a
7	commercial property, it would bring not only more revenue in for
8	the city of Plant City, but more revenue for the county of
9	Hillsborough. It is also would bring more traffic load to
10	Plant City, which in turn would aid economy in the local area.
11	The parcel is located in the midst of other commercial
12	properties and mixed usage. So granting a CLC waiver for the
13	commercial property of mixed uses. As evidence shows, north of
14	the parcel, there is at 4114 Guillermo's Auto Sales at south of
15	the parcel is LS Curb Services at 4206. Dollar General is
16	located at 102 Colson Road, Plant City. Austin's Strawberry
17	Exchange, 107 Holloway Road, Plant City. HMRV, 4511 James L.
18	Redmond Parkway. Race Smokes Mullets, 4511 James L. Redmond
19	Parkway, Plant City. So we've basically we are just
20	requesting it to be commercial and that's that's it.
21	HEARING MASTER: All right. Thank you so much. If
22	you could please sign-in with the clerk's office. Development
23	Services?
24	MS. BROWN: Good evening. Isis Brown, Development
25	Services. Case Standard Rezone 22-1303. The request is to

rezone from the existing AS-1 agricultural single-family zoning 1 district to the proposed commercial general, CG, zoning 2 The proposed zoning for CG from its commercial office district. 3 4 and personal services and personal services development on lots 5 containing a minimum of -- of 10,000 square feet. Current 6 acreage, 2.51 acres. And the density is one dwelling unit per 7 acre with a maximum mathematical of one dwelling unit per acre. Proposed zoning district will allow -- which has an F.A.R. of 8 0.27 and that will allow for 29,520 square feet. 9 The site is located in an area comprised of mixed and 10 11 commercial uses and rural agricultural. The subject site is 12 surrounded by properties with RES-1 category, which permits The site is 13 commercial and office and multipurpose uses. 14 adjacent to commercial agricultural and residential type 15 properties. The adjacent properties are zoned AS-1 to the west, south and east and CG commercial general and AS-1 to the north. 16 17 Staff finds that the request -- that the request consist are 18 compatible with the existing and emerging zoning and development 19 pattern along the portion of James L. Redmond Parkway. The 20 majority approximately 60% of the property frontage along the 21 east side of James L. Redmond Parkway to the north and south of 22 the subject parcel between the block from -- formed by Kilgore 23 Road to the north and Halloway Colson Road to the south is zoned Along the subject parcel and the adjacent parcel to the 24 CG. 25 south are not zone CG.

The parcel is immediate to the north or zoned in the 2 2020 R -- RZ Zone 2 -- 10-0780 and was found approvable by 3 staff.

The proposed CG Zoning District is similar situated and is therefore continual -- continuation of existing commercial development pattern along the portion of James L. Redmond Parkway and compatible in field development.

Additionally, James L. Redmond Parkway is designated 8 as a scenic corridor and as a result, this may trigger 9 additional buffering and tree plantings as required by Part 10 6.06.03-I of the Land Development Code. The subject site is 11 12 located outside the Hillsborough County urban service area. 13 Therefore, water and/or wastewater services are not generally 14 allowed. The site is required otherwise allowed to conduct a 15 portable and/or wastewater systems. Therefore, offsite 16 improvements required that extend beyond the connection of the closest infrastructure. 17

Based on the above consideration, Staff finds therequest approvable. I'm available for any questions.

HEARING MASTER: I have a question, Ms. Brown. In reading the backup, I see that Transportation objects to this rezoning. And pretty strong comments, honestly, that they talked to FDOT and FDOT said no to the additional access and that it -- it's not warranted by the Land Development Code. And then their final comment says that they object to it and it

would likely -- if it were approved, it would -- the site would 1 likely be unbuildable. So how does that impact your staff 2 recommendation? 3 4 MS. BROWN: Can you -- can you hear me? 5 HEARING MASTER: Ms. Brown, can you hear? MS. BROWN: Yeah. There we go. Okay. Based on 6 7 comp -- compatible to the -- to the -- to the north --8 HEARING MASTER: I understand your compatibility argument from looking at the zoning map, I understand that. 9 But the -- the Transportation piece is what I'm asking about, that 10 11 they -- they clearly don't think that the site is buildable if 12 it were approved because DOT won't give them an additional 13 access point. And I don't -- we can ask -- see -- is Mr. Perez 14 on the line or Mr. Ratliff? 15 MS. BROWN: Alex -- Alex is on the line. Can you chime in please? 16 MR. STEADY: Good evening, Madam Hearing Officer. 17 Yes, you are correct. The Transportation -- I think the 18 19 Transportation comments may have come after she had filed her 20 report when maybe that's the miscommunication here. But -- but 21 yes, you are correct that -- that Transportation cannot support 22 this rezoning based on those objections from that -- from our 23 report. Okay. So there aren't any updated 24 HEARING MASTER: 25 comments. This is it, you object to the rezoning?

1	MR. STEADY: Right. Right. That is our that is
2	our final
3	HEARING MASTER: All right.
4	MR. STEADY: our final report.
5	HEARING MASTER: Thank you so much. Mr. Grady, any
6	additional comments before I moved to the Planning Commission?
7	MR. GRADY: Yeah. I I I think yeah, I think
8	the objections from Transportation is problematic. I think I
9	think there must have been some internal miscommunications
10	regarding that objection because generally, if Transportation
11	objects, we generally would not be supportive of an application.
12	So so I'll note that for the record.
13	HEARING MASTER: Okay.
14	MR. GRADY: I think that's yeah, I think that that
15	certainly is an issue of concern given their objections to the
16	request regarding a DOT issue.
17	HEARING MASTER: Okay. Thank you for that
18	clarification. I appreciate it. So next we'll go to the
19	Planning Commission.
20	MS. PAPANDREW Andrea Papandrew, Planning Commission
21	Staff. The subject property is within the Residential-1 future
22	land use category. The site is within the rural area and is not
23	located within the limits of the community plan. The subject
24	site is located in the rural area where object according to
25	Objective four of the future land use element, no more than 20%

of all population growth within the county will occur. 1 The proposed rezoning does not meet the intent of Objective four or 2 Policy 4.1. Objective four seeks to provide areas for long term 3 agricultural uses and large lot, low density rural residential 4 uses which can exist without the threat of urban or suburban 5 6 encroachment. The proposed request is inconsistent with this 7 policy direction as a site does not meet commercial locational criteria and the request to rezone to commercial general zoning 8 is incompatible with the surrounding land uses to the north and 9 The proposed rezoning does not meet the intent of 10 east. 11 Objective 16 and Policy 16.1, 16.2, 16.3 and 16.5 that require 12 proposed uses to meet the intent of the future land use category and the goals, objectives and policies of the comprehensive 13 14 plan. The subject's future land use classification is 15 Residential-1 and the proposed rezoning would not allow for 16 gradual transition or the utilization of buffer areas between 17 the residential and agricultural land uses that currently 18 surround the site.

19 The site does not meet commercial locational criteria 20 as defined in Objective 22 as it's not located within the 21 required distance from intersection node. The nearest 22 qualifying intersection is the James L. Redman Parkway and 23 Colson Road and it's approximately 1,400 feet away from the 24 subject property, which is greater than the 660-foot distance as 25 required per Policy 22.2.

The applicant has requested a waiver to commercial 1 locational criteria permitted by Policy 22.8 of the future land 2 use element. The waiver states that the proposed use is 3 4 compatible, the existing commercial uses located directly north 5 and further south of the subject site. The applicant also 6 contends that allowing a commercial use to meet the owner of the 7 subject site -- site's needs and it would also serve the needs of the residents of the surrounding area by bringing in more 8 traffic and revenue. 9

Planning Commission Staff have reviewed the waiver 10 request and find it inconsistent for the following reasons. 11 12 Commercial general uses are subject to the commercial locational 13 criteria, regardless of the applicant's interpretation, intended 14 uses and benefits. The waiver request is contradictory to 15 Objective 22, as permitting additional commercial uses along 16 James L. Redman Parkway would allow the opportunity for future 17 strip development patterns. Although the proposed rezoning resembles similar development patterns directly north of the 18 subject site, allowing a commercial general use would conflict 19 20 with the surrounding parcels that currently utilize residential, 21 agricultural and quasi-public uses. Based upon this, Planning Commission Staff recommends that the Board of County 22 23 Commissioners not grant the applicant a waiver to commercial 2.4 locational criteria.

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Goal seven, Objective 7-1 of the community design

component aim to preserve existing rural and agricultural uses 1 as they provide viable residential -- residential alternatives 2 3 to urban and suburban areas. The proposed rezoning to allow for 4 commercial uses would directly conflict with the goals and 5 objectives as it would remove the agricultural single-family uses that are currently utilized in the subject site and 6 7 proliferate strip commercial development, an area that is generally dominated by an agricultural and rural residential 8 9 development pattern.

Goal 17, the community design component encourages 10 11 developments that prove the ambiance of commercial development 12 in the county. Objective 17-1 and Policy 17-1.4 seek to 13 facilitate patterns and development that are organized and 14 purposeful. A rezoning to commercial general would not meet 15 this intent as the existing commercial uses surrounding the site 16 are not unified or cohesive with one another. The site does not meet the intent of FLUE Policy 25.3. 17 Though the Policy does not 18 explicitly state a site must be in an urban service area, the 19 definition the comp plan for in-fill is as follows, development unscattered, facet sites within the urbanized, suburbanized area 20 of the community in a predominantly developed area. The site is 21 in the rulural area and not within the urban service area. 22 And 23 this site does not meet the definition for in-fill.

Based upon the above considerations, PlanningCommission Staff finds the proposed rezoning inconsistent with

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the Unincorporated Hillsborough County Comprehensive Plan.
 Thank you.

3 HEARING MASTER: Thank you. So much. I appreciate 4 it. Is there anyone in the room or online that would like to 5 speak in support of this application? Anyone in support? I'm 6 seeing no none. Anyone in opposition to this request? No. All 7 right. Mr. Grady, anything else?

MR. GRADY: Nothing further.

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9 HEARING MASTER: Okay. Sir, you have the last word, 10 if you'd like to take it. You -- you have to come forward and 11 speak on the microphone. And before you start, if you could 12 give us your name and address? If you could give us your name 13 and address. Thank you.

14MR. TAVLAN: My name is Taner Tavlan. T-A-N-E-R15T-A-V-L-A-N. And address, 2112 Crosby Road, Valrico 33594.

HEARING MASTER: Thank you. Go ahead.

MR. TAVLAN: Well, the -- this property left and right 17 18 it's all commercial. And I like to build a -- a warehouse for 19 my business. And I'm importing stuff from China. And I'm selling in the community. Yeah. And I have no reason -- like 20 21 I'm going to create traffic or anything like that. And I like 22 to go to and get my property commercial. Yeah. And I don't see 23 any other way because me and my neighbor, the only residents for -- the rest is commercial. And we are under James L. 24 25 Parkway, you know. I -- I have no reason to seek, except maybe

traffic-wise like turning to the property. But there's a 1 2 traffic light 300 feet away from the place. I can make my turn and I -- that's what I'll be doing. And other than that, they 3 4 just built the Dollar General 300 from me. And there's a --5 next store and he's ready to build something. And his is commercial. And then after that, there's a place, you know, 6 7 like big warehouse. There's all around commercial. There is no 8 residential around, me and my neighbor that's it. That's all. HEARING MASTER: All right. Thank you so much. 9 Ι 10 appreciate it. 11 MR. TAVLAN: You're welcome. HEARING MASTER: If you could please sign in with the 12 13 clerk's office. All right. So that was the applicant's 14 rebuttal. So we'll close the hearing. We'll close rezoning 15 22-1452 and go to the next case. MR. GRADY: The next item is general item C.3 Rezoning 16 17 Standard 22-1449. The applicant's Kelli Conte. The requestor 18 is rezone from RSC six to RSC-6 the RSC-6 with a mobile home overlay. I'll provide staff recommendation after presentation 19 by the applicant. 20 21 HEARING MASTER: Let me just correct that. There's a -- there's an issue with the header of that last case that has 22 23 the wrong application number. It said 1452 and it should be 1303 on that last case, correct? 24 MR. GRADY: In the staff report? 25

1	HEARING MASTER: In the staff report.
2	MR. GRADY: Okay.
3	HEARING MASTER: That's just a head with the wrong
4	number.
5	MR. GRADY: Okay. All right.
6	HEARING MASTER: But anyway, go ahead. I'm sorry. So
7	we're ready for the applicant.
8	MR. GRADY: Yes.
9	HEARING MASTER: Yes. Is the applicant here?
10	MS. CONTE: Yes, I'm here. Good evening, Madam
11	Hearing Officer. How are you doing today?
12	HEARING MASTER: I am good. Thank you.
13	MS. CONTE: Great. My name is. Kelli Conte and my
14	address is P.O. Box 34, Wimauma, Florida 33598. And I am the
15	agent for Ms. Diana Sanchez. We are requesting to change the
16	zoning from an RSC-6 to an RSC-6 with a mobile home overlay.
17	There are several properties in the in the same street, in
18	the same neighborhood that has been changed to RSC-6 with a
19	mobile home overlay. And directly across the street the
20	property also has a mobile home overlay. Thank you.
21	HEARING MASTER: All right. Thank you so much.
22	Development Services.
23	MR. GRADY: Brian Grady, Hillsborough Hillsborough
24	County Development Services. The request is rezone an
25	approximately .27 acre parcel from residential single-family

	lic Meeting - Zoning Hearing r 17, 2022	
HILLSBOROUGH CO BOARD OF COUNTY		
IN RE: LAND USE HEARING OFFICER HEARINGS)))))	
LAND USE HEARING OFFICER HEARING TRANSCRIPT OF TESTIMONY AND PROCEEDINGS		
BEFORE:	PAMELA JO HATLEY Land Use Hearing Master	
DATE:	Monday, October 17, 2022	
TIME:	Commencing at 6:00 p.m. Concluding at 9:10 p.m.	
PLACE:	Robert W. Saunders, Sr. Public Library Ada T. Payne Community Room 1505 N. Nebraska Avenue Tampa, Florida 33602	
Reported via Zoom N	Videoconference by:	
Julie Desmond, U.S. Legal	—	

1 Master Hearing. Item A.34, Rezoning PD 22-1229. 2 This application is being continued by the applicant to 3 the November 14, 2022, Zoning Hearing Master 4 5 Hearing. Item A.35, Major Mod Application 22-1301. 6 7 This application is being continued by the applicant to the November 14, 2022, Zoning Hearing 8 9 Master Hearing. Item A.36, Rezoning Standard 22-1303. 10 This 11 application is not awarded to be heard. It's being continued to the November 14, 2022, Zoning Hearing 12 13 Master Hearing. 14 Item A.37, Major Mod Application 22-1392. 15 This application is being continued by the 16 applicant to the November 14, 2022, Zoning Hearing 17 Master Hearing. That concludes all the withdrawals and 18 continuances. 19 20 HEARING MASTER HATLEY: All right. Thank you, 21 Mr. Grady. All right. The agenda tonight consists 22 of items that require a public hearing by Hearing 23 Master before going to the Board of County 2.4 Commissioners for a final decision. 25 I will conduct a hearing on each item today

EXHIBITS SUBMITTED DURING THE ZHM HEARING



PARTY OF RECORD

