PD Modification Application:	MM 22-1501	Hillsborough
Zoning Hearing Master Date:	April 17, 2023	Hillsborough County Florida
BOCC Land Use Meeting Date:	June 13, 2023	M Development Services Department

#### **1.0 APPLICATION SUMMARY**

Applicant:	Isabelle Albert, AICP, Halff Associates, Inc.
FLU Category:	CMU-12
Service Area:	Urban
Site Acreage:	6.91 AC +/-
Community Plan Area:	University
Overlay:	None
Request:	Major Modification to PD 20-0308



#### Request Summary:

Allow the entitlement increase for mini warehouse uses in POD B.

The approved access serving non-commercial uses is also proposed to be shifted to the east; and to add a cross access bounding box.

#### Existing Approvals:

PD 20-0308 allows for 331 dwelling units in POD A and 33,000 square feet of BPO and CG uses, and/or community residential home in POD B.

#### Proposed Modification(s):

The applicant requests modifications to the POD B only. The request is limited to a maximum of 83,308 square feet if developed with mini warehouse uses while retaining the 33,000 square feet for existing BPO/CG and/or community residential home uses.

The proposed PD site plan also adds a cross access bounding box between the subject parcel and POD A to allow for flexibility with the final location of the connection point to be determined at the time of site construction plan review.

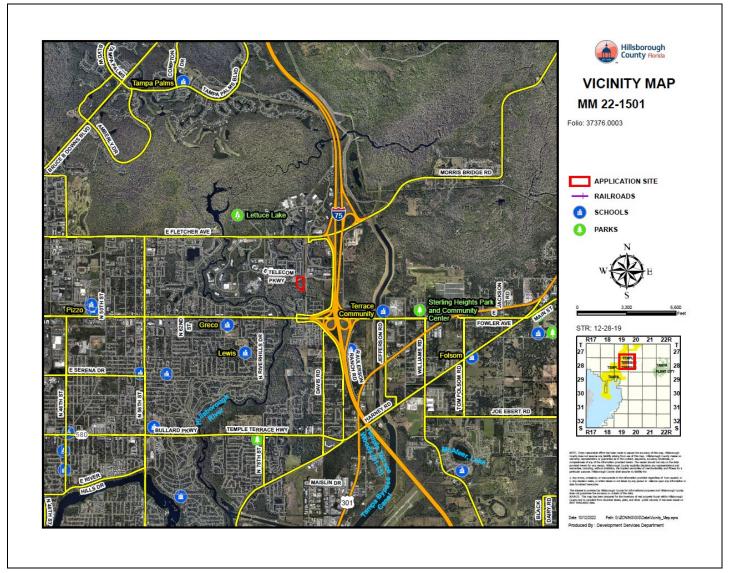
Additional Information:		
PD Variations	None	
Waiver(s) to the Land Development Code	None	

APPLICATION NUMBER:	MM 22-1501	
	April 17, 2023 June 13, 2023	Case Reviewer: Tania C. Chapela
Planning Commission Recommendation		Consistent
Development Services De Recommendation	epartment	<ul> <li>Approvable, subject to conditions of approval, for the second development option and signage requests.</li> </ul>

APPLICATION NUMBER:	MM 22-1501
ZHM HEARING DATE:	April 17, 2023
BOCC LUM MEETING DATE:	June 13, 2023

# 2.0 LAND USE MAP SET AND SUMMARY DATA

## 2.1 Vicinity Map

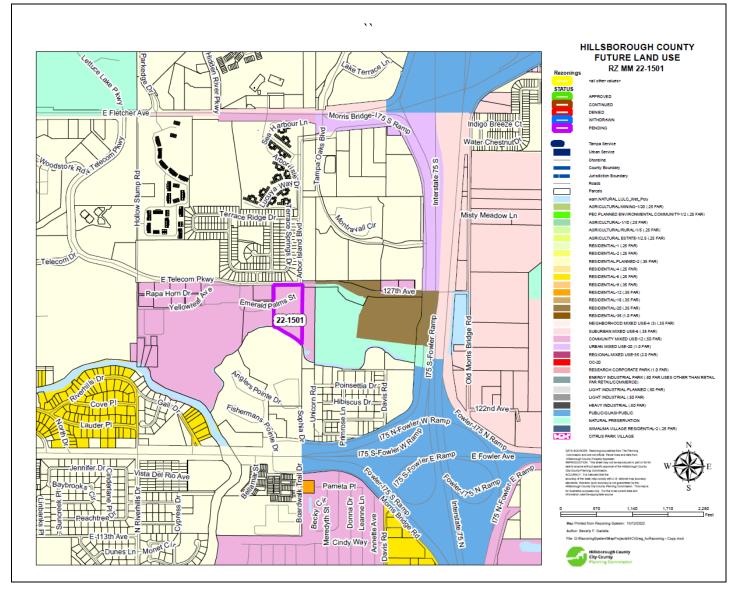


# **Context of Surrounding Area:**

The subject site is located on the south side of E Telecom Parkway, approximately 2000 feet west of the intersection with I-75. The subject property is vacant; with single family uses in the surrounding area to the north and west, a vacant TECO owned property to the east, and conservation lands to the south.

## 2.0 LAND USE MAP SET AND SUMMARY DATA

#### 2.2 Future Land Use Map

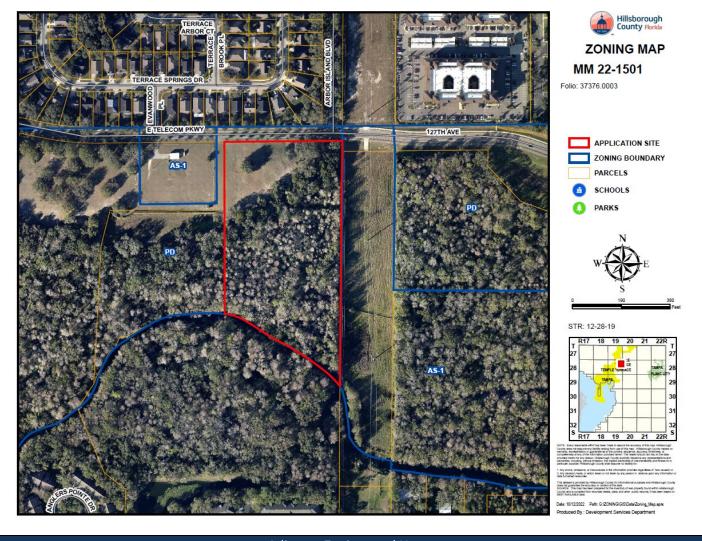


Subject Site Future Land Use Category:	CMU-12
Maximum Density/F.A.R.:	0.5 FAR
Typical Uses:	Residential, Urban commercial, offices, multi-purpose, mixed-use development.

APPLICATION NUMBER:	MM 22-1501
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# 2.0 LAND USE MAP SET AND SUMMARY DATA

## 2.3 Immediate Area Map



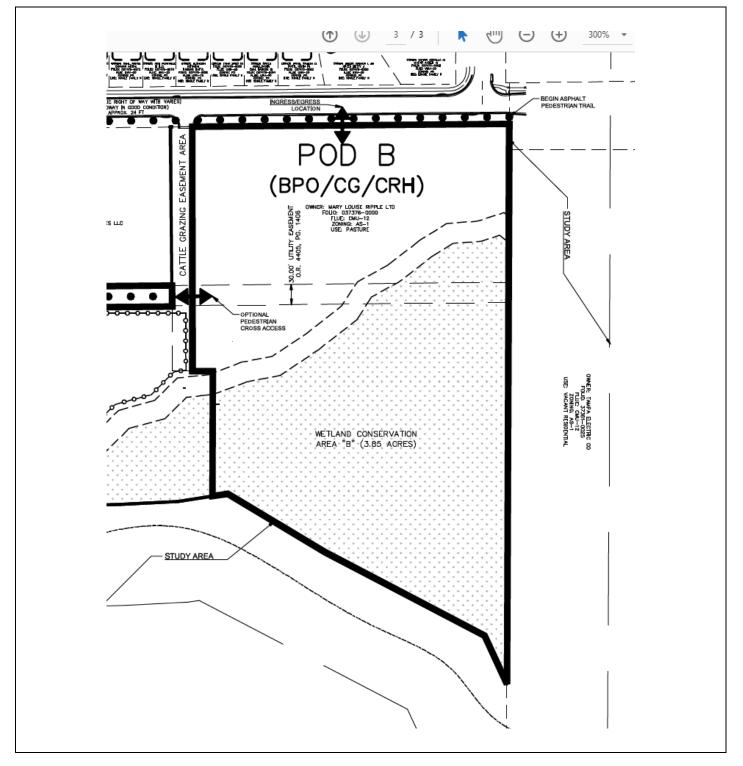
Adjacent Zonings and Uses				
Location:	Zoning:	Maximum Density/F.A.R. Permitted by Zoning District:	Allowable Use:	Existing Use:
North	City of Temple Terrace	n/a (FLU of N)	Single Family	Single Family
South	City of Temple Terrace	-	_	Multi Family
East	AS-1	1 unit per acre	Agricultural, Single-Family	Vacant (TECO)
West	PD	NA	Water Pond	Vacant (City of Temple Terrace Water Pond)

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\*subject to utilities

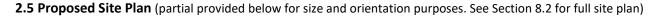
# 2.0 LAND USE MAP SET AND SUMMARY DATA

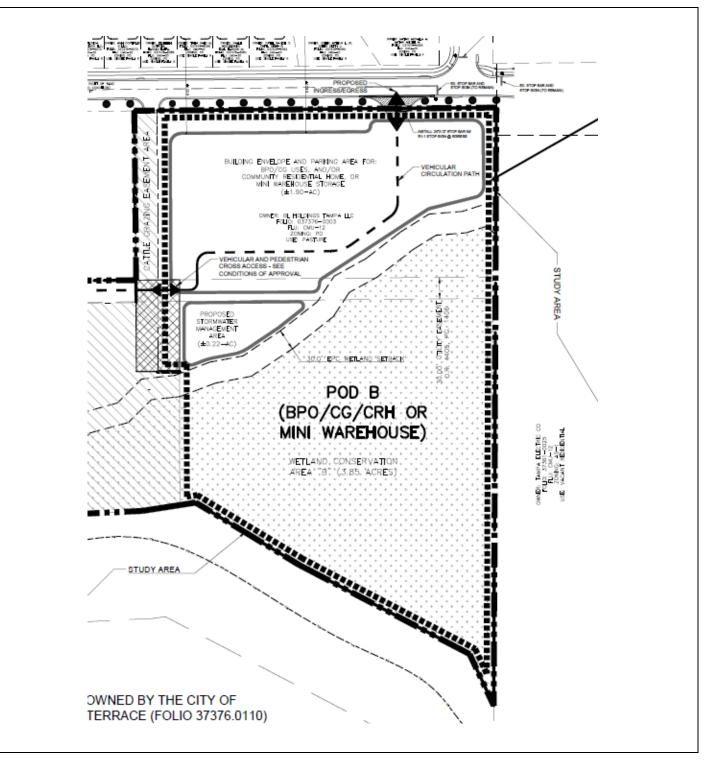
2.4 Approved Site Plan (partial provided below for size and orientation purposes. See Section 8.1 for full site plan)



APPLICATION NUMBER:	MM 22-1501	
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# 2.0 LAND USE MAP SET AND SUMMARY DATA





APPLICATION NUMBER:	MM 22-1501	
ZHM HEARING DATE:	April 17, 2023	
BOCC LUM MEETING DATE:	June 13, 2023	Case Reviewer: Tania C. Chapela

# 3.0 TRANSPORTATION SUMMARY (FULL TRANSPORTATION REPORT IN SECTION 9 OF STAFF REPORT)

Adjoining Roadways (check if applicable)				
Road Name	Classification	Current Conditions	Select Future Improvements	
E. Telecom Parkway	Temple Terrace Local - Urban	2 Lanes □Substandard Road □Sufficient ROW Width	<ul> <li>Corridor Preservation Plan</li> <li>Site Access Improvements</li> <li>Substandard Road Improvements</li> <li>Other</li> </ul>	

Project Trip Generation   Not applicable for this request				
	Average Annual Daily Trips	A.M. Peak Hour Trips	P.M. Peak Hour Trips	
Existing	3,524	126	305	
Proposed	166	11	19	
Difference (+/-)	-3,358	-115	-286	

\*Trips reported are based on net new external trips unless otherwise noted.

Connectivity and Cross Access  Not applicable for this request				
Project Boundary	Primary Access	Additional Connectivity/Access	Cross Access	Finding
North	Х	None	None	Meets LDC
South		None	None	Meets LDC
East		None	None	Meets LDC
West		None	None	Meets LDC
Notes:				

<b>Design Exception/Administrative Variance</b> ⊠Not applicable for this request			
Road Name/Nature of Request Type Finding			
N/A	Choose an item.	Choose an item.	
	Choose an item.	Choose an item.	
Notes:			

APPLICATION NUMBER:	MM 22-1501	
ZHM HEARING DATE:	April 17, 2023	
BOCC LUM MEETING DATE:	June 13, 2023	Case Reviewer: Tania C. Chapela

## 4.0 ADDITIONAL SITE INFORMATION & AGENCY COMMENTS SUMMARY

INFORMATION/REVIEWING AGENCY				
Environmental:	Comments Received	Objections	Conditions Requested	Additional Information/Comments
Environmental Protection Commission	⊠ Yes	□ Yes ⊠ No	⊠ Yes	
Natural Resources	☐ Yes ⊠ No	□ Yes ⊠ No	☐ Yes ⊠ No	
Conservation & Environ. Lands Mgmt.	□ Yes ⊠ No	□ Yes ⊠ No	□ Yes ⊠ No	
Check if Applicable:	🗆 Potable W	Vater Wellfield Pro	tection Area	
☑ Wetlands/Other Surface Waters	🛛 Significan	t Wildlife Habitat		
$\Box$ Use of Environmentally Sensitive Land	🗌 Coastal H	igh Hazard Area		
Credit	🗆 Urban/Su	burban/Rural Scer	nic Corridor	
Wellhead Protection Area	🗆 Adjacent	to ELAPP property		
Surface Water Resource Protection Area	$\Box$ Other			
Public Facilities:	Comments Received	Objections	Conditions Requested	Additional Information/Comments
Transportation			□ Yes	
Design Exc./Adm. Variance Requested	□ Yes ⊠ No	⊠ Yes □ No	$\square$ No	
Off-site Improvements Provided				
Service Area/ Water & Wastewater	□ Yes			
□Urban 🛛 City of Tampa	□ Yes	□ Yes □ No	□ Yes □ No	
□ Rural □ City of Temple Terrace				
Hillsborough County School Board				
Adequate □ K-5 □6-8 □9-12 ⊠N/A	□ Yes	□ Yes	□ Yes	
Inadequate □ K-5 □6-8 □9-12 ⊠N/A	🖾 No	🖾 No	🖾 No	
Impact/Mobility Fees				
Self-Storage/Mini-Warehouse				
(Per 1,000 s.f.)				
Mobility: \$725*110 = \$79,750				
Fire: \$32*110 = \$3,520				
Comprehensive Plan:	Comments Received	Findings	Conditions Requested	Additional Information/Comments
Planning Commission				
□ Meets Locational Criteria □N/A	🖾 Yes	□ Inconsistent	□ Yes	
Locational Criteria Waiver Requested	□ No	🛛 Consistent	⊠ No	
Minimum Density Met     N/A				
, ,	I	1	1	

#### **5.0 IMPLEMENTATION RECOMMENDATIONS**

#### 5.1 Compatibility

The proposed uses are comparable to the current CG (Commercial General) allowed uses. The proposed Maximum 0.5 FAR is allowable in the CMU-12 Comprehensive Plan category. Furthermore, the proposed building area will not intrude into the required setbacks, nor will decrease the required buffers or screening. Additionally, the increased FAR will have minimal impact on the transportation network. Per the Transportation Staff, the proposed modification would result in a decrease in maximum potential trips generated by the subject site by -3,403 daily trips.

Given the above, staff finds the proposed modification to be compatible with the surrounding properties and in keeping the general development pattern of the area.

#### 5.2 Recommendation

Staff recommends approval of the applicant's request, subject to conditions.

#### 6.0 PROPOSED CONDITIONS

Approval of the request, subject to the conditions listed, is based on the revised general site plan submitted November 22, 2023.

- 1. The project shall be permitted a maximum of 320 multi-family units, a maximum of 11 townhome units, and a maximum of 33,000 square feet of commercial (CN) and office (BPO) uses, and / or Community Residential Home , or a maximum 83,308 square foot mini-warehouse use where shown on the general site plan.
  - 1.1 To ensure the project will provide two land uses, construction plans for phase 1 shall be for 320 multifamily unit and 11 townhomes to be constructed in POD A. Construction plans shall also include POD B with utilities connection on site, stormwater, driveway access, and drive-aisle between POD A and POD B, as well as the construction of the multi-use trail along Telecom Parkway as depicted on the general site plan.
- 2. Development standards shall be as follows:
  - 2.1 Multi-family and townhomes:

Front yard setback:	50 feet
Accessory garage front setback:	20 feet
Rear yard setback:	20 feet
Side yard setback:	50 feet
Accessory garage side setback:	10 feet
Minimum building separation:	25 feet
Maximum building height:	60 feet/four stories (No additional setback of 2 feet for every 1 foot over 20 feet in height shall be required along PD boundaries)
Maximum building coverage:	40 percent

ZHM HEARING E BOCC LUM MEE		Case Reviewer: Tania C. Chapela
	Maximum impervious surface ratio:	80 percent
	Wetland setback:	30 feet
2.2	Business Professional Office / Commercial	General, except for mini warehouse uses:
	Front yard setback:	30 feet
	Rear yard setback:	20 feet
	Side yard setback:	30 feet
	Maximum building height:	35 feet
	Maximum building coverage:	20 percent
	Maximum impervious surface ratio:	60 percent
	Wetland setback:	30 feet
2.2	Mini Marohouso	
<u>2.3</u>	Mini Warehouse:	
	Front yard setback:	<u>30 feet</u>
	Rear yard setback:	20 feet
	Side yard setback:	<u>10 feet</u>
	Maximum building height:	4-Stories, 60 feet
	Maximum building coverage:	40 percent
	Maximum impervious surface ratio:	75 percent
	Wetland setback:	30 feet
<del>2.3</del> <u>2.4</u>	<ol> <li>Community Residential Home</li> </ol>	
	Front yard setback:	25 feet
	Rear yard setback:	20 feet
	Side yard setback:	10 feet
	Maximum building height:	35 feet (No additional setback of 2 feet for every 1 foot
		over 20 feet in height shall be required along PD
		boundaries)
	Maximum building coverage:	40 percent

3. An internal pedestrian and vehicular connection shall be constructed within the easement area between POD A and POD B, and the Developer shall install a 6-foot chain link fence around the perimeter of the existing City of Temple Terrace stormwater pond and provide a 12-foot wide gated access in a location approved by the City of Temple Terrace Public Works Department. Prior to any work in the existing easement area, the Developer shall provide the City of Temple Terrace with an indemnification agreement and certificate of insurance on terms and conditions to be mutually agreed by the parties.

Wetland setback:

30 feet

4. The Developer shall construct an 8-foot wide asphalt trail along the southern right-of-way line of East Telecom Drive. The trail shall begin at the eastern easement line of Hollow Stump Road and be constructed continuously to connect with the existing trail at Arbor Island Blvd provided the trail width may be reduced with approval from City of Temple Terrace staff in areas where existing conditions will not permit the construction of an 8- foot wide trail.

- 5. Notwithstanding anything herein these conditions or on the PD site plan to the contrary, bicycle and pedestrian access may be permitted anywhere along the PD boundaries.
- 6. If RZ 20-0308 is approved, the County Engineer will approve a Design Exception (dated December 26, 2019) for Hollow Stump Rd. which was found approvable by the County Engineer (on May 4, 2020). As Hollow Stump Rd. is a substandard local roadway, the developer will be required to make certain improvements to Hollow Stump Rd. consistent with the Design Exception. Specifically:
  - 6.1 Between Telecom Pkwy. and the access serving Pod A, the developer shall:
    - 6.1.1 Widen the road such that there are two (2) 10-foot wide travel lanes;
    - 6.1.2 Install Type D curb along both sides of the roadway; and,
    - 6.1.3 Construct a 6-foot wide sidewalk adjacent to the back of curb on the east side of the roadway.
  - 6.2 Between the access serving Pod A and the southern property boundary, the developer shall:
    - 6.2.1 Widen the road such that there is a minimum pavement width of 15 feet; and,
    - 6.2.2 Install ribbon curb along both sides of the roadway.
- 7. Subject to review and approval of the City of Temple Terrace (during the site access permit review process), the developer shall:
  - 7.1 Obtain a roadway connection permit prior to construction plan approval;
  - 7.2 Construct the following site access improvements:
    - 7.2.1 Construct a westbound to southbound left turn lane on E. Telecom Pkwy. into the project access driveway to Pod A;
    - 7.2.2 If warranted, construct a westbound to southbound left turn lane on E. Telecom Pkwy. into the project access driveway to Pod B.; and,
    - 7.2.3 If warranted, construct an eastbound to southbound right turn lane into on E. Telecom Pkwy. into the project access driveway to Pod B.
- 8. The developer shall construct an 8-foot wide asphalt trail along the southern side of E. Telecom Pkwy. between the existing terminus of the trail (just east of the intersection of Arbor Island Blvd. and E. Telecom Pkwy.) and Hollow Stump Rd. Notwithstanding the above, City of Temple Terrace staff may reduce the required trail width in areas where existing conditions will not permit construction of the 8-foot wide trail.
- 9. The developer shall construct an internal pedestrian and vehicular connection between Pod A and Pod B. Such connection may be gated but shall be available for the daily use of Pod A residents. Additionally, the developer shall:
  - 9.1 Install a 6-foot chain link fence around the perimeter of the existing City of Temple Terrace stormwater pond;

- 9.2 Install a 12-foot wide gated access to the existing City of Temple Terrace stormwater pond (in a location to be reviewed and approved by the City of Temple Terrace Public Works Department); and,
- 9.3 Prior to any work within the existing easement area, provide the City of Temple Terrace with an indemnification agreement and certificate of insurance on terms and conditions to be mutually agreed by the parties.
- 10. Vehicular and pedestrian cross access between folio#37376.0003 and the remaining portion of the PD may be permitted anywhere within the bounding box shown on the PD site plan.
- 10. 11. Approval of this zoning petition by Hillsborough County does not constitute a guarantee that the Environmental Protection Commission of Hillsborough County (EPC) approvals/permits necessary for the development as proposed will be issued, does not itself serve to justify any impact to wetlands, and does not grant any implied or vested right to environmental approvals.
- 11. 12. Prior to the issuance of any building or land alteration permits or other development, the approved wetland/other surface water (OSW) line must be incorporated into the site plan. The wetland/OSW line must appear on all site plans, labeled as "EPC Wetland Line", and the wetland must be labeled as "Wetland Conservation Area " pursuant to the Hillsborough County Land Development Code (LDC).
- <u>12</u>. <u>13</u>. Final design of buildings, stormwater retention areas, and ingress/egresses are subject to change pending formal agency jurisdictional determinations of wetland and other surface water boundaries and approval by the appropriate regulatory agencies.
- 13. 14. The construction and location of any proposed wetland impacts are not approved by this correspondence, but shall be reviewed by EPC staff under separate application pursuant to the EPC Wetlands rule detailed in Chapter 1-11, Rules of the EPC, (Chapter 1-11) to determine whether such impacts are necessary to accomplish reasonable use of the subject property.
- 14. 15. If the notes and/or graphic on the site plan are in conflict with specific zoning conditions and/or the Land Development Code (LDC) regulations, the more restrictive regulation shall apply, unless specifically conditioned otherwise. References to development standards of the LDC in any stated conditions shall be interpreted as the regulations in effect at the time of preliminary site plan/plat approval.
- 15. 16. The Development of the project shall proceed in strict accordance with the terms and conditions contained in the Development Order, the General Site Plan, the land use, conditions contained herein, and all applicable rules, regulations, and ordinances of Hillsborough County.

APPLICATION NUMBER:	MM 22-1501
ZHM HEARING DATE:	April 17, 2023
BOCC LUM MEETING DATE:	June 13, 2023

Zoning Administrator Sign Off:

J/Brian Grady Mon Apr 10 2023 14:52:11

SITE, SUBDIVISION AND BUILDING CONSTRUCTION IN ACCORDANCE WITH HILLSBOROUGH COUNTY SITE DEVELOPMENT PLAN & BUILDING REVIEW AND APPROVAL.

Approval of this re-zoning petition by Hillsborough County does not constitute a guarantee that the project will receive approvals/permits necessary for site development as proposed will be issued, nor does it imply that other required permits needed for site development or building construction are being waived or otherwise approved. The project will be required to comply with the Site Development Plan Review approval process in addition to obtain all necessary building permits for on-site structures.

APPLICATION NUMBER:	MM 22-1501	
ZHM HEARING DATE:	April 17, 2023	
BOCC LUM MEETING DATE:	June 13, 2023	Case Reviewer: Tania C. Chapela

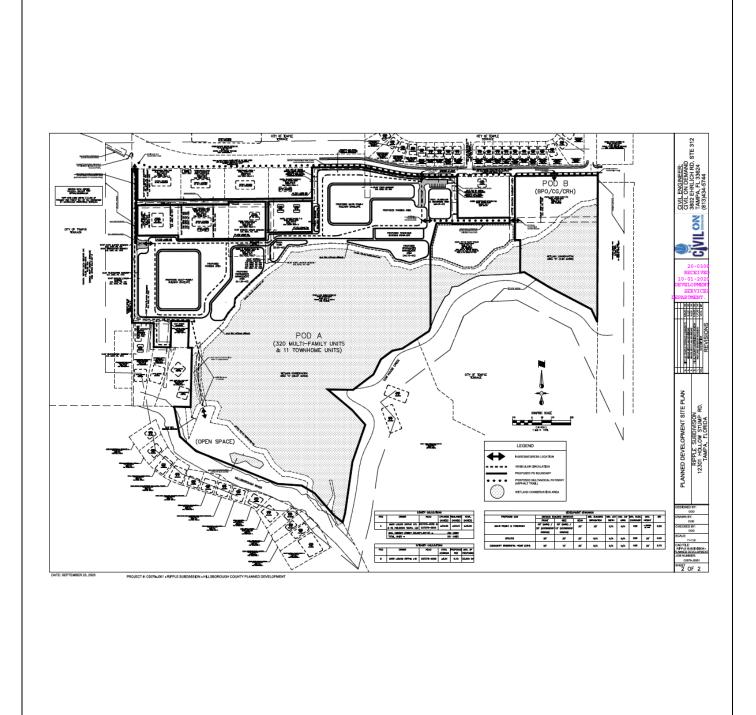
# 7.0 ADDITIONAL INFORMATION AND/OR GRAPHICS

None.

APPLICATION NUMBER:	MM 22-1501
ZHM HEARING DATE:	April 17, 2023
BOCC LUM MEETING DATE:	June 13, 2023

# 8.0 SITE PLANS (FULL)

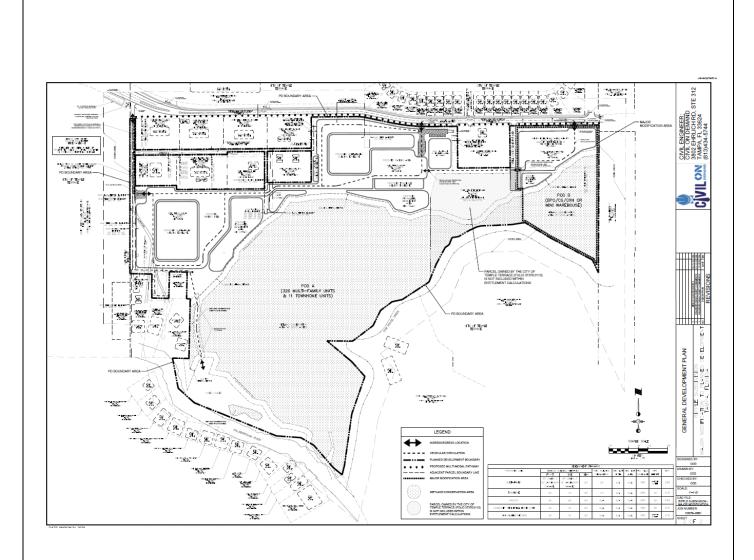
# 8.1 Approved Site Plan (Full)



APPLICATION NUMBER:	MM 22-1501
ZHM HEARING DATE:	April 17, 2023
BOCC LUM MEETING DATE:	June 13, 2023

# 8.0 SITE PLANS (FULL)

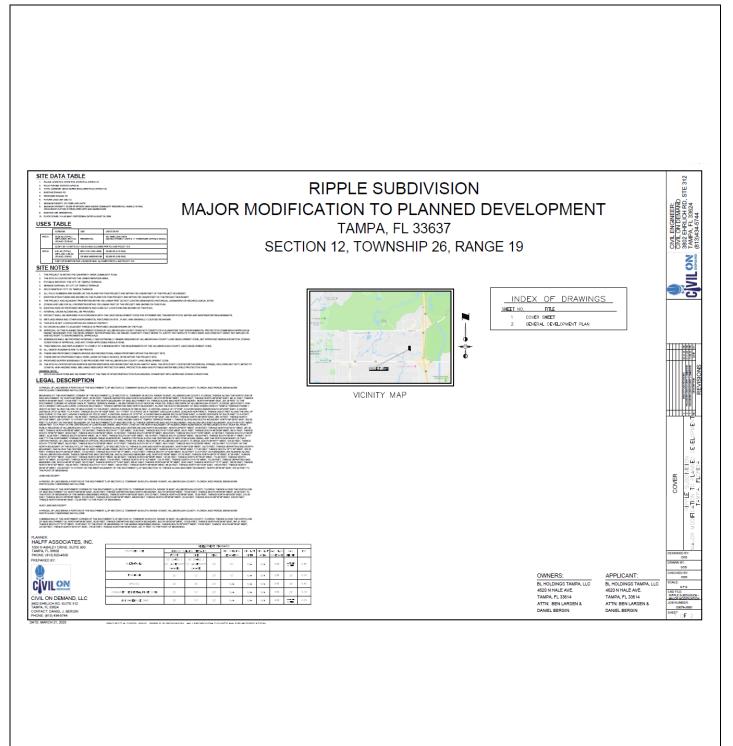
# 8.2 Proposed Site Plan (Full) – Sheet 1 of 2



APPLICATION NUMBER:	MM 22-1501
ZHM HEARING DATE:	April 17, 2023
BOCC LUM MEETING DATE:	June 13, 2023

## 8.0 SITE PLANS (FULL)

#### 8.2 Proposed Site Plan (Full) – Sheet 2 of 2



APPLICATION NUMBER:	MM 22-1501	
ZHM HEARING DATE:	April 17, 2023	
BOCC LUM MEETING DATE:	June 13, 2023	Case Reviewer: Tania C. Chapela

# 9.0 FULL TRANSPORTATION REPORT (see following pages)

# AGENCY REVIEW COMMENT SHEET

TO: Zoning Technician, Development Services DepartmentDATE: 4/05/2023				
REVIEWER: Richard Perez, AICP AGENCY/DEPT: Transportation				
PLANNING AREA/SECTOR: USF/ Northwest PETITION NO: MM 22-1501				
	This agency has no comments.			
This agency has no objection.				

X This agency has no objection, subject to the listed or attached conditions.

This agency objects for the reasons set forth below.

# **CONDITIONS OF APPROVAL**

• Vehicular and pedestrian cross access between folio#37376.0003 and the remaining portion of the PD may be permitted anywhere within the bounding box shown on the PD site plan.

# **PROJECT SUMMARY AND ANALYSIS**

The applicant is requesting to a major modification to a portion of PD 20-0308 to allow for up to 83,308 sf of self-storage/mini warehouse as an alternative development option. The subject site currently allows for up to 33,000 sf of Commercial General (CG) and Business Professional Office (BPO) uses.

As required by the Development Review Procedures Manual (DRPM), the applicant submitted a trip generation analysis for the proposed project. Staff has prepared a comparison of trips generated under the existing and proposed zoning designations, utilizing a generalized worst-case scenario. Calculations are based on data from the 11<sup>th</sup> Edition of the Institute of Transportation Engineer's <u>Trip Generation Manual</u>.

**Existing PD Zoning:** 

Land Lag/Size	24 Hour Two-	Total Peak I	Hour Trips
Land Use/Size	Way Volume	AM	PM
PD, 33,000 Supermarket (ITE LUC 850)	3,524	126	305

# Proposed Modification (Alternative Development Option:

Land Lice/Size	24 Hour Two-	Total Peak I	Hour Trips
Land Use/Size	Way Volume	AM	PM
PD, 83,308 sf Self-Storage (ITE LUC 151)	121	7	12

Trip Generation Difference:

	24 Hour Two-	Total Peak I	Hour Trips
	Way Volume	AM	PM
Difference (+/-)	-3,403	-119	-293

The proposed modification will result in a decrease in maximum potential trips generated by the subject site by -3,403 daily trips, -119 AM trips and -293 PM trips.

# TRANSPORTATION INFRASTRUCTURE SERVING THE SITE

E. Telecom Pkwy. is a 2-lane, local roadway owned and maintained by the City of Temple Terrace. The roadway is characterized by 12-foot wide travel lanes in good condition. The roadway lies within a +/- 55-foot wide right-of-way. There are +/- 5-foot wide sidewalks along portions of the north and south side of Telecom Pkwy. in the vicinity of the proposed project. There are +/- 4-foot wide bicycle lanes on Telecom Pkwy. east of the proposed project. There is a +/- 8-foot wide multi-purpose trail along the south side of Telecom Pkwy. east of the proposed project.

Staff notes that per condition of approval #4 the developer is required to construct an 8-foot multi use pathway on the south side of E. Telecom Parkway, along the project frontage.

# SITE ACCESS AND CONNECTIVITY

The project will be access via Telecom Pkwy as previously approved.

The proposed PD site plan adds a cross access bounding box between the subject parcel and the larger PD to allow for flexibility with the final location of the connection point to be determined at the time of site construction plan review.

# **ROADWAY LEVEL OF SERVICE**

Telecom Parkway is owned by the City of Temple Terrace. As such, Level of Service (LOS) information for adjacent roadway sections is unavailable.

# 3.0 TRANSPORTATION SUMMARY (FULL TRANSPORTATION REPORT IN SECTION 9 OF STAFF REPORT)

Adjoining Roadways (check if applicable)			
Road Name	Classification	Current Conditions	Select Future Improvements
E. Telecom Parkway	Temple Terrace Local - Urban	2 Lanes □ Substandard Road □ Sufficient ROW Width	Corridor Preservation Plan
			Site Access Improvements
			Substandard Road Improvements
			🛛 Other

Project Trip Generation   Not applicable for this request				
	Average Annual Daily Trips	A.M. Peak Hour Trips	P.M. Peak Hour Trips	
Existing	3,524	126	305	
Proposed	166	11	19	
Difference (+/-)	-3,358	-115	-286	

\*Trips reported are based on net new external trips unless otherwise noted.

Project Boundary	Primary Access	Additional Connectivity/Access	Cross Access	Finding
North	Х	None	None	Meets LDC
South		None	None	Meets LDC
East		None	None	Meets LDC
West		None	None	Meets LDC
Notes:		-		

Design Exception/Administrative Variance 🛛 Not applicable for this request			
Road Name/Nature of Request Type Finding			
N/A	Choose an item.	Choose an item.	
Notes:			

4.0 Additional Site Information & Agency Comments Summary				
Transportation	Objections	Conditions Requested	Additional Information/Comments	
<ul> <li>Design Exception/Adm. Variance Requested</li> <li>Off-Site Improvements Provided</li> </ul>	□ Yes □N/A ⊠ No	⊠ Yes □ No	See report.	



# Hillsborough County City-County Planning Commission

Unincorporated Hillsborough County Rezoning			
Hearing Date: April 17, 2023 Report Prepared: April 5, 2023	MM 22-1501 12301 Hollow Stump Road South of East Telecom Parkway, west of Old Morris Bridge Road and north of East Fowler Avenue.		
Summary Data:			
Comprehensive Plan Finding:	CONSISTENT		
Adopted Future Land Use:	Community Mixed-Use-12 (CMU-12)		
Service Area	Urban		
Community Plan:	N/A		
Requested Zoning:	Request for a major modification to a planned development (PD 20-0308) to permit the development of 331 multi-family units, 33,000 square feet of Business Professional Office (BPO) uses, Commercial General (CG) uses and/or a Community Residential Home or 83,308 square feet for mini warehouse		
Parcel Size (Approx.):	55.2+/- acres		
Street Functional Classification:	Arbor Island Boulevard– <b>Local</b> East Telecom Parkway – <b>Local</b> Old Morris Bridge Road – <b>Collector</b> East Fowler Ave – <b>Principal Arterial</b>		
Locational Criteria	N/A		
Evacuation Zone	C, D & E		



Plan Hillsborough planhillsborough.org planner@plancom.org 813 – 272 – 5940 601 E Kennedy Blvd 18<sup>th</sup> floor Tampa, FL, 33602

# **Context**

- The approximately 55.2 +/-acre site is located on the south side of East Telecom Parkway, west of Old Morris Bridge Road, north of East Fowler Avenue and east of Hollow Stump Road. The subject site is in the Urban Service Area. There are a significant amount of wetlands on the site.
- The subject site's Future Land Use designation is Community Mixed Use-12 (CMU-12). Typical allowable uses in the CMU-12 category include residential, community scale retail commercial, office uses, research corporate park uses, light industrial, multi-purpose and clustered residential and/or mixed-use projects at appropriate locations. Non-residential land uses must be compatible with residential uses through established techniques of transition or by restricting the location of incompatible uses. Agricultural uses may be permitted pursuant to policies in the agricultural objective areas of the Future Land Use Element. Projects that are 10 acres in size or greater must demonstrate a mix of land uses in accordance with Policy 19.1. CMU-12 is located to the east of the site. To the southwest is Residential-6 (RES-6). Further east is Natural Preservation (N).
- The subject site is surrounded by Temple Terrace on the north, west and south sides. The Temple Terrace Future Land Use Classifications to the north are Urban Mixed Use-20 (UMU-20). To the south is Residential-18 (R-18). To the southwest is Residential-4 (R-4) and to the west is Research Corporate Park (R/CP).
- The site is currently approved for a mixed use planned development. Across East Telecom Parkway is single family and multi-family residential housing, and to the west is a large Verizon data center. There are multi-family and single-family dwellings located to the southeast of the property.
- The applicant is requesting a major modification to a planned development (PD 20-0308) to permit the development of 331 multi-family units, 33,000 square feet of Business Professional Office (BPO) uses, Commercial General (CG) uses and/or a Community Residential Home or 83,308 square feet for mini warehouse.
- The property has significant wildlife habitat and wetlands.

## **Compliance with Comprehensive Plan:**

The following Goals, Objectives, and Policies apply to this rezoning request and are used as a basis for a consistency finding.

## Future Land Use Element

## Urban Service Area (USA)

**Objective 1:** Hillsborough County shall pro-actively direct new growth into the urban service area with the goal that at least 80% of all population growth will occur within the USA during the planning horizon of this Plan. Within the Urban Service Area, Hillsborough County will not impede agriculture. Building permit activity and other similar measures will be used to evaluate this objective.

## **Policy 1.2:** *Minimum Density*

All new residential or mixed-use land use categories within the USA shall have a density of 4 du/ga or greater unless environmental features or existing development patterns do not support those densities.

Within the USA and in categories allowing 4 units per acre or greater, new development or redevelopment shall occur at a density of at least 75% of the allowable density of the land use category, unless the development meets the criteria of Policy 1.3.

**Policy 1.4:** Compatibility is defined as the characteristics of different uses or activities or design which allow them to be located near or adjacent to each other in harmony. Some elements affecting compatibility include the following: height, scale, mass and bulk of structures, pedestrian or vehicular traffic, circulation, access and parking impacts, landscaping, lighting, noise, odor and architecture. Compatibility does not mean "the same as." Rather, it refers to the sensitivity of development proposals in maintaining the character of existing development.

## Land Use Categories

**Objective 8:** The Future Land Use Map will include Land Use Categories which outline the maximum level of intensity or density and range of permitted land uses allowed and planned for an area. A table of the land use categories and description of each category can be found in Appendix A.

**Policy 8.1:** The character of each land use category is defined by building type, residential density, functional use, and the physical composition of the land. The integration of these factors sets the general atmosphere and character of each land use category. Each category has a range of potentially permissible uses which are not exhaustive, but are intended to be illustrative of the character of uses permitted within the land use designation. Not all of those potential uses are routinely acceptable anywhere within that land use category.

**Policy 8.2:** Each potential use must be evaluated for compliance with the goals, objectives, and policies of the Future Land Use Element and with applicable development regulations.

**Policy 8.7:** Calculation of density/intensity of conservation and preservation land must follow the provisions of the Environmentally Sensitive Land Credit outlined in Policy 13.3.

## Relationship to Land Development Regulations

**Objective 9:** All existing and future land development regulations shall be made consistent with the Comprehensive Plan, and all development approvals shall be consistent with those development regulations as per the timeframe provided for within Chapter 163, Florida Statutes. Whenever feasible and consistent with Comprehensive Plan policies, land development regulations shall be designed to provide flexible, alternative solutions to problems.

**Policy 9.1:** Each land use plan category shall have a set of zoning districts that may be permitted within that land use plan category, and development shall not be approved for zoning that is inconsistent with the plan.

**Policy 9.2:** Developments must meet or exceed the requirements of all land development regulations as established and adopted by Hillsborough County, the state of Florida and the

federal government unless such requirements have been previously waived by those governmental bodies.

# Environmental Considerations

**Objective 13:** New development and redevelopment shall not adversely impact environmentally sensitive areas and other significant natural systems as described and required within the Conservation and Aquifer Recharge Element and the Coastal Management Element of the Comprehensive Plan.

# Policy 13.3: Environmentally Sensitive Land Credit

Density and FAR calculations for properties that include wetlands will comply with the following calculations and requirements for determining density/intensity credits.

- Wetlands are considered to be the following:
  - Conservation and preservation areas as defined in the Conservation and Aquifer Recharge Element
  - Man-made water bodies as defined (including borrow pits).
- If wetlands are less than 25% of the acreage of the site, density and intensity is calculated based on:
  - Entire project acreage multiplied by Maximum intensity/density for the Future Land Use Category
- If wetlands are 25% or greater of the acreage of the site, density and intensity is calculated based on:
  - Upland acreage of the site multiplied by 1.25 = Acreage available to calculate density/intensity based on
  - That acreage is then multiplied by the Maximum Intensity/Density of the Future Land Use Category

## Neighborhood/Community Development

**Objective 16:** Neighborhood Protection The neighborhood is a functional unit of community development. There is a need to protect existing neighborhoods and communities and those that will emerge in the future. To preserve, protect and enhance neighborhoods and communities, all new development must conform to the following policies.

**Policy 16.1:** Established and planned neighborhoods and communities shall be protected by restricting incompatible land uses through mechanisms such as:

- a) locational criteria for the placement of non-residential uses as identified in this Plan,
- b) limiting commercial development in residential land use categories to neighborhood scale;
- c) requiring buffer areas and screening devices between unlike land uses;

**Policy 16.2:** Gradual transitions of intensities between different land uses shall be provided for as new development is proposed and approved, through the use of professional site planning, buffering and screening techniques and control of specific land uses.

**Policy 16.3:** Development and redevelopment shall be integrated with the adjacent land uses through:

- a) the creation of like uses; or
- b) creation of complementary uses; or

- c) mitigation of adverse impacts; and
- d) transportation/pedestrian connections

**Policy 16.8:** The overall density and lot sizes of new residential projects shall reflect the character of the surrounding area, recognizing the choice of lifestyles described in this Plan.

**Policy 16.10:** Any density increase shall be compatible with existing, proposed or planned surrounding development. Compatibility is defined as the characteristics of different uses or activities or design which allow them to be located near or adjacent to each other in harmony. Some elements affecting compatibility include the following: height, scale, mass and bulk of structures, pedestrian or vehicular traffic, circulation, access and parking impacts, landscaping, lighting, noise, odor and architecture. Compatibility does not mean "the same as". Rather, it refers to the sensitivity of development proposals in maintaining the character of existing development.

## Mixed Use Land Use Categories

**Objective 19:** All development in the mixed-use categories shall be integrated and interconnected to each other.

**Policy 19.1:** Larger new projects proposed in all mixed-use plan categories shall be required to develop with a minimum of 2 land uses in accordance with the following:

- Requirements for 2 land uses will apply to properties 10 acres or greater in the RMU-35, UMU-20, and CMU-12 land use categories, and to properties 20 acres or greater in the SMU-6 and NMU-4 land use categories.
- At least 10% of the total building square footage in the project shall be used for uses other than the primary use.
- The mix of uses may be horizontally integrated (located in separate building). Horizontal integration may also be achieved by utilizing off-site uses of a different type located within ¼ mile of the project, on the same side of the street of a collector or arterial roadway connected by a continuous pedestrian sidewalk.
- The land uses that may be included in a mixed-use project include: retail commercial, office, light industrial, residential, residential support uses, and civic uses provided that the use is permitted in the land use category.
- These requirements do not apply within ½ of a mile of an identified Community Activity Centers (if other mixed-use standards have been adopted for that area or when the project is exclusively industrial).

**Policy 19.2:** In the mixed use land use categories, when two or more uses are required on the same project, then the development shall be implemented through a zoning district that demonstrates street connectivity, description of land uses, and site placement, access locations and internal connections at a minimum.

# Community Design Component

**GOAL 1:** Plan a pattern of compact, livable and walkable neighborhoods and communities within the urban service area which are supported by locally-oriented employment, goods and services.

**OBJECTIVE 1-2:** Promote a variety of uses in order to create vitality and bring many activities of daily life within walking distances of homes.

**Policy 1-2.2:** Require a mix of housing types and lot sizes within mixed use neighborhoods, emphasizing harmonious design and building type.

## 5.2 URBAN/SUBURBAN

**GOAL 13:** Within urban and/or suburban areas of the County, encourage new developments or infill developments to incorporate a mix of uses.

**OBJECTIVE 13-1:** Flexible urban design standards should be considered to guide new development and redevelopment in urban/suburban areas.

# Environmental and Sustainability Section (E&S)

**Objective 3.5:** Apply adopted criteria, standards, methodologies and procedures to manage and maintain wetlands and/or other surface waters for optimum fisheries and other environmental values in consultation with EPC.

**Policy 3.5.1:** Collaborate with the EPC to conserve and protect wetlands and/or other surface waters from detrimental physical and hydrological alteration. Apply a comprehensive planning-based approach to the protection of wetland ecosystems assuring no net loss of ecological values provided by the functions performed by wetlands and/or other surface waters authorized for projects in Hillsborough County.

**Policy 3.5.2:** Collaborate with the EPC through the land planning and development review processes to prohibit unmitigated encroachment into wetlands and/or other surface waters and maintain equivalent functions.

**Policy 3.5.4:** Regulate and conserve wetlands and/or other surface waters through the application of local rules and regulations including mitigation during the development review process.

## Staff Analysis of Goals, Objectives and Policies:

The 55.2 +/-acre subject site is located on the south side of East Telecom Parkway, west of Old Morris Bridge Road, north of East Fowler Avenue and east of Hollow Stump Road. The subject site is currently approved for a mixed use planned development (PD). Across East Telecom Parkway is single-family and multi-family residential housing, and to the west is a large Verizon data center and to the east is a large TECO easement. There are multi-family and single-family dwellings located to the southeast of the property. The property has Community Mixed Use-12 (CMU-12) FLU designation and to the east is CMU-12 FLU category. The overall PD is surrounded by Temple Terrace on the north, west and south sides. To the north is Urban Mixed Use-20 (UMU-20) FLU, to the south is Residential-18 (R-18), to the southwest is Residential-4 (R-4) and to the west is Research Corporate Park (R/CP) all within the Temple Terrace jurisdiction.

The applicant is requesting a major modification to a planned development (PD 20-0308) to permit the development of 331 multi-family units, 33,000 square feet of Business Professional Office (BPO) uses, Commercial General (CG) uses and/or a Community Residential Home or 83,308 square feet for mini warehouse. The area subject to the modification is in the northeast portion of the property and identified as POD B. To the north of this area is East Telecom Parkway and to the east is a large TECO easement. To

the south is a very large wetland tract and to the west is public/quasi-public institutional use.

The proposed development is compatible with the area and meets the intent of FLUE Objective 1 and FLUE Policies 1.2, 1.3 and 1.4 as it provides growth in the Urban Service Area. The proposed multi-family housing and non-residential uses are also compatible with the development pattern in the area as required in Policy 1.4 as the area is primarily residential in character and there are multi-family housing developments directly to the south and the north of the subject site. The proposed development meets the minimum density which is 250 units as required in the Urban Service Area per FLUE Policy 1.2.

Objective 8 enables the Future Land Use Map (FLUM) and Policy 8.1 mandates the range of acceptable land uses in each classification in the FLUM. Policy 8.2 requires all development to be compliant with the Future Land Use Element of the Comprehensive Plan and the proposed rezoning does meet the intent of the FLU category. The subject site was approved as a mixed use planned development. Objective 9 and Policy 9.1 requires that all development meet or exceed the land development regulations in Hillsborough County. PC Staff finds the proposal consistent with Objective 9 and Policy 9.1 since the proposed development is for an additional commercial option and the increase in intensity does not exceed the FLU.

The Environmental Protection Commission (EPC) has identified wetlands present on the subject site. The EPC Wetlands Division has reviewed the proposed site plan and has provided agency comments dated November 1, 2022, indicating that a resubmittal is not necessary for the site plan's current configuration. Planning Commission staff finds this request consistent with Objective 13 and Policy 13.3 as the proposal is subject to the Environmentally Sensitive Land Credit, and the maximum permitted density is 334 units. The project is not increasing the residential density and is remaining with the previously approved 331 units. There is an increase of commercial intensity. However this increase is only for a secondary option which is to provide a mini warehouse within POD B. The proposed commercial intensity increase does not exceed the maximum allowed per the CMU-12 FLU category and does not exceed beyond what is allowed pursuant to Policy 13.3.

The proposal meets the intent of Objective 16 and its associated policies regarding neighborhood protection and compatibility (Objective 16, Policies 16.1, 16.2, 16.3, 16.8 and 16.10). The proposed development meets Objective 19 and Policy 19.1 which outlines the intent of all Mixed-Use categories in the Comprehensive Plan. The development is proposing multi-family residential, BPO uses, CG uses and/or a Community Residential Home, and mini warehouse as an alternative commercial development option. The request not revise the existing acreages proposed for residential or commercial.

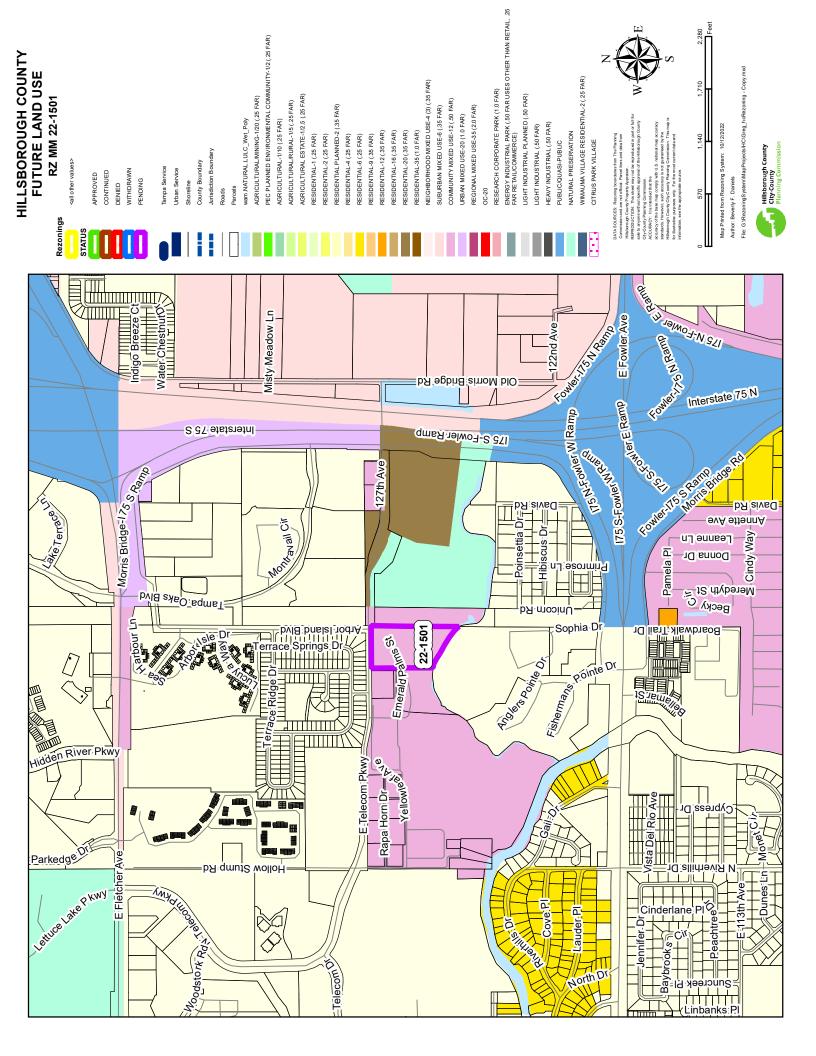
The Community Design Component (CDC) Goal 1, Objective 1-2, Policy 1-2.1, Goal 12, and Objective 13-1 contains policy direction that encourages mixed use development in urban and suburban areas. The surrounding area has two jurisdictions Temple Terrace and Unincorporated Hillsborough County. Both jurisdictions have a mixed-use development pattern, particularly there is the Urban Mixed Use- 20 FLU category across East Telecom Parkway, therefore the proposed development is consistent with the surrounding development pattern. The applicant is proposing a 2:1 building height setback variation along the northeastern portion of the property. PC staff did not find a compatibility issue as the modified area abuts a 200-foot wide TECO easement to the west followed by

conservation lands. To the south are wetlands and to the west is public/quasi-public institutional use.

Overall, the rezoning would allow for development that is consistent with the Goals, Objectives and Policies of the Future Land Use Element of the Unincorporated Hillsborough County Comprehensive Plan and is compatible with the existing development pattern found within the surrounding area.

#### Recommendation

Based upon the above considerations, the Planning Commission staff finds the proposed Major Modification **CONSISTENT** with the *Hillsborough County Comprehensive Plan*, subject to conditions proposed by the Development Services Department.



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